## **Agenda Report**

2725 Judge Fran Jamieson Way Viera, FL 32940



#### **Public Hearing**

H.2. 9/2/2021

#### Subject:

William D. and Elizabeth Anne Elliott, Trustees (Joe Mayer) request a change of zoning classification from PIP to RR-1. (21Z00020) (Tax Accounts 2316601 & 2323951) (District 2)

### **Fiscal Impact:**

None

### Dept/Office:

Planning and Development

#### **Requested Action:**

It is requested that the Board of County Commissioners conduct a public hearing to consider a change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential).

## **Summary Explanation and Background:**

The applicant is seeking a change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential) for the purpose of creating two residential lots. The applicant also wishes to be able to build a single-family home on the east parcel. The parcels appear to be configured as flag lots. The PIP zoning does not permit a flag lot configuration; however residential parcels can be administratively approved per Section 62-102(B) to utilize them for frontages less than 125 feet of road frontage. If approved, the applicants will be required to have the two parcels administratively approved as Flag Lots.

The proposed RR-1 zoning permits single-family residential land uses on a minimum one acre lot, with a minimum lot width and depth of 125 feet, and a minimum house size of 1,200 square feet. The RR-1 classification permits horses, barns and horticulture as accessory uses to a single-family residence. The keeping of horses and agricultural uses are accessory to a principle residence.

The applicants have also applied for a companion application to change the FLU (Future Land Use) designation from PI (Planned Industrial) to RES 1 (Residential 1) FLU. The Residential 1 designation permits low density residential development with a maximum density of up to one (1) dwelling unit per acre, except as otherwise may be provided for within the Future Land Use Element.

The existing development of the surrounding area along Dalbora Road is described as single-family homes on lots that meet the one dwelling unit per acre density allowed by the RES 1 Future Land Use. A FLU designation of RES 1 is necessary to be compatible with the propose RR-1 zoning. The closest developed industrial parcel (Air Liquide) is located approximately 575 feet to the northeast of the subject property, on the north side of North Courtenay Parkway. Air Liquide purchased the property in 1968. Staff is in the process of reviewing a Vested Rights determination. There has been numerous noise complaints regarding the activities performed

H.2. 9/2/2021

at the property.

The Board may wish to consider whether the request to RR-1 is consistent and compatible with the surrounding area.

On August 12, 2021, the North Merritt Island Dependent Special District Board heard the request and unanimously recommended approval.

On August 23, 2021, the Planning and Zoning Board heard the request and unanimously recommended approval.

#### Clerk to the Board Instructions:

Once resolution is received, please execute and return a copy to Planning and Development.

#### Resolution 21Z00020

On motion by Commissioner Lober, seconded by Commissioner Smith, the following resolution was adopted by a unanimous vote:

WHEREAS, WILLIAM D. AND ELIZABETH ANNE ELLIOTT has requested a change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential), on property described as Tax Parcel 251 & 286, as recorded in ORB 7935, Pages 2446 - 2449, of the Public Records of Brevard County, Florida. **Section 24, Township 23, Range 36**. (8.25 acres) Located on the south side of D'Albora Rd., approx. 0.23 mile east of N. Courtenay Pkwy. (Tax Parcel 251 = 1401 D'Albora Rd.; Tax Parcel 286 = No assigned address. In the N. Merritt Island area.); and

**WHEREAS**, a public hearing of the North Merritt Island Dependent Special District Board was advertised and held, as required by law, and after hearing all interested parties and considering the adjacent areas, the North Merritt Island Dependent Special District Board recommended that the application be approved; and

**WHEREAS**, the Board, after considering said application and North Merritt Island Dependent Special District Board's recommendation, and hearing all interested parties, and after due and proper consideration having been given to the matter, find that the application should be approved as recommended; now therefore,

**BE IT RESOLVED** by the Board of County Commissioners of Brevard County, Florida, that the requested change of zoning classification from PIP to R-1, be approved. The Planning and Development Director, or designee, is hereby directed to make this change on the official zoning maps of Brevard County, Florida.

**BE IT FURTHER RESOLVED** that this resolution shall become effective as of September 2, 2021.

**BOARD OF COUNTY COMMISSIONERS** 

Brevard County, Florida

Rita Pritchett, Chair

Brevard County Commission
As approved by the Board on September 2, 2021.

RACHEL M. SADOFF, CLERK

(SEAL)

North Merritt Island Board Hearing – August 12, 2021 Planning and Zoning Board Hearing - August 23, 2021

Please note: A Conditional Use Permit will generally expire on the three-year anniversary of its approval if the use is not established prior to that date. Conditional Use Permits for Towers and Antennas shall expire if a site plan for the tower is not submitted within one year of approval or if construction does not commence within two years of approval. A Planned Unit Development Preliminary Development Plan expires if a final development plan is not filed within three years. The granting of this zoning does not guarantee physical development of the property. At the time of development, said development must be in accordance with the criteria of the Brevard County Comprehensive Plan and other applicable laws and ordinances.

#### Resolution 21Z00021

On motion by Commissioner Lober, seconded by Commissioner Zonka, the following resolution was adopted by a unanimous vote:

WHEREAS, JOSEPH A. CALDERONE has requested a change of zoning classification from TR-3 (Mobile Home Park) to TR-1-A (Single-Family Mobile Home), on property described as Tax Parcel 517, as recorded in ORB 9056, Pages 710 - 711, of the Public Records of Brevard County, Florida. Section 14, Township 23, Range 36. (0.14 acre) Located on the northeast corner of Whaley Road and Mangrove Drive. (6810 Whaley Road, Merritt Island); and

**WHEREAS**, a public hearing of the North Merritt Island Dependent Special District Board was advertised and held, as required by law, and after hearing all interested parties and considering the adjacent areas, the North Merritt Island Dependent Special District Board recommended that the application be approved; and

**WHEREAS**, the Board, after considering said application and North Merritt Island Dependent Special District Board's recommendation, and hearing all interested parties, and after due and proper consideration having been given to the matter, find that the application should be approved as recommended; now therefore,

**BE IT RESOLVED** by the Board of County Commissioners of Brevard County, Florida, that the requested change of zoning classification from TR-3 to TR-1-A, be approved. The Planning and Development Director, or designee, is hereby directed to make this change on the official zoning maps of Brevard County, Florida.

**BE IT FURTHER RESOLVED** that this resolution shall become effective as of September 2, 2021.

**BOARD OF COUNTY COMMISSIONERS** 

Rita Pritchett, Chair

Brevard County, Norida

**Brevard County Commission** 

As approved by the Board on September 2, 2021.

ATTEST:

RACHEL M. SADOFF, CLERK

(SEAL)

North Merritt Island Board Hearing – August 12, 2021 Planning and Zoning Board Hearing - August 23, 2021

Please note: A Conditional Use Permit will generally expire on the three-year anniversary of its approval if the use is not established prior to that date. Conditional Use Permits for Towers and Antennas shall expire if a site plan for the tower is not submitted within one year of approval or if construction does not commence within two years of approval. A Planned Unit Development Preliminary Development Plan expires if a final development plan is not filed within three years. The granting of this zoning does not guarantee physical development of the property. At the time of development, said development must be in accordance with the criteria of the Brevard County Comprehensive Plan and other applicable laws and ordinances.

#### ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

## Administrative Policy 1

The Brevard County zoning official, planners and the director of the Planning and Development staff, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

#### **Administrative Policy 2**

Upon Board request, members of the Brevard County Planning and Development staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

#### Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For re-zoning applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

#### **Administrative Policy 3**

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

#### Criteria:

- A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.
- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:

- 1. historical land use patterns;
- 2. actual development over the immediately preceding three years; and
- 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

#### **Administrative Policy 4**

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

#### Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
  - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
  - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
  - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

#### **Administrative Policy 5**

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following criteria:

#### Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;

## Administrative Policies Page 3

- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result:
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

#### **Administrative Policy 6**

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

#### **Administrative Policy 7**

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

#### **Administrative Policy 8**

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.

## Administrative Policies Page 4

- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

### CONDITIONAL USE PERMITS (CUPs)

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

- (b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit. it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions. refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.
- (c) General Standards of Review.
  - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon

a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.

- a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
- b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
- c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
- (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:
- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers. types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic, or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.

## Administrative Policies Page 6

- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.
- j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

#### **FACTORS TO CONSIDER FOR A REZONING REQUEST**

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.

