



AGENDA REPORT
March 26, 2019

Citizens Recommendations for Greater Efficiency and Effectiveness (CEER)

SUBJECT:

Citizens Recommendations for Greater Efficiency and Effectiveness

FISCAL IMPACT:

n/a

DEPT/OFFICE:

County Manager

REQUESTED ACTION:

The County Charter was amended to include a provision for Citizen Recommendations for greater Efficiency and Effectiveness to come to the Board for definitive action. It is requested the Board of County Commissioners review the recommendations and vote to either accept the recommendation, accept the recommendation with revisions or reject the recommendation.

SUMMARY EXPLANATION and BACKGROUND:

The County Charter was amended and approved on November 2, 2010. Item 2.9.10 of the County Charter provides *a mechanism for an individual, or an organized group of individuals to submit a formal written recommendation for the enhancement of the effectiveness and efficiency of County government to the County Commission...*

Attached are the citizen recommendations and the staff comments as provided for in the CEER Policy. Policy BCC-95, III.D.7 states, The Board of County Commissioners must take a final vote to either approve, reject or revise and accept the recommendations within 120 days of the recommendation submittal date.

- #2019-001 Recycled plastic for Road Repairs submitted by Jennifer Carroll
- #2019-002 One Law Enforcement for Brevard: Elimination of Municipal Police Departments.
Submitted by Dr. David Bradford, AESTEEM Institute, Inc.
- #2019-003 Enforcement of County Ordinances, re: Animal Services & Enforcement Dept.
- #2019-004 Mandatory Recycling in Brevard County, submitted by Christine D. Kane.

ATTACHMENTS:**Description**

- ▢ **BCC 95**
- ▢ **CEER 2019-001**
- ▢ **CEER 2019-002**
- ▢ **CEER 2019-003**
- ▢ **CEER 2019-004**
- ▢ **2019 Tally Sheet**



Tammy Rowe, Clerk to the Board, 400 South Street • P.O. Box 999, Titusville, Florida 32781-0999

Telephone: (321) 637-2001
Fax: (321) 264-6972
Tammy.Rowe@brevardclerk.us

March 27, 2019

MEMORANDUM

TO: Frank Abbate, County Manager

RE: Item J.3., Citizen Recommendations for Greater Efficiency and Effectiveness (CEER)

The Board of Commissioners, in regular session on March 26, 2019, considered Citizen Efficiency and Effectiveness Recommendations (CEER), as follows:

- CEER 2019-001 Rejected
- CEER 2019-002 Rejected
- CEER 2019-003 Rejected
- CEER 2019-004 Rejected

Your continued cooperation is always appreciated.

Sincerely,

BOARD OF COUNTY COMMISSIONERS
SCOTT ELLIS, CLERK

Henna Scott
for Tammy Rowe, Deputy Clerk

/kp

00 /

Lewis, Sally A

From: CEER@brevardfl.gov
Sent: Monday, December 03, 2018 9:45 AM
To: Lewis, Sally A
Subject: A new CEER Recommendation has been submitted as ID #2019001

Recommendation # 2019001

Dear CEER Administrator,

Speak Up Brevard Recommendation ID #2019001 has been submitted. Please login to the CEER Application to start the recommendation evaluation workflow.

Contact Information:

Group/Organization

Name Jennifer Carroll
Address 1233 HAILEY ST, WEST MELBOURNE FL 32904
Phone (973) 223-4025
Email Auscgirl@hotmail.com
Alternate Email

Recommendation Information:

Recommendation ID 2019001
Recommendation Title Recycled plastic for road repairs
Areas Affected Entire county
Department Affected BOARD OF COUNTY COMMISSIONERS
Current problem Road repairs are extremely expensive and time consuming. With the extreme heat we experience and the heavy rainfall, they do not last long.
Recommendation An alternate process has been developed overseas that uses recycled plastic for road repairs. The heat makes the patches even stronger rather than weakening them as currently happens. This would also provide a use for all of the recycled plastic that is piling up because China has stopped buying as much of it resulting in surpluses. The Space Coast is supposed to be about innovation. It's time to prove it. <http://www.dykespaving.com/blog/texas-roads-made-from-plastic/>
<https://www.economist.com/science-and-technology/2018/09/13/road-makers-turn-to-recycled-plastic-for-tougher-surfaces>
Attachments No Documents were attached.

