



Agenda Report

2725 Judge Fran Jamieson
Way
Viera, FL 32940

Unfinished Business

I.1.

5/6/2025

Subject:

Resolution authorizing a loan in a principal amount of not-to-exceed \$34,000,000.00 from the Florida Local Government Finance Commission (FLGFC) pursuant to its Pooled Commercial Paper Loan Program (Loan Program) in order to provide interim financing for various capital improvements to the County's Solid Waste Disposal Facilities.

Fiscal Impact:

This loan shall be repaid from the designated non-ad valorem Solid Waste Disposal assessment revenues and will be secured by a covenant of the County to budget and appropriate sufficient non-ad valorem revenues in accordance with the terms of the Loan Agreement. This non-ad valorem obligation shall not be deemed a pledge of faith and credit, or taxing powers of the County and no ad valorem taxes will secure or pay debt service on the loan.

Dept/Office:

Solid Waste Management Department

Requested Action:

It is requested that:

- The Board of County Commissioners adopt a Resolution authorizing staff to seek a Pooled Commercial Paper Loan not-to-exceed \$34,000,000.00 in principal amount, and;
- Authorize the Chairman to execute the Resolution and various closing documents with respect to the issuance of the Loan, and;
- Authorize the County Manager to approve all necessary and appropriate budget change requests to implement this request and allocate these and existing funds to the appropriate Capital Improvement Program projects listed.

Summary Explanation and Background:

On November 12, 2024, the Board of County Commissioners approved a revised engineering study needed to support the Solid Waste Management Department's ongoing five-year Capital Improvement Program (CIP). Based on current construction costs and the cash flow timing associated with the five-year CIP projects, it is recommended that a short-term commercial paper loan under the Loan Program be incurred in order to finance the immediate ongoing and upcoming projects:

- Completion of Phase 1, U.S. 192 Site Development - Earthwork, Wetlands, Stormwater, Roads, and Underground Utilities for Class III Landfill of \$11,980,343.00
- Completion of Titusville Transfer Station Site Work and Transfer Station Building Construction of \$5,602,835.00
- To begin Construction and Oversight of the Central Disposal Facility, South Parcel - Construction of

Class I Landfill Cell 3 of \$15,765,000.00.

The above estimate of funding needed for Fiscal Year 2025-2026 is based on the drawdown schedules of the two current contracted and ongoing projects (US192 and Titusville Transfer Station) and the engineer's estimate of costs to begin the construction/oversight of Central Disposal Facility South Parcel Cell 3.

Brevard County entered into a Loan Agreement with FLGFC under the Loan Program on January 30, 2013. This loan program was created to benefit counties in a pooled commercial paper program to obtain cost-effective, short-term financing for acquiring, constructing, and equipping capital improvements. The current all-in rate, which includes interest rates and fees, is 3.87%. It is expected that this short-term loan will be refinanced through the issuance of long-term tax-exempt revenue bonds in Fiscal Year 2026-2027. Debt service payments will be funded from Solid Waste Disposal non-ad valorem assessment revenues.

This request has been reviewed and approved by the County Manager, Attorney, Finance Director, Budget Director, Solid Waste Director, County Bond Counsel, and Financial Advisor.

Clerk to the Board Instructions:

Please sign and attest three (3) copies of the resolution and return two (2) originals to the Solid Waste Management Department.



Kimberly Powell, Clerk to the Board, 400 South Street • P.O. Box 999, Titusville, Florida 32781-0999

Telephone: (321) 637-2001
Fax: (321) 264-6972
Kimberly.Powell@brevardclerk.us

May 7, 2025

MEMORANDUM

TO: Tom Mulligan, Solid Waste Management Director

RE: Item I.1., Resolution Authorizing a Loan in a Principal Amount of not-to-exceed \$34,000,000.00 from the Florida Local Government Finance Commission (FLGFC), pursuant to its Pooled Commercial Paper Loan Program (Loan Program) in Order to Provide Interim Financing for Various Capital Improvement to the County's Solid Waste Disposal Facilities

The Board of County Commissioners, in regular session on May 6, 2025, adopted Resolution No. 25-038, authorizing staff to seek a Pooled Commercial Paper Loan not-to-exceed \$34,000,000.00 in principal amount; authorized the Chairman to execute the Resolution and various closing documents with respect to the issuance of the Loan; and authorized the County Manager to approve all necessary and appropriate Budget Change Requests to implement the request and allocate these and existing funds to the appropriate Capital Improvement Program projects listed in the Agenda Report. Attached is two fully-executed Resolutions and the Agenda Report.

Your continued cooperation is always appreciated.