## Administrative Policies Page 7

- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

#### **DEFINITIONS OF CONCURRENCY TERMS**

**Maximum Acceptable Volume (MAV):** Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

**Current Volume:** Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

Volume with Development (VOL W/DEV): Equals Current Volume plus trip generation projected for the proposed development.

Volume/Maximum Acceptable Volume (VOL/MAV): Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

Acceptable Level of Service (CURRENT LOS): The Level of Service at which a roadway is currently operating.

**Level of Service with Development (LOS W/DEV):** The Level of Service that a proposed development may generate on a roadway.



#### Planning and Development Department

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 (321)633-2070 Phone / (321)633-2074 Fax https://www.brevardfl.gov/PlanningDev

#### STAFF COMMENTS 21Z000020

#### William D. & Elizabeth Anne Elliott, Trustees PIP (Planned Industrial Park) to RR-1 (Rural Residential)

Tax Account Number:

2323951 and 2316601

Parcel I.D.:

23-36-24-00-286 and 23-36-24-00-251

Location:

South side of Dalbora Road, 1,270 feet east of N. Courtenay Pkwy.

(District 2)

Acreage:

8.25

North Merritt Island Board:

08/21/2021

Land Planning Agency:

08/23/2021

Board of County Commissioners: 09/02/2021

#### **Consistency with Land Use Regulations**

- Current zoning can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal can be considered under the Future Land Use Designation, Section 62-1255, per Policy 2.13 of the Future Land Use Element.
- The proposal would maintain acceptable Levels of Service (LOS) (XIII 1.6.C)

	CURRENT	PROPOSED		
Zoning	PIP	RR-1		
Potential*	No units	Two single-family units		
Can be Considered under the Future Land Use Map	Yes Pl	YES** RES 1		

<sup>\*</sup>Zoning potential for concurrency analysis purposes only, subject to applicable land development regulations. In the PIP zoning, property owners who purchased such property prior to October 19, 2004 are permitted to construct single family residences. The applicants purchase the two parcels on July 12, 2017.

#### **Background and Purpose of Request**

The applicant is seeking a change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential) for the purpose of creating two residential lots. The applicant also wishes to be able to build a single-family home on the east parcel. The parcels appear to be configured as flag lots. The PIP zoning does not permit a flag lot configuration; however residential parcels can be

<sup>\*\*</sup>There is a Small-Scale Future Land Use Map (FLUM) amendment companion application under 21PZ00033 which proposes to change the PI (Planned Industrial) Future Land Use (FLU) designation to RES 1 (Residential 1) FLU.

administratively approved per Section 62-102(B) to utilize them for frontages less than 125 feet of road frontage.

The PIP zoning of the parcels was adopted September 02, 1999 per zoning action **Z-10287**. The subject east parcel was subdivided into its current configuration on July 21, 2006, per Official Records Book 5679, Page 4093 and is vacant land. The subject west parcel was subdivided into its current configuration on December 27, 2017, per Official Records Book 8059, Page 1425 when the northwest abutting 1.21 acre parcel was split off from this parcel. This west parcel is developed with a single-family home.

If the Board approves this request, the applicants will be required to have the two parcels administratively approved as Flag Lots per Section 62-102(B).

The applicants have also applied for a companion application **21PZ00033** to change the PI (Planned Industrial) Future Land Use (FLU) designation to RES 1 (Residential 1) FLU.

#### Land Use

The subject property is currently designated as PI (Planned Industrial). The companion application **21PZ00033** proposes to change the PI FLU to RES 1 Future Land Use designation. The proposed RR-1 zoning classification is not compatible with PI FLU; the proposed RR-1 zoning is consistent with the proposed RES 1 FLU.

#### **Applicable Future Land Use Policies**

The Current FLU follows: FLUE Policy 3.5 - The Planned Industrial Future land use designation. The Planned Industrial land use designation is intended to accommodate the clustering of light industrial and business uses in settings which provide special attention to the integration of infrastructure, such as circulation, parking, and utilities, while placing emphasis upon aesthetics of the project and compatibility with abutting properties and properties within the industrial park. These parks shall be designed to limit intrusion into residential areas. Appropriate uses are those that operate within enclosed buildings such as manufacturing, assembling, fabricating, warehousing and retailing activities. Hotel and motel accommodations that serve the travel needs of employees or clients associated with firms within the planned industrial or business parks are also appropriate. Marinas may also be considered within this land use designation.

The Proposed FLU follows: FLUE Policy 1.9 -The Residential 1 Future land use designation. The Residential 1 land use designation permits low density residential development with a maximum density of up to one (1) dwelling unit per acre, except as otherwise may be provided for within the Future Land Use Element.

The Board should evaluate the compatibility of this application within the context of Administrative Policies 2 - 8 of the Future Land Use Element.

## Analysis of Administrative Policy #3 - Compatibility between this site and the existing or proposed land uses in the area.

The East parcel is vacant land. The West parcel is developed with a single-family residence and both parcels lie within the PI Future Land Use designation. In the PIP zoning, property owners who purchased such property prior to October 19, 2004 are permitted to construct single family residences. The single-family residence on the West parcel was built in 2003 prior to the applicants owning the parcel. The abutting developed parcels and the surrounding area have a Residential 1 Future Land Use designation. The subject parcels PI Future Land Use is not compatible with the proposed RR-1 zoning. The proposed RR-1 zoning is consistent with the proposed RES 1 Future Land Use designation.

The existing development of the surrounding area along Dalbora Road is described as single-family homes on lots that meet the one dwelling unit per acre (1du/ac) density allowed by the RES 1 Future Land Use. A FLU designation of RES 1 is necessary to be compatible with the propose RR-1 zoning.

There have been two changes to the Future Land Use within the past 5 years in the surrounding area from PI to RES 1.

The subject property is located within the 2018 North Merritt Island Small Area Study (SAS) boundary. A recommendation of the 2018 North Merritt Island SAS was for all parcels 2.5 acres in size designated as Residential 1 (RES 1) Future Land Use and Agricultural Residential (AU) zoning classification, Brevard County should amend the Future Land Use Map to Residential 1:2.5 (RES 1:2.5). While the Board acknowledged the Recommendations of the 2018 North Merritt Island SAS, staff was not directed to implement this recommendation.

### Analysis of Administrative Policy #4 - Character of a neighborhood or area.

The subject parcels are zoned PIP. The east parcel is vacant. The west parcel is developed with a single-family residence.

The developed character of the surrounding area along Dalbora Road is Rural Residential (RR-1) and Agricultural Residential (AU) zoned parcels which are developed with single-family houses.

Properties along Dalbora Road are single-family residential in nature. The development trend for the surrounding area has been from Planned Industrial Park to single-family residential homes along with agricultural use and animals for the past 20 years.

The current PIP classification is the second lightest industrial classification, allowing light manufacturing within enclosed buildings with strict buffering, storage and other requirements on a minimum one acre lot, with a minimum lot width of 150 feet and minimum lot depth of 200 feet. PIP permits single family residences with conditions in section 62-1841.9: property owners who purchased such property prior to October 19, 2004 are permitted to construct single family residences (one per minimum lot size required). The PIP zoning does not permit a flag lot configuration.

The proposed RR-1 classification permits single-family residential land uses on a minimum one acre lot, with a minimum lot width and depth of 125 feet. The RR-1 classification permits horses, barns and horticulture as accessory uses to a single-family residence. The minimum house size is 1,200

square feet. Keeping of horses and agricultural uses are accessory to a principle residence within the RR-1 zoning classification.

There have been two rezoning applications in the surrounding area in the past 5 years.

May 03, 2018; **18PZ00010:** Changed zoning from AU to RR-1. This rezoning was on a 2.64 acre parcel, approximately 1,021 feet easterly of the subject parcels and located on the north side of D'albora Road.

March 07, 2019; **18PZ00142:** Changed zoning from PI to RR-1. This rezoning was on a 1.21 acre parcel, which abuts the subject parcels along the west and located on the south side of D'albora Road.

#### **Surrounding Area**

The abutting parcel to the north is zoned AU with agricultural amenities. The abutting parcels to the east are zoned RR-1 and AU and are developed with single-family residences. The abutting parcel to the south is zoned AU and is vacant. The abutting parcels along the west are zoned RR-1 and PIP. The RR-1 parcel is developed with single-family residence and the PIP parcel is vacant. The closest developed industrial parcel (Air Liquide) is located approximately 575 feet to the northeast of the subject property, on the north side of North Courtenay Parkway. Air Liquide purchased the property in 1968. Staff is in the process of reviewing a Vested Rights determination. There has been numerous noise complaints regarding the activities performed at the property.