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BOARD OF COUNTY COMMISSIONERS

Public Works Department

2725 Judge Fran Jamieson Way
Building A, Room 201
Viera Florida 32940

**SPEAK UP BREVARD /
CITIZEN EFFICIENCY AND EFFECTIVENESS REVIEW (CEER) PACKAGE
CEER #2019001**

I. CITIZEN RECOMMENDATION:

NAME: Jennifer Carroll ADDRESS: 1233 Hailey Street
West Melbourne, FL 32904

PHONE: (973) 223-4025 E-MAIL: Auscgirl@hotmail.com

Recommendation Title: Recycled Plastic for Road Repairs

Area/Dept. Affected: Would affect Entire County

Problem Description:

Road repairs are extremely expensive and time consuming. With the extreme heat we experience and the heavy rainfall, they do not last long.

Recommendation:

An alternate process has been developed overseas that uses recycled plastic for road repairs. The heat makes the patches even stronger rather than weakening them as currently happens. This would also provide a use for all of the recycled plastic that is piling up because China has stopped buying as much of it resulting in surpluses. The Space Coast is supposed to be about innovation. It's time to prove it.

II. STAFF RECOMMENDATIONS / COMMENTS

Thank you for your recent recommendation to use recycled plastic for road repairs (e.g. potholes). This is a new and innovative idea that has potential to address the ongoing maintenance of our roads, as well as attempting to reduce plastic waste from entering our community and waterways.

After conducting research, it appears the use of plastic pellets from recycled plastic waste to repair potholes and pave new roads is still being tested in select counties in the UK and one county in Australia, but it is not in widespread use. In the US, it is currently being tested and investigated by the city of San Diego in conjunction with the University of California.

At this time, not enough data has been collected on this product for it to be a viable option for use in road repairs and construction in Brevard County. We strictly adhere to the Florida Department of Transportation's Standards in roadway construction materials, and at this time recycled plastic technology has not been fully tested and accepted for this purpose. However, this idea certainly has potential for future consideration and we will continue to monitor the results of this ongoing research.

Thank you for your interest in promoting a more sustainable community and we welcome any further ideas you may have to improve Brevard County.

Lewis, Sally A

From: CEER@brevardfl.gov
Sent: Monday, December 03, 2018 12:01 PM
To: Lewis, Sally A
Subject: A new CEER Recommendation has been submitted as ID #2019002

Recommendation # 2019002

Dear CEER Administrator,

Speak Up Brevard Recommendation ID #2019002 has been submitted. Please login to the CEER Application to start the recommendation evaluation workflow.

Contact Information:

Group/Organization AESTEEM Institute, Inc.
Name Dr. David Bradford
Address 3415 SAVANNAHS TR, MERRITT ISLAND FL 32953
Phone (321) 223-4086
Email AESTEEM_Institute@hotmail.com
Alternate Email dqbradford@hotmail.com

Recommendation Information:

Recommendation ID 2019002
Recommendation Title One Law Enforcement for Brevard: Elimination of Municiple Police Departments
Areas Affected County; Municipalities
Department Affected SHERIFF'S OFFICE
Current problem Duval County (Jacksonville) has only ONE law enforcement agency, the Duval Sheriffs Office. As a public administrator, city planner, and now a professor teaching Public Administration, I have studied the Duval consolidation, the elimination of city police forces, and the establishment of the Sheriff as the single law enforcement agency. There are cost savings. There are clearer communications. There is better security for the busy Jacksonville sea ports, military facilities, and airports. Brevard mirrors Duval but we also have a Spaceport to guard in addition to a very busy Canaveral port. With the advent of LNG porting, doubling the number of SPACE-X launches, and the growth of Blue Origin, law enforcement must be better controlled through ONE command and control facility, deputies trained in land, sea, and space security and law enforcement, and the force must operate seamlessly throughout Brevard. This is will a difficult program to undertake because "rice bowls" will be broken as local police forces believe they are the premier law enforcement agency for their community. Personalities must be set aside as the moans and groans from police captains will be loud....dislike for the current Sheriff voiced....and the loss of power grieved. Regardless, as the 21st Century is now in its 19th year, we need to examine how Brevardians can be better served, our growing County protected, and taxes held in check.

