Agenda Report

2725 Judge Fran Jamieson Way Viera, FL 32940



Public Hearing



11/4/2021

Subject:

Robert F. Erario and Jeremy Sothea Sun request a change of zoning classification from BU-1 and AU to all AU. (21Z00027) (Tax Account 2001826) (District 1)

Fiscal Impact:

None

Dept/Office:

Planning and Development

Requested Action:

It is requested that the Board of County Commissioners conduct a public hearing to consider a change of zoning classification from BU-1 (General Retail Commercial) and AU (Agricultural Residential) to all AU.

Summary Explanation and Background:

The applicant is seeking a change of zoning classification from AU (Agricultural Residential) and BU-1 (General Retail Commercial) to all AU. The BU-1-zoned portion occupies one acre of the entire 7.24-acre property along Highway 1. The AU zoning classification permits single-family residences and agricultural uses on 2.5 acre lots, with a minimum lot width and depth of 150 feet, and a minimum house size of 750 square feet. The AU classification also permits the raising/grazing of animals and plants nurseries.

The BU-1 portion of subject property is currently designated as CC (Community Commercial) Future Land Use which can be considered with the proposed AU zoning classification. The remaining portion of the property has a Future Land use designation of Residential 1:2.5, which is also consistent with the AU zoning classification.

On September 22, 2021, the Board of Adjustment approved the following variances as part of zoning action 21PZ00050: A variance of 27 feet to lot width for AU in lieu the required 150 ft; Variances to allow two accessory structures in front of the principal structure in AU; A variance of 9 feet to the side setback in lieu of the required 15 ft. in AU for an accessory structure.

In general, lots fronting Highway 1 have a mix of residential and commercial zoning classifications, including AU, RRMH-1, BU-1, and SR. There is BU-1 zoning adjacent to Highway 1 directly south of the subject property. There is AU zoning directly across the highway to the east, approximately 388 feet to the south, and approximately 550 feet to the north on the same side of the road as the subject property.

The parcel is not serviced by Brevard County sewer or water. The closest water line to the parcel is approximately 2.06 miles to the south on Highway 1, while the closest sewer line is approximately 4.6 miles H.7. 11/4/2021

south on Highway 1.

The Board may wish to consider whether the request to AU is consistent and compatible with the surrounding area. The Board may also wish to consider the potential impacts of agritourism activities in the area.

On October 11, 2021, the Planning & Zoning Board heard the request and voted 5:2 to recommend approval.

Clerk to the Board Instructions:

Once resolution is received, please execute and return to Planning and Development.

ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

Administrative Policy 1

The Brevard County zoning official, planners and the director of the Planning and Development staff, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

Administrative Policy 2

Upon Board request, members of the Brevard County Planning and Development staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For re-zoning applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

Administrative Policy 3

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

- A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.
- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:

- 1. historical land use patterns;
- 2. actual development over the immediately preceding three years; and
- 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

Administrative Policy 4

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
 - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
 - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
 - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

Administrative Policy 5

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following criteria:

Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;

- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result:
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely:
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

Administrative Policy 6

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

Administrative Policy 7

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

Administrative Policy 8

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.

- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

CONDITIONAL USE PERMITS (CUPs)

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

- (b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit. it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions. refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.
- (c) General Standards of Review.
 - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon

a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.

- a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
- b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
- c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
- (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:
- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers. types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic. or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.

- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.
- j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

FACTORS TO CONSIDER FOR A REZONING REQUEST

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.

- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

DEFINITIONS OF CONCURRENCY TERMS

Maximum Acceptable Volume (MAV): Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

Current Volume: Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

Volume with Development (VOL W/DEV): Equals Current Volume plus trip generation projected for the proposed development.

Volume/Maximum Acceptable Volume (VOL/MAV): Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

Acceptable Level of Service (CURRENT LOS): The Level of Service at which a roadway is currently operating.

Level of Service with Development (LOS W/DEV): The Level of Service that a proposed development may generate on a roadway.



Planning and Development Department

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 (321)633-2070 Phone / (321)633-2074 Fax https://www.brevardfl.gov/PlanningDev

STAFF COMMENTS 21Z00027

Robert F. Erario and Jeremy Sothea Sun BU-1 (General Retail Commercial) and AU (Agricultural Residential) to all AU (Agricultural Residential)

Tax Account Number:

2001826

Parcel I.D.:

20G-34-17-MK-*-1.01

Location:

West side of U.S. 1, approx. 497 feet south of Aurantia Road (District 1)

Acreage:

7.24 acres

Planning & Zoning Board:

10/11/2021

Board of County Commissioners: 11/04/2021

Consistency with Land Use Regulations

Current zoning can be considered under the Future Land Use Designation, Section 62-1255.

 The proposed zoning can be considered under the Future Land Use Designation, Section 62-1255.

• The proposal would maintain acceptable Levels of Service (LOS) (XIII 1.6.C)

	CURRENT	PROPOSED
Zoning	BU-1 and AU	AU
Potential*	Up to 43,560 sq. ft. (1.0 FAR) in BU-1 and one single-family unit in AU	One single-family unit, agricultural uses
Can be Considered under the Future Land Use Map	YES, CC and RES 1:2.5	Yes, CC and RES 1:2.5

^{*} Zoning potential for concurrency analysis purposes only, subject to applicable land development regulations.

Background and Purpose of Request

The applicant is seeking a change of zoning classification from AU (Agricultural Residential) and BU-1 (General Retail Commercial) to all AU. BU-1 zoning occupies a one acre portion of their 7.24-acre property along Highway 1. The applicant seeks to have AU across the parcel for agricultural purposes.

On September 22, 2021, the Board of Adjustment approved the following variances as part of zoning action **21PZ00050**: A variance of 27 feet to lot width for AU in lieu the required 150 ft; Variances to allow two accessory structures in front of the principal structure in AU; A variance of 9 feet to the side setback in lieu of the required 15 ft. in AU for an accessory structure.

Florida Statute 570.86 defines "agritourism activity" as "any agricultural related activity consistent with a bona fide farm, livestock operation, or ranch or in a working forest which allows members of the general public, for recreational, entertainment, or educational purposes, to view or enjoy activities, including farming, ranching, historical, cultural, civic, ceremonial, training and exhibition, or harvest-your-own activities and attractions." Local government is prohibited from adopting ordinances, regulations, rules, or policies that prohibit, restrict, regulate, or otherwise limit an agritourism activity on land that has been classified as agricultural land.

Wedding venues may be considered an agritourism activity. The applicant had previously submitted a site plan for a wedding/event venue (20SP0021), but subsequently withdrew it.

The entire lot was zoned AU. The one acre eastern portion of the property adjacent to Highway 1 was initially a separate parcel that was rezoned to BU-1 on April 1, 1985, by zoning action **Z-7061**. There have been no zoning actions on the 6.24-acre portion of the parcel that is currently zoned AU.