#### **Environmental Constraints**

### Summary of Mapped Resources and Noteworthy Land Use Issues:

- Wetlands/Hydric Soils
- Floodplain
- Indian River Lagoon Nitrogen Reduction Overlay
- Protected and Specimen Trees
- Protected Species

The subject parcels contain mapped hydric soils and SJRWMD wetlands; indicators that wetlands may be present on the property. A wetland determination/delineation will be required prior to any land clearing activities, site plan design or building permit submittal. Per Section 62-3694(c)(2), residential land uses within wetlands shall be limited to not more than one (1) dwelling unit per five (5) acres unless strict application of this policy would render a legally established parcel as of September 9, 1988, which is less than five (5) acres, as unbuildable. Application of the one-unit-per-five-acres limitation shall limit impacts to wetlands for single family residential development on a cumulative basis, to not more than 1.8% of the total property acreage. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696. The applicant is encouraged to contact NRM at (321) 633-2016 prior to any site plan design or permit submittal.

Portions of the properties are located within areas mapped as FEMA Special Flood Hazard Area (SFHA) AE; and are thus subject to criteria in Section 62-3724(4) of the Floodplain Protection

ordinance, including compensatory storage. Please see Floodplain section in NRM comments for more information.

Information available to NRM indicates that impacts to wetlands and floodplain may have occurred when a portion of the site (and potentially offsite) was cleared and filled. The discovery of unpermitted land clearing, and/or wetland or floodplain impacts may result in enforcement action. Restoration may be required. The applicant is advised to cease further site work until a Building permit or other development order is issued.

#### **Preliminary Transportation Concurrency**

The closest concurrency management segment to the subject property is N. Courtenay Parkway, between N. Tropical Trail and Space Commerce Way, which has a Maximum Acceptable Volume of 40,300 trips per day, a Level of Service (LOS) of D, and currently operates at 22.28% of capacity daily. The maximum development potential from the proposed rezoning increases the percentage of MAV utilization by 0.03%. The corridor is anticipated to continue to operate at 22.31% of capacity daily (LOS D). The proposal is not anticipated to create a deficiency in LOS.

No school concurrency information has been provided as the development potential of this site falls below the minimum number of new residential lots that would require a formal review.

The parcels are not serviced by Brevard County sewer. The closest available Brevard County sewer line is located approximately 2.4 miles southwest of the parcel. The parcels can be serviced by City of Cocoa water.

#### For Board Consideration

The Board may wish to consider whether the request to RR-1 is consistent and compatible with the surrounding area given the fact that RR-1 zoning has been established in the surrounding area.

# NATURAL RESOURCES MANAGEMENT DEPARTMENT Zoning Review & Summary Item # 21Z00020

Applicant: Mayer for Elliot Zoning Request: PIP to RR-1

Note: Applicant wants two flag lots to build two single family homes.

NMI Hearing Date: 08/12/21; P&Z Hearing Date: 08/23/21; BCC Hearing Date: 09/02/21

Tax ID Nos: 2323951 & 2316601

This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.

- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

#### Summary of Mapped Resources and Noteworthy Land Use Issues:

- Wetlands/Hydric Soils
- Floodplain
- Indian River Lagoon Nitrogen Reduction Overlay
- Protected and Specimen Trees
- Protected Species

The subject parcels contain mapped hydric soils and SJRWMD wetlands; indicators that wetlands may be present on the property. A wetland determination/delineation will be required prior to any land clearing activities, site plan design or building permit submittal. Per Section 62-3694(c)(2), residential land uses within wetlands shall be limited to not more than one (1) dwelling unit per five (5) acres unless strict application of this policy would render a legally established parcel as of September 9, 1988, which is less than five (5) acres, as unbuildable. Application of the one-unit-per-five-acres limitation shall limit impacts to wetlands for single family residential development on a cumulative basis, to not more than 1.8% of the total property acreage. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696. The applicant is encouraged to contact NRM at (321) 633-2016 prior to any site plan design or permit submittal.

Portions of the properties are located within areas mapped as FEMA Special Flood Hazard Area (SFHA) AE; and are thus subject to criteria in Section 62-3724(4) of the Floodplain Protection

ordinance, including compensatory storage. Please see Floodplain section in NRM comments for more information.

Information available to NRM indicates that impacts to wetlands and floodplain may have occurred when a portion of the site (and potentially offsite) was cleared and filled. The discovery of unpermitted land clearing, and/or wetland or floodplain impacts may result in enforcement action. Restoration may be required. The applicant is advised to cease further site work until a Building permit or other development order is issued.

#### **Land Use Comments:**

#### Wetlands/Hydric Soils

The subject parcel contains mapped hydric soils (Riviera & Winder soils, Copeland-Bradenton-Wabasso complex, and Bradenton fine sand), and SJRWMD wetlands as shown on the USDA Soil Conservation Service Soils Survey, and SJRWMD Florida Land Use & Cover Codes maps, respectively; indicators that wetlands may be present on the property. A wetland determination will be required prior to any land clearing activities, site plan design or building permit submittal. Per Section 62-3694(c)(2), residential land uses within wetlands shall be limited to not more than one (1) dwelling unit per five (5) acres unless strict application of this policy would render a legally established parcel as of September 9, 1988, which is less than five (5) acres, as unbuildable. Application of the one-unit-per-five-acres limitation shall limit impacts to wetlands for single family residential development on a cumulative basis, to not more than 1.8% of the total property acreage. Any permitted wetland impacts must meet the requirements of Section 62-3694(e) including avoidance of impacts, and will require mitigation in accordance with Section 62-3696. The applicant is encouraged to contact NRM at (321) 633-2016 prior to any site plan design or permit submittal.

Information available to NRM indicates that impacts to wetlands may have occurred when a portion of the site (and potentially off-site) was cleared and filled. The discovery of unpermitted wetland impacts may result in enforcement/restoration action.

#### **Floodplain**

Portions of the properties are located within areas mapped as FEMA Special Flood Hazard Area (SFHA) AE. Per Section 62-3724(4) of the Floodplain Protection ordinance, any development, land alteration, or grading on North Merritt Island in the area from Hall Road, north to State Road 405, herein after referred to as "Area," is subject to compensatory storage, and written certification from the engineer of record that there will be no adverse flooding impacts upon properties within the Area resulting from the proposed development. Delineation of floodplains, shall use best available prealteration ground elevation data. Sealed pre-existing topographic survey or engineered site plan delineating floodplain limits on the property, if any, with base flood elevation using best available flood elevation data. The engineer shall provide a report that includes full engineering data and analysis, including the hydraulic and hydrologic modelling and analysis demonstrating that there is no impact. Any engineered compensatory storage shall be maintained by the owner in perpetuity. Please call NRM prior to any grading, filling or land alteration activities.

Information available to NRM indicates that impacts to the floodplain may have occurred when a portion of the site (and potentially off-site) was cleared and filled. The discovery of unpermitted floodplain impacts may result in enforcement/restoration action.

#### Indian River Lagoon Nitrogen Reduction Overlay

The entire parcel is mapped within the Indian River Lagoon Nitrogen Reduction Overlay per Chapter 46, Article II, Division IV - Nitrogen Reduction Overlay. If adequate sewer for the development is not available, then the use of an alternative septic system designed to provide at least 65% total nitrogen reduction through multi-stage treatment processes shall be required. NRM requires a Septic Maintenance Notice be filed with the Brevard Clerk of Courts.