Recommendation

I call for the establishment of Blue Ribbon Panel to examine Duval County's law enforcement consolidation under the Sheriff, determine cost savings to the County, to the local municipalities, and to the tax payer, all to determine feasibility and credibility of creating a single law enforcement agency for Brevard. The Panel should be composed of public administrators, law enforcement professionals, accountants, and at least an attorney familiar with Duval's consolidation.

Attachments



No Documents were attached.

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BOARD OF COUNTY COMMISSIONERS

County Attorney's Office
2725 Judge Fran Jamieson Way
Building C, Room 308
Viera, Florida 32940

TO: Frank Abbate, County Manager
THRU:  Eden Bentley, County Attorney
FROM:  Chad Brewer, Assistant County Attorney
SUBJECT: Law Enforcement Consolidation
DATE: 3/7/2019

Question :

The citizen request received by the County from Dr. David Bradford is as follows:

"I call for the establishment of Blue Ribbon Panel to examine Duval County's law enforcement consolidation under the Sheriff. Determine costs savings to the County, to the local municipalities, and to the tax payer, all to determine feasibility and credibility of creating a single law enforcement agency for Brevard. The Panel should be composed of public administrators, law enforcement professionals, accountants, and at least an attorney familiar with Duval's consolidation."

This office has been tasked with providing input as to the legality of law enforcement consolidation.

Subject: Law Enforcement Consolidation
Date: 3/7/2019
Page 2

Analysis:

City of Jacksonville Consolidation.

Despite the wording of the above request, the entire government of Jacksonville and Duval County were consolidated, not just law enforcement. After numerous political scandals and grand jury indictments against local politicians, as well as every public high school in Jacksonville losing accreditation, the Florida Legislature created a commission to study consolidation of Duval and Jacksonville. The consolidation proposal born of the commission was put forth in a referendum by the legislature. The consolidation referendum passed after a vote of the citizens in 1968. After passage of the consolidation the Duval County Patrol and City of Jacksonville Police Department were merged as the Jacksonville Sheriff's Office. From a brief web search the author of this brief was unable to locate any further consolidation of law enforcement after the consolidation of 1968. At present time some municipalities in other counties contract with the sheriff of their county to patrol the municipality. Such an arrangement has been ruled constitutional. *City of Palm Beach Gardens v. Barnes*, 390 So 2d 1188 (Fla. 1980). As that avenue does not seem to be the intent of the request it will not be further discussed.

The Florida Constitution

Article VIII, Section 2 of the Florida Constitution provides that "[m]unicipalities shall have governmental, corporate and proprietary powers to enable them to conduct municipal

Subject: Law Enforcement Consolidation
Date: 3/7/2019
Page 3

government, perform municipal functions and render municipal services..." The foregoing includes the power to form and operate a police force.

Article VIII, Section 4 provides: "By law or by resolution of the governing bodies of each of the governments affected, any function or power of a county, municipality or special district may be transferred to or contracted to be performed by another county, municipality or special district, after approval by vote of the electors of the transferor and approval by vote of the electors of the transferee, or as otherwise provided by law." (emphasis added).

Article VIII, Section 1(d) states: "There shall be elected by the electors of each county, for terms of four years, a sheriff...Notwithstanding subsection 6(e) of this article, a county charter may not abolish the office of a sheriff, a tax collector, a property appraiser, a supervisor of elections, or a clerk of the circuit court; transfer the duties of those officers to another officer or office; change the length of the four-year term of office; or establish any manner of selection other than by election by the electors of the county." (emphasis added)

Article VIII, Section 3 provides: "The government of a county and the government of one or more municipalities located therein may be consolidated into a single government which may exercise any and all powers of the county and the several municipalities. The consolidation plan may be proposed only by special law, which shall become effective if approved by vote of the electors of the county, or of the county and municipalities affected, as may be provided in the plan. Consolidation shall not extend the territorial scope of taxation for the payment of pre-

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Subject: Law Enforcement Consolidation
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Page 4

existing debt except to areas whose residents receive a benefit from the facility or service for which the indebtedness was incurred.” (emphasis added)

Consolidation

I. Total Consolidation

One manner of consolidation as outlined in Article VIII, Section 3 would be for the entirety of Brevard County to consolidate. Such action would require a special act of the legislature and then a vote of the electors of the county and affected municipalities. As this step has rarely been taken and is not what is truly sought by the citizen request this topic will not be briefed any further.