Future Land Use

The BU-1 portion of subject property is currently designated as CC (Community Commercial). The proposed AU zoning classification can be considered with CC FLU per Policy 2.13 of the Future Land Use element, which states: "Residential development or the integration of residential development with commercial development shall be permitted in the Neighborhood Commercial and Community Commercial land use designations, provided that the scale and intensity of the residential/mixed use development is compatible with abutting residential development and areas designated for residential use on the Future Land Use Map."

The remaining portion of the property has a FLU designation of RES 1:2.5, which is consistent with the AU zoning classification.

Applicable Future Land Use Policies

FLUE Policy 1.4 – Community Commercial (CC) development activities are intended to serve several neighborhoods, sub-regional and regional areas and provide an array of retail, personal and professional uses. Development activities which may be considered within the Community Commercial (CC) Future Land Use designation.

FLUE Policy 1.10 - The Residential 1:2.5 land use designation, which establishes the lowest density of all the residential future land use designations, permits a maximum density of up to one (1) unit per 2.5 acres, except as otherwise may be provided for within this element. Development in the Residential 1:2.5 land use designation should seek to maximize the integration of open space within the development and promote inter-connectivity with surrounding uses. The Residential 1:2.5 land use designation may be considered for lands within the following generalized locations, unless otherwise limited by this Comprehensive Plan.

The Board should evaluate the compatibility of this application within the context of Administrative Policies 2 – 8 of the Future Land Use Element.

Analysis of Administrative Policy #3 - Compatibility between this site and the existing or proposed land uses in the area.

The subject parcel retains a FLU designation of CC on one acre adjacent to Highway 1, and a RES 1:2.5 FLU designation on the remaining 6.24 acres to the rear. Structures on the property include an existing single-family residence built in 2005 which straddles the line between the CC and RES 1:2.5 FLU. Additionally, five separate outbuildings that are located on either side of the existing SFR. These structures are concentrated on the eastern half of the parcel.

All of the parcels directly adjacent to Highway 1 have a FLU designation of CC or Neighborhood Commercial (NC). There are two convenience stores on the southwest and southeast corners of Aurantia and Highway 1, but otherwise the only commercial use is a retail building currently used for used motorcycle sales. The rest of the parcels adjacent to the highway are currently vacant or contain site-built or manufactured homes.

The parcels to the west of Highway 1 and south of Aurantia Road, where the subject property is located, all retain FLU designations of either RES 1 or RES 1:2.5, with land uses being a mix of site-built single-family homes, manufactured, or mobile homes.

Analysis of Administrative Policy #4 - Character of a neighborhood or area.

The one-acre portion of the property adjacent to Highway 1 is zoned BU-1, while the remaining 6.24-acres are zoned AU.

In general, the lots fronting Highway 1 have a mix of residential and commercial zoning classifications. Zoning classifications along the highway include AU, RRMH-1, BU-1, and SR. There is BU-1 zoning adjacent to Highway 1 directly south of the subject property. There is AU zoning directly across the highway to the east, approximately 388 feet to the south, and approximately 550 feet to the north on the same side of the road as the subject property.

Many of the lots along Aurantia Road obtain access through flag lots and/or access easements. While the subject property has a 75-foot wide flag "stem" going from the interior north toward Aurantia Road, it does not have approval as a flag lot and therefore must continue to use Highway 1 for access.

The AU zoning classification permits single-family residences and agricultural uses on 2.5 acre lots, with a minimum lot width and depth of 150 feet. The minimum house size in AU is 750 square feet. The AU classification also permits the raising/grazing of animals and plants nurseries. Conditional uses in AU include hog farms, zoological parks, and land alteration.

The RRMH-1 classification permits single-family mobile homes and detached single-family residential land uses on minimum one acre lots, with a minimum width and depth of 125 feet. This classification permits horses, barns and horticulture as accessory uses. The minimum house size is 600 square feet.

The SR classification permits single family residences on minimum half acre lots, with a minimum width of 100 feet and a depth of 150 feet. The minimum house size in SR is 1,300 square feet.

The GU classification permits allows single-family residences on five acre lots with a minimum width and depth of 300 feet. The minimum house size in GU is 750 square feet.

The current BU-1 classification allows retail commercial land uses on minimum 7,500 square foot lots. The BU-1 classification does not permit warehousing or wholesaling. BU-1 permits plant nurseries with no outside bulk storage of mulch, topsoil, etc. BU-1 does not permit the raising and grazing of animals.

There have been no rezoning applications in the surrounding area in the past 3 years.

Surrounding Area

The abutting parcel to the south of the one-acre CC portion of the subject property has a FLU designation of CC and is currently vacant. The parcel to the north of the CC portion of the subject property has a FLU designation of Neighborhood Commercial (NC) and contains a manufactured home built in 1999. The property is bordered by Highway 1 on its eastern side. To the west of the CC portion is the remaining 6.24-acre RES 1:2.5 portion of the property.

This portion of the property is bordered by RES 1:2.5 on the north, south, and west, while the parcels to the east are a mix of CC and NC. To the north is a lot containing a single-family home built in 1961. To the east is CC portion of the property, the vacant CC lot, and a lot with a FLU designation of NC that contains a retail building currently used as a used motorcycle store. The entire western property line is adjacent to a flag stem accessing the lot to the south of the subject property, which contains a single-family residence built in 1984.

To the north of the one-acre BU-1 portion of the property is a 1.77-acre lot zoned RRMH-1. To the south is a vacant 1.02-acre parcel also owned by the applicants that is zoned BU-1. To the west is the remainder of the parcel that is already zoned AU. To the east across Highway 1 is a 6.74 acre parcel zoned AU.

The parcels adjacent to the 6.24-acre AU portion of the property are zoned AU on the north, west, and south, while the parcels to the east are zoned BU-1 and SR. The AU-zoned lot to the north is 4.59 acres, while there is an approved 7.4-acre flag lot bordering the property to the west and south also zoned AU.

Environmental Constraints

The portion of parcel requesting the rezoning to AU contains mapped hydric soils, an indicator that wetlands may be present on the property. A wetland determination was performed by Toland Environmental Consulting (TEC) on the subject parcel portion, and no wetlands were found. The remaining portion of the parcel has mapped National Wetland Inventory (NWI) wetlands, SJRWMD wetlands, and hydric soils, and will require a wetland determination prior to any land clearing activities, site plan design or building permit submittal. The applicant is encouraged to contact NRM at (321) 633-2016. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696.

Information available to NRM indicates that between 2019 and 2020, a non-conforming pond was dug on the southeast potion of the parcel that is currently zoned AU. A code enforcement case is pending.

The discovery of unpermitted land clearing activities or wetland impacts may result in enforcement action.

Preliminary Concurrency

The closest concurrency management segment to the subject property is Highway 1, between Burkholm Road and the county line of Volusia County, which has a Maximum Acceptable Volume of 40,300 trips per day, a Level of Service (LOS) of E, and currently operates at 10.17% of capacity daily. The maximum development potential from the proposed rezoning does not change thee percentage of MAV utilization. The proposal is not anticipated to create a deficiency in LOS.

No school concurrency information has been provided as the development potential of this site falls below the minimum number of new residential lots that would require a formal review.

The parcel is not serviced by Brevard County sewer or water. The closest water line to the parcel is approximately 2.06 miles to the south on Highway 1, while the closest sewer line is approximately 4.6 miles south on Highway 1.