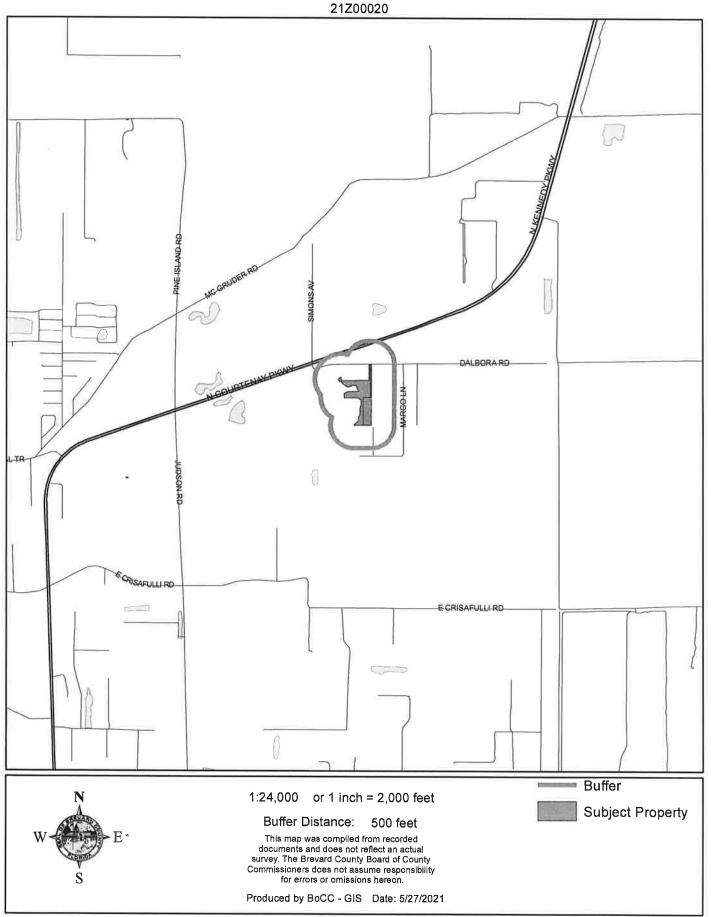
#### **Protected and Specimen Trees**

Aerials indicate that Protected (greater than or equal to 10 inches in diameter) and Specimen Trees (greater than or equal to 24 inches in diameter) may exist on subject property. Per Brevard County Landscaping, Land Clearing and Tree Protection ordinance, Section 62-4341(18), Protected and Specimen Trees shall be preserved or relocated on site to the Greatest Extent Feasible. Per Section 62-4332, Definitions, Greatest Extent Feasible shall include, but not be limited to, relocation of roads, buildings, ponds, increasing building height to reduce building footprint or reducing Vehicular Use Areas. Per Section 62-4339, parcels greater than 2.5 acres in size shall meet canopy preservation, and Protected/Specimen tree requirements. The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for tree preservation and canopy coverage requirements. The applicant should contact NRM prior to performing any land clearing activities. Land clearing is not permitted without prior authorization by NRM. Information available to NRM indicates that unpermitted land clearing may have occurred when a portion of the site (and potentially off-site) was cleared. The discovery of unpermitted land clearing activities may result in enforcement/restoration action.

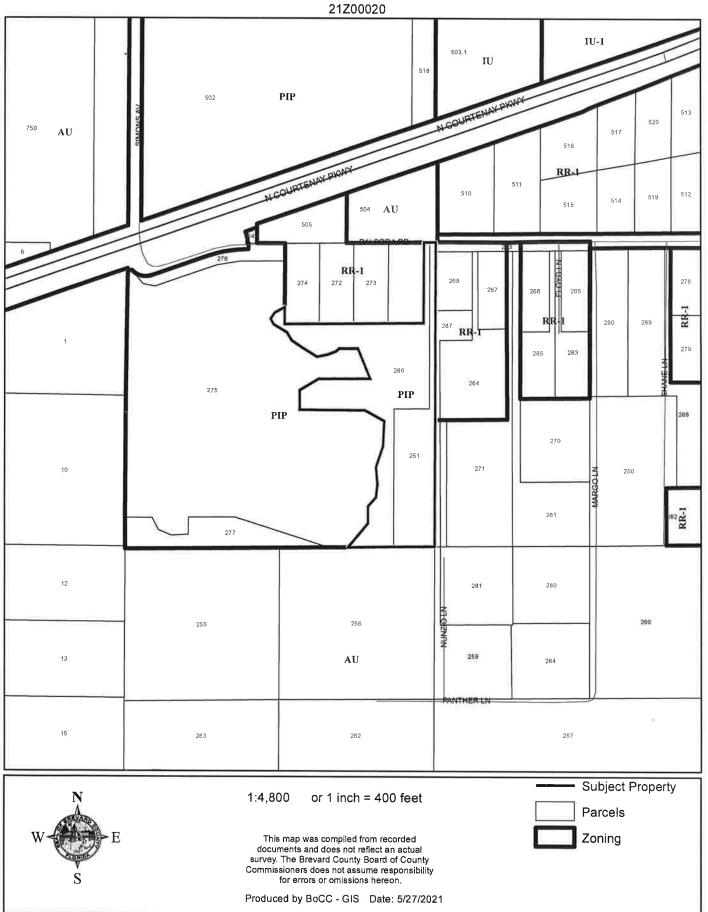
#### **Protected Species**

Information available to NRM indicates that federally and/or state protected species may be present on the property. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission and/or U.S. Fish and Wildlife Service, as applicable.

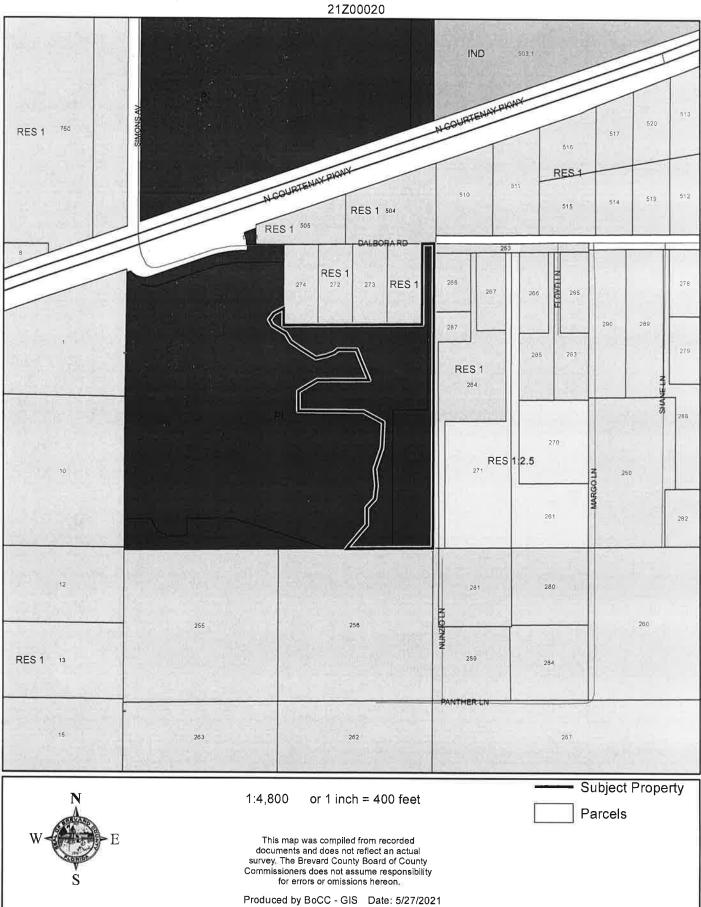
### LOCATION MAP



### ZONING MAP



## FUTURE LAND USE MAP



#### **AERIAL MAP**

WILLIAM D. ELLIOTT AND ELIZABETH ANNE ELLIOTT, TRUSTEES 21Z00020





1:4,800 or 1 inch = 400 feet

PHOTO YEAR:

2020

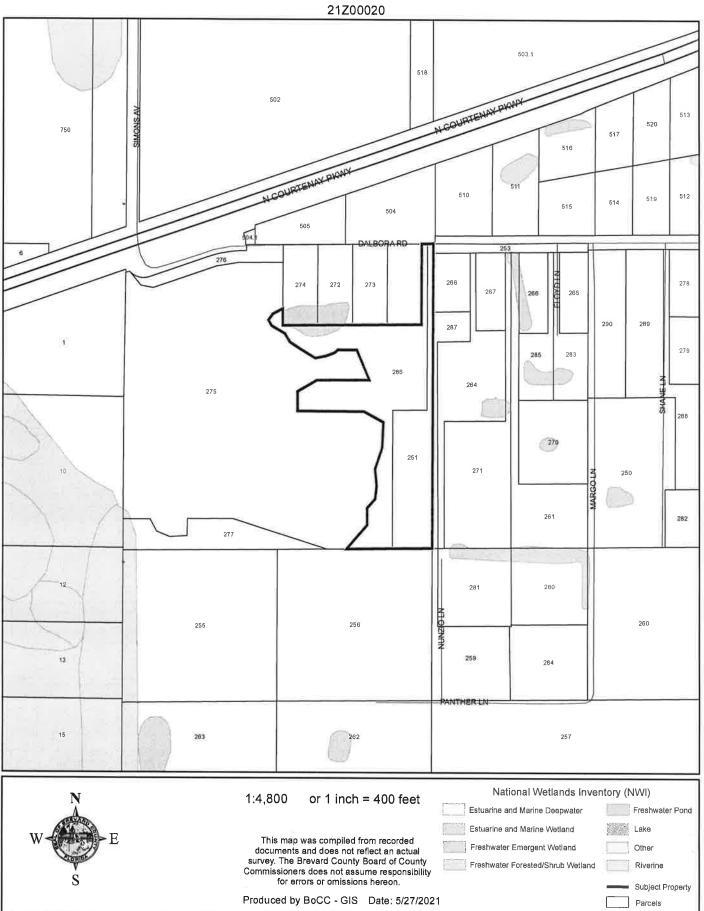
This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 5/27/2021