II. Consolidation of Law Enforcement

As stated in Article VIII, Section 1(d) the county charter may not abolish the office of the sheriff or transfer their duties to another office. Therefore any consolidation would seemingly have to involve consolidating all power of law enforcement to the sheriff. Another additional hurdle of such a proposal is that every city in Brevard and the county would have to pass a resolution, or the legislature would have to pass a special law proposing such a change. Then, all the electors of the affected governments (i.e. every city as well as the county) would have to vote to approve such a proposal. The constitution of Florida gives to municipalities the right to carry out municipal functions such as operating a police force. The constitution also provides a mechanism for the transfer of governmental functions to another governmental unit.

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Subject: Law Enforcement Consolidation
Date: 3/7/2019
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The Board of County Commissioners does not have the power to unilaterally effect such a change. This issue was addressed in *Sarasota County v, Town of Longboat Key*, 355 So 2d 1197 (Fla. 1978). Sarasota County attempted to transfer responsibility for numerous functions of government, including police power, via its own referendum and without legislative act or act of the town. The Florida Supreme Court stated:

A plain reading of **Article VIII, Section 4** reflects that a transfer of governmental powers requires distinctive procedures for the initiation of a transfer, that is, "by law or by resolution of the governing bodies of each of the governments affected."¹⁵ We think it clear from the specificity of the procedure in **Section 4** that the "by law" reference connotes the need for a separate legislative act addressed to a specific transfer, in the same manner that two or more resolutions of the affected governments would address a specific transfer.

As such, the membership of any panel or commission should involve representatives of the sheriff and municipalities of Brevard County. After a brief web search the author of this brief was able to locate many research papers on this subject. See: <http://www.fdle.state.fl.us/FCJEL/Programs/SLP/Documents/Full-Text/Myers-Rick-research-paper>.

#003

Lewis, Sally A

From: CEER@brevardfl.gov
Sent: Tuesday, December 11, 2018 5:32 PM
To: Lewis, Sally A
Subject: A new CEER Recommendation has been submitted as ID #2019003

Recommendation # 2019003

Dear CEER Administrator,

Speak Up Brevard Recommendation ID #2019003 has been submitted. Please login to the CEER Application to start the recommendation evaluation workflow.

Contact Information:

Group/Organization

Name Charles R Hardin
Address 290 Heron Dr, Melbourne Beach FL 32951
Phone (321) 431-6779
Email charlesrhardin@aol.com
Alternate Email

Recommendation Information:

Recommendation ID 2019003
Recommendation Title Enforcement of county ordinances
Areas Affected South Beaches and others possibly
Department Affected ANIMAL SERVICES & ENFORCEMENT DEPARTMENT
Current problem Sirs: I have been told that there are only two animal enforcement officers on duty on any given day of the week, and that this is the reason that there is little, if any, enforcement of the ordinance prohibiting dogs on our county beaches. I have been told that the officers are too busy investigating other matters to routinely monitor county beach access points for enforcement of this ordinance. Dogs on our county beaches are a VERY common site (especially in the south beaches) and the seeming lack of enforcement of the ordinance just encourages both residents and visitors to flagrantly violate said ordinance. I would suggest that one Animal Control Officer be assigned to routinely monitor, on a daily basis, each county beach access point (including "private" access points such as those near Melbourne Shores, Floridana Beach, etc.). This officer's duty would be to emphasize enforcement. This would be similar to having (regular) Sheriffs' officers patrolling our streets or setting up "speed monitoring zones" to catch violators. If it means adding personnel to the Animal Control staff I would understand, but presently it seems as if there is essentially no (visible) patrolling of our beach access points by those officers. I would also suggest that the fines for violation of the ordinances be increased to make them a bit more "significant" to those who are caught. "Wallets" can be especially painful areas.

