### **Agenda Report**



2725 Judge Fran Jamieson Way Viera, FL 32940

### **Public Hearing**

H.7. 7/17/2025

#### Subject:

Eduardo Bertot and Brett Bertot request a zoning classification change from BU-1 and RU-2-10 to all RU-2-10. (25Z00012) (Tax Account 2301472) (District 1)

### **Fiscal Impact:**

None

### **Dept/Office:**

Planning and Development

#### **Requested Action:**

It is requested that the Board of County Commissioners conduct a public hearing to consider a change of zoning classification from BU-1 (General Retail Commercial) and RU-2-10 (Medium-Density Multiple-Family Residential) to all RU-2-10 (Medium-Density Multiple-Family Residential).

#### **Summary Explanation and Background:**

The applicant is requesting to change the zoning from BU-1 (General Retail Commercial) and RU-2-10 (Medium -Density Multi-Family Residential) to all RU-2-10 (Medium-Density Multi-Family Residential) on 0.69 acres, providing a consistent zoning classification across the entire property. The subject property is currently developed with one triplex. The applicant intends to add another triplex. The zoning classification, RU-2-10 (Medium-Density Multi-Family Residential), allows multi-family residences. The subject property was subdivided from an approximate 2.18-acre parent property, and the current configuration was recorded on October 01, 1971, as recorded in ORB 1199, Page 788, of the Public Records of Brevard County, Florida. The original parent property was recorded as part of the Town of Bellwood, January 1923, in PB 3, Page 25, of the Public Records of Brevard County, Florida.

The subject property meets the requirements of the proposed RU-2-10, and the zoning classification is established in the area.

The property to the north of the subject property is a 2.26-acre lot improved with two single-family homes built in 1927: zoned BU-1-A. To the east of the subject property, under the same ownership, is a 1.54-acre parcel developed with two single-family homes built in 1964 and 2021, respectively: zoned RU-2-10. The property to the south is a 2.09-acre parcel developed with a single-family home built in 1960; zoned BU-1 and RU-2-10. To the west of the subject property, across US Hwy. 1 is an 85-acre parcel, developed with a Utilities Plant owned by the City of Orlando, zoned IU.

The Board may wish to consider if the request is consistent and compatible with the surrounding area.

7/17/2025 H.7.

On June 16,2025, the Planning and Zoning Board considered the requested and voted unanimously to recommend approval.

### **Clerk to the Board Instructions:**

None

#### Resolution 25Z00012

On motion by Commissioner Delaney, seconded by Commissioner Adkinson, the following resolution was adopted by a unanimous vote:

WHEREAS, Eduardo Bertot and Brett Bertot request a zoning classification change from BU-1 (General Retail Commercial) and RU-2-10 (Medium-Density Multiple-Family Residential) to all RU-2-10 (Medium-Density Multiple-Family Residential), on property described as Tax Parcel 16.01, as recorded in OR Book 8639, Page 2588 of the Public Records of Brevard County, Florida. Section 12, Township 23, Range 35. (0.69 acres) Located on the east side of US Highway 1, 1,610 feet northeast of Kings Hwy. (7775 S. Highway 1, Titusville); and

**WHEREAS**, a public hearing of the Brevard County Planning and Zoning Board was advertised and held, as required by law, and after hearing all interested parties and considering the adjacent areas, the Brevard County Planning and Zoning Board recommended that the application be approved; and

**WHEREAS**, the Board, after considering said application and the Planning and Zoning Board's recommendation, and hearing all interested parties, and after due and proper consideration having been given to the matter, find that the application should be approved as recommended; now therefore.

**BE IT RESOLVED** by the Board of County Commissioners of Brevard County, Florida, that the requested change of zoning classification from BU-1 and RU-2-10 to all RU-2-10, be approved. The Planning and Development Director, or designee, is hereby directed to make this change on the official zoning maps of Brevard County, Florida.

BE IT FURTHER RESOLVED that this resolution shall become effective as of July 17, 2025.

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RACHEL SADOFF, CLERK

(SEAL)

P&Z Board Hearing – June 16, 2025

BOARD OF COUNTY COMMISSIONERS
Brevard County, Florida

Rob Feltner, Chair

**Brevard County Commission** 

As approved by the Board on July 17, 2025.

Please note: A CUP (Conditional Use Permit) will generally expire on the three-year anniversary of its approval if the use is not established prior to that date. CUPs for Towers and Antennas shall expire if a site plan for the tower is not submitted within one year of approval or if construction does not commence within two years of approval. A Planned Unit Development Preliminary Development Plan expires if a final development plan is not filed within three years. The granting of this zoning does not guarantee physical development of the property. At the time of development, said development must be in accordance with the criteria of the Brevard County Comprehensive Plan and other applicable laws and ordinances.

### ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

#### Administrative Policy 1

The Brevard County zoning official, planners and the Director of the Planning and Development, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

#### **Administrative Policy 2**

Upon Board request, members of the Brevard County planning and zoning staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for zoning, conditional uses, comprehensive plan amendments, vested rights, or other applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

#### Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For development applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

#### **Administrative Policy 3**

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

#### Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.

- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:
  - 1. historical land use patterns;
  - 2. actual development over the immediately preceding three years; and
  - 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

#### **Administrative Policy 4**

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

#### Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
  - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
  - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use
  - An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other nonresidential uses have been applied for and approved during the previous five (5) years.

#### **Administrative Policy 5**

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the

use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following:

#### Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;
- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result;
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

#### **Administrative Policy 6**

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

#### Administrative Policy 7

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

#### **Administrative Policy 8**

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

# Administrative Policies Page 4

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

#### **CONDITIONAL USE PERMITS (CUPs)**

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

(b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit, it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions, refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.

- (c) General Standards of Review.
  - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.
    - a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
    - b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
    - c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
  - (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:

- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers, types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic, or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.
- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.