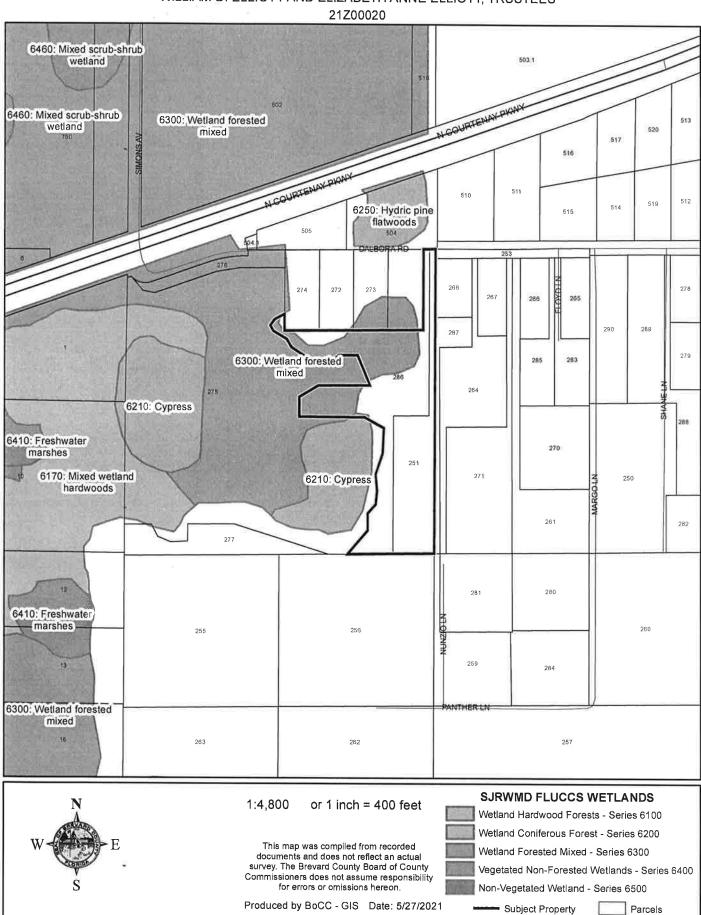
Subject Property

Parcels

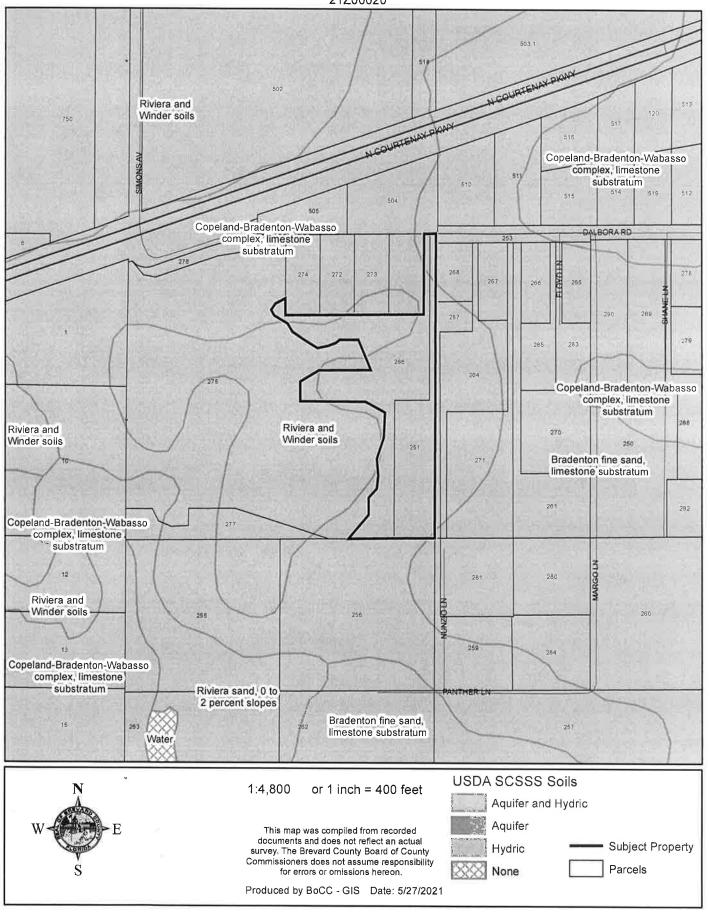
## NWI WETLANDS MAP



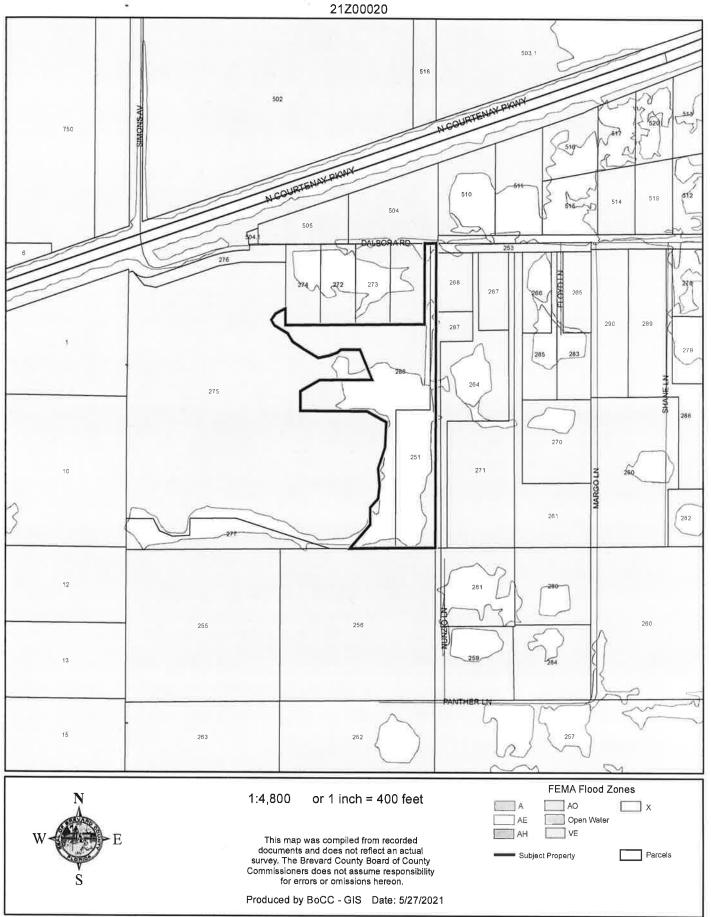
## SJRWMD FLUCCS WETLANDS - 6000 Series MAP



