



Agenda Report

2725 Judge Fran Jamieson
Way
Viera, FL 32940

Minutes to Approve

D.1.

1/27/2026

Subject:

Minutes for Approval: November 18, 2025 Organizational / Regular Meeting

Fiscal Impact:

Dept/Office:

Brevard County Board of County Commissioners

Requested Action:

Minutes for Approval

- November 18, 2025 Organizational/Regular Meeting

Summary Explanation and Background:

Clerk to the Board Instructions:

Brevard County Board of County Commissioners

*2725 Judge Fran Jamieson Way
Viera, FL 32940*



Minutes

Tuesday, November 18, 2025

9:00 AM

Organizational / Regular

Commission Chambers

A. CALL TO ORDER 9:01 AM

Present: Commissioner District 1 Katie Delaney , Commissioner District 2 Tom Goodson, Commissioner District 3 Kim Adkinson, Commissioner District 4 Rob Feltner, and Commissioner District 5 Thad Altman

C. PLEDGE OF ALLEGIANCE

Commissioner Adkinson led the assembly in the Pledge of Allegiance.

TELEPHONIC APPEARANCE

Commissioner Feltner asked for a motion to allow Commissioner Goodson to participate by phone.

The Board granted approval for Commissioner Goodson to appear by phone.

Result: Approved

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

SELECTION: CHAIR AND VICE-CHAIR FOR 2025-2026

Commissioner Adkinson made a motion for Commission Altman to be appointed Chair of the Board of County Commissioners.

The Board appointed Commissioner Altman as the Chair of the Brevard County Board of County Commissioners.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

Chair Altman noted the next order of business is to have a motion for Vice Chair.

Commissioner Goodson made a motion to appoint Commissioner Adkinson as vice chair of the Board.

The Board appointed Commissioner Adkinson as the Vice-Chair of the Brevard County Board of County Commissioners.

Result: Approved

Mover: Tom Goodson

Second: Rob Feltner

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

Chair Altman stated he would like to commend the job that Commissioner Feltner has done as Chair; it has been a great joy working underneath him; he did a wonderful job and served with honor and dignity; and he would like to present something to him before the Board proceeds any further. He presented Commissioner Feltner with a plaque. He stated Commissioner Feltner made this job look easy and it is not as easy as it looks; if anyone has noticed he has

already called two Commissioners Representatives; he apologized for that stating it is a habit after 21 years; it has been a joy to work with this Commission and the staff; and he is really looking forward to serving them in this capacity as Chair.

D.1. Minutes for Approval

The Board approved the September 10, first budget hearing, October 2, zoning, September 23, final budget, and the May 20, 2025, regular meeting minutes.

Result: Approved

Mover: Katie Delaney

Seconder: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

E.1. Resolution for Susan Jackson, Deputy Director of Public Works

Commissioner Feltner read aloud, and the Board adopted Resolution No. 25-138, recognizing Susan Jackson, Deputy Director of Public Works, for her many years of service to Brevard County.

Result: Adopted

Mover: Rob Feltner

Seconder: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

Susan Jackson stated she is humbled and deeply grateful for this Resolution and the recognition; she stands before the Board today filled with mixed emotions, so happy about the new chapter ahead, but a little sad to be leaving a place, people, and a mission that has meant so much to her for almost three decades; as she reflects back over the years, she can say without hesitation that serving the public and the employees that she has had the privilege to lead, has been the greatest honor of her professional life; her journey has been shaped by all of the people around her, including County leadership and her colleagues across every department; she has had the benefit of their support, their wisdom, and their unwavering commitment to public service; and they are truly the heart and soul of this organization. She continued by saying to her friends and family, she thanks them for their encouragement and understanding throughout her journey; the sacrifices were real and their love has been her foundation; what she hopes remains, as she steps away, are the accomplishments that they have achieved together; to her Public Works family she is so looking forward to the incredible things that they will continue to accomplish and do it better; but she will say one thing, she will be watching from the sidelines and yes, she will be entering service requests when she spots a pothole, happens to see construction debris in the gutters, or the over-enthusiastic sprinklers that like to water the very expensive pavement. She expressed her appreciation to the Board and stated she will treasure this recognition always.

Chair Altman stated it has been a great honor to have Ms. Jackson serve the people of Brevard; she represents County employees and citizenship in an exemplary manner; her skill, commitment, talent, and compassion is wonderful; and she will be missed greatly.

Commissioner Feltner commented he has had the great pleasure of working with Susan since he was elected; he takes advantage of his office being in this complex; he is a regular in the Public Works area; and Ms. Jackson has always been incredibly gracious; and he has some empathy for the pickle ball community of District 4 because of the increased time that she is going to have to play, he is sure she is going to shame a lot of people out there.

Commissioner Delaney stated she thinks District 1 is the most called District and there is so much need in that community; Ms. Jackson is always there to answer questions, with timeliness and organization; she really appreciates her; being a new Commissioner, Ms. Jackson was such a resource for her office; and she thanked her for her time, effort, and service to the community.

J.5. Legislative Intent and Staff Direction, Re: Future Funding Needs for Restoring Health to the Indian River Lagoon, Municipal Support for the County Managing Dedicated Funds and Public Input

Commissioner Adkinson advised she is on the Indian River Lagoon National Estuary Program (IRLNEP) and a presentation was given; she thought the Board should hear it here; she appreciates them for coming; and she thinks everyone is going to be pretty excited to hear the difference that Brevard County makes in general taking care of its environment.

Valerie Seidel, Balmoral Group, stated Balmoral Group led the team for Dr. Duane DeFeese and the others at the IRLNEP updating the economic impact of the Lagoon; she has with her Courtney Cortez as a Brevard County native and a senior economist with this firm, who worked on this quite a bit; one of the things they did that was different with this economic update was really focus on the ecosystem services, and more importantly, the Lagoon system includes over 900,000 acres of natural land and AG lands that retain more than 100 billion gallons of flood water annually; that is an important point, if that additional 100 billion gallons of floodwater had nowhere else to go, it would be going into people's homes, the streets, and buildings; and they thought it was important this time to focus on some of those ecosystem services including 50,000 acres of natural lands providing additional coastal protection and 360,000 acres of land providing water filtration and purification, which generate values that have true contribution to the local economy. She continued by saying overall the modeling found that these ecosystem service values generate over \$10 billion annually in value, she will talk about a couple of them today, but that ranges from over a billion dollars annually just in property value premiums that come from the additional values in the property sales to \$250 million in coastal protection, \$530 million in water quality, and so forth; the way they look at these ecosystem services is they run models that estimate what the ecosystem service would have been if the habitat was not there; for example, with coastal protection, displaying a screen shot of Tequesta near the County line border, showing mangroves and oyster beds; in this case, they are finding that those mangroves, oyster beds, salt marshes, and so forth across the Lagoon are removing exposure to coastal hazards that it would not have if those natural processes were not intact; and in other words if that land was not preserved and conserved, the coastal protection would not be there to the tune of about one-quarter of a billion dollars per year. She went on to say there are current National Oceanic and Atmospheric Administration (NOAA) funded projects in place right now that are estimated at \$8.4 million per year just in coastal protection; water filtration is similar, in the map displayed, one can see the values ranging from \$50,000 up to \$4.5 million in different basins and that is another 360,000 acres of different habitats that are providing water and nutrient filtration, which is work that would otherwise have to be replaced with infrastructure, really expensive treatment plants, and so forth; these are important ecosystem services to the tune of more than half a billion dollars per year; the projects underway now, alone, are expected to add another \$38 million; from a wildlife to habitat perspective, the people of Florida have consistently stated a preference for strong preservation of environmental habitats for wildlife and habitat connectivity and these habitats across the Lagoon generate more than a billion dollars per year, and with the public's willingness to pay, that ranges greatly from \$400,000 to \$90 million by these subbasins; and finally on the property values, when talking cold, hard cash, this still has an important value, the way it is looked at is looking at all the sales transactions from the County Property Appraiser and Department of Revenue (DOR) and holding constant statistically the value of those homes if paved over the Lagoon, basically, what that house would be worth, three bed and two bath with a pool or

whatever, versus one that is close to the Lagoon. She noted they were able to tease out statistically that in Brevard being within 100 meters of the Lagoon adds about \$350,000, with all other factors being equal; that varies greatly by location of course; in Palm Beach it is almost \$1 million for that same value; in Brevard specifically, they end up with about \$6.1 billion in property value premiums contributed by the Lagoon; that sounds like a lot of money, but if one thinks about it, the total value right now is about \$114 billion; in the whole scheme of things, it is a couple percent, but it is an important couple percent; and when they annualized it, that is contributing almost \$400,000 annually to the local economy. She stated they looked at the NOAA-funded studies that are taking place right now, a number of principal investigators and programs within Brevard County are contributing to those; and they looked across the different habitats from salt marshes to oyster reefs, wetlands, and so forth and at all of these different projects, how much it is expected to cost over 10 years in current dollar values, and what benefits they are expected to generate over the next 10 years. She added for example, the salt marsh project that was chosen is expected to have a total cost of \$380,000, but total benefit is about \$2.8 million; the two really big projects in terms of benefits are both removing embowments at Kennedy Space Center (KSC); one can see the benefits on those are huge, \$55 and \$30 million, really transformative projects expected to really change the nature of the fisheries and the water quality which has a lot of public benefits; in terms of how these tease out across the different types of projects, one can see there is Benefit-Cost Ratios (BCR), meaning how many benefits one receives per dollar of cost; anything over one is good, and it has cleared the threshold; the two that she has mentioned have really high BCRs, and even if they were taken away, there would be an average of about 10; but, all told, there ends up being about 24x return on investment, so really good expenditure of public funds. She went on to say lastly, they have included a more traditional economic impact study, which is direct spending, margining out things that are not produced locally like when one buys a gallon of gas because gas is not made here, so a lot of that leaves the area and it creates indirect jobs and indirect business expenditures; when there are visitors there are also induced impacts; looking at the Lagoon overall, they end up with about \$26.9 billion in total output, which is contributing about \$15 billion to local Gross Domestic Product (GDP), including the \$1.4 billion of annualized property value impacts and supporting 128,000 jobs, a really significant impact; looking at that across the sectors one can see how this teases out across everything from the actual resources management, to the recreational spending that is generated, and the aerospace that depends on having this wide open space without development in it; and finally for Brevard County specifically, they pulled some numbers just to drill down to this a little more, and a big chunk of that aerospace that Brevard benefits from and a big chunk of the recreational benefits are also generated in Brevard County to the tune of supporting more than 80,000 jobs and totaling about \$10.6 billion in annual economic values added to the local economy, generating \$637 million in State and local taxes every year that contribute to support local services. She stated all of this data is available in a dashboard that is publicly available so people can slice and dice it by their County, City, local area, by the sector that they are interested in and so forth, really providing a lot of transparency into where these numbers come from and whatever a particular audience may be interested in; she wanted to mention one small thing, the natural resources management is particularly interesting because for the jobs that are generated in this area, on the slide the indirect and induce, for every job they were able to identify 440 directly-funded resource management jobs; the modeling shows that those jobs generate another 600 jobs just by themselves; it may not sound like a lot but if it is compared to some of the other sectors, each job may generate another point 3 or point 4 jobs, whereas these resource management jobs were showing that they were generating more than one additional job, so a really good investment of public monies; and she will be happy to take any questions.