For Board Consideration

The Board may wish to consider whether the request to AU is consistent and compatible with the surrounding area. The Board may also wish to consider the potential impacts of agritourism activities in the area.

NATURAL RESOURCES MANAGEMENT DEPARTMENT Zoning Review & Summary

Item #21Z00027

Applicant: Robert Erario

Zoning Request: BU-1 to AU

Note: Applicant wants farm animals and agricultural use

P&Z Hearing Date: 10/11/21; BCC Hearing Date: 11/04/21

Tax ID No: 2001826 - northeast portion

➤ This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.

- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

Summary of Mapped Resources and Noteworthy Land Use Issues:

- Hydric Soils/Wetlands
- Aquifer Recharge Soils
- Floodplain
- Protected Species
- Land Clearing and Landscape Requirements

The portion of parcel requesting the rezoning to AU contains mapped hydric soils, an indicator that wetlands may be present on the property. A wetland determination was performed by Toland Environmental Consulting (TEC) on the subject parcel portion, and no wetlands were found. The remaining portion of the parcel has mapped National Wetland Inventory (NWI) wetlands, SJRWMD wetlands, and hydric soils, and will require a wetland determination prior to any land clearing activities, site plan design or building permit submittal. The applicant is encouraged to contact NRM at (321) 633-2016. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696.

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Land Use Comments:

Hydric soils/Wetlands

The portion of parcel requesting the rezoning to AU contains mapped hydric soils (Tomoka muck) as shown on the USDA Soil Conservation Service Soils Survey map, an indicator that wetlands may be present on the property. A wetland determination was performed by Toland Environmental Consulting (TEC) on the subject parcel portion, and no wetlands were found. The remaining portion of the parcel has mapped National Wetland Inventory (NWI) wetlands, SJRWMD wetlands, and hydric soils, and will require a wetland determination prior to any land clearing activities, site plan design or building permit submittal. The applicant is encouraged to contact NRM at (321) 633-2016. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696.

Information available to NRM indicates that between 2019 and 2020, a non-conforming pond was dug on the southeast potion of the parcel that is currently zoned AU. A code enforcement case is pending. The discovery of unpermitted land clearing activities or wetland impacts may result in enforcement action.

Pursuant to the Florida Agricultural Lands and Practices Act (Chapter 163.3162(4), Florida Statutes), any activity of a Bona Fide Agricultural Use on land classified as agricultural land pursuant to Section 193.461, Florida Statute is exempt. The Brevard County Property Appraiser's Office establishes Bona Fide Agricultural land classification, and should be contacted at 321-264-5393 for specific requirements to meet this classification.

Section 62-3694 states that non-bona fide agricultural and forestry operations utilizing best management practices are permitted in wetlands provided they do not result in permanent degradation or destruction of wetlands, or adversely affect the functions of the wetlands. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696. The applicant is encouraged to contact NRM at (321) 633-2016 prior to any site plan design.

Aquifer Recharge Soils

The subject parcel contains mapped aquifer recharge soils (Candler fine sand) as shown on the USDA Soil Conservation Service Soils Survey map. The applicant is hereby notified of the development and impervious restrictions within Conservation Element Policy 10.2 and the Aquifer Protection Ordinance.

Floodplain

The entire parcel is mapped as being within an isolated floodplain as identified by the Federal Emergency Management Agency and as shown on the FEMA Flood Map. The property is subject to the development criteria in Conservation Element Objective 4, its subsequent policies, and the

Floodplain Ordinance. Per Section 62-3724(3)(d), compensatory storage shall be required for fill in excess of that which will provide an upland buildable area within the isolated floodplain greater than one third (1/3) acre in size.

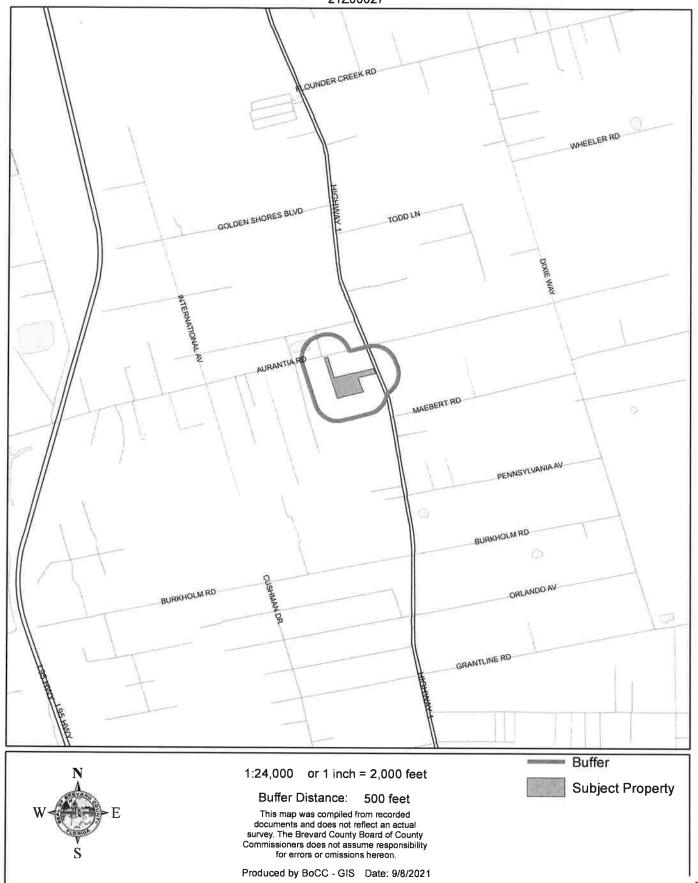
Protected Species

Information available to NRM indicates that federally and/or state protected species may be present on the property. The subject property has mapped Florida Scrub Jay polygon onsite as shown on the Scrub Jay Occupancy Map. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission and/or U.S. Fish and Wildlife Service, as applicable.

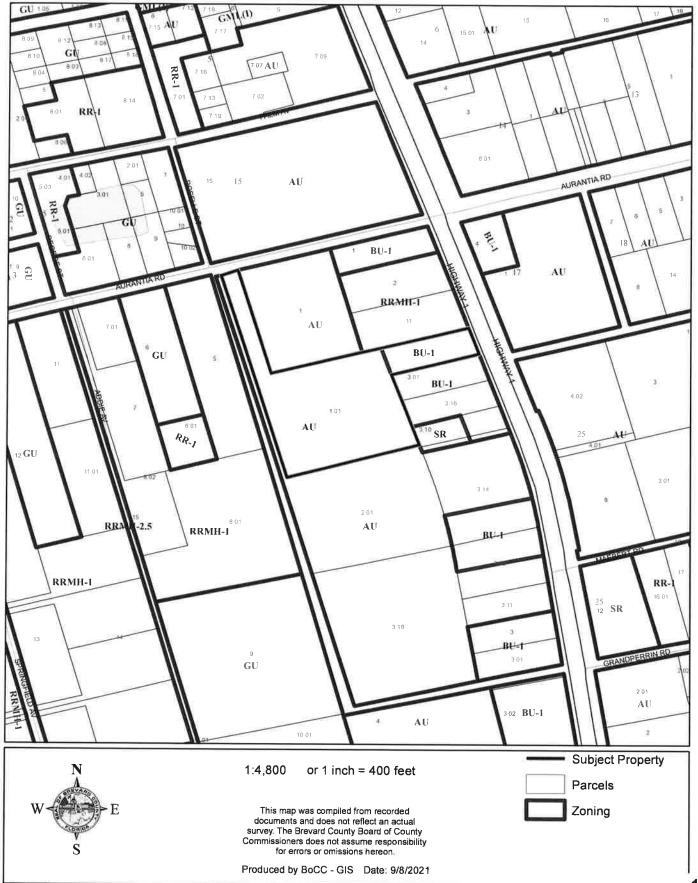
Land Clearing and Landscape Requirements