Sincerely,

BOARD OF COUNTY COMMISSIONERS
RACHEL M. SADOFF, CLERK


Kimberly Powell, Clerk to the Board

/ds

Encls. (2)

cc: County Manager
Finance
Budget

RESOLUTION NO. 25-038

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA, AUTHORIZING THE BORROWING OF NOT EXCEEDING \$34,000,000 FROM THE POOLED COMMERCIAL PAPER LOAN PROGRAM OF THE FLORIDA LOCAL GOVERNMENT FINANCE COMMISSION PURSUANT TO THE TERMS OF THE LOAN AGREEMENT AMONG THE COUNTY, JPMORGAN CHASE BANK, N.A., AND THE COMMISSION IN ORDER TO FINANCE VARIOUS CAPITAL IMPROVEMENTS TO THE COUNTY'S SOLID WASTE DISPOSAL FACILITIES WITHIN THE COUNTY, INCLUDING THE REIMBURSEMENT OF ANY EXPENSES PREVIOUSLY INCURRED BY THE COUNTY IN CONNECTION THEREWITH; AUTHORIZING THE EXECUTION OF A LOAN NOTE OR LOAN NOTES TO EVIDENCE SUCH BORROWING AND AGREEING TO SECURE SUCH BORROWING WITH A COVENANT TO BUDGET AND APPROPRIATE LEGALLY AVAILABLE NON-AD VALOREM REVENUES OF THE COUNTY, ALL AS PROVIDED IN THE LOAN AGREEMENT; AUTHORIZING THE EXECUTION AND DELIVERY OF SUCH OTHER DOCUMENTS AS MAY BE NECESSARY TO EFFECT SUCH BORROWING; AND PROVIDING AN EFFECTIVE DATE.

NOW THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA:

SECTION 1. DEFINITIONS. Unless the context of use indicates another meaning or intent, the following words and terms as used in this Resolution shall have the following meanings. Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the hereinafter defined Loan Agreement.

"Act" means, collectively, Part I, Chapter 125, Florida Statutes, Part I, Chapter 163, Florida Statutes, and all other applicable provisions of law.

"Additional Payments" means the payments required to be made by the Public Agency pursuant to Sections 5.02(b), 5.02(c), 5.02(d), 5.05, 6.06(e) and 8.04 of the Loan Agreement.

"Bank" means JPMorgan Chase Bank, N.A., and any successors thereto.

"Board" means the Board of County Commissioners of the Public Agency.

"Chairman" means the Chairman or Vice Chairman of the Board, and such other person as may be duly authorized to act on his or her behalf.

"Clerk" means the Clerk of the Circuit Court for the Public Agency, ex-officio Clerk of the Board, and such other person as may be duly authorized to act on his or her behalf.

"Commission" means the Florida Local Government Finance Commission, and any assigns or successors thereto.

"Designated Revenues" means (1) the Public Agency Moneys and (2) the proceeds of the Loan pending the application thereof

"Loan" means the loan to be made by the Commission to the Public Agency from proceeds of the Series A Notes in accordance with the terms of this Resolution and of the Loan Agreement.

"Loan Agreement" means the Loan Agreement dated as of January 30, 2013, among the Public Agency, the Commission and the Bank, as the same may be amended and supplemented.

"Loan Rate" has the meaning set forth in the Loan Agreement.

"Loan Repayments" or **"Repayments"** means the payments of principal and interest on the Loan Amounts payable by the Public Agency pursuant to the provisions of the Loan Agreement and all other payments, including Additional Payments, payable by the Public Agency pursuant to the provisions of the Loan Agreement.

"Non-Ad Valorem Revenues" means all legally available revenues of the Public Agency derived from any source whatsoever other than ad valorem taxation on real and personal property, which are legally available to make the Loan Repayments required in the Loan Agreement.

"Program" means the Pooled Commercial Paper Loan Program established by the Commission for which the Bank currently provides the Credit Facility.

"Project A-4" means various capital improvements to the Public Agency's solid waste disposal facilities, as briefly described in Exhibit A hereto and as more particularly described in the plans and specifications on file with the Public Agency, as the same may be amended or modified from time to time.

"Public Agency" means Brevard County, Florida, a political subdivision of the State of Florida.

"Public Agency Moneys" shall mean the moneys budgeted and appropriated by the Public Agency from Non-Ad Valorem Revenues for payment of the Loan Repayments pursuant to the Public Agency's covenant to budget and appropriate such Non-Ad Valorem Revenues contained in Section 6.04 of the Loan Agreement.

"Repayment Schedule" means the schedule of Repayments of the Loan as provided in Exhibit B attached hereto and incorporated herein, as the same may be amended or modified from time to time.

"Resolution" means this Resolution, as the same may from time to time be amended, modified or supplemented.