Commissioner Adkinson stated when Ms. Seidel was talking about the return on investment 24 times, she asked if that was overall.

Ms. Seidel replied on those NOAA funded projects, yes.

Commissioner Adkinson asked if that would be different in Brevard County or would it be 24 times, she knows this would be just a guess.

Ms. Seidel explained they looked at those projects that went across the Lagoon and tried to capture all sections of the Lagoon within those calculations; having said that, fish do not care where the County line is, so when they have new fish passage are, they are now generating benefits wherever they swim and they are caught; it would be safe to say that the overall numbers show Brevard captures a lot of the benefits from the Lagoon; it would be more difficult to say that ecosystem service only went to Brevard County; and she asked if that makes sense.

Commissioner Adkinson responded affirmatively.

Commissioner Delaney asked if Ms. Seidel would email the presentation to her.

Chair Altman stated he will echo that so the Board has the electronic version of it, it would be very helpful. He thanked Ms. Seidel stating this was very thorough; he knows the economic impact is staggering; what is more staggering than the economic impact are the spiritual components; nothing can replace what it is to have a beautiful Lagoon to see a mullet run or to catch a fish with one's child, see a sunset or sunrise, one really cannot put a dollar value on that; it is good to be able to objectively also communicate the fiscal impact; the question he has is did they evaluate the economic impact if the County did not protect the Lagoon, for example, repeated algae blooms, the smell, the health risks; he has a friend who nearly lost a leg from vibrio in the Lagoon; that is a whole other area, the economic impact of doing nothing.

Ms. Seidel stated that is a great question and one that they frequently get; in this case they were looking at what is there; she would argue that one way to look at it is this is what the County has to lose if it does not continue to make the investments; they have looked at harmful algae blooms and their impacts along the Lagoon, as well as down in the southwest gulf coast; and the impacts are massive and can completely wipeout those annual values of the County's recreation in a given year or more because social media does not always recognize that something that happened in one county did not happen in another county or another city. She continued by saying she would encourage the Board to use these values of what is at risk if it does not continue to make the appropriate investments; the NEP has estimated that over 20 years there is probably a total expenditure of about \$4 billion, to truly restore to what people who were here may remember the Lagoon being like; and that is the path that would need to continue to be followed. She noted the numbers for commercial fishing are extremely low, so low that they were looked at many times before vetting them with a lot of people and that is where they are; they are showing now about \$3 million annually in Lagoon-wide commercial fishery not just Brevard; and 20 years ago that was an order of magnitude larger than that.

Chair Altman agreed with her.

Ms. Seidel finished by saying that is already seen in terms of economic impacts.

Chair Altman noted that is an interesting point; he knows it used to be the speckled trout capital of the world, all the world records held in the Lagoon; and it also used to lead the State of Florida in Clam fishery.

Ms. Seidel advised those numbers have dropped off a cliff; the number for the wildlife habitat, the public's value, going back to Chair Altman's point about not being able to put a price on it, that billion dollars per year generally represents a lower bound of what the public has indicated it is worth to them to have those lands available to them and to their children.

Chair Altman thanked Ms. Seidel and Commissioner Adkinson for placing this on the Agenda.

F.1. Save Our Indian River Lagoon Contingency Fund Request for the City of West Melbourne Ray Bullard Water Reclamation Facility Upgrade Project

The Board approved and authorized the Chairman to sign a cost-share amendment increasing funding for the Ray Bullard Water Reclamation Facility Upgrade Project by \$1,300,000.00.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.2. Approval, Re: Educational Facilities Impact Fee Deferral Contract for the Wings of Grace Ministries Inc. Between the Brevard County Board of County Commissioners, Brevard County Public Schools, and Wings of Grace Ministries Inc

The Board approved and authorized the Chairman to execute the Educational Facilities Impact Fee Deferral Contract for the Wings of Grace Capernaum Place Affordable Housing Development, upon approval and execution by Brevard County School Board, as currently presented and attached; and authorized the County Attorney's Office to record the Notice of Assessment, as currently presented within the Contract, which constitutes a lien on the property for the deferred balance of \$41,475.50.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.3. Approval, Re: Resolution and Underground Easement (Business) from Brevard County to Florida Power and Light Company for the Benefit of the Veterans' Memorial Park Bandshell and Additions Project

The Board adopted Resolution No. 25-139; and authorized the Chairman to execute Underground Easement (Business) from Brevard County to Florida Power and Light Company for the benefit of the Veterans' Memorial Park Bandshell and Additions Project.

Result: Adopted

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.4. Acknowledge Receipt of the FY 2025-2026 Parrish Medical Center Revenue and Expense Budget and Millage Resolution

The Board acknowledged receipt of the FY 2025-2026 Revenue and Expense Budget and Millage Resolution for Parrish Medical Center.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.6. Brevard County Sheriff's Office Reallocation of FY25 Unspent Funds

The Board approved the reallocation and subsequent budget change request of \$1,511,987 for FY25 purchase orders not received prior to September 30, 2025, as scheduled; and authorized all necessary Budget Amendments (BCRs).

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.7. Bill Folder

The Board acknowledged receipt of the Bill Folder.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

Chair Altman asked the County Attorney to speak up if there is anything that needs a roll call vote.

Morris Richardson, County Attorney, advised the Board is not going to have anything where a roll call vote is required; sometimes it adds clarity if there is a supermajority requirement for example, so then it may be asked for at that time; and it is the Chair's discretion if he chooses to exercise a roll call vote.

F.5. Acknowledge the County's Municipal, Community Redevelopment Agencies (CRA), FY 2025-26 Annual Budgets and Amendment

Sandra Sullivan stated the reason she wanted to talk about the Community Redevelopment Agencies (CRA) is because of the increase in Brevard's budget; 2022 it was \$1.8 billion and 2025 \$2.8 billion; looking at real estate going up, the amount of property taxes being felt by people, makes this a hot topic at the State level; both last year and this year, the State did legislation proposing to do away with all new debt in CRAs and to basically pay off CRAs and close them; she continued by saying she wants to bring up the point that there are three CRAs that have no debt and can be closed now; since a number of CRAs had been presented earlier this year, there was a brief conversation about this topic; North Brevard Economic Development Zone (NBEDZ) is a tax increment, like a CRA, and these are a tax increment; Eau Gallie River Front, because of the increase in property values, they are bringing in almost 13 percent more of an increase in revenue in just one year; taxes are going to CRAs when fiscally the County should be looking at closing CRAs in order to get taxes down; and she stated, "I want property taxes to be less so that the people may have more," by Calvin Coolidge. She added smaller government, less taxes, the principle of being a fiscal conservative; she would encourage the Board to have a genuine conversation under this Item about sunsetting the CRAs with no debt and encouraging interlocal agreements with the remaining CRAs to pay down their debt, and to work with them to not take on additional debt; as of the last budget there was a \$2.2 billion deficit in transportation; there were a lot of issues with the Fire Department; there are sewage plants that still have development on them and are at capacity; there are dumps all the time; and this Board is not being fiscally conservative, so she hopes it will discuss closing those three CRAs.

Commissioner Delaney inquired what it would take to dissolve the CRAs that do not have debt.

Morris Richardson, County Attorney, replied by saying it is variable and it depends on whether they were created pre or post charter; it depends on the language and an interlocal agreement that was negotiated by the Board; for most of these CRAs, sometime in the era between 2017 and 2021, several of them have interlocals, some of them the Board gave over the right to terminate the CRAs other than limitations that were put forth in the Interlocal Agreement; it really depends on each one individually; and he cannot answer that as to all of them off the top of his head right now, but he can pull that information together.

Commissioner Delaney commented that would be great.

Chair Altman stated one of the points that was made about the CRAs producing more revenue because property values have increased, is part of it, but one of the reasons that revenues have increased into the CRAs is because the CRAs are doing such a phenomenal job revitalizing the downtown areas; another reason revenues are going up as a County is the fact that downtown redevelopment and CRAs are increasing the quality of life that the County has, so people are paying more to live here and businesses are coming here; it has been a complete and total success; he sees the revenue increase as a positive not a negative; he gets so much out of going to downtown Titusville, Cocoa, Melbourne, Eau Gallie, and the Merritt Island Redevelopment Agency, it has turned this County around; and he thinks it is a wonderful thing.

The Board acknowledged the County's Municipal CRAs FY 2025-2026 annual budgets and the City of Titusville CRA budget amendment.

Result: Approved

Mover: Kim Adkinson

Secunder: Rob Feltner

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

G. PUBLIC COMMENTS

Robert Pickert stated he is a long time Brevard County resident, Indian River Lagoon (IRL) supporter, and EHS Manager for Wakefield BioChar; he would like to propose a circular approach for managing dredge Lagoon muck that would be good for the Lagoon, good for the watershed, and good for Brevard's economy; amending dewatered muck with biochar would transform the muck into a slow release fertilizer and soil amendment; replace or supplement the Save Our Indian River Lagoon (SOIRL) tax with a non-tax revenue from the sales within and beyond the watershed; distribute a high quality and permanent source of carbon to landscape soils that would reduce the flux of nutrients and other contaminants to the Lagoon and provide a way for Brevard residents and businesses to contribute directly to the restoration of the Lagoon; and the irony is to get the muck out and to stay the muck away, someone needs to embrace and enhance the muck. He commented first he is going to talk about biochar; biochar is a powerful plant-based soil amendment produced by woody biomass in a high temperature, low oxygen environment through a process called pyrolysis; this locks carbon into a lightweight and stable form with incredible surface area, think activated carbon like the water pitcher in one's refrigerator; that carbon remains stable in soils for hundreds of years; biochar has impressive health benefits; it absorbs and retains water making landscape soils more drought resilient; it absorbs nutrients, including nitrogen and phosphorus, making them more bio-available to plants and less leachable to surface and groundwater; it absorbs and retains metals such as arsenic and chromium and organic contaminants, including the many emerging ubiquitous contaminants like Per- and Polyfluoroalkyl Substances (PFAS); and it provides the ideal habitat for beneficial microbes critical to soil health, increasing nutrient utilization, decreasing nutrient demand, and increasing microbial metabolism of a growing list of toxic chemicals. He added it increases soil exchange capacity, making plants more salt tolerant; there are more benefits including the fact that biochar is carbon negative, often providing

sellable carbon credits in voluntary carbon markets; and he has distributed biochar flyer from IFAS explaining some of the benefits of biochar so the Board does not have to take his word for it; pelletized biochar is highly effective media for stormwater treatment in low impact designs; and to get a feel for how this could finance the SOIRL programs, the sale of 2,000,000 one cubic foot bags for \$45 each, the equivalent of four bags for every home and business in Brevard, Volusia, Indian River, and Martin Counties would generate nearly \$100 million of annual gross sales. He went on to explain assuming 40 percent goes to retailers, the remaining 60 percent or \$60 million would be applied to capital and operating costs and generate annual net non-tax revenues of \$20 to \$40 million; the County could also produce upper sacks for commercial landscapers; the numbers would start out smaller, but could get larger if distribution was extended beyond the watershed, think about taking market share from biosolid based materials like Milorganite; the owner of a popular nursery said that if Sally Scolera of IFAS gave a dewatered muck biochar soil amendment a favorable review in the Sunday paper, they would have over 100 customers asking for it on Monday morning; she has responded to the idea enthusiastically, calling it fantastic; and he brought some bags of biochar for the Board to play with or will work with the Board to distribute them.