# Administrative Policies Page 7

j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

#### **FACTORS TO CONSIDER FOR A REZONING REQUEST**

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

# Administrative Policies Page 8

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

#### **DEFINITIONS OF CONCURRENCY TERMS**

**Maximum Acceptable Volume (MAV):** Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

**Current Volume:** Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

**Volume with Development (VOL W/DEV):** Equals Current Volume plus trip generation projected for the proposed development.

**Volume/Maximum Acceptable Volume (VOL/MAV):** Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

**Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV):** Ratio of volume with development to the Maximum Acceptable Volume.

**Acceptable Level of Service (CURRENT LOS):** The Level of Service at which a roadway is currently operating.

**Level of Service with Development (LOS W/DEV):** The Level of Service that a proposed development may generate on a roadway.



#### **Planning and Development Department**

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 (321)633-2070 Phone / (321)633-2074 Fax https://www.brevardfl.gov/PlanningDev

#### STAFF COMMENTS 25Z00012

#### **Eduardo Bertot & Brett Bertot**

BU-1 (General Retail Commercial) and RU-2-10 (Medium-Density Multiple-Family Residential) to all RU-2-10 (Medium-Density Multiple-Family Residential)

Tax Account Number:

2301472

Parcel I.D.s:

23-35-12-02-2-16.01

Location:

East side of US Hwy 1, approx. 1,610 ft. northeast of Kings

Hwy. (District 1)

Acreage:

0.69 acres

Planning & Zoning Board:

06/16/2025

Board of County Commissioners: 07/17/2025

#### **Consistency with Land Use Regulations**

- Current zoning can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal would maintain acceptable Levels of Service (LOS) (XIII 1.6.C)

	CURRENT	PROPOSED
Zoning	BU-1** & RU-2-10	All RU-2-10
Potential*	1 Multi-Family Residence	2 Multi-Family Residences
	(Triplex) or 18 Multi-family	(Triplex)
	Units**	
Can be Considered	NO & YES	YES
under the Future Land	RES 15	RES 15
Use Map		

<sup>\*</sup> Zoning potential for concurrency analysis purposes only, subject to applicable land development regulations.

<sup>\*\*</sup> Development potential at 30 units per acre pursuant to F.S. 125.01055 (Live Local Act)

#### **Background and Purpose of Request**

The applicant is requesting to change the zoning from BU-1 (General Retail Commercial) and RU-2-10 (Medium-Density Multi-Family Residential) to all RU-2-10 (Medium-Density Multi-Family Residential) on 0.69 acres, providing a consistent zoning classification across the entire property. The subject property is currently developed with one triplex. The applicant intends to add another triplex. The zoning classification, RU-2-10 (Medium-Density Multi-Family Residential), allows multi-family residences. The subject property was subdivided from an approximate 2.18-acre parent property, and the current configuration was recorded on October 01, 1971, as recorded in ORB 1199, Page 788, of the Public Records of Brevard County, Florida. The original parent property was recorded as part of the Town of Bellwood, January 1923, in PB 3, Page 25, of the Public Records of Brevard County, Florida.

The subject meets the proposed RU-2-10, and the zoning classification is established in the area.

In 2023, the Live Local Act was enacted and was revised in 2024. The Act is intended to address the state's growing housing affordability crisis through significant land use, zoning, and tax benefits. Pursuant to Florida Statute 125.01055, a county must authorize multifamily and mixed-use as allowable uses in any area zoned for commercial, industrial, or mixed use if at least 40 percent of the residential units in a proposed multifamily rental development. In unincorporated Brevard County, the Live Local Act effectively allows for the development of up to 30 dwelling units per acre. The subject property, encompassing 0.69 acres with approximately 0.60 acres zoned BU-1 commercial, would currently allow for the development of 18 multi-family units as stipulated by the Live Local Act.

#### **Zoning History Actions:**

The RU-1 was established on the subject property upon the adoption of the Brevard County Zoning Regulations on May 22, 1958. At such time, the subject property measured 100 ft. in width, and 938 ft. in depth.

Under **Z-310** (March 10, 1960), the subject property was rezoned to BU-1 from the property line fronting the right-of-way for a depth of 300 ft., and the remaining portion was rezoned RU-3 under the same action.

On October 13, 1962, the zoning classification was administratively changed under action **AZ-23** to RU-2-10 from the RU-3 designation.

The subject property has frontage on US Hwy 1, which is a FDOT-maintained right-of-way.

There are currently no open Code Enforcement cases noted on the property.

#### **Surrounding Area**

	Existing Land Use	Zoning	Future Land Use
North	Two Single-family residences	BU-1-A	RES 15
South	Single-family residence	BU-1	RES 15
East	Two Single-family residences	RU-2-10	RES 15
West	ROW, Utilities Plant	IU	PUB

The property to the north of the subject property is a 2.26-acre lot improved with two single-family homes built in 1927: zoned BU-1-A. To the east of the subject property, under the same ownership, is a 1.54-acre parcel developed with two single-family homes built in 1964 and 2021, respectively: zoned RU-2-10.

The property to the south is a 2.09-acre parcel developed with a single-family home built in 1960; zoned BU-1 and RU-2-10.

To the west of the subject property, across US Hwy. 1 is an 85-acre parcel, developed with a Utilities Plant owned by the City of Orlando, zoned IU.

All of the properties described are within the RES 15 and PUB FLUM designations.

RU-2-10 classification medium-density multiple-family residential zoning classifications encompass lands devoted to medium-density multifamily residential purposes, together with such accessory uses as may be necessary or are normally compatible with residential surroundings. RU-2-10 permits multiple-family residential development or single-family residences at a density of up to 10 units per acre on minimum lot sizes of 7,500 square feet.

The BU-1-A classification permits restricted neighborhood retail and personal service uses to serve the needs of nearby low-density residential neighborhoods. Minimum lot size of 7,500 square feet is required with minimum width and depth of 75 feet.

The BU-1 classification allows retail commercial land uses on minimum 7,500 square foot lots. The BU-1 classification does not permit warehousing or wholesaling.

The IU zoning classification permits light industrial land uses within enclosed structures. The minimum lot size is 20,000 square feet, with a minimum width of 100 feet and a minimum depth of 200 feet.