"Series A Notes" means the Commission's Pooled Commercial Paper Notes, Series A (Governmental Issue), to be issued from time to time by the Commission.

The terms "herein," "hereunder," "hereby," "hereto," "hereof," and any similar terms, shall refer to this Resolution; the term "heretofore" shall mean before the date of adoption of this Resolution; and the term "hereafter" shall mean after the date of adoption of this Resolution.

Words importing the masculine gender include every other gender.

Words importing the singular number include the plural number, and vice versa.

SECTION 2. AUTHORITY FOR RESOLUTION. This Resolution is adopted pursuant to the provisions of the Act.

SECTION 3. FINDINGS. It is hereby ascertained, determined and declared that:

(A) The Commission has been established for the principal purpose of issuing commercial paper notes in order to provide funds to loan to public agencies, such as the Public Agency, desiring to finance the cost of acquiring, constructing and equipping capital improvements and to finance other governmental needs.

(B) In furtherance of the foregoing, the Commission shall issue, from time to time, commercial paper notes to be known as "Florida Local Government Finance Commission Pooled Commercial Paper Notes, Series A (Governmental Issue)" pursuant to the Program and shall loan the proceeds of such Series A Notes to public agencies, including the Public Agency.

(C) Pursuant to the authority of the Act, the Commission has agreed to loan, from time to time, to the Public Agency such amounts as shall be authorized herein and in the Loan Agreement in order to enable the Public Agency to finance, refinance and/or reimburse the costs of the acquisition, construction and equipping of various capital improvements, including Project A-4, and the Public Agency desires to borrow such amounts from the Commission subject to the terms and conditions of the Loan Agreement.

(D) The Public Agency desires to borrow an amount not to exceed \$34,000,000 in order to finance, on an interim basis, the acquisition, construction and equipping of the Project A-4.

(E) The Public Agency hereby determines that provision of funds by the Commission to the Public Agency in the form of the Loan pursuant to the terms of the Loan Agreement and

the financing of the Project A-4 will assist in the development and maintenance of the public welfare of the residents of the Public Agency, and shall serve a public purpose by improving the health and living conditions, and providing governmental services, facilities and programs and will promote the most efficient and economical development of such services, facilities and programs.

(F) The Loan shall be repaid solely from the Designated Revenues as provided in the Loan Agreement. The ad valorem taxing power of the Public Agency will never be necessary or authorized to make the Loan Repayments.

(G) Due to the potential volatility of the market for tax-exempt obligations such as the Note or Notes to be issued evidencing the Loan, the complexity of the transactions relating to such Note or Notes and the uniqueness of the Program, it is in the best interest of the Public Agency to deliver the Note or Notes to the Commission pursuant to the Program by a negotiated sale pursuant to Section 218.385(1), Florida Statutes, allowing the Public Agency to utilize the Program in which it participates from time to time and to enter the market at the most advantageous time, rather than at a specified advertised date, thereby permitting the Public Agency to obtain the best possible price, issuance costs and interest rate for such Note or Notes.

SECTION 4. TERMS OF LOAN. The Public Agency hereby approves of the Loan in an aggregate principal amount of not exceeding \$34,000,000 for the purposes of providing the Public Agency with sufficient funds to finance the Project A-4 on an interim basis. The Chairman and the Clerk are hereby authorized to execute, seal and deliver on behalf of the Public Agency a Loan Note or Notes and other documents, instruments, agreements and certificates necessary or desirable to effectuate the Loan as provided in the Loan Agreement. The Loan Notes shall reflect the terms of the Loan or draws made on account of the Loan and shall be substantially in the form attached to the Loan Agreement as Exhibit D. The Chairman shall determine the amount and timing of funding of the Loan in accordance with the terms of the Loan Agreement as shall be determined necessary to finance the Project A-4. The repayment schedule for the principal of the Loan or the draws made on account of the Loan shall be made in accordance with the Repayment Schedule provided in Exhibit A attached hereto and the terms of the Loan Agreement or at such other time or times as shall be determined by the Chairman and shall be permitted by the Loan Agreement. The Loan is subject to mandatory prepayment in accordance with Section 5.06 of the Loan Agreement. Draws made in regard to the Loan shall bear interest at the Loan Rate in accordance with the terms of the Loan Agreement. The Public Agency further agrees to make all Loan Repayments required of it pursuant to the terms of the Loan Agreement. The letter of credit fee with respect to the Loan shall not exceed 46 basis points and shall be determined between the Public Agency and the Bank prior to the initial draw (or Loan).

SECTION 5. AUTHORIZATION OF PROJECT A-4; REIMBURSEMENT. The Public Agency does hereby authorize Project A-4 as described herein and the financing thereof with proceeds of the Loan.