Recommendation

Please see above. Also, it would encourage more residents (and visitors) to obey the ordinance if more of them were caught and fined. "Word of mouth" works wonders sometimes...but daily visibility of Animal Control Officers at beach access points and assessment of fines to violators would probably have a greater impact. If the number of dogs on the beach is decreased significantly by this process then the impacts on turtle nesting will be decreased, our beaches would be cleaner (less dog feces), and people would not have to be as concerned with any danger or harassment from dogs. The same could be said for enforcement of traffic laws. Practically speaking, having ordinances with little or no any enforcement of those ordinances is just a signal to violators that they are free to do whatever they please.

Attachments

No Documents were attached.

Please do not reply to this e-mail, as it will go to an unmonitored mailbox.

From: [Abbate, Frank B](#)
To: [Lewis, Sally A](#)
Subject: FW: CEER Recommendation #2019003 has been assigned to you
Date: Wednesday, March 06, 2019 2:55:35 PM

From: Waller, Douglas [mailto:douglas.waller@bcso.us]
Sent: Wednesday, March 6, 2019 11:30 AM
To: Abbate, Frank B
Subject: RE: CEER Recommendation #2019003 has been assigned to you

Frank, my apologies for the delayed response to your request.

In review of the citizen's recommendation for increased efficiency and effectiveness regarding enforcement of the county animal ordinance, more specifically dogs on county's beaches.

The Brevard County Sheriff's Office Animal Services Unit staffing levels for Animal Enforcement Officers is six (6) plus one supervisor six days a week and twelve (12) Officers and two (2) supervisors on the overlap/training day. (Wednesday).

Although dogs on the beach are a violation of the ordinance, the frequency of complaints are considered low. A check of our dispatch records reflects thirteen (13) service calls in 2018 that either mentioned dogs on the beach in the narrative or in the nature of the call.

Our call priorities relate directly to public safety and animal welfare issues, such as dog bites, aggressive stray animals, cruelty and neglect cases, etc. Dogs on the beach are considered a low priority call. Depending on the call load for any given day, our response to those calls could be delayed. In most instances the offender is gone upon our arrival, or in some cases, is present and declares that the dog is a service animal and therefore permitted on the beach.

It is our position that adding an additional Officer to patrol the beach side areas to enforce the prohibition of dogs on the beach is not justified, nor cost effective.

Please let me know if you need additional information.

Respectfully,

Douglas Waller
Chief Deputy
Brevard County Sheriff's Office
700 Park Avenue
Titusville, FL 32780
321-264-5201
douglas.waller@bcso.us

From: Abbate, Frank B [mailto:Frank.Abbate@brevardfl.gov]

Sent: Wednesday, March 6, 2019 10:26 AM

To: Waller, Douglas <douglas.waller@bcso.us>

Subject: RE: CEER Recommendation #2019003 has been assigned to you

Doug:

If I could get an e-mail or memo addressing the issue below, I'd greatly appreciate it. I need to provide a response to the Board about this recommendation soon.

Thanks, I look forward to hearing from you.

Regards,

Frank

From: Abbate, Frank B

Sent: Wednesday, January 30, 2019 5:09 PM

To: Waller, Douglas (<douglas.waller@bcso.us>)

Subject: FW: CEER Recommendation #2019003 has been assigned to you

From: Abbate, Frank B

Sent: Wednesday, January 2, 2019 2:24 PM

To: 'Wayne.Ivey@bcso.us'

Subject: FW: CEER Recommendation #2019003 has been assigned to you

Sheriff Ivey:

As you know, Under the County Charter, every year staff receives Citizen recommendations for increased Efficiency and Effectiveness. This year is no exception. The Charter provides that such recommendation must be reviewed by the Board of County Commissioners and following that review, the County Commission must vote to either accept the recommendation, accept the recommendation with revisions or reject the recommendation. Below you'll find one of the recommendations we recently received. The recommendation below addresses enforcement of the County Ordinance prohibiting dogs on county beaches and Animal Control Officer staffing. As this recommendation relates to an area under your supervision and respecting the outstanding efforts and results the Sheriff's Office has achieved relating to animal control issues, I would appreciate you and/or your staff's review and feedback relating to Mr. Hardin's recommendation. I look forward to reviewing input from the Sheriff's Office and incorporating it into a response that I can share with the Board of County Commissioners. Thank you for giving this item your consideration and attention.