#### Land Use

The subject property's BU-1 zoning classification cannot be considered consistent with the RES 15 Future Land Use designation provided on the FLUM series contained within Chapter XI – Future Land Use Element of Brevard County's Comprehensive Plan. The subject property's RU-2-10 zoning classification can be considered consistent with RES 15

#### **Applicable Land Use Policies**

The Board should evaluate the compatibility of this application within the context of Administrative Policies 2 – 8 of the Future Land Use Element.

Analysis of Administrative Policy #3 - Compatibility between this site and the existing or proposed land uses in the area.

Compatibility shall be evaluated by considering the following factors, at a minimum:

#### Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use;

The applicant proposes to add another tri-plex to the property. Any new development would need to meet Performance Standards defined by Sections 62-2251 through 62-2272 for hours of operations, lighting, odor, noise levels, traffic, or site activity. Additional RU-2-10 zoning classification has a maximum lot coverage of 40 percent as noted in Section 62-1372 (4)(e). During site plan review, the applicant will need to demonstrate that the proposed addition will meet this criterion along with all of the RU-2-10 requirements. A preliminary concurrency analysis does not indicate that the proposed request would impact the surrounding established residential area.

- B. Whether the proposed use(s) would cause a material reduction (five per cent or more) in the value of existing abutting lands or approved development.
  - Only a certified MAI (Master Appraisal Institute) appraisal can determine if material reduction has or will occur due to the proposed request.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through an analysis of:
- 1. historical land use patterns;

There are seven (7) FLUM designations within a half-mile radius of the subject property. They include RES 8\_DIR, RES 12\_DIR, RES 15, Community Commercial (CC), Neighborhood Commercial (NC), PI (Planned Industrial), and PUB (Public Facilities). The subject property is surrounded RES 15 and is the predominant FLUM designation.

There have been no FLUM changes within the defined radius within the last three years.

2. actual development over the immediately preceding three years; and

Within the half-mile radius of the subject property zoning action 23Z00049, AU and BU-2 to all BU-2, approved February 1, 2024, a site plan application is under review.

22Z00049, BU-1 to RU-2-10, approved March 2, 2023, encompassed two parcels, both of which have duplexes under construction.

3. development approved within three years but not yet constructed.

Staff analysis has determined there is no approved development that has not yet been constructed within one-half mile over the immediately preceding three years.

D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

No material violation of relevant policies of the Comprehensive Plan has been identified.

Analysis of Administrative Policy #4 - Character of a neighborhood or area.

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

#### Criteria:

A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types or intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, etc.), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.

The character of the surrounding area east and northeast of US Hwy 1 is mostly single-family, multi-family residential, and a mobile home park, with lots ranging in size from 0.64 acres to 12.14 acres. Industrial uses are present to the west across US Hwy 1 and south. Zoning classifications in the area include RU-1-11, TR-3, RVP, RU-2-10, BU-1, BU-1-A, BU-2, and IU. There is a hodge-podge of zoning classifications in the area. However, IU is the predominant zoning classification in the area.

- B. In determining whether an established residential neighborhood exists, the following factors must be present:
- 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.

The subject property is located on the east side of US Hwy 1, which is an existing residential area. There are clearly established roads and residential lot boundaries.

2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.

The request is not for commercial use. It is located within an existing multifamily residential area.

3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

The subject parcel is not requesting to be rezoned for commercial, industrial, or other non-residential uses.

#### **Preliminary Concurrency**

The closest concurrency management segment to the subject property is US Hwy. 1, between SR 405 and Kings Hwy., which has a Maximum Acceptable Volume (MAV) of 41,790 trips per day, a Level of Service (LOS) of D, and currently operates at 54.23% of capacity daily. The maximum development potential from the proposed rezoning increases the percentage of MAV utilization by 0.03%. The corridor is anticipated to operate at 54.26% of capacity daily. The proposed development is not anticipated to create a deficiency in LOS. Specific concurrency issues will be address at the time of site plan review. This is only a preliminary review and is subject to change

No school concurrency information has been provided as the development potential of this site falls below the minimum number of new residential lots that would require a formal review.

The subject property has access to potable water and city sewer connection through the City of Titusville.

#### **Environmental Constraints**

### **Summary of Mapped Resources and Noteworthy Land Use Issues:**

- Hydric Soils
- Aquifer Recharge Soils
- Indian River Lagoon Nitrogen Reduction Septic Overlay
- Protected and Specimen Trees
- Protected Species
- Potential Code Enforcement

Please refer to all comments provided by the Natural Resource Management Department at the end of this report.

#### **For Board Consideration**

The Board may wish to consider whether the proposed request is consistent and compatible with the surrounding area.

# NATURAL RESOURCES MANAGEMENT DEPARTMENT Zoning Review & Summary Item No. 25Z00012

Applicant: Brett Bertot and Eduardo Bertot (Owners: Brett Bertot and Eduardo Bertot)

Zoning Request: BU-1 & RU-2-10 to all RU-2-10

Note: to build triplex

**Zoning Hearing:** 06/16/2025; **BCC Hearing**: 07/03/2025

**Tax ID No.**: 2301472

- This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.
- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

### Summary of Mapped Resources and Noteworthy Land Use Issues:

- Hydric Soils
- Aguifer Recharge Soils
- Indian River Lagoon Nitrogen Reduction Septic Overlay
- Protected and Specimen Trees
- Protected Species
- Potential Code Enforcement

#### **Land Use Comments:**

#### **Hydric Soils**

A portion of the subject parcel contains mapped hydric soils (Satellite sand, 0 to 2 percent slopes); an indicator that wetlands may be present on the property. A wetland delineation may be required prior to any land clearing activities, site plan design, or building permit submittal.