Aerials show the parcel to be wooded. Per Section 62-4339, the parcel has requirements for Canopy, Protected and Specimen tree(s) preservation. Per Brevard County Landscaping, Land Clearing and Tree Protection ordinance, Section 62-4331(3), a purpose and intent of the ordinance is to encourage the protection of Specimen Trees. The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for tree preservation and canopy coverage requirements. The applicant should contact NRM at 321-633-2016 prior to performing any land clearing activities. Information available to NRM indicates that recent, unpermitted land clearing activities may have occurred along U.S. Highway 1. The discovery of unpermitted land clearing activities may result in enforcement action. Land clearing is not permitted without prior authorization by NRM.

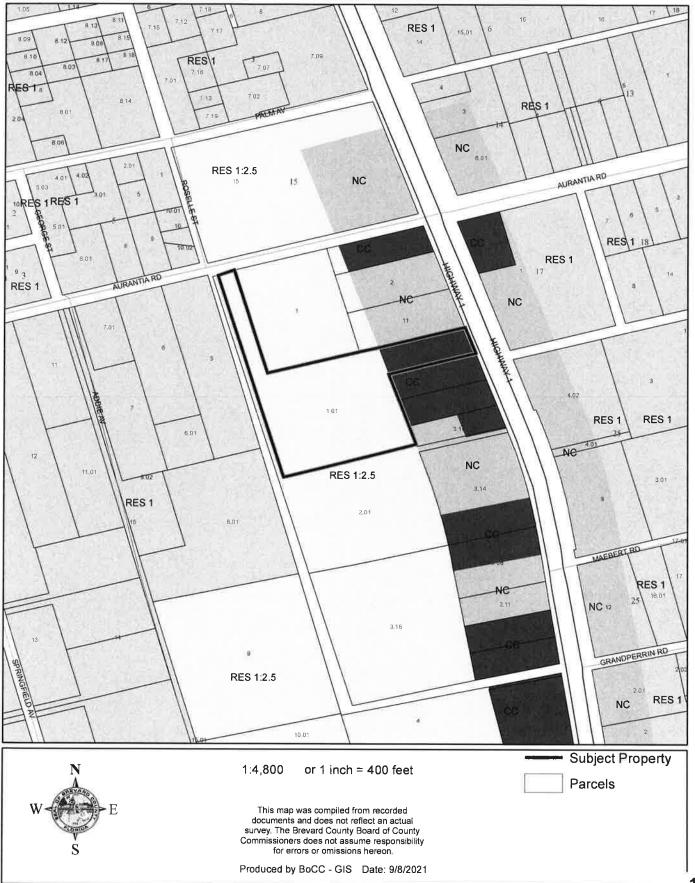
LOCATION MAP



ZONING MAP



FUTURE LAND USE MAP



AERIAL MAP

ERARIO, ROBERT F. AND SUN, JEREMY SOTHEA 21Z00027





1:4,800 or 1 inch = 400 feet

PHOTO YEAR: 2021

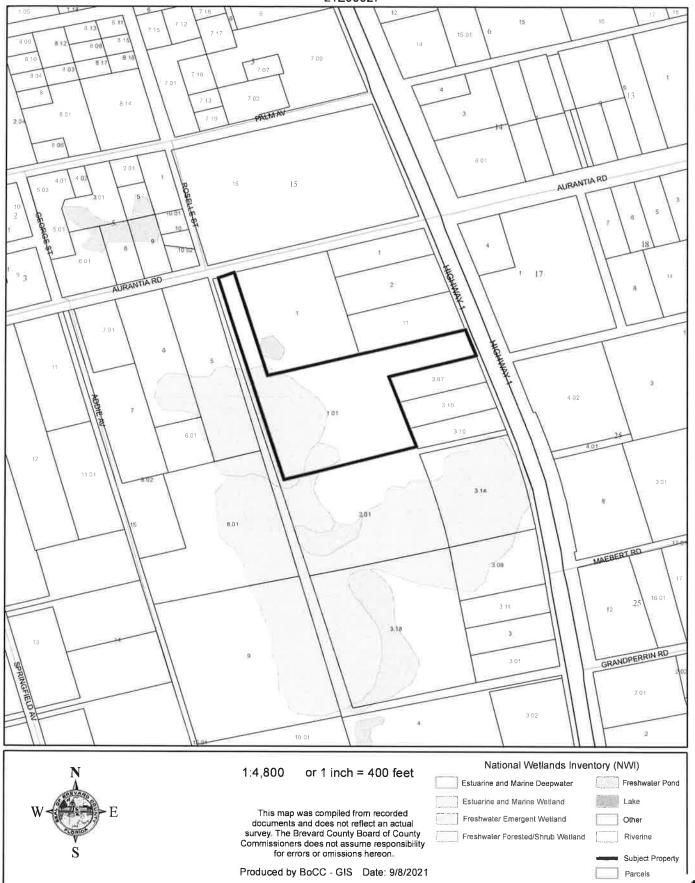
This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 9/8/2021