Happy New Year! We're looking forward to a great year. Thanks for all you do and the support you always provide.

Warm Regards,

Lewis, Sally A

From: CEER@brevardfl.gov
Sent: Sunday, December 30, 2018 1:34 AM
To: Lewis, Sally A
Subject: A new CEER Recommendation has been submitted as ID #2019004

Follow Up Flag: Flag for follow up
Flag Status: Flagged

Recommendation # 2019004

Dear CEER Administrator,

Speak Up Brevard Recommendation ID #2019004 has been submitted. Please login to the CEER Application to start the recommendation evaluation workflow.

Contact Information:**Group/Organization**

Name Christine D Kane
Address 6945 Kaylor Avenue, Cocoa FL 32927
Phone (321) 806-4509
Email cdkane@gmail.com
Alternate Email

Recommendation Information:

Recommendation ID 2019004
Recommendation Title Mandatory Recycling in Brevard County
Areas Affected Would affect entire County
Department Affected SOLID WASTE DEPARTMENT
Current problem Residents in Brevard County seem to be more and more confused each day by what is and what is not accepted for recycling. It seems that fewer and fewer items are being accepted for recycling. I understand that the markets are starting to disappear and that there is little to no profit for the government, and that sometimes there may even be a loss, but the purpose of recycling is to protect the environment. This couldn't be made any clearer to residents here because of the abysmal state of the Indian River Lagoon. Throwing money at a problem will not solve it. Behaviors need to change to solve it. Everyone's behavior.
Recommendation When I presented this idea several years ago it was rejected for several reasons, one being it would be impossible to enforce it. I disagreed then, and I disagree now. A common sense law coupled with a real education push will make a difference. If random inspections were made of trash cans you'd see if folks were recycling at all, and if random inspections were made of recycling containers you'd know if folks were recycling correctly. In either situation it's a learning opportunity.

I'd even recommend a one year grace period where only warnings were given, but, every warning would be followed up by concrete information specifically targeted to the infraction. County Government has to buy into the whole concept of recycling and that hasn't happened yet. I'm not saying hire "recycling police". What I would suggest is that either Code Enforcement or Public Works assign just one person a week (possibly rotating) and have them randomly check trash and recycling containers in various parts of the County. Starting small without hiring any additional employees would provide statistics which would help the County get a handle on active participation. The benefit of doing something like this is that the work of landfilling would be less, meaning that the amount of space being taken up at the landfill by items that otherwise should be recycled will be less (prolonging the life of the current landfill and adding additional time before the costs associated with a new one are incurred), and the real estate which is the landfill is awfully expensive, so you'd save money. You'd also be able to have concrete statistics to use for future planning. You'd have less trash in the Indian River Lagoon, and on highways flying through the air in Brevard County to greet the tourists (economic growth), and your efforts will make Brevard County a more attractive place for businesses to settle in and grow and for future employees to reside in (real estate and job growth). I'd also suggest that when a new contract for waste management services is let, that a stronger education component be included. Education of the general public is critical to the success of a recycling program. If both the County and its contractor were sending out the same message odds are more people will be reached. The immediate goal should be to work towards having no recycling trucks' loads rejected and taken to the landfill.

Attachments

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TEST.txt

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BOARD OF COUNTY COMMISSIONERS

Solid Waste Management Department

2725 Judge Fran Jamieson Way
Building A, Room 118
Viera, Florida 32940

Inter-Office Memo

**SPEAK UP BREVARD /
CITIZEN EFFICIENCY AND EFFECTIVENESS REVIEW (CEER) PACKAGE
CEER #2019004**

I. CITIZEN RECOMMENDATION:

NAME: Christine D. Kane **ADDRESS:** 6945 Kaylor Avenue
Cocoa, FL 32927

PHONE: (321) 806-4509 **E-MAIL:** cdkane@gmail.com

Recommendation Title: Mandatory Recycling in Brevard County

Area/Dept. Affected: Would affect Entire County

Problem Description:

Residents in Brevard County seem to be more and more confused each day by what is and what is not accepted for recycling. It seems that fewer and fewer items are being accepted for recycling. I understand that the markets are starting to disappear and that there is little to no profit for the government, and that sometimes there may even be a loss, but the purpose of recycling is to protect the environment. This couldn't be made any clearer to residents here because of the abysmal state of the Indian River Lagoon. Throwing money at a problem will not solve it. Behaviors need to change to solve it. Everyone's behavior.