Per Section 62-3694(c)(1), residential land uses within wetlands shall be limited to not more than one (1) dwelling unit per five (5) acres unless strict application of this policy renders a legally established parcel as of September 9, 1988, which is less than five (5) acres, as unbuildable. Per Section 62-3694(e), any wetland impact, authorized under this division, for residential use shall be limited to the structural building area requirements for the primary use as defined by the zoning code, onsite disposal system requirements, and the 100-year flood elevation requirement for first floor elevations, and necessary ingress and egress. Any permitted wetland

impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts and will require mitigation in accordance with Section 62-3696. **The applicant is encouraged to contact NRM at 321-633-2016 prior to any plan or permit submittal.** 

#### **Aquifer Recharge Soils**

This property contains Satellite sand, 0 to 2 percent slopes which may also function as highly permeable soils. Additionally, the mapped topographic elevations show that the property falls within a Type 3 Aquifer Recharge area, which is subject to impervious area restrictions. The applicant is hereby notified of the development and impervious restrictions within Conservation Element Policy 10.2 and the Aquifer Protection Ordinance.

#### Indian River Lagoon Nitrogen Reduction Septic Overlay

The southeastern portion of this property is mapped within the Indian River Lagoon Nitrogen Reduction Overlay. Per Chapter 46, Article II, Division IV - Nitrogen Reduction Overlay, if adequate sewer for the development is not available, then the use of an alternative septic system, designed to provide at least 65% total nitrogen reduction through multi-stage treatment processes, shall be required. NRM requires a Septic Maintenance Notice be filed with the Brevard Clerk of Courts.

#### **Protected and Specimen Trees**

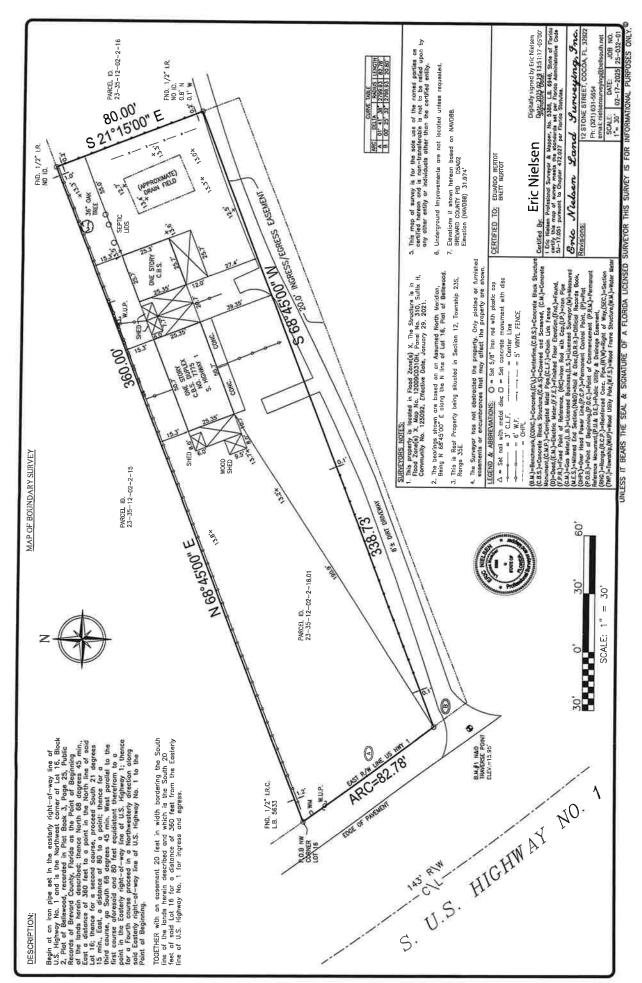
The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for Protected (>= 10 inches in diameter) and Specimen (>= 24 inches in diameter) tree preservation. Land clearing is not permitted without prior authorization by NRM. Applicant should contact NRM at 321-633-2016 prior to performing any land clearing activities.

#### **Protected Species**

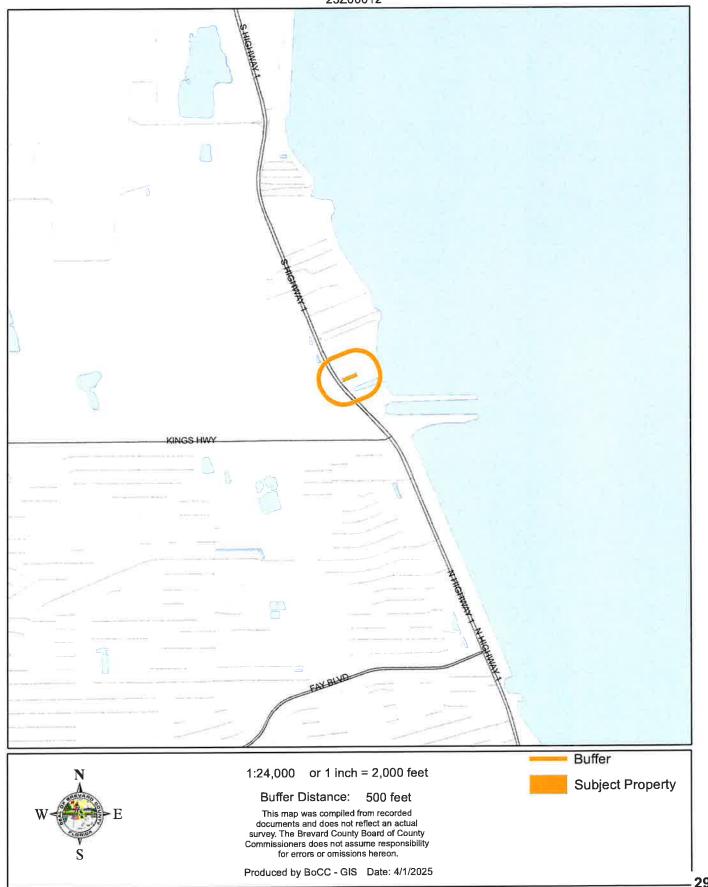
Federally and/or state protected species may be present on the property. Specifically, Gopher Tortoises can be found in areas of aquifer recharge soils. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission (FWC), and/or U.S. Fish and Wildlife Service, as applicable. The applicant is advised to call Valeria Guerrero at 561-882-5714 (O) or 561-365-5696 (C) with the FWC to obtain any necessary permits or clearance letters for Gopher Tortoises.