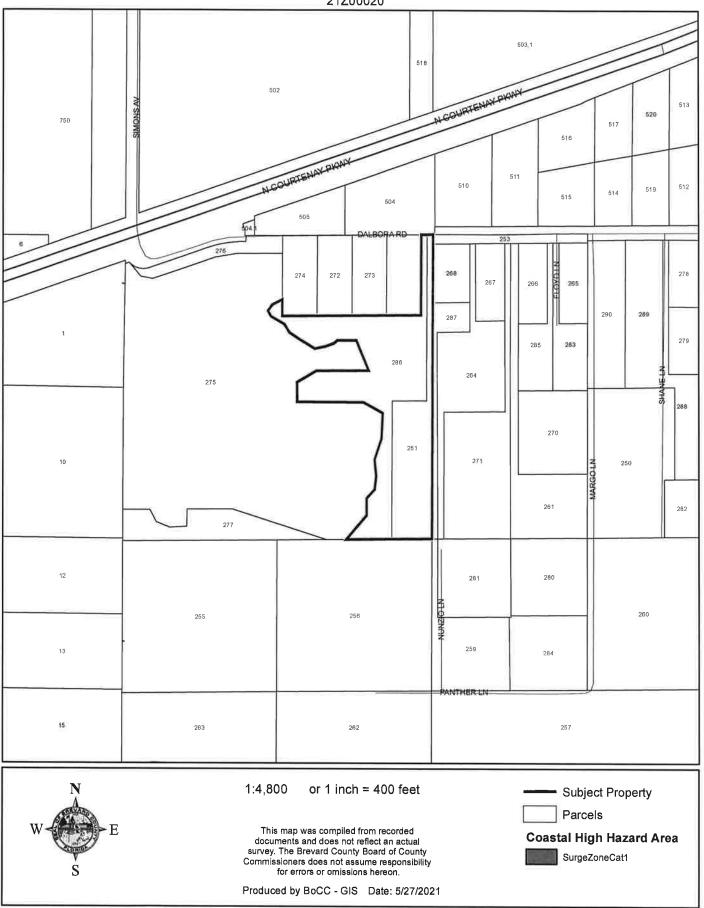
## USDA SCSSS SOILS MAP



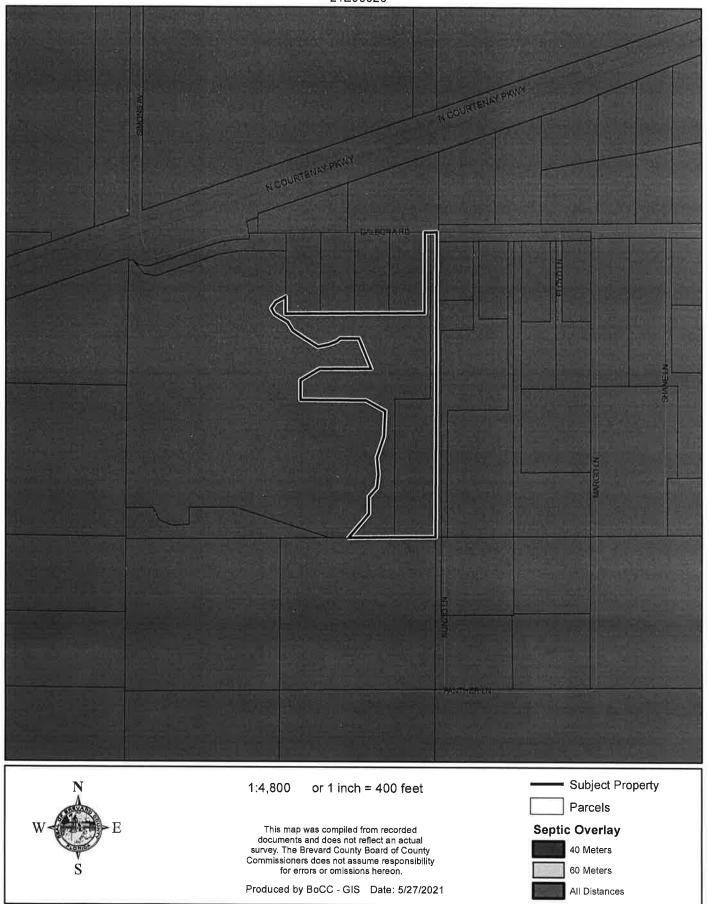
#### FEMA FLOOD ZONES MAP



### COASTAL HIGH HAZARD AREA MAP



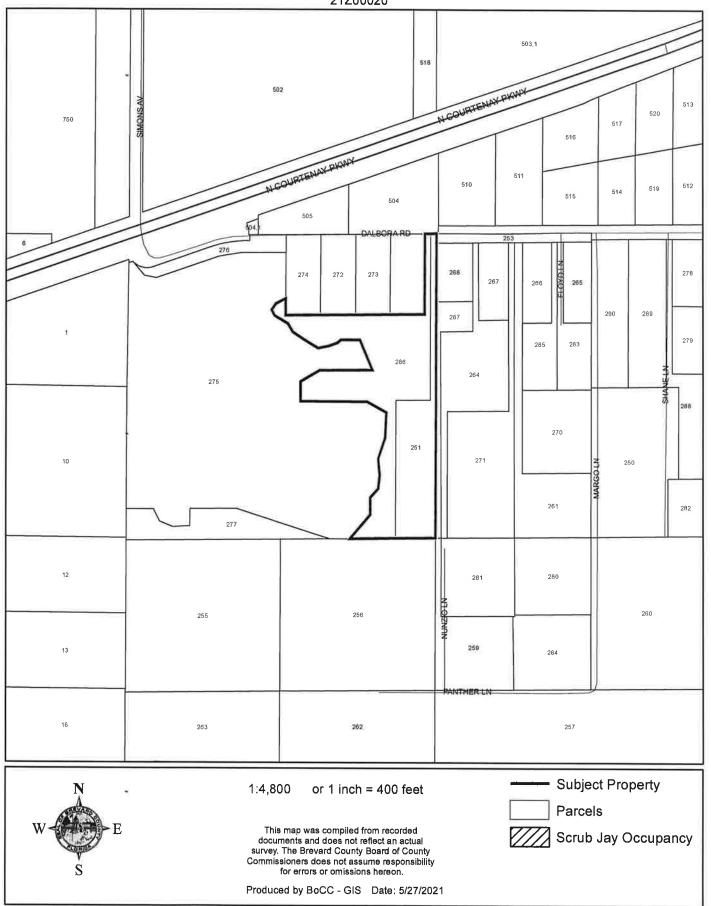
## INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



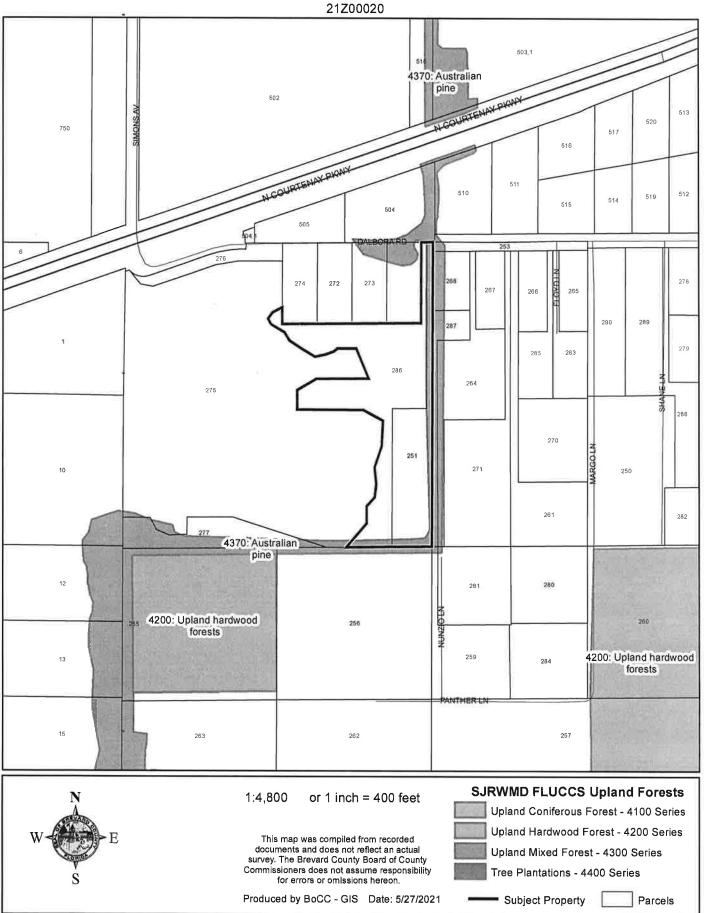
#### EAGLE NESTS MAP



## SCRUB JAY OCCUPANCY MAP



## SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP





#### **Planning and Development**

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 321-633-2070

## Application for **Zoning Action**, Comprehensive Plan Amendment, or Variance

Applications must be submitted in person. Please call 321-633-2070 for an appointment at least 24 hours in advance. Mailed, emailed, or couriered applications will not be accepted.