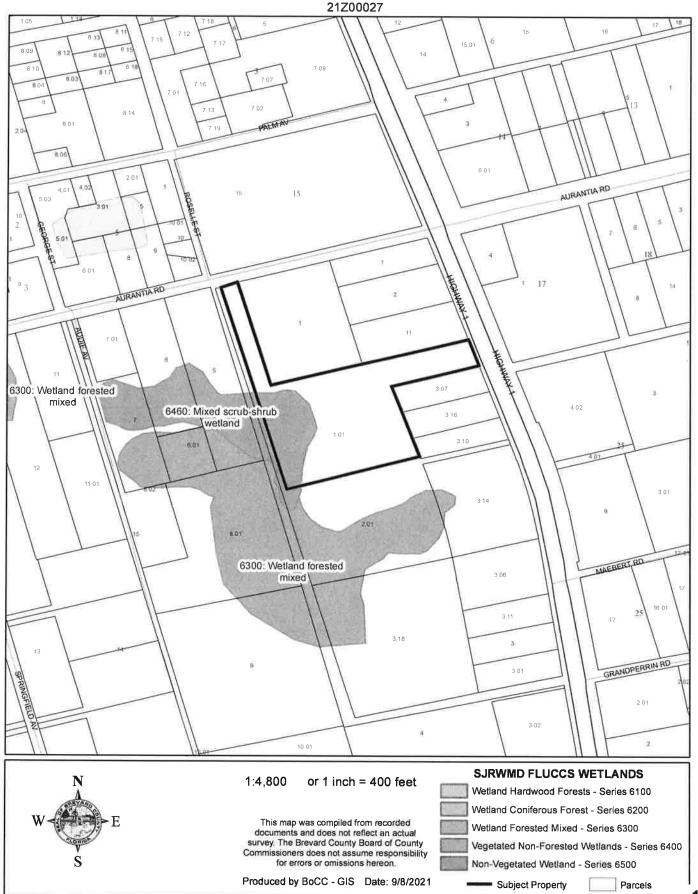
Subject Property

Parcels

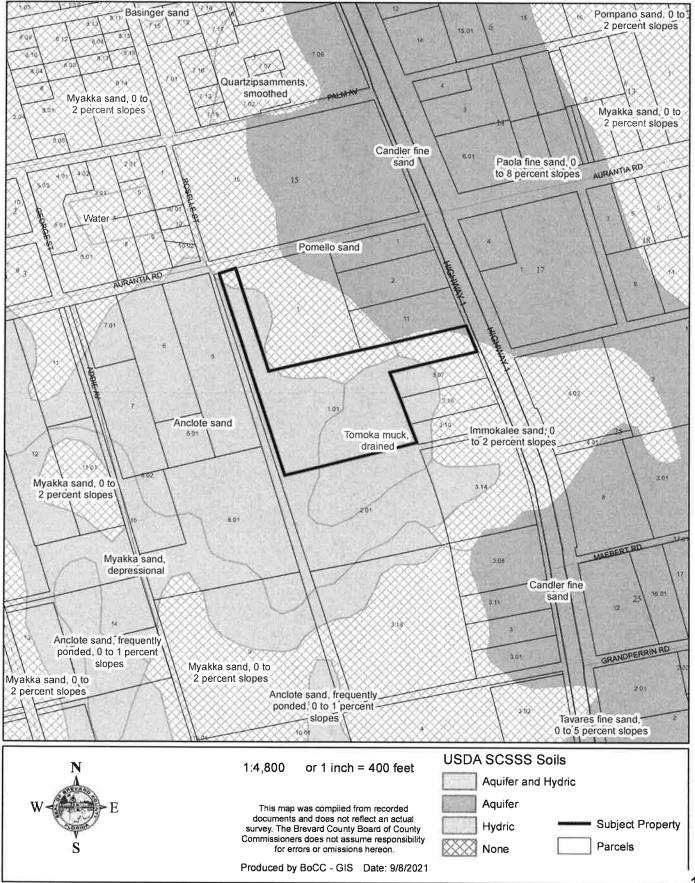
NWI WETLANDS MAP



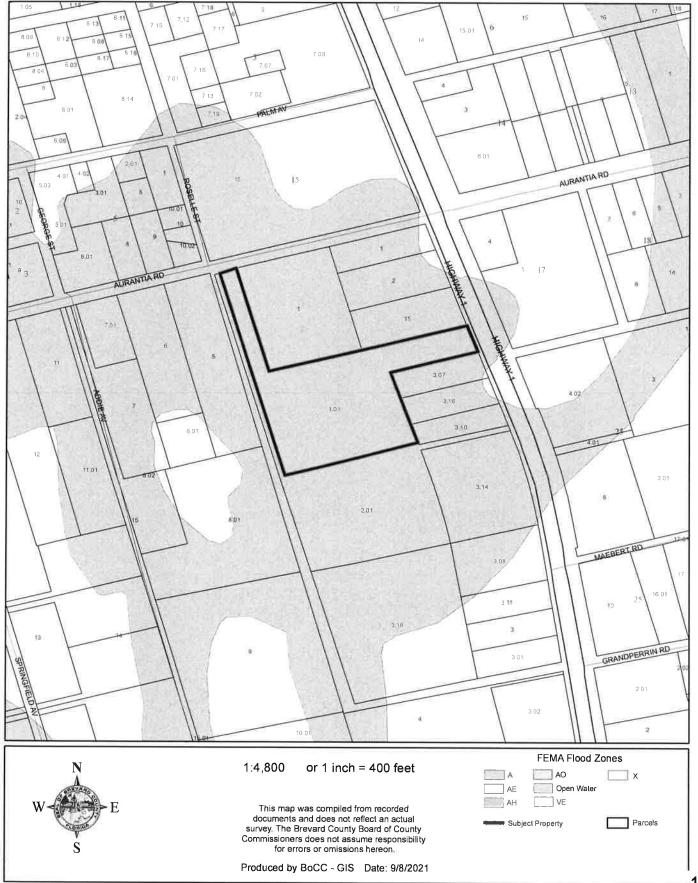
SJRWMD FLUCCS WETLANDS - 6000 Series MAP