Chair Altman stated the Board would definitely like to hear the rest of the presentation if Mr. Pickert could provide a copy of it; he loves the fact that he is the first person to stay the County needs to embrace the muck; he thinks it is a great idea and one needs to include in this economic impact, the sale of muck; he picked a good day to be in the audience because there are a lot of people in attendance from the IRL committee; and he thinks it offers great promise.

Mr. Pickert noted it is a lot of work to make this happen, but people are going to do a lot of work anyway, so it might as well make it count for the Lagoon.

Chair Altman asked if he came all the way from Valdosta.

Mr. Pickert replied, he is a Brevard County resident and has been since 1991; his wife was born and raised here; they have been here as a family ever since; their production facility is in Valdosta, Georgia; he works remotely; and he gets to the plant to help. He noted he would love to talk to the Board more about the company and what it is doing and the source of the biochar materials and lots of other stuff.

Chair Altman commented his staff with follow up with Mr. Pickert.

Commissioner Feltner asked if the biochar is a product of gasification.

Mr. Pickert stated when one pyrolyzes woody waste there is a synthetic gas that can be used as a source of gas for operating turbines, engines, or whatever one wants to do; it is captured, but not realized into the environment; the carbon credits come from the fact that woody waste will deteriorate and decompose in the environment, generating methane and CO₂; if that is interrupted and is sent through pyrolysis process, it captures those gases; and then it has now prevented those hydrocarbons from entering the atmosphere. He continued by saying they get carbon credits associated with a lot of biochar that they sell; his point is they can do this and provide biochar for the County; he would like to see the County have its own pyrolysis system, take storm debris and woody waste from the yard waste collection program, and produce its own biochar right here and use it for a dozen different things.

Commissioner Feltner asked with the synthetic gas, one would then capture from that; and if this was being done at the municipal level what would Mr. Pickert suggest, run a generator.

Mr. Pickert advised he would feed it right back into the process because the pyrolysis process, think incineration, but it is lower temperature, less oxygen; but feed it right back in so it is a

self-feeding source of the energy for driving that process.

Commissioner Delaney stated that hopefully the Board can convince Mr. Pickert to move that business to Brevard County.

Vance Ahrens, President of the Democratic Caucus of Brevard County, stated being in attendance today draws attention to an atrocity that has befallen on one Brevard County citizen and hopefully to propose a resolution for this Board; on February 15 a 15-year old boy was home asleep when more than a dozen masked soldiers broke into his home and took him away from his family; they threw this child into an adult prison known for its inhumane treatments; over the following nine months, Mohammed has been subject to harsh unsanitary conditions, has significant detrimental weight loss, has contracted scabies, and has been subjected to severe beatings; this child has been unjustly and illegally held in Israel without a complete trial or hearing, without direct contact to his family; the right to freedom, due process, and protection of one's government are fundamental rights for all United States (US) citizens; and Mohammed is a boy from Palm Bay, a natural-born citizen of the US, being held in a foreign prison under appalling conditions. Vance continued by saying that this summer Mohammed was planning on getting his driver's license like any 16-year old, instead he was being beaten in a prison in Israel; the State Department has stated there is no higher priority than the safety and security of its citizens abroad; the continued detention of a citizen, especially when that citizen is a minor, should be a profound concern to the citizens of Brevard and this Board; it is highly appropriate for this body to speak out against the inhumane treatment of one on its citizens; an email has been sent to each Board member with a copy of a resolution for the County to formally demand the immediate release of Mohammed and return to his family and to call on the US State Department to ensure his safety and unhindered access to his family and US Counselor officials until his release; there is contact information in that email; and Vance also has a copy of that resolution here today and looks forward to working with the Board to help make this a formal resolution.

Joy Metzler stated these comments are on behalf of the resolution that Vance just spoke on; when Joy joined to serve in the military there was one focus in mind, the defense of friends and neighbors; despite being out of the service Joy is driven to speak up for a neighbor that has been kidnapped and detained illegally overseas by Israeli military forces; his name is Mohammed Ibrahim, he is a neighbor and a child; his uncle owns a clothing store on Route 1; Mohammed is a Palm Bay resident; and his cousin is a resident of Tampa City and was recently murdered by Israeli settlers in July 2025. Joy continued by saying Mohammed was kidnapped from his home when he was visiting family at 3:00 a.m. by masked Israeli soldiers in February 2025, zippered, tied and blindfolded in front of his family; the nine month mark has just passed of Mohammed being held captive in a military prison; Mohammed was 15 when taken and turned 16 while in an Israeli prison cell, when he should have been preparing to get his drivers permit and start preparing to graduate from high school; as the holidays approach in the US, people are acutely aware of the missing presence of Mohammed, an American child who should be at home in the US with his family; and instead he has been beaten, starved and intentionally deprived of medical care. Joy noted during this his federal level representatives have been silent on the fate of one of their own constituents; this upcoming Friday will be the sixth week of people standing on the intersection just outside of this building begging Representative Mike Haridopolos to show compassion for a child from his District; people know that a single phone call from the President could bring this boy home tomorrow, but still the State Department refuses to even issue a statement in support of a US citizen; as a coalition of over 200 organizations, comprised of faith groups, veterans groups, human rights and advocacy groups and many more, local and national, they would request the Board to adopt the resolution that Vance Ahrens has introduced and in the absence of in Mohammed's federal representative, to publicly call for his release and the full support of public efforts to secure his return home; people are praying for his safe return before the holidays and the urgency is real;

his health is in grave danger; and the Board's advocacy for him could mean the difference between life and death. Joy expressed appreciation to the Board and hopes to see the resolution passed in full support to bring Mohammed home.

Robin Anders stated this is more of an ask and a complaint; Judy lives on Lee Hall Place in a cul-de-sac in Port St. John with their property flooding severely five times since 2008; this last time, two weeks ago, the water was solid from a neighbor's house that is an acre away to the corner of their own house; it looked like a lake to include half of the entire cul-de-sac; the next day to walk the dog, to get out Robin had to go across the neighbors front yard and down the other side of their driveway because the front was so full of water; the water was this high on the fence and this high on the house; luckily there is a dirt field foundation so there was no water intrusion into the house, but it was a mess; and they were under water completely in the backyard for a full week before it started to recede. Robin continued by saying the reason they are seeing so much water at the end of the street is because a neighbor five houses up the street filled in their swale in the backyard; the cul-de-sacs, all the houses have a swale behind them and it drains into the canal; last year in the summer, the residents received a letter from Public Works saying they would come out to clear and redo all the swales on the north side of the street, then received another email saying it would start in two weeks; Robin never saw anything except them cleaning out the canals, which is great, but their water cannot get to the canal; Robin understands when there is a flood like this past Sunday, of course the water is going to raise, but everywhere else in Port St. John came way up and went right back down by the next day; their property held water in the driveway and the side yard, the entire half of the yard, if not three-quarters, and the shed and the motorhome was underwater; 90 percent of the wooden fence was sitting under water for a week and one-half; that is unacceptable and it stinks; and Robin would really like to get a resolution. Robin stated Public Works had come out years ago and said that swale was filled in all it needed to do was clean it out and it would alleviate the problem; that is what is being asked, to have what was supposed to be there restored; and it was not the current neighbor who lives there it was a previous owner.

Commissioner Delaney thanked Robin for coming to the meeting; when they had met they talked about some of this stuff; this is a problem that is occurring all over North Brevard; one of the issues is that the culverts are the property owners' responsibility to upkeep and it pretty much does not happen for the most part; Commissioner Delaney spends most of her time driving around North Brevard, but knows it is probably happening in most Districts as well; one of the issues is that the culverts do not necessarily get maintained the way that they should be; in this particular situation with the swale being filled in, there is nowhere for this water to go; at the back of the properties, a lot of them are behind fences; but those are easements so there is some gray area as to how the County can come in and maintain the easements when it is behind a fence.

Commissioner Delaney mentioned hoping that the Board could talk about this and give some direction to staff, think about it, bring back direction for staff at a later meeting, just open up some kind of communication about this because it is happening all over District 1; it is not just that the swale has been filled in or that the culverts are full, it is also that there are massive sections in Port St. John, Titusville, and some other areas that do not have any drainage systems near the property; and one of the issues a couple weeks ago was even if the property owners could get pumps, there was nowhere to pump the water to because they were not close enough to any kind of drainage conveyance system.

Robin stated it is a hairy thing if the County can come onto the easement because there are fences; the property owners received a letter in the summer of last year saying they were going to do just that; when called about it, there was either no funding, or this or that; they have been calling road and bridge, probably three times just this week; one time they received a voicemail back stating they are sorry they are holding water, but now will not answer or pick up the phone

for his calls; and they are frustrated and have been fighting with this since 2008.

Chair Altman thanked Robin for bringing this to the Board's attention; it is a serious problem Countywide and one of the big challenges this Board has; hopefully Robin will be there to support the Board when it comes up with some solutions for this.

Jim Liesenfelt asked Robin for the name of the street.

Robin responded Lee Hall Place.