Recommendation:

When I presented this idea several years ago it was rejected for several reasons, one being it would be impossible to enforce it. I disagreed then, and I disagree now.

A common sense law coupled with a real education push will make a difference. If random inspections were made of trash cans you'd see if folks were recycling at all, and if random inspections were made of recycling containers you'd know if folks were recycling correctly. In either situation it's a learning opportunity. I'd even recommend a one year grace period where only warnings were given, but, every warning would be followed up by concrete information specifically targeted to the infraction. County Government has to buy into the whole concept of recycling and that hasn't happened yet. I'm not saying hire "recycling police". What I would suggest is that either Code Enforcement or Public Works assign just one person a week (possibly rotating) and have them randomly check trash and recycling containers in various parts of the County. Starting small without hiring any additional employees would provide statistics which would help the County get a handle on active participation.

The benefit of doing something like this is that the work of landfilling would be less, meaning that the amount of space being taken up at the landfill by items that otherwise should be recycled will be less (prolonging the life of the current landfill and adding additional time before the costs associated with a new one are incurred), and the real estate which is the landfill is awfully expensive, so you'd save money. You'd also be able to have concrete statistics to use for future planning. You'd have less trash in the Indian River Lagoon, and on highways flying through the air in Brevard County to greet the tourists (economic growth), and your efforts will make Brevard County a more attractive place for businesses to settle in and grow and for future employees to reside in (real estate and job growth).

II. STAFF RECOMMENDATIONS / COMMENTS

There have been no changes in the type of recyclables accepted since at least 2013. While there are some materials that have little to no value, we have continued to include them in the list of recyclable materials that are accepted.

Since the conversion of recycling bins to carts (2013) the participation rate has increased to become close to 90%. With the increase in participation, there has been an increase in the contamination rate of the recyclables. Recognizing the problem, we have put together an special improvement team (a Lean Six Sigma team) to look for solutions and define the problem. Some of the recommendations have been implemented such as the solid waste web site has been changed to make it easier to identify what can be recycled in Brevard County. We have also converted an existing position to a recycling educator position to be able to increase the education needed to mitigate this problem.

Changing the ordinance to have mandatory recycling is a policy decision that would have to be a change in direction by the Board of County Commissioners. We also have to recognize that taking existing employees and re-tasking them for 20% of their time would make them unable to meet their current duties. As such, either more resources will be required or a change in priorities would become necessary to implement the manpower demands to provide existing and proposed service levels.

TITLE:	Citizens Process For Advising The County Commission	NUMBER:	BCC-95
		APPROVED:	May 24, 2011
		ORIGINATOR:	County Manager's Office
		REVIEW:	May 24, 2014

I. OBJECTIVE:

To provide a process for Citizens as individuals or as an organized group of individuals to submit formal written recommendations for the enhancement of the effectiveness and efficiency of Brevard County Government.

II. REFERENCE:

A. Brevard County Home Rule Charter Section 2.9.10.

III. DIRECTIVES

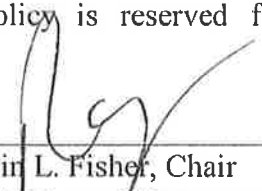
- A. The County Manager, within this policy document, shall establish and recommend to the Board of County Commissioners a process and procedures whereby the Board can review and formally vote to accept, accept with revisions, or reject recommendations on the enhancement of the effectiveness and efficiency of County Government.
- B. An annual filing date with a review period shall be established for receipt of submission and final vote of the Board of County Commissioners.
- C. The County Manager will solicit, under this policy and process, recommendations that promote the efficiency and effectiveness of County government as the intent of the Charter amendment was not to address citizen grievances or specific citizen service requests.
- D. Any individual or organized group may submit recommendations intended to enhance the efficiency and effectiveness of County Government by submitting to the County Manager an electronic or hardcopy of the "Citizen Efficiency and Effectiveness" form attached to this policy. Upon submittal, the form will be reviewed and acted upon according to the following procedure.