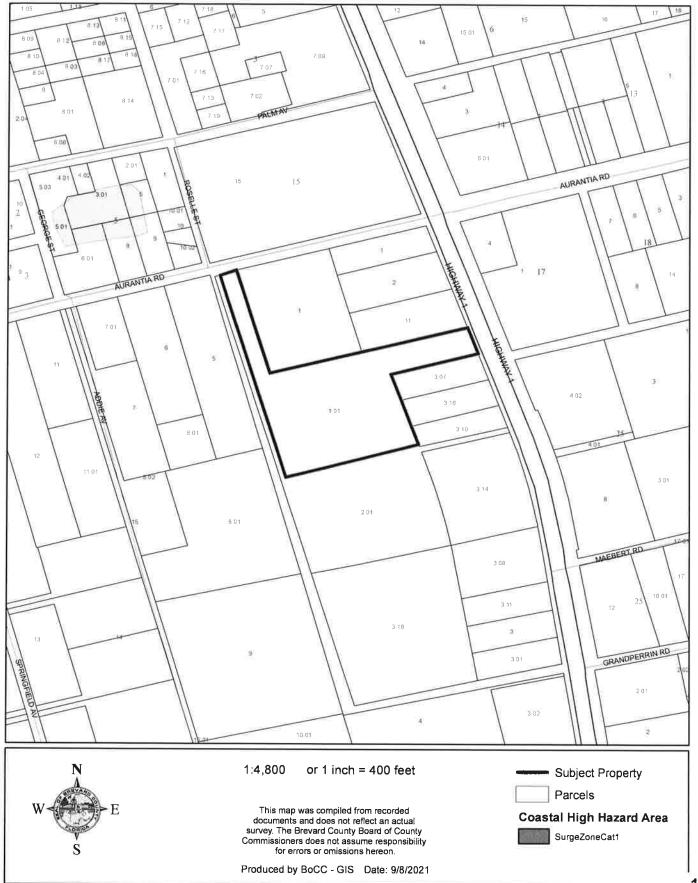
USDA SCSSS SOILS MAP



FEMA FLOOD ZONES MAP



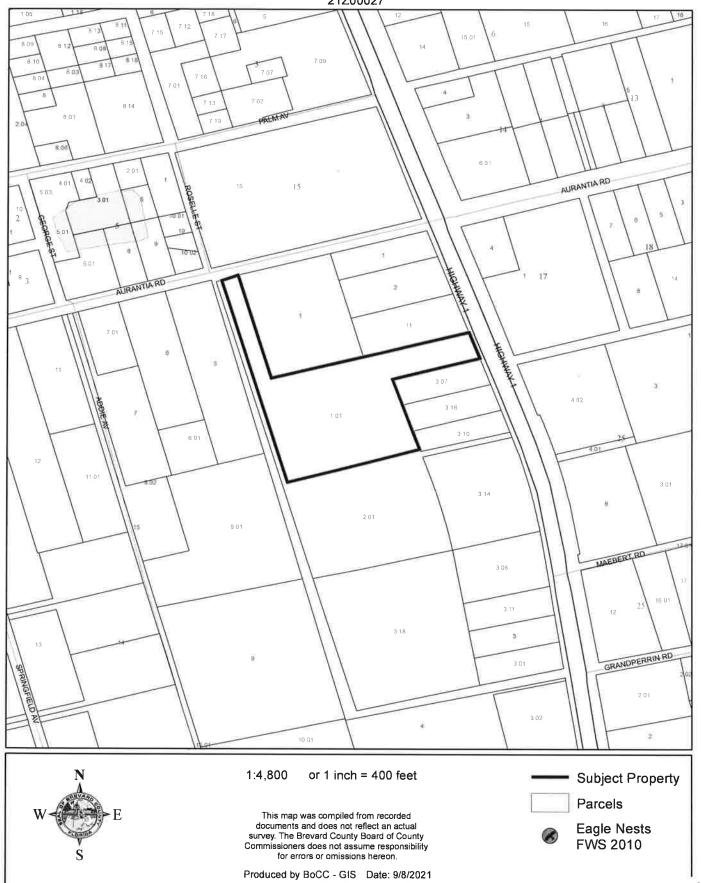
COASTAL HIGH HAZARD AREA MAP



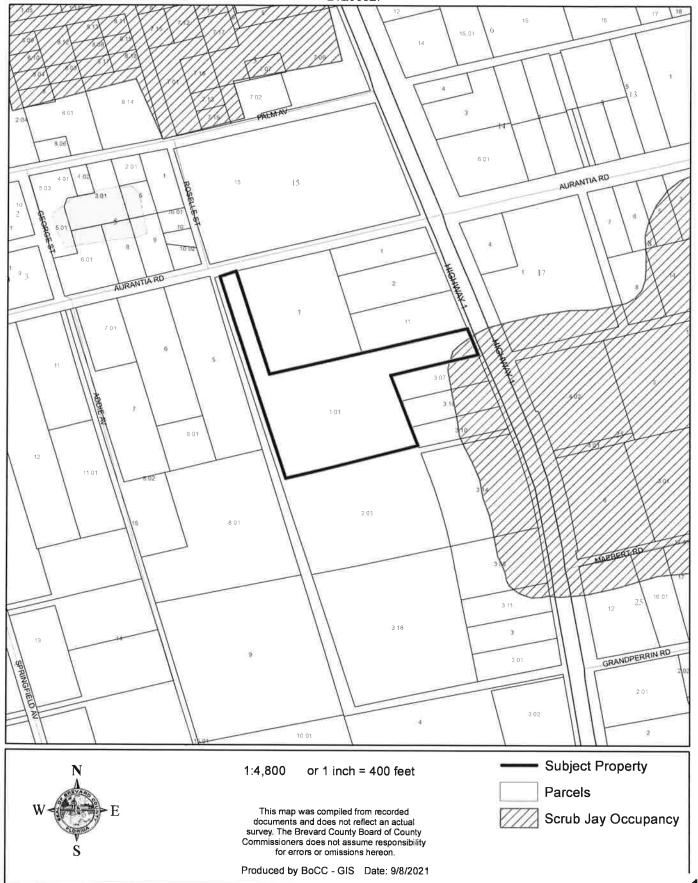
INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



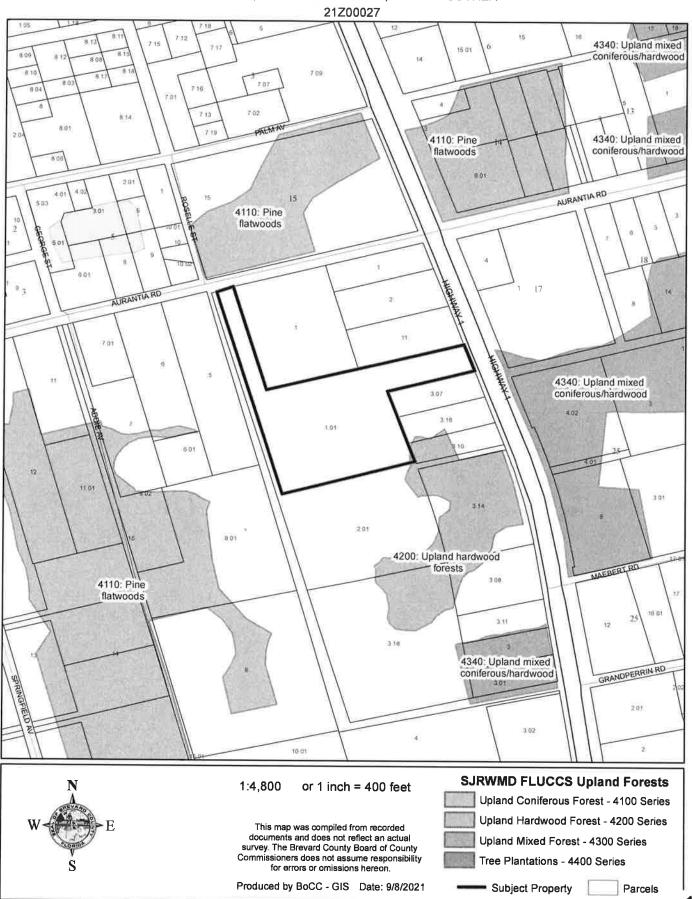
EAGLE NESTS MAP



SCRUB JAY OCCUPANCY MAP



SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP





January 10, 2019 Ms. Patricia Erario Mims, Florida

RE: Preliminary Site Inspection

4740 Highway A1A, Mims, Florida totaling 1.5-Acres

Tax ID: 2001826

Dear Ms. Erario:

The following is a summary of Toland Environmental Consulting's (TEC) preliminary site inspection of a parcels of land totaling 1.50-acres located at 4740 Highway A1A in Mims, Florida whose tax identification number is 2001826.

The purpose of the preliminary site inspection was to identify environmental resources on the property and to evaluate whether consideration needs to be made during the acquisition or conceptual design process to address environmental restrictions on the property's development. To prepare this ecological assessment, TEC reviewed natural resource maps including: GIS database coverages of the Brevard County Soil Survey, the National Wetland Inventory, U.S.G.S. Topographic Quadrangle Maps, the 2008 Brevard County Florida Scrub- Jay Occupancy Map, the FWC's Bald Eagle Nest Site Locator Map and other listed species databases.