Judy Trandel stated this is important and will get everybody's attention with this sentence; the Indian River Lagoon (IRL) is not broken, Brevard County infrastructure is broken; every resident sees the same challenges, aging roads, and stormwater systems that cannot keep up with heavy rains, wastewater infrastructure that needs modernization, and growing concerns about the environment and water quality; these issues affect people's safety, property values, economic growth, and daily quality of life; Judy would propose a dedicated one percent discretionary sales tax focused solely on infrastructure, not a general tax and not a blank check; every dollar would be legally restricted to essential, tangible improvements, road upgrades and resurfacing, stormwater and flood mitigation projects, wastewater and sewer modernization, environmental restoration, and water quality protection; this surtax would be shared fairly and proportionately between Brevard County and each municipality ensuring that every community from the largest city to the smallest town has the resources to repair, maintain, and upgrade the systems that people rely on; and this is how the IRL becomes healthy again. Judy went on to say why a sales tax, because it distributes the cost broadly, including visitors, non-residents, users of the roads and waterways, reducing the burden the burden on property owners and renters; with a clear list of projects, citizen oversight and annual reporting, residents will be able to see exactly where their money goes, and what improvements are delivered; this is a future focused plan that supports public safety, protects the waterways, strengthens the infrastructure and ensures that today's problems do not become tomorrow's crisis, which is already there; this is asking the Board to invest wisely, transparently, and responsibly in the long-term health and resilience of the communities; a dedicated one percent infrastructure surtax gives the County tools to finally address what everyone knows must be fixed; and the hope is that the Board will consider this.

Chair Altman stated he thinks Judy brings up a very valid point and he thinks it will be discussed in the future; and it would have to be in the public forum and something that the people of Brevard County would have to step forward and support.

Judy commented she thinks every resident in Brevard County would vote yes, even more, two percent.

Chair Altman commented that might be found out.

H.1. Petition to Vacate, Re: A Portion of Three Public Utility Easements - Plat of "Glen Haven Subdivision Section 2-B", Plat Book 16, Page 45 - Merritt Island - Shane Clark Edgar and Jone'e Josephine Infante

Chair Altman called for a public hearing on a request by Shane Clark Edgar and Jone'e Josephine Infante for a petition to vacate a portion of three public utility easements at Plat of Glen Haven Subdivision Section 2-B, located in Merritt Island, District 2.

Marc Bernath, Public Works Director, stated this is a petition to vacate a portion of three public utility easements, located in Glenn Haven, District 2; these three obstructions, two buildings and a pool screen enclosure were discovered in a new boundary survey while attempting to sell

their home; it was constructed prior to them purchasing, but was not picked up on the original title exception; and staff has no issues with the vacating.

There being no further comments or objections, the Board adopted Resolution No. 25-140, approving the petition to vacate a portion of three public utility easements in Glenn Haven Subdivision, Section 2-B, located in Merritt Island, as requested by Shane Clark Edgar and Jone'e Josephine Infante.

Result: Adopted

Mover: Tom Goodson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

H.2. Second and Final Public Hearing, Re: Adoption of Amendments to Chapter 62, Article IX, Section 62-3316, "On-premises Signs" and Chapter 62, Article IV, Table 1, "Signs by Type and Zoning Classification," in Order to Allow Community Development Districts to have Specified Signage for Parks Within Certain Zoning Classifications

Chair Altman called for a second and final public hearing on adoption of amendments to Chapter 62, Article IX, Section 62-3316, "On-premises signs" and Chapter 62, Article IV, Table 1, "Signs by type and zoning classification," in order to allow Community Development Districts (CDD) to have specified signage for parks within certain zoning classifications.

Billy Prasad, Planning and Development Director, stated this is the second and final hearing for amendments to Chapter 62, Article IX, Section 62-3316, titled "On premises signs," and Chapter 62, Article IV, Table 1, entitled, "Signs by type and zoning classification" in order to allow CDD to have specified signage for parks within certain zoning classifications.

There being no further comments or objections, the Board adopted Ordinance No. 25-21, amending Chapter 62, "Land Development Regulations", Code of Ordinances of Brevard County, Florida; amending Article IX, Section 52-3316, "On-premises signs"; specifically amending subsection (A) to provide a signage allowance for Community Development District (CDD) public or private parks; and amending Article IX, Table 1, "Signs by type and zoning classification"; specifically amending Table 1 to provide under all zoning classification an on-premises signage allowance for CDD public or private park use; providing for conflicting provisions; providing for severability; providing for area encompassed; providing an effective date; and providing for inclusion in the Code of Ordinances of Brevard County, Florida.

Result: Adopted

Mover: Rob Feltner

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.1. Approval, Re: Disbursement of Educational Impact Fees

Jeffrey King, Planning and Development Deputy Director, stated this is to authorize disbursement of educational impact fees in the amount of \$9,903,325.44 to the Brevard County School Board in accordance with the Interlocal Agreement; and authorize the County Manager to execute all necessary Budget Change Requests to implement this disbursement.

The Board authorized the disbursement of Educational Impact Fees in the amount of \$9,903,325.44 to the Brevard County School Board, in accordance with the Interlocal Agreement; and authorized the County Manager to execute all necessary budget amendments

(BCRs) to implement disbursement.

Result: Approved

Mover: Katie Delaney

Second: Rob Feltner

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.2. Approval, Re: State of Florida Department of Transportation - State Road 405 Landscaping Termination Agreements

Marc Bernath, Public Works Director, stated this is request for approval to terminate three Joint Participation Agreements (JPA) with the Florida Department of transportation (FDOT); the Agreements were initiated back in 2002, 2003, and 2004 respectively; this requires the County to maintain a portion of State Road (SR) 405 from SR 407 to US 1; the great thing about JPAs is that they help fund and offset things like this when the Board may want to do an aesthetic improvement; the downside is in perpetuity, as long as the JPA is in place, the County must maintain it; back in 2019, it was determined that the vegetation was out of compliance and it had to be taken down due to safety concern; and now it is going to cost the County \$1 million to replace it. He reiterated this is a state road and there is no requirement for the County to maintain it; and by getting out of these Agreements they will be able to restore the existing landscape and use the District 1 MSTU funds for higher purposes.

Chair Altman stated he is a big advocate of these beautification programs, he calls them transportation enhancement funds; some of these monies come down from federal dollars; he hopes as the Board moves forward, it can figure out ways to maintain them in perpetuity; one does not do them to be installed, beautify and then be destroyed or taken out; he is hoping as the Board moves forward it can look for funds to maintain, some of the Community Development Agency (CRAs) could maintain those; if there was one in North Brevard that would have been a great revenue source; he drives SR 405 every day; and he really appreciates the beautification.

Commissioner Feltner commented up in North Brevard there was a very serious accident where a family of four from Great Britain did a U-turn there on Columbia and that is forgotten now, but it is very possible that they did not see the oncoming truck when making that U-turn because of the vegetation right there on Columbia; he thinks that was discussed yesterday in his briefing; there is a place for some of these things; and with some of the intersections he just shakes his head because he does not understand putting a tree in the middle of the road and then forcing people to make a U-turn where they cannot see around it. He added he appreciates the Chair's thought on that, but some of these probably need to be removed from the roadway.

Chair Altman agreed, saying that safety always comes first; that is why they need to be properly designed and maintained; and the Board does not need to compromise safety in doing that.

Commissioner Delaney stated this was a little tough for her originally; Mr. Bernath had brought this to her early on after being elected; the struggle was because this is the road that goes into the Space Center; of course, people want it to look really nice and for people to have a beautiful drive to the Space Center; however, when she realized it was taking from the maintenance funds, there is so much need in the north end that she would love to look at other revenue streams to make that possible; maybe the Titusville CRA, she does not know where those boundaries are; but maybe that is something that they can help with.

Chair Altman stated he knows people see signs in a lot of places including Brevard and other

communities, the private sector, private service, clubs, businesses that adopt medians; maybe the Board or staff can reach out to its private partners and get some support; that is something he is personally interested in getting involved in; it is important to the aesthetic and the viability of the community; and he called the vote.

The Board approved and executed the Landscape Memorandum of Agreement Termination with FDOT and adopted Resolution No. 25-141, terminating the Landscape Memorandum of Agreement for SR405, project FM #413698-8-74-01; approved and executed the Joint Participation Agreement Termination with FDOT and adopted Resolution No. 25-142, terminating landscape improvements on SR405 at the intersection of SR407, project FM #416386-1-58-01; approved and executed the Joint Participation Agreement Termination with FDOT and adopted Resolution No. 25-143, terminating landscaping improvements on SR405 from Sisson Road to TICO Road, project FM # 416585-1-58-01; authorized the County Manager to execute all other project-related documents and/or required changes contingent upon County Attorney, Risk Management, and Purchasing Services review and approval; and authorized the County Manager to execute all necessary budget amendments (BCRs).

Result: Adopted

Mover: Katie Delaney

Second: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.3. Appointments of the North Brevard County Hospital District Board Members

Joseph Asch stated he is a cardiologist who practices in Titusville; for the last 30 years he has cared for patients at the bedside and gained more than 20 years of experience in hospital and medical staff governance; he has chaired clinical departments at local hospitals and at Wuesthoff Rockledge, he coordinated medical staff quality, as Chair of the Clinical Quality Committee; he was also president of the medical staff; his experience in medical governance is not easy to come by; and is needed now because sadly Parrish has a quality problem. He continued by saying first, Parrish suffers from entrenched leadership; according to the American Hospital Association, Florida's hospital CEOs in general serve terms of four to seven years; rarely do CEOs serve 10 years or more because orderly and timely succession encourages innovation; the current CEO at Parrish was hired in 2001, which is more than 24 years ago; he asked why has he been the CEO for so long, could it be that the hospital board is stagnant and held back by institutional inertia; he noted of the nine board members, four have served more than 20 years, one of whom has served for almost 30 years, and three other members have served between 10 and 13 years; the average board tenure at Parrish is 15.6 years; by contrast, many elected officials in Florida have term limits, and none of them serves 15 years in one office; the Parrish board does not have term limits; and only the County Commission and the City Council of Titusville can impose tenure discipline by encouraging healthy turnover and avoiding entrenchment. He went on to say the CMS star ratings, or the gold standard measure for quality care and they show a serious downward trend for Parrish over the past eight years, not calendar quarters, but eight years; in 2018 Parrish had three CMS stars which is considered an average score; in 2019 and 2020, Parrish got one star, which is considered poor; from 2021-2024 Parrish had a four-year run of two stars, improvement; and in 2025, Parrish fell back to one star, which puts Parrish in the bottom five percent nationally for quality. He noted in Brevard County there are three hospitals with four or five star ratings; Parrish is the only hospital with a one star rating; before it closed in April, Rockledge hospital actually had a five star rating; patients read about these ratings and if the quality of ratings for Parrish persist at these low levels, patients who have a choice to go elsewhere will take their business elsewhere, affecting Parrish's bottom line; and in closing, 125 residents of North Brevard have signed a petition supporting his application to the Parrish board. He stated the people want new leadership, and many other residents in North Brevard agree with them; and if

appointed to seat four, he will fight for fresh ideas which will support five star medical care at Parrish because the patients deserve better than one star results.