- 1. The annual filing date for submission shall be July 15, 2011 for the initial year and January 1 of each year thereafter.

2. The form will be available for download and submission on the County Internet Homepage. Hardcopies of the form will be available by request from the County Manager's Office.
3. Within forty five (45) days of receipt of the recommendation the County Manager's Office shall evaluate and comment upon the recommendation with a recommendation for the consideration of the Board of County Commissioners. If necessary the County Manager's Office will also forward the recommendation to the County Attorney for a review of the legality of the recommendation.
4. The County Manager after completion of the above referenced reviews will forward the recommendation and review package to the Board of County Commissioners for their review.
5. After forwarding the County Manager report to the Commission, the County Manager shall schedule an agenda item for the Board of County Commissioners to consider the citizen recommendation as is practical within the 120 day final vote requirement.
6. The County Manager will give the sponsor of the recommendation at least seven (7) days notice of the date, time and place of the meeting the recommendation is scheduled to be heard by the Board of County Commissioners.
7. The Board of County Commissioners must take a final vote to either approve, reject or revise and accept the recommendation within 120 days of the recommendation submittal date.
8. Under unusual or unforeseen circumstances, the Board of County Commissioners may waive any of the timing provisions relating to submittal, reporting or notice, as set forth in this policy with the exception of the 120 day final vote requirement specified in the Brevard County Home Rule Charter Section 2.9.10.
9. The County Manager will provide a electronic listing with disposition, via the County's webpage, of all recommendations.

IV. RESERVATION OF AUTHORITY

The authority to issue and/or revise this policy is reserved for the Board of County Commissioners.



Robin L. Fisher, Chair
BOARD OF COUNTY COMMISSIONERS
BREVARD COUNTY, FLORIDA
As approved by the Board on May 24, 2011


Board Policy and Procedure

Mission: Contribute to enhancing and ensuring Brevard's quality of life ... Today and always!

Citizen Efficiency & Effectiveness Recommendations

[BCC Home](#) > Citizen Efficiency & Effectiveness Recommendations

Contact Information

First Name: Last Name: Middle Initial:

Street Number: Street Name: Select

Zip Code: (5 digits) City & State:

Phone Number: - - Email Address:

Group/Organization Name:

[Click to Add Additional Contacts](#)

Recommendation Information

Recommendation Title:

Areas Affected: (If Known)

Program or service

Or Select Department

Describe the current problem, issue, or concern that is addressed by the recommendation:

Describe your recommendation, how it would make an improvement, and how it could be adopted:

Upload any optional applicable attachments for your recommendation:

Benefits from Recommendation

What type(s) of benefit(s) will your recommendation provide? (Check all you think apply)

Tangible Benefits:

☐ Conserve Energy

☐ Cost Savings

☐ Eliminate Duplication

☐ Generate Revenue

☐ Increase Productivity ☐ Prevent Waste

Estimated Cost to Implement: (If Known) \$

Estimated Return on Investment: \$

Intangible Benefits:

☐ Improve Quality ☐ Improve Safety
☐ Improve Service ☐ Improve Workplace

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The Official Site of Brevard County, Florida

County Manager's Office
 2725 Judge Fran Jamieson Way, Bldg. C
 Viera, FL 32940
 Tel:(321) 633-2010 / Fax:(321) 633-2115



May 25, 2011

M E M O R A N D U M

TO: Stockton Whitten, Assistant County Manager

RE: Item VII.D.1., Approval of Board Policy for Citizens Process for Advising the County Commission

The Board of County Commissioners, in regular session on May 24, 2011, approved the proposed Board Policy that outlines the process for receiving and reviewing citizens recommendations for effectiveness and efficiency improvements in Brevard County Government. Enclosed is the original Policy for your action.

Your continued cooperation is always appreciated.

Sincerely yours,

**BOARD OF COUNTY COMMISSIONERS
MITCH NEEDELMAN, CLERK**

Tammy Etheridge, Deputy Clerk

/ds

Encls. (1)

cc: Budget
Finance