The Public Agency intends to reimburse and fund various costs and expenditures relating to the acquisition, construction and equipping of Project A-4. The Public Agency has paid for,

and/or reasonably anticipates that it will pay for, such costs and expenditures from monies on deposit in the Public Agency's solid waste system enterprise fund. It is reasonably expected that reimbursement of such costs and expenditures shall come from the proceeds of the borrowing authorized herein. The expenditures to be reimbursed shall be consistent with the Public Agency's budgetary and financial policy as being the type of expenditures which shall be paid on a long-term basis. The Public Agency shall comply with all applicable law regarding the public availability of records of official acts by public entities such as the Public Agency, including making this Resolution available for public inspection. It is the intent of the Public Agency that the purpose of this Resolution is to meet the requirements of United States Treasury Regulations Section 1.150-2 and to be a declaration of official intent under such Section.

SECTION 6. SECURITY FOR THE LOAN. The Public Agency's obligation to repay the Loan will be secured by a pledge of and lien upon the Designated Revenues in accordance with the terms of the Loan Agreement. The obligation of the Public Agency to repay the Loan shall not be deemed a pledge of the faith and credit or taxing power of the Public Agency and such obligation shall not create a lien on any property whatsoever of or in the Public Agency other than the Designated Revenues.

SECTION 7. RESOLUTION TO CONSTITUTE CONTRACT. In consideration of the making of the Loan by the Commission, this Resolution shall be deemed to be and shall constitute a contract between (i) the Public Agency and (ii) the Commission and the Bank.

SECTION 8. GENERAL AUTHORITY. The members of the Board and the officers, attorneys and other agents or employees of the Public Agency are hereby authorized to do all acts and things required of them by this Resolution and the Loan Agreement, or desirable or consistent with the requirements of this Resolution and the Loan Agreement, for the full punctual and complete performance of all the terms, covenants and agreements contained in this Resolution and the Loan Agreement, and each member, employee, attorney and officer of the Public Agency or its Board is hereby authorized and directed to execute and deliver any and all papers and instruments and to do and cause to be done any and all acts and things necessary or proper for carrying out the transactions contemplated by this Resolution and the Loan Agreement.

SECTION 9. SEVERABILITY. If any one or more of the covenants, agreements or provisions herein contained shall be held contrary to any express provision of law or contrary to the policy of express law, though not expressly prohibited, or against public policy, or shall for any reason whatsoever be held invalid, then such covenants, agreements or provisions shall be null and void and shall be deemed separable from the remaining covenants, agreements or provisions and shall in no way affect the validity of any of the other provisions hereof.

SECTION 10. REPEAL OF INCONSISTENT RESOLUTIONS. All resolutions or parts thereof in conflict herewith are hereby superseded and repealed to the extent of such conflict.

SECTION 11. EFFECTIVE DATE. This Resolution shall take effect immediately upon its adoption.

This Resolution passed and adopted this 6th day of May, 2025.

**BOARD OF COUNTY COMMISSIONERS OF BREVARD
COUNTY, FLORIDA**

(SEAL)

By: _____

Rob Feltner, Chairman

ATTEST:



Rachel M. Sadoff, Clerk of the Circuit
Court and Ex-Officio Clerk to the Board
of County Commissioners of Brevard
County, Florida

As approved by the Board on 05/06/2025.

EXHIBIT A

Description of Project

Project A-4 consists of various capital improvements to the solid waste disposal facilities, including but not limited to the following:

- Completion of Phase 1, U.S. 192 Site Development – Earthwork, Wetlands, Stormwater, Roads, and Underground Utilities for Class III Landfill of \$11,980,343.00
- Completion of Titusville Transfer Station Site Work and Transfer Station Building Construction of \$5,602,835.00
- To begin Construction and Oversight of the Central Disposal Facility, South Parcel – Construction of Class I Landfill Cell 3 of \$15,765,000.00.

EXHIBIT B

PROPOSED REPAYMENT SCHEDULE

The principal of the Loan shall be repaid as follows (or on such other date or dates and in such amounts as the Chairman shall determine):

<u>Date</u>	<u>Principal Amount</u>
December 3, 2030	34,000,000.00

*The Loan is subject to mandatory prepayment pursuant to Section 5.06 of the Loan Agreement.

Board Meeting Date

5/6/25

Item Number: I.1.

Motion By: TA

Second By: KA

Nay By: _____

Commissioner	DISTRICT	AYE	NAY
Commissioner Delaney	1	✓	
Vice Chair Goodson	2	✓	
Commissioner Adkinson	3	✓	
Commissioner Altman	5	✓	
Chairman Feltner	4	✓	