#### **Potential Code Enforcement**

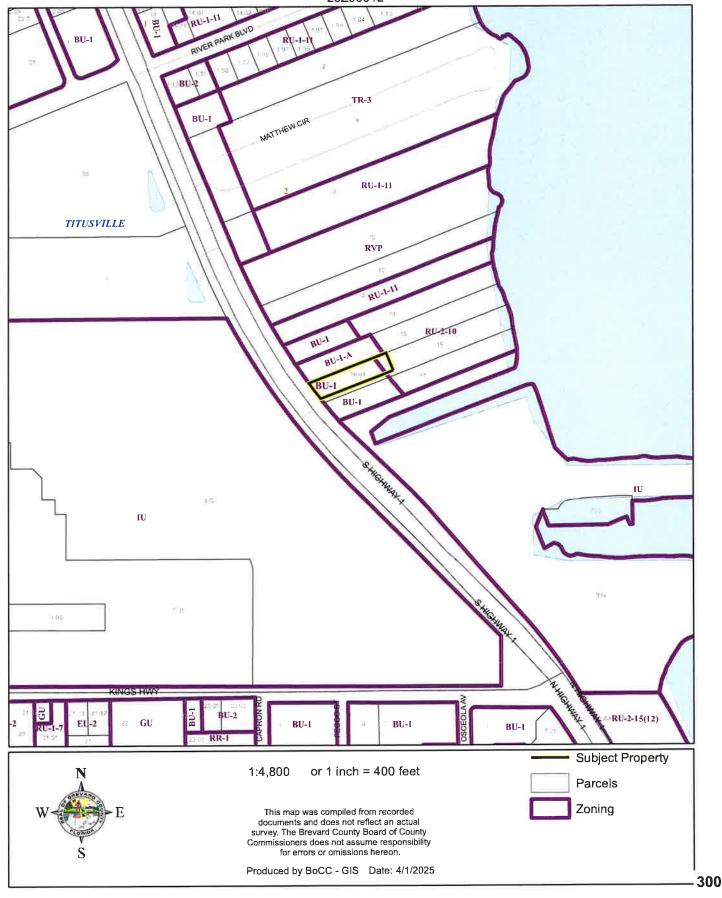
Information available to NRM indicates that unpermitted land clearing activities may have occurred on this parcel between 2021 and 2023. The confirmation of unpermitted land clearing activities may result in code enforcement action.