PZ# 21200020					
Existing FLU: PI(Planned Indu	strial) E	xisting Zoning:	PIP(PI	anned Ir	ndustrial Park)
Proposed FLU:	P	roposed Zoning:	RR-	1	
PROPERTY OWNER INFORMATION	ON R				ax Acct. #2316601 ax Acct. #2323951
f the owner is an LLC, include a co	py of the o	perating agreem	nent.		
Elliott Family Revocabl	e Trust				
Name(s)		Company			
1355 Dalbora Road	Merri	tt Island		FL	32953
Street	City			State	Zip Code
gunnstruction@cfl.rr.co	m	321-455-649	8		
Email		Phone	Cel		
APPLICANT INFORMATION IF DIF	Conti	ract Purchaser	Vo	Other <u>E</u> r	ngineer/Surveyor
Jae Mayer Name(s)		Bussen-M	ayer t	Engine	ering Group, luc
and the				DEATERS	
DO Parnell St. Street	Meri	ritt Island		Ħ	32953
olieel	City			State	Zip Code
Street Joe ebneg. net		321-453-001			-0494
MAI		Phone	Cel	1	



## APPLICATION NAME

Large Scale Comprehensive Plan Amendment (CP) (greater than 10 acres)
Small Scale Comprehensive Plan Amendment (CP) (less than 10 acres)
Text Amendment (CP): Element
Other Amendment (CP):
✓ Rezoning Without CUP (RWOC)
Combination Rezoning and CUP (CORC)
Conditional Use Permit (CUP)
Binding Development Plan (BDP)
Binding Development Plan (BDP) (Amendment)
Binding Development Plan (BDP) (Removal)
Variance(s) (V) (building permits will not be approved until 30 days after the date the order is signed)
Administrative Approval of Setbacks, Lot Size, or Accessory Structures
Administrative Approval of Flag Lot or Easement
Administrative Approval of On-Premises Consumption of Alcoholic Beverages for Restaurants / Snack Bars
Other Action:
Acreage of Request: 9.6 AC ±

Reason for Request:

Applicant is requesting Residential Zoning in order to allow approval of two (2) flag lots. Surrounding area is rural residential and industrial development would be incompatible. Requesting verification that Flag lots can be approved; then rezoning and Comp Plan amendment; followed by formal application and approval of the two proposed flag lots.



The undersigned understands this application must be complete and accurate prior to advertising a public hearing: I am the owner of the subject property, or if corporation, I am the officer of the corporation authorized to act on this request. I am the legal representative of the owner of the subject property of this application. (Notarized Authorization to Act must be submitted with application) An approval of this application does not entitle the owner to a development permit. For Variances, I understand that building permits will not be approved until 30 days after the date the order is signed, in order to comply with the appeal procedure. I certify that the information in this application and all sketches and data attached to and made part hereof are true and accurate to the best of my knowledge. 5-7-21 Signature of Property Owner or Authorized Representative State of Florida County of Brevard Subscribed and sworn before me, by \_\_\_\_\_\_ physical presence or \_\_\_\_\_ online notarization, this \_\_\_\_\_\_ day of, \_\_\_\_\_\_ , 20 \_21 \_\_\_\_ personally appeared \_\_\_\_\_\_ , who is personally known to me or produced <del>William Elliott</del> <sup>⊯</sup> as identification, and who did / did not take an oath. Notary Public Signature Seal ANGELAR, O'BRIEN Commission # GG 963501 Expires March 25, 2024



nded Thru Budget Notary Service:

Office Use Only: Accela No.2/2 1002° Fee #269 00 Date Filed: 5-10-2/ District No. 2 Tax Account No. (list all that apply) 232395, 23/660/ Parcel I.D. No. 23 36 Planner: \_\_\_\_\_PB \_\_\_\_\_ Sign Issued by: enforcem Notification Radius: \_\_\_\_\_\_Sod **MEETINGS** DATE TIME P&Z **PSJ** Board |X| NMI Board August 12, 2021 6:00 p.m |X| LPA August 23, 2021 3:00 p.m September 2, 2021 5,00 p.m. BOA. No Initials PB Wetland survey required by Natural Resources Yes Is the subject property located in a JPA, MIRA, or 500 feet of the Palm Bay Extension? O No If yes, list North Merritt Island Location of subject property: South side of Dalbora Rd. 1, 270ff East of N. Courteray Pkwy. Description of Request: Rezone From PIP to RR-1



#### Notice to Applicants for Change of Land Use

The Planning and Zoning Office staff will be preparing a package of written comments concerning your request. These comments will be provided to the Planning and Zoning Board and Board of County Commissioners. The comments will address the following:

The current zoning of the property along with its current development potential and consistency with the Brevard County Comprehensive Plan use and density restrictions.

The proposed zoning of the property along with its development potential and Consistency with the Board County Comprehensive Plan use and density restrictions.

The proposal's impact on services, such as roads and schools.

The proposal's impact upon hurricane evacuation, if applicable.

Environmental factors.

Compatibility with surrounding land uses.

Consistency with the character of the area.

You may place your own written comments regarding these items into the record. Up to two typewritten pages can be included in the package if received 10 working days prior to the Planning and Zoning Board hearing. You are not required to provide written comments. An Applicant presentation to the Planning and Zoning Board is required regardless of written submittals. The board may approve the requested classification or a classification which is more intensive than the existing classification, but less intensive than the requested classification.

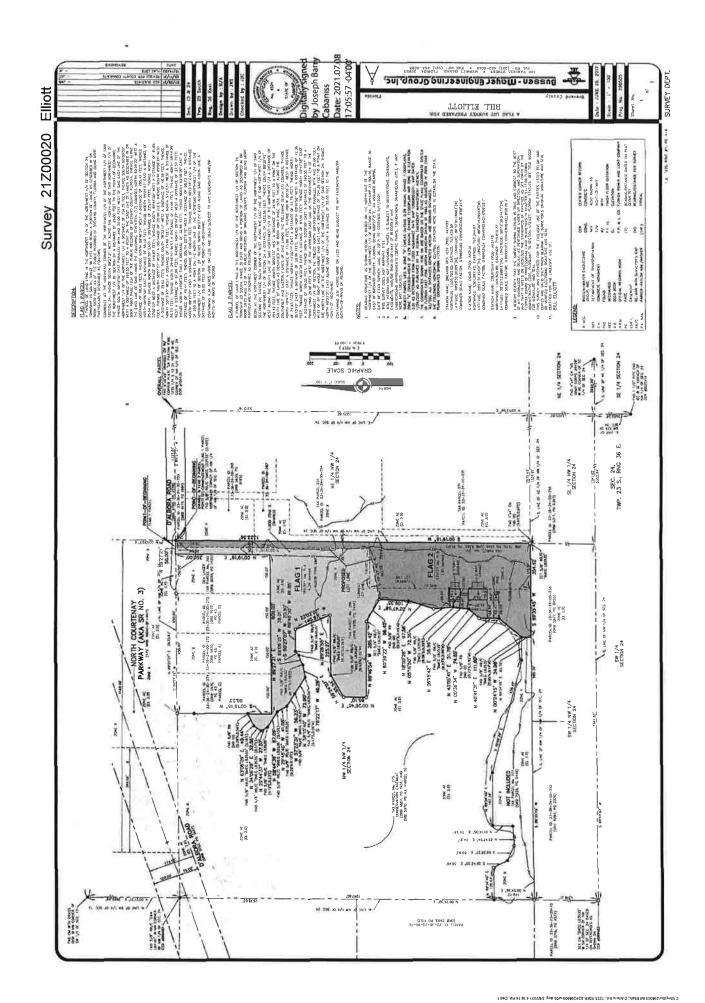
Staff comments will be available approximately one week prior to the Planning and Zoning Board hearing. These comments will be made available to you at that time. In order to expedite receipt of staff's comments, please provide an e-mail address or fax number below. Alternatively, a copy of staff's comments will be mailed via the U.S. Postal Service.

#### NOTES:

- If your application generates public opposition, as may be expressed in letters, petitions, phone calls, testimony, etc., you are advised to meet with concerned parties in an effort to resolve differences prior to the BCC taking final action on the request; therefore, you are encouraged to meet with affected property owners prior to the public hearing by the Planning & Zoning Board/Local Planning Agency (P&Z/LPA). During the course of conducting the public hearing, if the P&Z/LPA finds the application is controversial, and the applicant has not met with affected property owners, the item shall be tabled to the next agenda to allow such a meeting to take place. If the item is controversial, despite the applicant's efforts to meet with affected property owners, the P&Z/LPA may include, in their motion, a requirement to meet with interested parties again prior to the BCC public hearing. The BCC may also table your request in order for you to meet with interested parties, if this has not occurred prior to the public hearing before the BCC. If you need assistance to identify these parties, please contact the Planning & Zoning Office.
- BCC approval of a zoning application does not vest a project nor ensure issuance of a permit. At the time of permit application, land development regulations and concurrency-related level of service standards must be met.

met.	•	
Please transmit staff's comments via:		
joe Bbneg. net or	fax number or U.S. Mail	Yes/No
I have received a copy of this notice:		





FYI Submitted by Applicant 21PZ00033 & 21Z00020 Elliott Family Trust (Submitted 08/12/21)

#### NORTH MERRITT ISLAND

#### DEPENDENT SPECIAL DISTRICT BOARD MINUTES

The North Merritt Island Dependent Special District Board met in regular session on **Thursday**, **August 12**, **2021**, at 6:00 p.m., at the Merritt Island Service Complex, 2575 N. Courtenay Parkway, 2<sup>nd</sup> Floor, Merritt Island, Florida.