Shelby Love stated she applied for this position because she places a high value on public service; she has previously served as a chairperson of another County board; and she has a Master's Degree in Public Administration with the focus in healthcare and a desire to do the right thing for the residents of this community.

Christopher Childs stated he wanted to apply for this because he has over 20-plus years' experience in healthcare and his daughter Penelope was born at Parrish Hospital; with his 20-plus years' experience in healthcare, he was mostly healthcare IT consultant; he worked for some of the top hospitals in the world, including Cedars-Sinai, Mount Sinai, NYU Langone Center in New York, and number four in the world Johns Hopkins; he also worked at Wake Forest in North Carolina; most of his experience with hospitals and ambulatory centers is focused on operations with EMR and working across departments to get capital improvements, and things like that; and one of the projects he has worked on for Wake Forest was he was brought in specifically because they had switched from one EMR to another and missing over \$1 million year over year for lab charges, specifically. He was brought in to lead the team to figure out where these charges were and to get this missing money; it was actually so big that they had the story in the local papers; he worked with lab staff, physicians, operations executives to figure out what the problem was; they had figured out what they were doing wrong and corrected it; he worked with the trainers to get training out there; he worked directly with lab staff and the physicians to get that workflow implemented because it would not work without that; and after all that they met with the executive staff, went through the results, and not only did they get the revenue back on track, but they were trending up and capturing more charges than what had been lost from the year prior. She noted he has extensive experience with working through multiple departments and getting people on the right track, not just revenue but patient safety, patient privacy, and that is what some of those top hospitals do, like Johns Hopkins; they are not number one just because they had the top people, they got the top people because of patient satisfaction and being trusted to take care of them patients; he learned that from being around all those people; he asked the Board to let him use his experience; and he advised he usually charges thousands of dollars, but today only, the Board can get him for zero dollars.

Chair Altman asked if there is anyone in attendance from the Hospital as the Board may have some questions; and he noted there are two positions for the Board.

Kathy Wall, Central Services Director, stated it is requested that the Board review the eight applications for the North Brevard County Hospital District Board member seat 4 and member seat 8; the North Brevard Hospital District is a special taxing district within the County; it was first created by House Bill (HB) 1370 and adopted by the Florida legislators in 1953 and since revised to the current legislation in 2003; there are two seats available, member seat 4 which is appointed by the Board of County Commissioners, and the term will begin on January 1 for a four-year term; member seat 8 is appointed by the Board of County Commissioners and subject to confirmation by the City Council; and there are five applicants for each seat, however, two applicants did not specify which seat they wanted so they were put in seat four and seat eight.

Chair Altman stated he knows a lot of these appointments; there is a ballot to fill out as the Board did with the Environmentally Endangered Lands (EELs) Committee; and he asked how the Board would like to handle this, with or without a ballot form.

Chair Altman stated one vote for ballot.

Commissioner Delaney interjected by saying while she understands what the language says in the referendum, that of course this is a County board, but this is a hospital that affects her

District and part of why she was elected was because, while she cannot discount the good things that are going on at Parrish and the community involvement, there are people who feel like there are some improvements that can be done; she feels like if leadership continues to be the same, leadership, meaning the board, when someone has 20-plus years on a board it is hard to see things necessarily with fresh eyes; she looked back over the past 10 years, the minutes and the videos, and it was the District 1 Commissioner that put forward the people that they wanted to be on this board and it was always unanimously accepted; while she understands it might not be the will of the Board this go-round, she is proposing something different than what was brought in the Agenda packet, which was basically a ballot; and she is proposing more of a ranking system, similar to EELs. She added she feels like that is a fair situation; and she is also proposing that the top two candidates that are designated for seat four or seat eight. She went on to say she has reached out to all of the candidates and she does not believe that anybody has a problem if they are for seat four or seat eight; she thinks the candidates just did not know which one to write down, and did not realize they could put both; she printed out score sheets and provided them to the Board members; and she is hoping for Board support to go ahead and do it this way.

Chair Altman stated he would like to chime in on something in lieu of some of the things that were said; the Parrish Hospital is a County-wide resource; on a personal level, he can say it is family; he thinks there are wonderful hospitals in this County; the Board made a conscious choice after reviewing all of the hospitals in the County, to have a very important procedure, surgery done, and they chose Parrish because they liked the hospital, the team, and the surgeons; they could not have been more pleased with the service they received; he knows there has been some disparaging remarks about Parrish but they live in South Brevard and literally chose Parrish; they have chosen other hospitals for other needs, but Parrish is a very important element of healthcare delivery in Brevard County; it is County-wide and it affects, not only from the term of patients, the whole County; and it also has employees from all over. He mentioned it is up to the Commission on how the Board decides to choose; and he asked if any other Commissioner has an opinion on how to do that.

Commissioner Delaney stated she totally agrees and respects that this is a County board; one thing that she wants to make sure everyone is aware of is that this is also a special taxing district and the people who would be imposed with those taxes would be residents of North Brevard, if those were ever imposed; to Mr. George Mikitarian's work, it has never been done before; but that does not mean it will never be done; and she wanted to put that out there.

Chair Altman asked if Commissioner Goodson has the ballot.

Morris Richardson, County Attorney, advised that Commissioner Goodson does not have the ballot.

Commissioner Goodson advised he does not have a ballot.

Chair Altman asked to take a five minute recess to see if someone can get a copy of the ballot sheet to Commissioner Goodson.

*The Board recessed at 10:26 a.m. and reconvened at 10:38 a.m.

Chair Altman stated the Board has a ballot in front of it that Commissioner Delaney has handed out, where the Board ranks each applicant; it has come to his attention, staff provided an original ballot; it was not something they were advocating; one thing different on this that raises a question is this does not delineate the seats; and he asked how will this delineate the seats.

Commissioner Delaney stated on the bottom she wrote the top two candidates with the most

points get appointed to seats four and eight and to please specify which appointee will be in which seat in the motion.

Chair Altman mentioned he does not know if it really matters, but if there is someone who made an application, almost all the applicants specifically applied for seat four or eight; there is a difference and the most telling difference is one of the seats also appointed by the Titusville City Council; and he is assuming that when one applied for seat eight he or she wanted to be part of Titusville, whether they live in the City, but he thinks the Board needs a system where it knows which seat it is voting on.

Commissioner Delaney stated when she talked with most of the applicants, most of them stated they had just picked one, it was not that they were saying they really wanted to go before Titusville, or that kind of thing.

Commissioner Adkinson asked if Commissioner Delaney stated she did not talk to all of the candidates.

Commissioner Delaney stated all but one.

Chair Altman asked if there is any requirement with seat eight that the person live in Titusville.

Ms. Wall advised they all have to live within the boundary of the District.

Chair Altman stated but not necessarily in the City.

Ms. Wall agreed.

Commissioner Delaney commented this is literally up to this Board.

Chair Altman asked if the Board is comfortable with this process, then it can go ahead and rank and order them; and he asked if that is fine.

Commissioner Delaney thanked the Board.

Chair Altman explained he would like to take another three minutes break so the Board can fill out the ballots, but there are additional questions.

Attorney Richardson asked sometimes with rank preference, one's first choice would have a one intuitively, but on this form is it intended to be an eight.

Chair Altman stated he is so glad because he thought the opposite.

Attorney Richardson stated that would be intuitive, but he thinks the language at the bottom that suggests otherwise; and he wanted to clarify with Commissioner Delaney, her intent. Commissioner Delaney stated it is the most points.

Commissioner Altman commented that is what he gets for not reading directions. He advised Commissioner Goodson that the higher the number is what is preferred.

Commissioner Adkinson inquired does that mean that nobody can have the same number, there cannot be two fives.

Chair Altman noted that is another good question.

Commissioner Delaney stated her intent was to pick one through eight for each candidate because most likely each Board member will have some different numbers.

Attorney Richardson stated with a ranking, typically it is one number to one candidate; if he or she were to use number five it cannot be used again on someone else; and there would be someone who is last and that person would be number one and the person who is first would be number eight.

Chair Altman stated each candidate has to have a different number; and he asked if he has that correct.

Commissioner Delaney noted that is different from how it was done with EELs.

Attorney Richardson noted this whole thing is different.

Commissioner Delaney stated but this is the Board's choice, it is not necessarily how it has to be; and she wants that to be known to the public, especially when this was historically over the past 10 years a District 1 appointed board.

Attorney Richardson explained there is a place to sign at the bottom and to make sure he or she does that for sunshine purposes; there cannot be secret ballots, therefore, the Board members name has to be on it; and there will be an announcement about how everyone voted at the end of the process.

Chair Altman asked if the rank in the right hand column should be filled out.

Commissioner Delaney stated she put that there just for the ease of whoever was adding up all the numbers.

Chair Altman asked if he needs to sign it.

Attorney Richardson responded affirmatively, either print or sign, people just need to know which belongs to whom; and it will go into the record.

Commissioner Feltner asked to make a suggestion; he suggested moving on to Item J.4. while staff is tallying that up; and come back to it.

J.4. Board Direction on City of Melbourne's Request to Amend the Interlocal Agreement Governing the Olde Eau Gallie Riverfront Community Redevelopment Agency

Kathy Wall, Central Services Director, stated this is a request for the Board to provide direction to staff regarding the proposed amendments submitted by the City of Melbourne to revise the Interlocal Agreement between the Board, the City of Melbourne, and the Olde Eau Gallie Community Redevelopment Agency (CRA); this would give authorization to staff to negotiate with the City of Melbourne's proposed amendments to the Interlocal Agreement, including establish the parameters the Board is willing to negotiate with the City of Melbourne to revise the Interlocal Agreement adopted by the Board on May 4, 2021; and based on the parameters established by the Board, revised Interlocal Agreement and the Resolution will be brought back to the Board for its consideration at a later date or provide other action as determined by the Board. She continued by saying the highlights of the City's proposed amendments include provisions that the Interlocal Agreement authorize a public private partnership consistent with State law and city code, increase the associated financing using the tax increment fund which are currently capped at \$6.835 million, the flexibility to use taxable or tax exempt financing, and

to authorize the city and the CRA to adopt a parking management plan and charge for parking, that such fees can be used to fund capital and annual expenses of the parking garage; and reduce or eliminate the requirements that 90 percent of the parking garage be reserved for public parking.

Commissioner Delaney asked if one of the changes is that it is going from a 50-year free parking for residents to a five-year and only during certain times.

Ms. Wall replied no, they are still recommending a restriction for the 50-year public parking; and what they are recommending is doing a parking study and five years after the construction of the parking garage that they can implement fees for parking in the garage.

Commissioner Delaney noted so it opens the doors for paid parking from the citizens even though originally there was a pretty good deal of 50 years; and that seems like that was more of a benefit to the community than five.

