

Brevard County Board of County Commissioners

*2725 Judge Fran Jamieson Way
Viera, FL 32940*



Minutes

Tuesday, February 25, 2025

9:00 AM

Regular

Commission Chambers

Present: Commissioner District 1 Katie Delaney, Commissioner District 2 Tom Goodson, Commissioner District 3 Kim Adkinson, Commissioner District 4 Rob Feltner, and Commissioner District 5 Thad Altman

A. CALL TO ORDER 9:00 AM

C. PLEDGE OF ALLEGIANCE

Commissioner Altman led the assembly in the Pledge of Allegiance.

D. MINUTES FOR APPROVAL

The Board approved the December 12, 2024, Zoning Meeting, and the December 17, 2024, Regular Meeting Minutes.

Result: Approved

Mover: Tom Goodson

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

E.1. Resolution, Re: Recognizing March 2025 as Bleeding Disorders Awareness Month

Commissioner Altman read aloud, and the Board adopted Resolution No. 25-012, recognizing March 2025 as Bleeding Disorders Awareness Month.

Result: Adopted

Mover: Thad Altman

Second: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

Samantha Nazario, Bleeding Foundation of Florida, stated this was a pet project of her and former Commissioner Smith, so this is amazing that here they are seven years later still helping spread awareness in Brevard County; she is a mother of a 25-year old son with Von Willebrand Disease; her son was diagnosed at six years old; and without their local and national chapter, she would have never become an advocate. She went on to say she knows many of the Commissioners in the community, and Commissioner Altman from Tallahassee; she is an advocate on a national level; no one really realizes that bleeding disorders affect everyone's lives; for example, in the early '90s at the height of the AIDS crisis, they helped pass a law called the Ricky Ray Law, so any blood product one may receive, a blood donation, plasma product, or any kind of blood product, the hemophilia community fought for that for every one of them after losing over 20,000 members of their community due to tainted blood; and if anyone has ever had a surgery and needed a blood product, they saved their lives in 1998 by passing the Ricky Ray Law. She advised as a mom who lives in Brevard County, proudly for 22 years, her son's medication cost an absorbent amount of money; one dose is \$16,000; it takes 13 donations of plasma for one dose of medication; there are no generics in their situation; he has been protected under the Affordable Care Act (ACA), thank goodness, because at the age of eight years old, he had almost capped out on his \$1 million lifetime, which was what they used to have prior to the ACA; she implored everyone to educate oneself about the true meaning of the ACA, what it does for everyone; and if one has a child with diabetes, asthma, or COVID, it protects everyone and ensures that he or she is not just worth a million dollars, they are worth a lot more in a lifetime. She commented she is grateful to live in a community that recognizes that awareness is important; this community has been so supportive; her son created a t-shirt called

team Tyler, they are both wearing it right now; he has raised over \$100,000 over the last decade for bleeding disorder awareness, so anything is possible, and any dream is possible; she is grateful to live in a County where everyone is always so quick to pitch in and help; she expressed her appreciation to the Board for giving them this proclamation for the seventh year in a row; and she noted they are so blessed to live in a County like Brevard.

Commissioner Altman expressed his appreciation to Ms. Nazario for bringing awareness; when he was in elementary school, they learned a lot about European history and royalty; it was pretty famous that many of the royal families in the crown in Europe, British, Russia, Spain, Prussia, had bleeding disorders.

Ms. Nazario advised going back to the czars of Russia; it is a blue blood disease; and Queen Victoria lost three children before the age of three to hemophilia.

Commissioner Altman stated he hopes they are still teaching that in school; and maybe the Board needs to talk to its legislators, or the School Board, and get that back.

Ms. Nazario pointed out that Brevard County is the only school district in the country that recognizes Bleeding Disorder Awareness Month.

DISCUSSION, RE: EXECUTIVE SESSION DISCUSSING FIREFIGHTERS UNION

Chairman Feltner explained before the Board gets to the Consent Agenda, just a quick update from last week; there was negotiation with the Firefighters Union; today the Board is requesting to do a special session, or executive session; after the Regular meeting, the Board will take a 15-minute break; he will need to sign some things; and then the Board will go upstairs and meet in the County Manager's office.