**Board members present were:** Mary Hillberg, Chair; Gina Lindhorst; Catherine Testa; Jack Ratterman, Vice Chair; Jim Carbonneau; Chris Cook; and Ted Balke.

**Planning and Development staff present were:** Jeffrey Ball, Planning and Zoning Manager; Kyle Harris Planner I; and Jennifer Jones, Special Projects Coordinator.

#### **Excerpt of Complete Minutes**

#### William D. and Elizabeth Anne Elliott (Joe Mayer)

A Small Scale Comprehensive Plan Amendment (21S.05) to change the Future Land Use designation from PI (Planned Industrial) to RES 1 (Residential 1). The property is 8.25 acres, located on the south side of D'Albora Rd., approx. 0.23 mile east of N. Courtenay Pkwy. (Tax Parcel 251 = 1401 D'Albora Rd.; Tax Parcel 286 = No assigned address. In the N. Merritt Island area.) (21PZ00033) (Tax Accounts 2616601 & 2323951) (District 2)

#### William D. and Elizabeth Anne Elliott (Joe Mayer)

A change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential). The property is 8.25 acres, located on the south side of D'Albora Rd., approx. 0.23 mile east of N. Courtenay Pkwy. (Tax Parcel 251 = 1401 D'Albora Rd.; Tax Parcel 286 = No assigned address. In the N. Merritt Island area.) (21Z00020) (Tax Account 2616601 & 2323951) (District 2)

Joe Mayer - My name is Joe Mayer, 100 Parnell Street, Merritt Island, and I'm the engineer representing the applicant, Bill Elliott. We're here to propose a rezoning and comp plan amendment on 8.25 acres, located south of D'Albora Road. The current Future Land Use designation is Planned Industrial and we are proposing Residential 1. The current zoning is Planned Industrial Park, and we are proposing RR-1 zoning. What we are truly proposing to do is two flag lots, each approximately four acres in size. [Mr. Mayer handed out an aerial photo of the proposed flag lots. The photo can be found in files 21PZ00033 and 21Z00020, located in the Planning and Development Department.] The existing land to the west of the flag lots is a conservation easement made up of wetlands, and it will stay that way. The properties to the east and north are zoned RR-1 and the property to the south is AU (Agricultural Residential). The adjacent Future Land Use to the north, east, and south is Residential 1, and there is a small piece to the southeast that is Residential 1:2.5. We believe this is a much more compatible zoning classification than Planned Industrial on this large lot. D'Albora Road, as you know, has been developed as large lots with flag lots. We would like to change our zoning so we can do the same thing.

Jack Ratterman - Is the odd shape due to the wetlands next to it?

Joe Mayer - Yes, sir. The edge of the wetland was identified years ago and put into a conservation easement.

Mary Hillberg - Are these houses going to have septic?

Joe Mayer - Yes.

NMI Meeting August 12, 2021 Page 2

Mary Hillberg - Will they be the advanced septic systems?

Joe Mayer - Yes, we are mandated by code, just like everybody else on Merritt Island, and we'll have to put in the advanced treatment system.

Mary Hillberg - For the record, there are a lot of people here who understand that these advanced systems only hold 65% of the affluent, but that other 35% is not welcome either.

Jeffrey Ball - It's not 65% of the affluent, it's 65% of the nitrogen.

Mary Hillberg - Yes, nitrogen, the part that does the damage. For the record, the community is aware that 65% sounds good, but 35% is still going back into the groundwater. We're anxious to see everybody get onto sewer if and when they can.

Joe Mayer - I believe State law would require us hook up to sewer once it becomes available in front of our property.

Gina Lindhorst - So, there's no sewer available at all there?

Joe Mayer - No.

Gina Lindhorst - So, the lots to the east do not have sewer?

Joe Mayer - They are all on septic.

Mary Hillberg - The first flag lot says it will permit one residence maximum.

Joe Mayer - Correct.

Mary Hillberg - Does that mean the second flag lot will be more than that?

Joe Mayer - No, it will be one residence per flag lot, for a total of two. If we successfully make it through the rezoning and comp plan amendment, there is a flag lot process that we have to go through to establish the flag lots.

Chris Cook - The property to the west that is not included, that's over one acre, correct?

Joe Mayer - Yes, but it will be part of the second flag lot; it's not buildable.

Chris Cook - Should it be colored in as part of the flag lot?

Joe Mayer - Technically, yes. There will not be a third lot because there is no access to it, but it will be part of the second flag lot.

Jeffrey Ball - The closest sewer line is approximately 2.4 miles southwest of the parcel, so sewer is not available.

Mary Hillberg - I just wanted the record to reflect that we are not enthusiastic about septic tanks putting 35% of nitrogen into our groundwater.

NMI Meeting August 12, 2021 Page 3

#### Public Comment.

Kim Smith - My name is Kim Smith, and I'm here to speak for the North Merritt Island Homeowners Association, and regarding these requests, the HOA had no objections.

Mary Hillberg - Seeing no other public comment, it is back to the board. What's your pleasure?

Jack Ratterman - I make a motion that we accept Item H.1., Small Scale Plan Amendment.

Jim Carbonneau - I second.

Mary Hillberg called for a vote on the motion as stated and it passed unanimously.

Jack Ratterman - I make a motion that we accept Item H.2.

Jim Carbonneau - I'll second.

Mary Hillberg called for a vote on the motion as stated and it passed unanimously.

#### LOCAL PLANNING AGENCY/PLANNING AND ZONING BOARD MINUTES

The Brevard County Local Planning Agency/Planning & Zoning Board met in regular session on Monday, August 23, 2021, at 3:00 p.m., in the Commission Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order by Chair Mark Wadsworth, at 3:00 p.m.

Board members present were: Ron Bartcher (D1); Ben Glover (D3); William Capote (D3); Mark Wadsworth, Chair; Joe Buchanan (D4); Bruce Moia (D5); Peter Filiberto, Vice Chair (D5); and David Bassford (D5).

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; Kyle Harris, Planner I; Abby Jorandby, Assistant County Attorney; and Jennifer Jones, Special Projects Coordinator.

#### **Excerpt of Complete Minutes**

#### 1. William D. and Elizabeth Anne Elliott, Trustees (Joe Mayer)

A Small Scale Comprehensive Plan Amendment (21S.05) to change the Future Land Use designation from PI (Planned Industrial) to RES 1 (Residential 1). The property is 8.25 acres, located on the south side of D'Albora Rd., approx. 0.23 mile east of N. Courtenay Pkwy. (Tax Parcel 251 = 1401 D'Albora Rd.; Tax Parcel 286 = No assigned address. In the N. Merritt Island area.) (District 2)

#### 2. William D. and Elizabeth Anne Elliott, Trustees (Joe Mayer)

A change of zoning classification from PIP (Planned Industrial Park) to RR-1 (Rural Residential). The property is 8.25 acres, located on the south side of D'Albora Rd., approx. 0.23 mile east of N. Courtenay Pkwy. (Tax Parcel 251 = 1401 D'Albora Rd.; Tax Parcel 286 = No assigned address. In the N. Merritt Island area.) (District 2)

Joe Mayer, Bussen-Mayer Engineering, 100 Parnell Street, Merritt Island, stated he is representing the applicant, who is proposing to change the Future Land Use from PI to Residential 1, and the zoning from PIP to RR-1. He noted the surrounding lots are Residential 1 and RR-1, and the industrial zoning is left over from a long time ago, and the Elliott's would like to have two flag lots.

No public comment.

Peter Filiberto asked what the North Merritt Island Dependent Special District Board recommended.

Jeffrey Ball replied the board recommended approval of both requests.

Motion by Peter Filiberto, seconded by Joe Buchanan, to approve the Small Scale Comprehensive Plan Amendment to change the Future Land Use designation from PI to RES 1.

Motion by Peter Filiberto, seconded by Joe Buchanan, to approve the change of classification from PIP to RR-1.

# District 2 Disclosures 09/02/21 BOCC Zoning Meeting

H.2. William D. and Elizabeth Anne Elliott, Trustees (Joe Mayer) request a change of zoning classification from PIP to RR-1. (21Z00020) (Tax Accounts 2316601 & 2323951)

• Commissioner Lober spoke with resident Douglas Waller about the proposal.