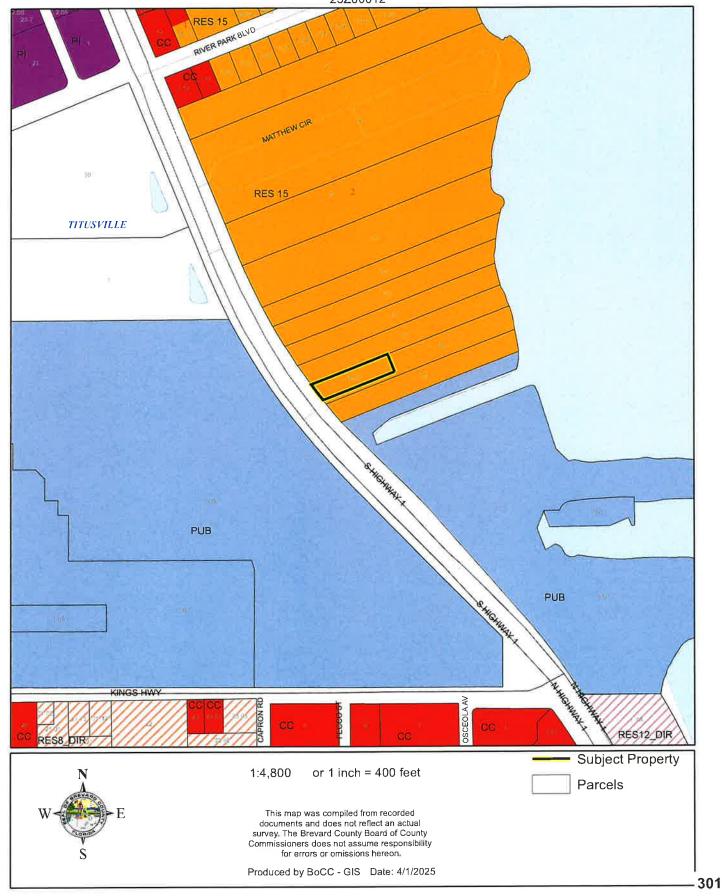
### LOCATION MAP



### ZONING MAP

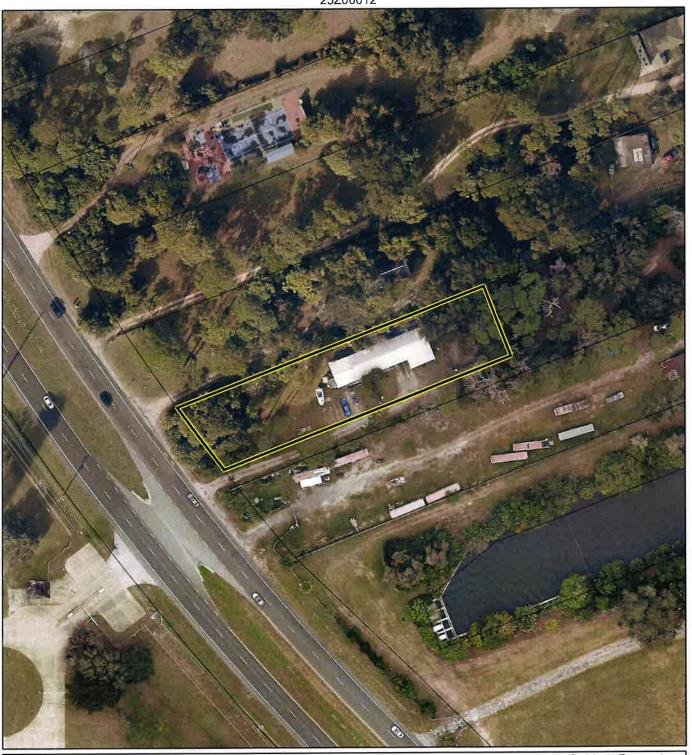


### FUTURE LAND USE MAP



### AERIAL MAP

Bertot, Brett & Eduardo 25Z00012





1:1,200 or 1 inch = 100 feet

PHOTO YEAR: 2024

This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 4/1/2025

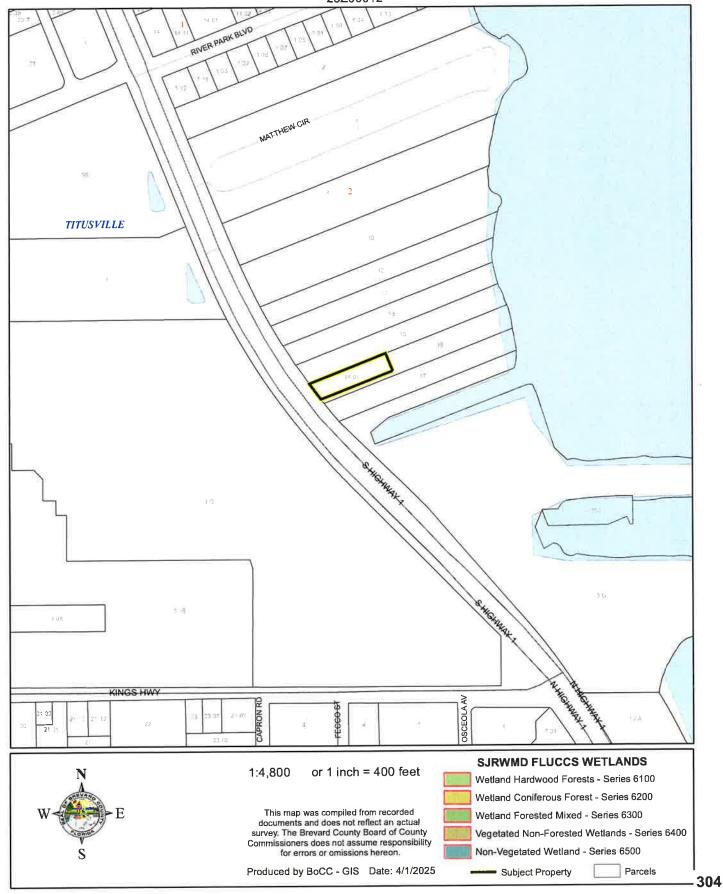
Subject Property

Parcels

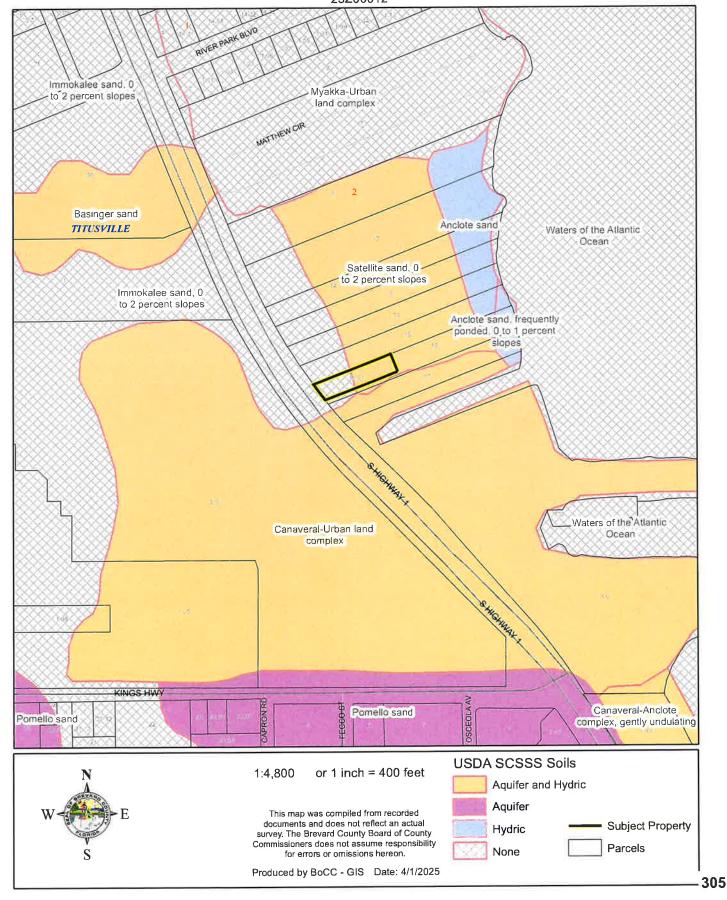
### NWI WETLANDS MAP



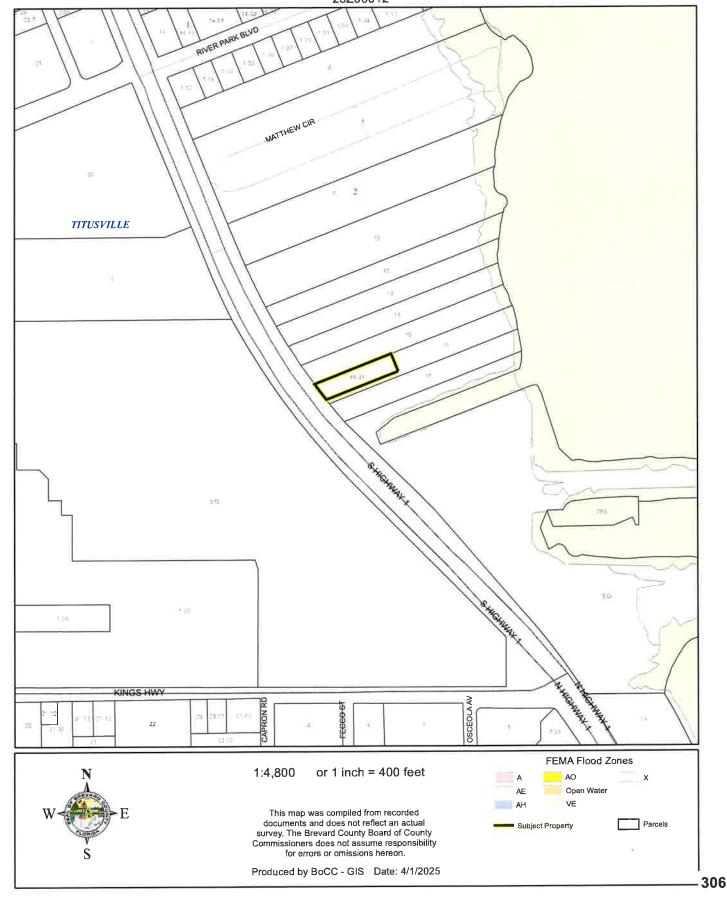
### SJRWMD FLUCCS WETLANDS - 6000 Series MAP