Chair Altman stated before going to the cards did staff get a tally because he knows there are people there on the Parrish issue and he wants to be able to allow them to speak.

Paul Alfrey, City of Melbourne Mayor, stated he will keep his comments short because he has the City Manager, City Attorney, and a couple others that can answer any of the Board's questions; to take the Board back on this project, back in 2021 he worked with former Commissioners Tobia and Zonka to structure this where any money in the Community Redevelopment Agency (CRA) would go to just the infrastructure to this project; he actually appreciates that now, and what the Commissioners said; he thinks they all feel similar that the CRA is a tool, but they want to make sure it really focuses on infrastructure, at least that is his belief; what they did was say all of that money in 2021 was going to go strictly toward a parking garage; and everyone knows what happened in 2021-2022 with the escalation of prices and COVID, et cetera. He continued by saying they have from those actions and working with the Commissioners at that time, a current savings of about \$6.5 million towards this project; there has been nothing going into any kind of street funds or anything like that has been for this project; what is interesting now, when talking about construction, the Board is fighting with that now, what could be built four, five, or six years ago cannot be built for that same price now; for example, the Law Enforcement Center that was built at that time, was built for an estimated cost of \$35 million and to build it now, would be probably about \$48 million; and this is something they have been trying to get moving on, but the cost to build a parking garage is not what it was back then. He mentioned, in his opinion, this is a great avenue for them to succeed in getting a downtown parking garage for Eau Gallie; he is sure he has seen some of the Commissioners in downtown Eau Gallie and how many of the businesses are growing up, it is the art district; he will leave the questions for the City Attorney and the City Manager; when he spoke to the Commissioners back then, it was free parking; he likes free parking and does not like to go somewhere and pay for parking, especially when the taxpayers have already paid for the structure itself; his only concern is the maintenance; everyone knows the structure will have to be maintained; and he would say anything that comes before him now when it comes to parking cost, he is never for it, unless it is to pay to clean it, maintain it, pressure wash it, or whatever because there is still a duty to the constituents to maintain the infrastructure. He stated he appreciated the Board's time on this; and this minor change is so they can finally get this project done in a manner that is a cost savings to the residents.

J.3. Appointments of the North Brevard County Hospital District Board Members (Continued)

Chair Altman asked if there is a tally.

Ms. Hayes stated she has added up the scoring and the highest ranked applicant is Billy Fitzgerald, the second highest rated applicant is Melissa E. Lugo.

Commissioner Delaney advised she has a comment about this; she has some trouble when it comes to this; she met with Melissa...

Chair Altman stated he would like to move this to the end of the meeting.

Commissioner Delaney stated she does not feel comfortable making a vote on this.

Chair Altman reiterated he would like to move this to the end of the meeting because the Board has already embarked upon the Melbourne issue, so he would like to get that one out of the way and that way the Board can focus all of its attention on one thing.

J.4. Board Direction on City of Melbourne's Request to Amend the Interlocal Agreement Governing the Olde Eau Gallie Riverfront Community Redevelopment Agency

Chair Altman noted the next speaker is Sandra Sullivan.

Sandra Sullivan stated the Board is not in the same fiscal position it was in in 2021; former Commissioner Tobia did not like CRAs and he, in fact, campaigned on doing away with them; this particular CRA has no debt; the County could exit this and whether they keep the money they have received to date from the County or not, it could be structured; the County can stop and close the CRA which is the will of the State legislators, who last year and this year are trying to do that; there are a lot of fiscal issues in the County, as she mentioned before in February; it was noted a \$2.2 billion deficit in transportation, as much as the budget was projected at that time; the County ended up with a budget of \$2.8 billion; the County has sewage treatment plants that the County is still putting development on which are at capacity; and there are infrastructure needs, and Commissioners are talking about going to meetings suggesting the County do away with the three percent tax cap. She continued by saying, while the people just received a tax increase, this deal feels like Driftwood all over again; special interests, the County is going to give money to special interests because of political connections; she will tell everybody who is listening in on this, her suggestions is to email, if this passes, DOGE@mail.house.gov; she reiterated if the Commission passes this deal email DOGE@mail.house.gov; Brevard County needs Department of Governmental Efficiency (DOGE), an audit, and it needs to look at wasteful spending just as the State has come into other counties and highlighted wasteful spending; while the Board is giving the people tax increases and talking about an increase from \$6.8 million to \$12.1 million; a month ago it was \$10.5 million; earlier this year it was \$8.7 million; they cannot even get their numbers right; the Board has controversy right now where the Tourist Development Council (TDC) gave \$2.7 million to people who did not perform; and she would say right now, there is a bad look on Brevard County. She went on to say CRAs and the ones that the County has that have no debt, should be closed out; if anyone wants to talk about blight and what the CRAs do, there has been a number of CRAs that have had Florida Department of Law Enforcement (FDLE) investigations where monies went to fire, police, a mayor's pension fund, and et cetera; there is a lot of concern about CRAs; for the deal to change to where it was free parking for the people and now they want to charge the people to park for maintenance, this sounds just like the Cocoa Beach garage all over again; and very simply "we the people" are getting tax increases while the Board wants to give money to "we the money" special interests, it is not a good look. She asked the Board to please close the CRA.

Adam Conley, City Attorney for City of Melbourne, stated he is with Jenni Lamb, City Manager of Melbourne; he is generally there to answer any questions the Board may have; he would echo some of the Mayor's sentiments; in as early as 2020 there has been interest from the private sector to partner with the City and the CRA for a shared parking facility within downtown Eau Gallie; the interlocal agreement that was entered into in May of 2021, for all of its good

intentions, did not necessarily contemplate or address the circumstances of the parking garage being developed through a public-private partnership; the existing Interlocal Agreement contains terms such as 90 percent of the parking has to be for public use, which would effectively eliminate any opportunity for public-private partnership for a shared facility; and the existing Interlocal Agreement does not contemplate the increase in construction costs that have been experienced in the past four to five years. He continued by saying the maximum contribution that the CRA can make, pursuant to the existing Interlocal, is capped at about \$8.9 million between debt service, as well as existing funds in the CRA trust fund; what was presented to City staff this July, and was negotiated and revised in August, that is the version that County Attorney, Morris Richardson, and County Manager, Jim Liesenfelt, has presented to the Board; and he is happy to answer any questions. He noted the City understands that there are some material changes to the terms that are being presented from City Council's direction from July, including asking for the ability to charge for parking; the terms of the current proposal limit those fees to the amounts that are projected and necessary for annual capital reserves and annual maintenance; it is not intended to be a significant revenue generator for the City or CRA, it is intended to capture and recover those necessary costs associated with those capital and annual maintenance costs; and he thinks that goes to the underlying level of fees and revenues that are likely to be expected for that purpose. He thanked the Board for its time.

Commissioner Delaney asked with the parking fees, is that determination as simple as a council vote and it could be changed at any time.

Mr. Conley replied likely yes; based on the parking study that the City would do, that would likely go towards the fees, also with regards to projections for annual budgets for capital maintenance and other things; the Council just recently gave authorization for the City to start working on comprehensive public-private partnership agreement for the project; that will go to the proportionality of those capital and annual maintenance costs for a shared garage project; the Council will be making decisions on what those rates are, both in understanding what the underlying obligations are going to be on an annual budget basis for those capital reserves and those annual maintenance costs, as well as projections from those parking studies that may be done occasionally; and the Council will ultimately make that decision on what those rates and charges are, subject to the terms of the interlocal agreement saying the underlying limit and purpose is to capture those underlying costs, and not go beyond that.

Commissioner Delaney questioned if the Council would like to have a new splash pad or a statue of someone, could they say this could be a potential revenue stream, and add a dollar to the parking rates, and have that dedicated to a project they want to do in the City.

Mr. Conley advised as proposed in the current proposal of the Interlocal, section 9 C, it speaks to eligible uses of public parking fees being for capital maintenance reserves and annual operational and maintenance obligations for the project; there may be circumstances where there are improvements or other things made to the garage; and if she is talking about somewhere else in the Eau Gallie CRA, that is probably not an eligible use of those parking fees.

Commissioner Delaney stated she just wanted to put that on the record.

Chair Altman stated this Board is not giving final approval on this request today, what it is doing is giving staff general negotiating guidelines and policy directions.

Commissioner Adkinson stated Mr. Conley talked about the parking fees; originally for 50 years there was not going to be any parking fees for residents and now it is talking about changing that because of maintenance costs; and she inquired how the maintenance were going to be

paid for in the original Agreement for 50 years.

Mr. Conley stated theoretically it would come from other CRA revenues and then as the CRA sunsetted it would come from City general revenue funds; that is where the City's proposal is going to the long-term feasibility of the project and recognizing that it may be more advantageous and equitable for users of the garage to cover some of those underlying capital reserves and annual costs rather than the taxpayers who generally may not utilize the garage; and it is an attempt to be equitable with those capital reserves and annual maintenance costs.

Jenni Lamb stated she does not want to duplicate what was already heard from the City Attorney; back in 2020 and 2021 when the Interlocal Agreement was modified, everybody agreed that the focus should be on parking and on a parking garage; that is what the City is still doing; the current Interlocal Agreement did not allow for a public-private partnership and part of that is that 90 percent of the parking spaces were supposed to be public; if the City enters into a public private partnership and there are 550 parking spaces, the City said it would only need about 300 for the community, then only 50 of those could be for the public-private partnership; and that is one of the reasons the City wants that changed. She mentioned the funding has gone up with construction costs having gone up across the board, she sees it in almost every construction project the City has, whether it is a wastewater facility project, or road projects, the costs have gone up; she thinks it is important to note that while the construction costs have gone up, part of what the City is proposing, and what it has spoken with the County Attorney and County Manager about, is that the projections for the garage debt service repayment would allow the City to sunset the CRA sooner than the current Interlocal of 2038; she would respectfully request that it stay at 2038, but is projecting that it could be sunset about five years earlier, with using the funding that has already been saved towards the parking garage, and that the debt service repayment could be paid up to five years early; she is looking at 2033 could be the date that it would be able to sunset the CRA; the benefit to the County if it is sunset, then the County's portion of the tax would come straight to the County after that point; and it would be five years earlier than stated in the current Interlocal Agreement. She mentioned she knows in the past, back in 2021, the feel of the Commission at that time was should it get rid of the CRAs or not; and that is when they came to the agreement that parking should really be the main focus; to the City the changes that it is requesting, keep that focus on parking and the maintenance for the parking; the City did agree it would not charge anything up to five years and then it would be solely for the maintenance costs; the City has experienced with the parking garage with its own City Hall parking garage, and as it ages those costs are starting to add up; and it was first covered under general fund, but it is something that adds up over time.