In addition, on January 10, 2019 TEC ground-truthed, delineated and described the natural communities present onsite with reference to the Florida Natural Areas Inventory's (FNAI) "Guide to Natural Communities in Florida, 2010 Edition" and Florida Department of Transportation's (FDOT) Florida Land Use, Cover and Forms Classification System (FLUCCS) 1999 Edition. The study area is classified by FNAI as Developed (FLUCCS 110/Residential Low Density (Figure 1). The property is boarded on all sides by low density development. The property is a small campground area consisting of individual cabins and open space. The canopy remains in a natural state with a mixture of slash pine (*Pinus elliottii*) and live oak (*Quercus virginiana*) while the understory is maintained in low growing grasses. A small patch of remnant scrub remains near the turn area of the incoming driveway. This area is comprised of heavily overgrown scrub oak (*Quercus inopina*), saw palmetto (*Serenoa repens*), and wiregrass (*Aristida stricta*). Due to long-term fire suppression, the scrub habitat has succeeded into a brushland habitat that has filled the openings and allowed the scrub oaks to grow higher than 6 feet in height. These types of transitioning scrub habitat tend to be poor for scrub-jays and have resulted in population loss in territories on the Atlantic coast when patches of scrub oak are taller than 1.7 meters or shorter than 1.2 meters (Breininger, D.R. and G.M. Carter. 2003. Territory quality transitions and source-sink dynamics in a Florida scrub-jay population. Ecological Applications 13:516-529).

None of the study area has the appropriate soils, signs of hydrology, or vegetation in the amounts and combinations needed to classify it as wetlands according to the definitions found in Chapter 62-340, Florida Administrative Code and Section 404 of the Clean Water Act (33 U.S.C. 1344). In addition, the study area is not mapped as wetlands on the National Wetland Inventory or by the St. Johns River Water Management District. Finally, the study area does not lie within 25-feet of offsite wetland system (Figure 1).

In order of relative abundance, the onsite soils are classified by the National Resources Conservation Service (NRCS) in order of relative abundance as Myakka sand, 0 to 2 percent slopes, Tomoka muck, drained and Anclote sand. Myakka sand, 0-2 percent slopes is a soil series that is considered to be non-

4092 Sparrow Hawk Road, Melbourne, Florida 32934 321-242-7173, 3217514070(fax) teclisa@cfl.rr.com Page 1 of 2



hydric in Brevard County while the Tomoka muck drained and Anclote sands are classified as hydric soils by the Hydric Soils of Florida Handbook, fourth edition published in 2007 by the Florida Association of Environmental Soil Scientists. Hydric soils form under conditions of saturation, flooding, or ponding long enough during the growing season to develop anaerobic conditions in the upper part of the soil profile. Hydric soils are usually associated with wetlands while non-hydric soils are generally associated with upland habitats.

Mowed uplands and transitioning scrub habitats could potentially support federally or state species listed as endangered, threatened, or species of special concern including gopher tortoises (*Gopherus polyphemus*), Florida scrub-jays (*Aphelocoma coerulescens*) and eastern indigo snakes (*Drymarchon corais couperi*) and bald eagles (*Haliaeetus leucocephalus*).

As an authorized gopher tortoise agent for the Florida Fish and Wild Conservation Commission (FWC) to survey for gopher tortoises, TEC surveyed 100 percent of all suitable gopher tortoise habitats on the property using the surveying protocols outlined in FWC's Gopher Tortoise Permitting Guidelines as last updated in January 2017. TEC's census established burrow activity levels and their GPS their locations. TEC did not identify any gopher tortoise burrows or their sign during TEC's field inspections. This is attributed to the lack of sufficient understory plants that tortoises traditional forage upon including wiregrass, dwarf wild blueberry (*Vaccinium myrsinites*), prickly pear cactus (*opuntia humifusa*), blackberries (*Rubus spp.*), paw-paws (*Asimina obovata*) and other seasonal fruits which support gopher tortoise populations.

In addition, a small portion of the southeast corner of the study area is located within a Florida scrub-jay occupancy polygon as mapped by the US Fish and Wildlife Service (USFWS) in 2008 (Figure 3). TEC's review of the site indicate that no appropriate habitat remains onsite to support scrub-jays due to long-term fire suppression.

If you have any questions or require additional information regarding this initial site inspection, please contact me on my office phone at 321-242-7173 or by e-mail at teclisa@cfl.rr.com.

Sincerely.

Lisa J. Toland

Lisa J. Toland, President

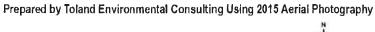


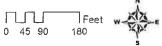
Figure 3: USFWS 2008 Scrub-Jay Occupancy Polygon Map



Study Area

Scrub-jay 2008





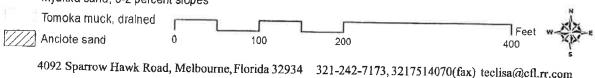


4092 Sparrow Hawk Road, Melbourne, Florida 32934 321-242-7173, 3217514070(fax) teclisa@cfl.rr.com Page 5 of 2





Legend Prepared by Toland Environmental Consulting Using 2015 Aerial Photography Study Area Myakka sand, 0-2 percent slopes



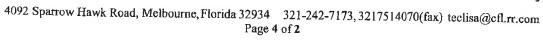




Figure 1: Natural Communities Cover Map Prepared by Toland Environmental Consulting Using 2015 Aerial Photography Legend Property Study Area Feet 620 Wetlands 155 310

4092 Sparrow Hawk Road, Melbourne, Florida 32934 321-242-7173, 3217514070(fax) teclisa@cfl.rr.com Page 3 of 2



PLANNING AND ZONING BOARD MINUTES

The Brevard County Planning & Zoning Board met in regular session on **Monday, October 11, 2021,** at **3:00 p.m.**, in the Florida Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were: Ron Bartcher (D1); Brian Hodgers (D2); Mark Wadsworth, Chair (D4); Liz Alward (D4 - Alt); Bruce Moia (D5); Peter Filiberto, Vice Chair (D5); and David Bassford (D5 - Alt).

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; George Ritchie, Planner III; Peter Martin, Planner II; Alex Esseesse, Assistant County Attorney; and Jennifer Jones, Special Projects Coordinator.

Excerpt of Complete Minutes

Robert F. Erario and Jeremy Sothea Sun

A change of zoning classification from BU-1 (General Retail Commercial) and AU (Agricultural Residential) to all AU. The property is 7.24 acres, located on the west side of U.S. Highway 1, approx. 500 ft. south of Aurantia Rd. (4740 N. U.S. Highway 1, Mims) (Tax Account 2001826) (District 1)

Robert Erario, 4740 U.S. Highway 1, Mims, stated he would like to rezone back to AU. The property is a total of 7.25 acres; one acre is BU-1; and the remaining 6.25 acres is AU. He stated he would like to rezone all 7.25 acres to AU in order to have a wholesale plant nursery on the front, and to have farm animals in the future.

Patricia Frank, 3825 Aurantia Road, Mims, stated her property borders the subject property to the north.