### USDA SCSSS SOILS MAP



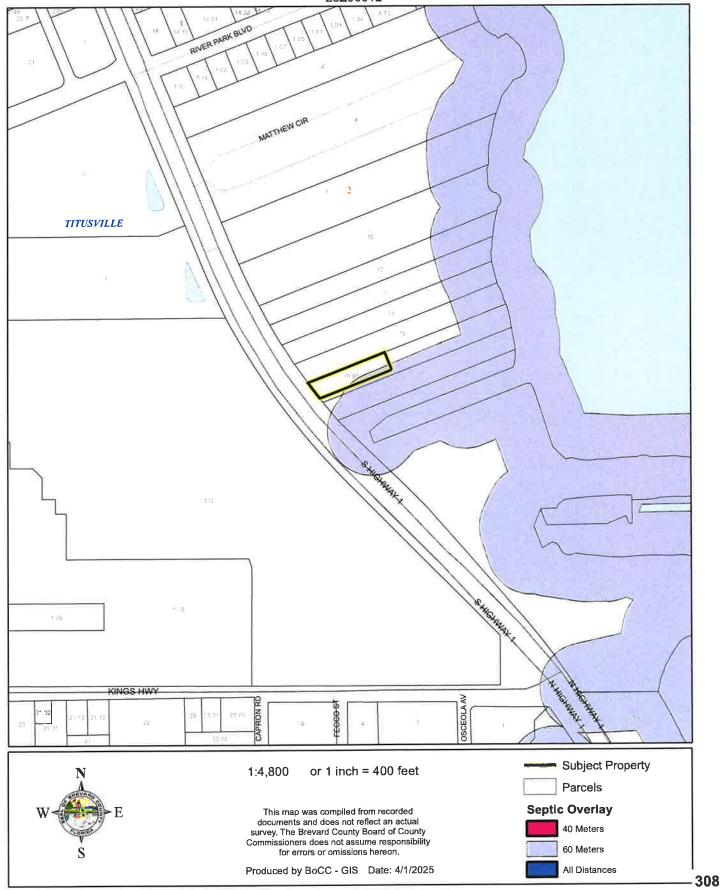
### FEMA FLOOD ZONES MAP



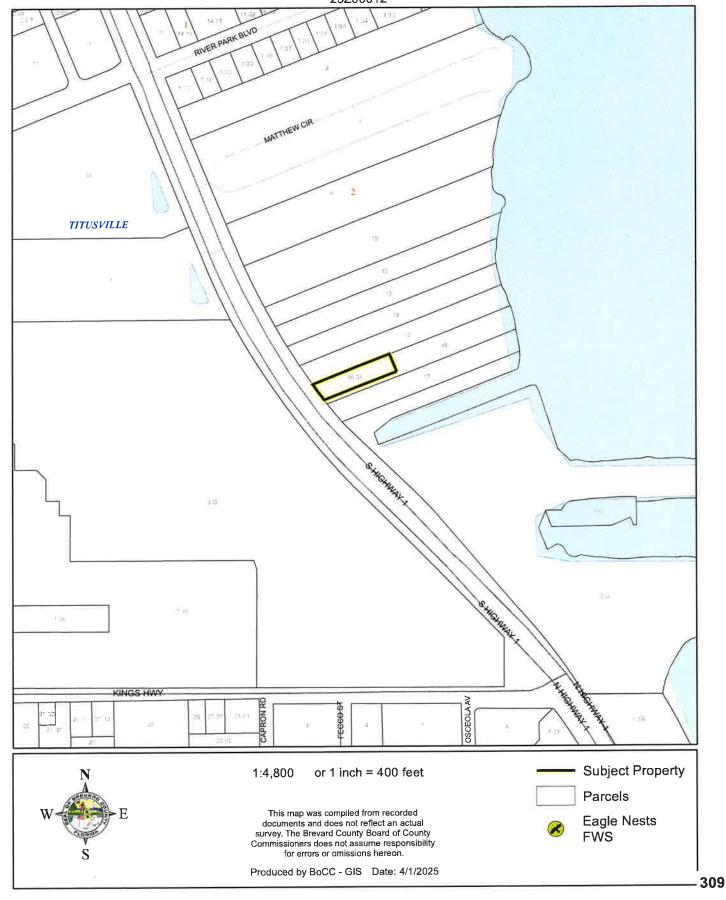
### COASTAL HIGH HAZARD AREA MAP



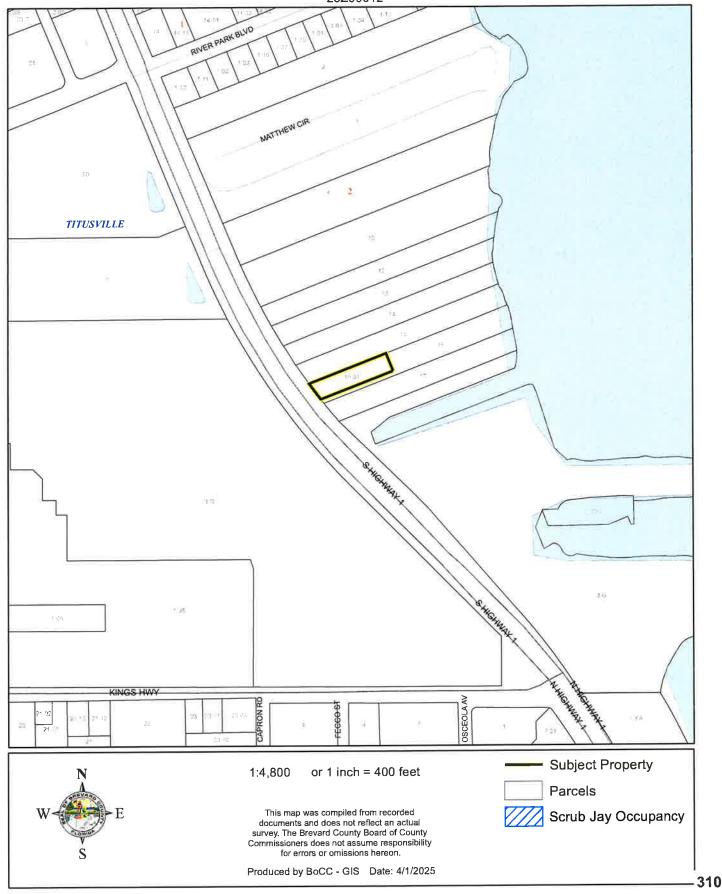
### INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



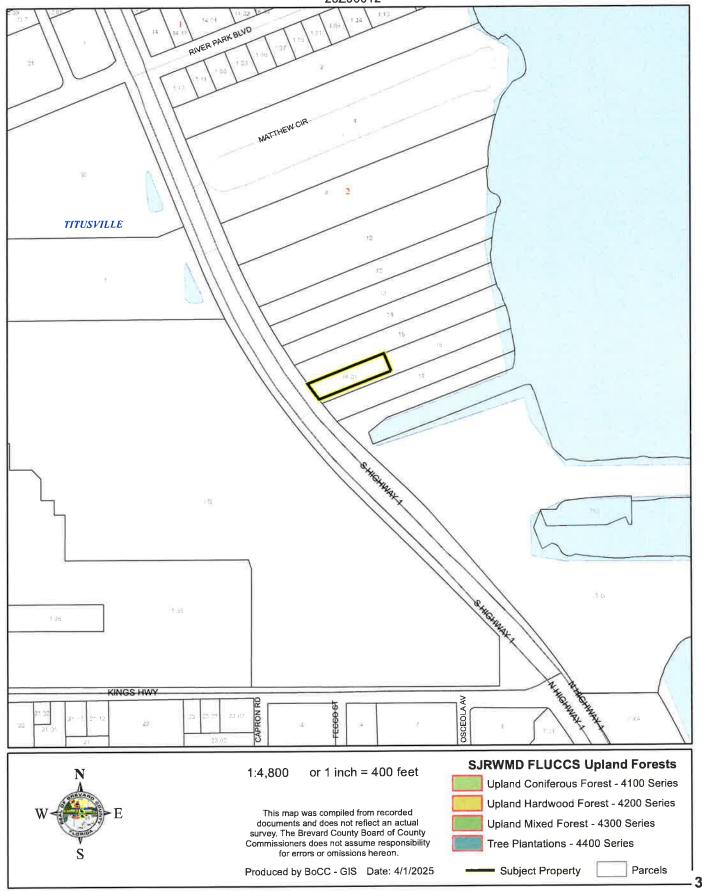
### EAGLE NESTS MAP



### SCRUB JAY OCCUPANCY MAP



### SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP



#### PLANNING AND ZONING BOARD/LOCAL PLANNING AGENCY MINUTES

The Brevard County Planning & Zoning Board met in regular session on **Monday**, **June 16**, **2025**, at **3:00 p.m.**, in the Florida Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were Mark Wadsworth, Chair (D4); Henry Minneboo, Vice-Chair (D1); Ana Saunders (D5); Erika Orriss (D3); Debbie Thomas (D4); Eric Michajlowicz (D3); Greg Nicklas (D3); Ron Bartcher (D2); Ruth Amato (D1); John Hopengarten (D1); Jerrad Atkins (D1); and Robert Brothers (D5).

Staff members present were Trina Gilliam, Zoning Manager; Paul Body, Planner; Alex Esseesse, Deputy County Attorney; Billy Prasad, Planning and Development Director; Darcie McGee, Natural Resources; Rachel Gerena, Public Works; John Scott, Emergency Management Office; Edward Fontanin, Utility Service Director; Lucas Siegreid, Utility Services; Alice Randall, Operations Support Specialist; and Jordan Sagosz, Operations Support Specialist.

#### **Excerpt of complete agenda**

# H.7. Eduardo Bertot and Brett Bertot request a zoning classification change from BU-1 and RU-2-10 to all RU-2-10. (25Z00012) (Tax Account 2301472) (District 1)

Trina Gilliam read Item H.7. into the record.

Brett Bertot spoke to the application. He stated he wanted to put additional units on the property and was told it needed to be rezoned because it has two different zoning classifications. It's my understanding that one of the zoning classifications would allow for it but the other would not. So I'm looking to combine to the zoning classification that would allow me to do so.

Mr. Wadsworth asked him how many units he is looking to add.

Mr. Bertot answered he was told he can go up to three. And if I can great. If I can't then a minimum of one or a maximum of three.

#### No Public Comment

Motion to recommend approval of Item H.7. by Debbie Thomas, seconded by Erika Orriss. Motion passed unanimously.

## **Board Meeting Date**

1-	1	1-25	
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Item Number:	H.7	
Motion By:	KO	
Second By:	KA	
Nav Bv:		

Commissioner	DISTRICT	AYE	NAY
Commissioner	1		
Delaney			
Vice Chair Goodson	2		
Commissioner	3		
Adkinson		V	
Commissioner	5		
Altman	~		ر _
Chairman Feltner	4	V	