Chair Altman stated he knows he has his own opinion; he grew up in Eau Gallie, and the Mayor knows that, right in this downtown area, 1957; it is an area he is very passionate about, it is his home; he is really excited about the CRA in Eau Gallie, it has been kind of a stepchild in Melbourne; he remembers when it merged with Melbourne where it had its own city and he spent a lot of time at the Civic Center, the park, even had to go to the courthouse once for a traffic violation; he has fond memories of that and it worked out okay, it was when there were municipal judges; he is real excited about this CRA, Eau Gallie is finally getting its due attention; it is such an incredible area; and he really is excited about it getting a parking garage. He went on to comment he really likes it, he thinks it is necessary, he hopes one day to get one in Cocoa; it has been wonderful having one in downtown Melbourne; he wholeheartedly supports this; he hates parking fees, and tends to rate communities based on whether they have public parking or not; it drives him crazy to go to a downtown area, has to download an app and then cannot remember his iCloud number and then has to find that, finally downloads the right app, then he has to enter it into the machine, and then even after paying it, one does not know if it has been paid; the more money one spends on parking, the less he or she can

spend at the shops, restaurants, or bars; he likes the idea of free parking, of a public-private partnership, as he thinks it can achieve more through public-private partnerships; of course, that balance of how many are public and how many are private in terms of parking spaces, he would probably let staff work on that and bring back to the Board some alternatives; and as far as policy direction, he definitely supports the CRA, does not feel there needs to be a cap on the amount as he trusts the City's ability to bid and work with the private developer to determine what size, what is best, and at what cost. He reiterated he has no problem with raising those amounts, free parking, and a public-private partnership is a yes, no bond restrictions based on what the City feels is necessary, and the County; and as far as the sunset, he is in no rush to sunset the Eau Gallie CRA, it depends on what the needs are there, and if there is more economic development benefit. He commented he views this as a good thing and he looks forward to what staff comes back with.

Commissioner Adkinson stated she thinks if this is primarily about the parking garage, they would not even be here, because that is what it originally was, it was about the parking garage; her direction to staff would be a little different; she does not know about the 90 percent, maybe it is negotiable, but not by a lot, in her opinion; she would say if people are paying to build it, they should get to park there for free for quite a while; at least as long as they have been paying taxes to build it, maybe that is not 50 years; the bond counsel she thinks, maybe should be the one who decides what the most economical way to proceed is; she is not crazy about going higher, as far as the bond; and that is her two cents.

Commissioner Delaney stated she would have to agree with Commissioner Adkinson; personally for her, she cannot support this today; she would feel much better about it if the Board negotiated a better deal for the residents in that area; like Chair Altman said, there is nothing more annoying than going to a parking garage and figuring out that system because they all have different ones; she would definitely like to see staff try to negotiate hard on behalf of the residents that are paying for this; and that they should be able to use it for free.

Commissioner Feltner stated the good news is the Board is not voting on the final plan today, it is voting to give direction to staff to negotiate with the City of Melbourne and come back with a plan; he has a motion that he will make and hopefully the Board will support it; and he would delegate the County Manager, the County Attorney, and Chair Altman to negotiate with the City. He commented he is going to take the City up on the idea that the CRA sunsets in 2033, he thinks that is a better deal for the County; he wants to see no differential in parking fees, whatever that is down the road, whether it is five years or whatever the group collectively decides; that would mean County residents, City residents, guests staying the night down there, and people from out of town, one fee, everybody that drives in there it is \$3 or whatever the case may be; finally, all money collected in parking fees shall be used for the maintenance of the parking garage, so he can appreciate that the City does not want to saddle its taxpayers with the maintenance of the garage; and that is his motion.

Commissioner Adkinson advised she has a friendly amendment; and she asked Commissioner Feltner if he would consider free parking for at least as long as it is going to take to build the garage and to allow the bond counsel to recommend the most economical way to proceed.

Commissioner Feltner replied affirmatively. He stated he does not issue bonds, so the point is well taken, they would have to do that; as far as the length of time, he thinks that can be negotiated with the City of Melbourne; he thinks it ought to be attached to the 2033 sunset of the CRA; and he sees those two as being linked together.

Commissioner Adkinson asked if he means he will agree with free parking or not.

Commissioner Feltner stated he would want to see that in the final plan; and how they get to

2033 sunset, to him, is the more important issue.

Commissioner Adkinson stated then Commissioner Feltner is not going to accept that friendly amendment of free parking for at least as long as it takes to build it.

Commissioner Feltner noted he does not know if the Board can give that direction today to staff; he will accept as an amendment that they will negotiate that and see what comes back; the Board can certainly suggest that; but the City has a certain position and they are going to suggest something else.

Chair Altman noted to make this easy let that be included in the amendment; and he asked Commissioner Feltner to restate what is part of the amendment.

Commissioner Feltner stated he thinks he understands what Commissioner Adkinson asked for is that the free parking be for as long as the CRA lasts.

Commissioner Adkinson clarified as long as people have been taxed, yes.

Commissioner Feltner asked if that means 2033.

Commissioner Adkinson stated 2033, yes.

Commissioner Feltner stated he would accept that as a friendly amendment; and asked if everyone is clear on the motion. He repeated delegate the County Manager, County Attorney, and Chair Altman to negotiate with the City of Melbourne that all money collected in parking fees shall be used for the maintenance of the parking garage; the CRA sunsets in 2033; there will be no differential in parking fees, whether it is overnight stays, Brevard residents, out of town residents, and City residents; and that the free parking continues until the CRA is sunset in 2033.

Commissioner Delaney asked if that means eight years of free parking or does that mean 12 years of free parking.

Commissioner Feltner asked when the parking garage construction will begin, he does not think they are there yet.

Commissioner Adkinson advised maybe then he should say a certain time frame after the parking garage is completed.

Commissioner Feltner asked how about eight years.

Commissioner Adkinson stated eight is not the same as 50.

Commissioner Delaney stated that is what she was going to say; it was 50 years of free parking to eight.

Commissioner Feltner stated he understands; he really does get this dilemma; he looks at the things that the County is saddled with today and does not have the revenue to take care of; and he does not want to set the City up for failure in taking care of what is not just their asset, but the County's as well, the County taxpayers helped pay for that too.

Commissioner Delaney asked how many people from Scottsmeer are going to Eau Gallie, and answered not many.

Commissioner Feltner commented he cannot answer that; he goes to all kinds of different places across the State of Florida; he has parked in garages; a garage he parked in recently has it free for the weekends, but they are charged during the week; he thinks there are some ways to get there; and something could be brought back to the Board to debate it then.

Commissioner Delaney asked if there is also a stormwater change that is prompting this, is the City trying to get around some stormwater changes in regards to the construction of this building.

Commissioner Feltner advised he cannot speak to that specifically, perhaps someone from the City could speak to that.

Ms. Lamb commented right now the City is trying to accelerate the design portion of it; the stormwater rules change and that site is almost 100 percent impervious now; they will still have stormwater treatment; but yes, the City is trying to accelerate the design of that.

Commissioner Delaney stated she personally feels like the County is giving up a lot; it is giving up stormwater changes, many years of free parking, allowing them to have more money to construct it; she is not against a parking garage, but she thinks this deal needs to work for all parties; and it really feels one-sided right now.

Chair Altman commented the Board is not making a final decision here, it is giving some general guidance; the Board will vote on something; everyone's input is important; the staff has some sticky items; the main thing is to get the ball rolling; and he would not be surprised if the staff would be reporting back in future meetings letting the Board know how things are going.

Commissioner Adkinson stated but agreeing to a motion right now, that is what the staff will use to go forward.

Chair Altman noted that is true, it gives them some guidelines, but it is not going to be negotiated right here; he asked the Mayor to put an amendment in this that in the event the Olde Eau Gallie boundaries de annex and recreates their municipality and separates from Melbourne, the garage would go with them.

Mayor Alfrey stated he is an Eau Gallie guy; this is something that when one talks about the stormwater, when one builds something, it is under the current code; that is what the City is doing right now, keeping it under current code; they are not trying to change anything; they have been working on this for about five years now; this is something that was worked out with former Commissioners Zonka and Tobia; and he wants all this money to go towards the parking garage because it is that important. He noted he hears everybody, and he does not like paying for parking; he would agree with that; his only issue is how to pay for the maintenance down the road; and that is it.

Chair Altman stated Melbourne has done a wonderful job on this; and one thing about stormwater, parking garages are a lot better for stormwater than expansive sprawling parking lots.

Commissioner Delaney stated in the design there is different materials that could be used now, and she feels like every day it is becoming...

Mayor Alfrey interjected by saying impervious surfaces; he is a big fan of impervious surfaces because instead of paving, for example, pavers can be put in; in talking to the developers, that is something that is stressed in the arts district, that it is like an arts hotel and that they use those types of surfaces, like bricks that take in the water as opposed to blacktop; and he kind

of sees the evolution of Eau Gallie now, because a lot of that is happening now, and it is definitely different. He stated he hears everyone on the Board and agrees with everyone in making sure this gets done correctly; he does know the history and following the former Commissioners, the City will get there; and he appreciates this Board's comments, and agrees with the 2033 sunset. He noted all the money is going to this parking garage; if the City waited for the new code, it may be an additional \$1 million; and when someone builds something, he or she tries to build it under the current codes, not codes that may come out later.

Chair Altman stated he thinks there are some variables in the paid parking; he knows where there are pay there are parking attendants and he does not have half the heartburn, like in Tallahassee, there is always an attendant there; that makes it so much easier; as they get into the negotiation it can get into the nitty gritty; and the Board wants to hear Commissioner Feltner's motion.

Commissioner Feltner stated the Board can try to separate the parking part to just be part of the negotiation if Chair Altman would like; he sees these as minimums; one, delegate the County Manager, County Attorney, and Chair Altman to negotiate with the City; all money collected in the future in parking fees shall be used for the maintenance of the parking garage; this is not giving the City a revenue stream, they will use the money to take care of the asset that the County and City jointly built; no differential in parking fees; that is everyone pays the same in parking fees whether one is visiting Brevard, lives in Brevard, is a City of Melbourne resident, or whether one is doing business down there; he will take them up on the 2033 deadline, he thinks it is a good thing for the County; that is five years of TIF funding that comes back to it; he thinks those are good things; and that would be his motion.

Commissioner Delaney asked to add a friendly amendment; she asked to add in, in the spirit of the coming stormwater changes, that the City does everything in its power to use as many Low Impact Development (LID) construction practices as possible.

Commissioner Feltner stated he would accept that as a friendly amendment; he thinks the City is amenable to that also; therefore, as much LID practices as possible with a mind towards dealing with stormwater on site and modern day practices.

Chair Altman stated motion dies for lack of a second; he asked if there is another motion, as the Board needs to give staff some direction; there needs to be a motion of some sort; and if not it will need to be tabled and heard at the next meeting.