Bruce Moia asked if her property was the AU lot that is the first lot going west from U.S. Highway 1, on the left. Ms. Frank replied yes, the convenience store is on the corner and she has the surrounding property around the store. She said she and her neighbor have concerns because in March or April they were told there was going to be a wedding venue on the property and that Mr. Erario would be putting up a wall because their business zoning required him to put up a wall. She said the loophole is that they have intentions of doing a business and if it's changed to agricultural zoning, the Florida Statute uses the word 'ceremonial', which would allow weddings and ceremonies to take place, meaning loud music and alcohol, and possible drugs, with no fence, no border, and no wall. She said it would put her family and grandchildren at risk to people who might stray away. She said she would like to see a fence or a wall built to protect their families. The front lot is zoned BU-1 because the previous owners had a motorcycle shop; and before that, it was a bar. She said she has already been through the problems of loud music, fights, and police being called regularly. She stated if they want to do that, then they can put up a wall or a fence like they originally told her they would. She further stated that the previous owner built a building within three feet of her property line, and you can't walk around the building without stepping on her property.

Mark Wadsworth stated during permitting, they will have to meet setbacks.

Ms. Frank stated a wall or a fence is her only request.

Mr. Erario stated he wants to put up a fence because Ms. Frank's property is overgrown with vines and poison ivy that is coming onto his property. He said there are not any buildings within three feet

P&Z Minutes October 11, 2021 Page 2

of her property line; he was granted a variance last month and the building is 12 - 14 feet from her property line.

Mr. Wadsworth asked if Mr. Erario would be opposed to a BDP to build a wall. Mr. Erario replied he would be willing to put up a vinyl fence, but not a concrete wall.

Jeffrey Ball stated he would ask the board to be specific on the criteria for a fence or wall as far as height, location, and material, because staff will need to be able to enforce them.

Ron Bartcher asked if Mr. Erario is planning on having a wedding venue on the property. Mr. Erario replied no, he does not have any current plans for a wedding venue. Mr. Bartcher noted if there were to be a wedding venue, it looks like there are a couple of buildings on the property, and asked if those could be used, or would they have to be refurbished to be used as a wedding venue. Mr. Erario replied they are not; he lives in the house; one building is a garage; and the other building is a laundry room.

Liz Alward asked if Mr. Erario has any plans for agritourism at this time for the property. Mr. Erario replied no. Ms. Alward asked if Mr. Erario would be amenable to taking agritourism off the table and just do bona fide agritourism. Mr. Erario replied he would not want to agree to that because he doesn't want to be singled out. He stated he wants to go back to the original zoning, which is AU.

Ms. Alward stated to her, AU is compatible but agritourism is not, considering the surrounding land uses and properties. She said she is inclined not to support it, especially since the applicant doesn't have any plans to do agritourism at this time.

Peter Filiberto asked Mr. Erario how long he has owned the property. Mr. Erario replied three years. Mr. Filiberto noted it looks like in 2019 or 2020 he dug a pond that was nonconforming. Mr. Erario replied he did not dig a pond, it was just a holding water spot and he moved a little bit of dirt, and it was only one foot deep.

Mr. Filiberto stated there was also unpermitted land clearing activities that may have potential wetland impacts. Mr. Erario noted he was cleared on all of that. Mr. Filiberto stated there is scrub jay occupancy on the property. Mr. Erario responded it was part of a scrub jay area, but no scrub jays were found.

Mr. Filiberto stated he agrees with Ms. Alward. If Mr. Erario agreed to restrict agritourism he would support the request. He noted he could always come back and apply for it again.

Mr. Bartcher asked staff, if the applicant decided he wanted to do a wedding venue, is that something that would be permitted in AU.

Mr. Ball replied yes, the agritourism umbrella is very broad from the State, and the concern is that when you allow AU zoning, that is a use that can happen within that zoning classification.

Bruce Moia asked, if the applicant was to propose a wedding venue, would he have to go through the site plan process and meet all of the county's codes. Mr. Ball replied yes.

P&Z Minutes October 11, 2021 Page 3

Mr. Moia stated there is agricultural zoning to the north and south; they both have the right to do whatever agricultural allows; the applicant is down-zoning from BU-1 to AU, and he doesn't see the problem. The board would be saying he can't do it, but his neighbors to the north and south could.

Motion by Bruce Moia, seconded by Brian Hodgers, to recommend approval of the change of classification from BU-1 and AU to all AU. The motion passed 5:2, with Liz Alward and Peter Filiberto voting nay.

Mr. Wadsworth stated the request will move on to the County Commission on November 4^{th} for the final determination.

Ms. Alward stated there is AU(L) and AU, which is more intense, and asked if there is a way to create a zoning classification that includes agritourism as a conditional use so that it doesn't get looped into a typical AU, because agritourism is commercial.

Mr. Ball stated there are two different scenarios. One is the way that the State defines agritourism and the uses and how the zoning code addresses agricultural uses. There is an AU(L) zoning classification that doesn't allow the commercial sale of products; whereas, AU allows for the full-blown uses. He said it would have to be board-directed for staff to look at the code to see if there is anything that can be done as far as tightening the requirements.

Ms. Alward stated Mr. Moia is right, because all of the other AU properties in the area have the opportunity to do agritourism, but it could be a conditional use permit that would have to meet all the conditions.

Tad Calkins, Director, Planning and Development, stated staff would have to address the possibility of a conditional use permit with the County Attorney's Office. He said what becomes difficult with agritourism is that it's not just AU zoning, they have to be a bona fide farm, they have to have an agricultural exemption from the Property Appraiser's Office, and then they have to have the use occurring at the site, which makes it difficult because once they get those things they are exempt from any local enforcement whatsoever, so Code Enforcement is ineffective. He noted there are a couple of properties in the County where agritourism is being done and they can be quite a nuisance to the neighbors. He said it's not so bad with those that just have a wedding venue where it's during the day or ends at a decent hour, but when there are things like concerts that can occur, they can go into the middle of the night.

Alex Esseesse stated there are essentially two different parallel restrictions and regulations in place. There is the local application of the Planning and Zoning Regulations, and then there are also State Regulations that exempt those if the Property Appraiser determines it is a bona fide agricultural use. It hinges on what the Property Appraiser wants to do based on what they see upon inspection. If they determine it is agriculturally classified, then the County's regulations do not necessarily apply.

Mr. Filiberto asked, in regards to a conditional use permit, is there a way the board can treat agritourism how it treats a liquor license.

Mr. Ball replied yes, if the Board directed staff to open the Zoning Code to look at requiring a conditional use for certain uses; however, it couldn't be based on the agritourism definition. For AU zoning, if it is in the zoning code that a wedding venue requires a conditional use, that could be done,

P&Z Minutes October 11, 2021 Page 4

but staff may call it a wedding venue and someone else my call it a wedding pavilion and are not subject to the same conditions.

Mr. Calkins asked the board to let staff discuss the matter with the County Attorney's Office and come back to the board with an update. He said there are different layers that come into play and State Statutes say the County cannot pass an ordinance that would limit the use of agricultural property through agritourism.