Commissioner Adkinson made a motion to table.

Chair Altman stated there needs to be a date certain; and he asked if it can be tabled to the next zoning meeting or a regular scheduled meeting.

Jim Liesenfelt, County Manager, advised the next regular scheduled meeting is December 2, and ahead of the zoning meeting.

The Board tabled the City of Melbourne's request to amend the Interlocal Agreement governing the Olde Eau Gallie Riverfront CRA to the December 2, 2025, Regular Board meeting at 5:00 p.m.

Result: Tabled

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.5. Legislative Intent and Staff Direction, Re: Future Funding Needs for Restoring Health to the Indian River Lagoon, Municipal Support for the County Managing Dedicated Funds and Public Input

Chair Altman stated this is legislative intent, staff direction for future funding needs for restoring health to the Indian River Lagoon (IRL) municipal support for the County managing dedicated funds and public input; he had placed this Item on the Agenda; it spells out general direction he would like to give to staff; but he would like to start out by pointing out that this is not a decision to put the half-cent infrastructure sales tax, or whatever portion of the sales tax, the Board chooses to put on the ballot; it came to his attention that if the Board were to wait until spring to do these ministerial things that need to be done to offer this to the public to vote, it would be too late; the Board would not be able to provide the technical support, information, and the data necessary to make an educated decision, as well as the fact that staff cannot do this without direction from the Board; it would put staff in the position of looking like they were advocating for placing it back on the Agenda; and this simply empowers staff to do the due diligence that needs to be done if it were to consider placing this very successful program back on the ballot and giving the public an opportunity to vote on it.

Virginia Barker, Natural Resources Management Director, stated this is a citizen's request placed on the Agenda by the District 5 office to start a multi-step process to consider renewing the Save Our Indian River Lagoon (SOIRL) sales tax; the 2016 referendum was a mandate from the voters to restore health, prosperity, and resilience to the Lagoon; not just in good times, but also through bad times, including heavy storms; however, this new program was harder than starting from zero and accelerating flight speed; in 2016, the Lagoon was in a rapid downward spiral getting worse each year, from the 2011 super bloom to the 2012 brown tide, to the 2013 unusual mortality events of dolphins, manatees, and pelicans, to the worst fish kill in recorded history of the Lagoon; before the County could start making the Lagoon better, it had to first slow down and reverse the rapid decline that was well underway; at the same time staff had to build a new program from scratch with good governance, transparency, accountability, accessibility, and flexibility; the collective wisdom of Commissioners, the Citizen Oversight Committee (COC), IRL National Estuary Program Committee members, agency, city and County staff, non-governmental organizations, citizen scientists and volunteers, as well as countless academic and professional peers have all been integral to the success; Brevard's investment in the Lagoon supports recreation, tourism, and real estate; it has helped grow jobs and retain workforce talent; and the tax has provided an opportunity to advance clean water technology businesses in Brevard. She went on to say dedicated local funds have made it possible to plan and implement challenging multi-year capital improvement projects and effectively compete to secure over \$110 million in State and Federal grants to modernize the County's infrastructure and attract venture capital; these investments inspire new solutions that accelerate innovation and advance human expertise in clean water technologies so that the workforce can lead Florida, and perhaps the US, in scalable solutions, technology transfers, and be a beacon of local stewardship; since 2016, the County has overcome a global pandemic, supply chain issues, and skyrocketing inflation to complete 116 community projects and over 2,200 individual homeowners projects; it has reduced nitrogen pollution by over one million pounds; the annual value of the entire Lagoon, as the Board has heard earlier this morning, has grown from an estimated \$7.6 billion to nearly four times higher at \$28.3 billion; and for every \$1 invested in Lagoon restoration, the latest economic assessment indicates a \$24 return on investment. She continued by saying staff has gone from performance tracking using monthly grab samples at a few dozen locations to weekly mapping of water quality across the entire water body using satellite imagery and now they are embarking on a model that will use artificial intelligence and machine learning to forecast future water quality conditions and facilitate preemptive response measures; the 2016 downward spiral has been replaced by a strong upward trajectory, evidenced by job growth, wage growth, tourism growth, property value growth, improved water clarity, better water quality, and encouraging seagrass and

marine life recovery; but they are not done yet. She stated long-term success requires continued strategic investments dedicated to lowering the impact of development through implementing updated septic, stormwater, and wastewater regulations, embracing more Florida-friendly Lagoon loyal lifestyles, all guided by decision science using timely data collected and analyzed for evidence-based adaptive management; staff has built good governance structure with intergovernmental collaborations, partnerships with businesses, NGO's, academics and students; the COC considers public input monthly; the SOIRL Program is ready for whatever direction the Board gives today; and staff is in attendance to answer any questions.

Chair Altman stated that was very informative and thorough update of the program; and there are cards, first speaker is Craig Wallace.

Craig Wallace, Chairman of the IRL Coalition, stated they are a leading independent unifying voice connecting community partners to restore the IRL; their members and partner organizations strongly support funding for science-based efforts to restore the Brevard County portion of the IRL; in 2016, they assumed a leadership role in the efforts to pass the one-half cent sales tax referendum for the SOIRL Project Plan that Ms. Barker just spoke about; this was approved by a majority of voters in every precinct of the County; the funding for this program expires in 2026, as the Board is aware; people are seeing some positive results from this work as Ms. Barker has just documented, but there is a long way to go before there is a full return of stabilizing seagrass to the Lagoon; they are prepared to launch an effort similar to what they did in 2016 for the renewal of the sales tax in 2026; and today they would strongly encourage this Board's vote on the Agenda Item to initiate the renewal planning process, as was explained, this is just to get the process started. He continued by saying this request includes the development of the ballot language, associated ordinance items that the Board will need before considering the request for approval, hopefully next year; starting this process now will allow staff time to identify the needs, inform the citizens of the County, about what the program would look like going forward, receive their input, which is critical, and be ready for the ballot referendum deadline in August; Brevard's unique SOIRL program has attracted matching State and Federal grants; it has just received the brilliance award from the East Coast Florida Regional Planning Council, a pretty significant award; he is simply asking the Board to please vote to allow the staff to develop a plan to continue restoration of the IRL which provides much more than what they had originally anticipated for the annual local impact; and he would be happy to answer any questions.

Meghan Murphy stated she is a Suntime mom, a nurse, and she lives in a community that is aging, but has a good brand; she is happy to hear that almost every topic the Board has discussed today relates to stormwater because she thinks it is one of the number one things that home owners need to understand; she lives in the central part of the County, and there are so many issues related to erosion, the trees on the right of ways; the opportunities to control stormwater and beautify the community, flooding, all of those things impact individual homeowners, homeowners associations, the County at large, and then all of the economic development impacts and environmental impacts that the Board is talking about are these high level pieces the Board is dealing with; but as a homeowner, a mom, somebody who works in her community to help people understand, they need the Board to continue to stay focused on the impacts of stormwater, the environmental impacts and financial impacts that it has on every single person, people's tax dollars are important, people are paying for all of these things; the idea that the Board would say it needs to use LID interventions when making a construction commitment, when it is going to be making community impact decisions, it needs to be communicated to individual homeowners so that they know about swales in their backyard, about rain gardens for stormwater mitigation, and then how to achieve those goals when there is no access to large infrastructure, construction equipment, and those types of things; and these are the public private partnerships that the people need the Board to continue to focus

on.

Sandra Sullivan stated the number one metric on whether the Lagoon is succeeding in restoration or not is seagrass; she has been posting about the Fish and Wildlife Conservation (FWC) seagrass map and it is kind of interesting because there is not a whole lot of seagrass in Brevard County; looking at some of the surrounding counties and they have seagrass; Brevard is the only County with a Lagoon tax and it has the worst degradation, the most manatee deaths, and by far most of the dolphin deaths in the IRL; in 2010, the State made a legislative change to lay off 1,300 workers, according to MRC, and switch to broadcast spraying of herbicides; when she looks at the other counties around Brevard, they have stopped spraying; but Brevard did not, although it did a year ago on the canals in the area. She went on to say she read a lot of Board of County Commissioner meetings and she wants to go back to this article in 2016 on legislators proposed tapping sales tax to remove muck; Chair Altman was a representative then, and along with Debbie Mayfield, both were cited in this article as saying, "Florida State Statute 212.055, the Infrastructure Surtax does not allow for environmental muck dredging under the law" and that they were going to change this law; when one looks at the bill that cited it in the article, it failed in appropriations; it did not fail once, it failed twice; when looking at the law now, it still does not allow muck dredging; she has been attending the RAB meetings for Patrick's Space Force Base, Air Force Base, since 2018, and they did a remedial investigation study in early 2015 that prompted the idea of the Muck Tax, that is what it was called; they had a Florida Department of Environmental Protection (FDEP) permit to dispose their AFFF Firefighting to the river; now in scientific studies and even stated by Ms. Barker at SOIRL meetings, is that longchain Per- and Polyfluoroalkyl Substances (PFAS) tend to bind organic molecules to sediment, especially high organic; the original plan that came out had a very high percentage of muck dredging, 66 percent, and pollution is not in there even though it is in the CCMP; and her suggestion is, as an environmental advocate, in 2016 the County really needed the Lagoon tax, but what she would suggest now is the critical need is infrastructure, the sewage dumps and the infrastructure pipes that are 60 years old, and I&I is what needs to be addressed. She commented this is an infrastructure surtax under Florida Statute 212; the County should focus and change the intent to look at a one-cent sales tax, transportation, stormwater, sewage, and infrastructure; she thinks that would pass; this will not pass; and people look at the Lagoon and they think SOIRL is an abysmal failure.

Jenni Lamb, City Manager of Melbourne, stated the City of Melbourne has been an active partner in many SOIRL projects; it works very closely with the County's Natural Resources team and Ms. Barker; it has been a long standing priority of the Melbourne City Council to support programs to fund, manage, protect, and restore the Lagoon, and contributing waters; and all she really wanted to say today is the City is supportive of any type of program, and if it is for this program, they are in support of it.

Chair Altman commented it has been great having the City as a partner in that program; what staff is looking for is approval from the Board to proceed; he knows different things were mentioned and that is what he wants to look at; he does not want to pigeon hole the staff in any direction, the Board wants to solicit public input; this is an effort, a planning process; they are not placing something solid on the Agenda, it is beginning that process; and he asked if there is any discussion.

Commissioner Feltner stated he has an amendment if it would be considered and then maybe the Board could discuss the Item further.

Chair Altman commented the Board can discuss it and if there are some amendments that is fine too; and he asked if Commissioner Feltner wanted to talk about his amendment now.

Commissioner Feltner stated in his opinion he thinks it would be easier to go to the amendment