The Board approved an Executive Session regarding negotiations with the Firefighters Union, to be held after the February 25, 2025, Regular Board meeting.

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

ITEMS PULLED FROM THE CONSENT AGENDA

Commissioner Delaney stated she would like to pull Items F.7. and F.9. from the Consent Agenda for discussion.

F.1. Resolution, Re: Releasing Performance Bond: North Island Villas (FNA Crisafulli Townhome Subdivision) Developer: North Island Villas (FL) Owner IV, LLC

The Board executed and adopted Resolution No. 25-013, releasing the Contract and Surety Performance Bond dated May 9, 2023, for North Island Villas (FNA Crisafulli Townhome Subdivision) – Developer: North Island Villas (FL) Owner IV, LLC.

Result: Adopted

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.2. Approval, Re: Donation by Warranty Deed from Phyllis J. Di Medio for a Parcel of Land Described as Tax Account Number 2000993 in Mims

The Board approved accepting donation by Warranty Deed from Phyllis J. Di Medio to Brevard County, for a parcel of land described as Tax Account Number 2000993 in Mims.

Result: Approved

Mover: Katie Delaney

Seconders: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.3. Sole Source Request with TSC Jacobs North, Inc., Re: Wastewater Treatment Plant Blower Repair Services and Replacement

The Board approved the \$500,000 for the Sole Source Request for repair services and blower replacement from TSC Jacobs North, Inc., the sole source representative of Hoffman and Universal Blower Pac.

Result: Approved

Mover: Katie Delaney

Seconders: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.4. Request Permission to Issue Invitation to Bid, Re: Ritch Grissom Memorial Wetlands Maintenance Contractor

The Board approved granting Purchasing Services, on behalf of the Utility Services Department, permission to competitively procure and award an Invitation to Bid for Ritch Grissom Memorial Wetlands (the Wetlands) Maintenance Contractor; and authorized the County Manager to execute, as necessary, all contract amendments, and any pay extensions, Budget Change Requests (BCR), and change orders, upon review by the County Attorney's Office, Risk Management, and Purchasing Services.

Result: Approved

Mover: Katie Delaney

Seconders: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.5. Request Permission to Execute Certification of Financial Responsibility for Local Government Required by the Florida Department of Environmental Protection (FDEP), Re: New Deep Injection Well Permit Application at the South Brevard Water and Wastewater Treatment Facilities

The Board approved and authorized the County Manager to sign, on behalf of Brevard County, the Certificate of Financial Responsibility for Local Government associated with the permitting of two (2) deep injection wells at the proposed South Brevard Water and Wastewater Treatment facility.

Result: Approved

Mover: Katie Delaney

Seconders: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.6. Approval, Re: Florida Local Government Finance Commission (FLGFC) to Issue Private Activity Bonds for Westminster Retirement Community, Inc.

The Board adopted Resolution No. 25-014, approving the issuance by FLGFC of conduit revenue bonds on behalf of Westminster Retirement Community, Inc. for the financing and refinancing facilities, of which one facility is located within Brevard County.

Result: Adopted

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.8. Resolution, Re: Approving the Issuance by Brevard County Housing Finance Authority of Single Family Mortgage Revenue Bonds or, in the Alternative, the Issuance of Mortgage Credit Certificates, or in the Alternative, the Issuance of Multifamily Revenue Bonds During 2026 Through 2028

The Board adopted Resolution No. 25-015, as requested by the Brevard County Housing Finance Authority, to allow the Authority to apply for an allocation with the Florida Division of Bond Finance and to allow for the future issuance by the Authority of single-family mortgage revenue bonds, or in the alternative, issuance of mortgage credit certificates, or in the alternative, issuance of multifamily revenue bonds during 2026 through 2028.

Result: Adopted

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.10. Appointment(s)/Reappointment(s), Re: Citizen Advisory Boards

The Board appointed/reappointed **Robert Crisfield** to the Building and Construction Advisory Committee, with term of appointment expiring February 25, 2027; **Kevin Gholston** to the Citizen Budget Review Committee, with term expiring February 25, 2027; **Elaine Cook** as alternate and **Patrick Ripton** to the Contractors' Licensing Board, with terms expiring December 31, 2026 and February 25, 2027 respectively; **Robert Triebell** to the Marine Advisory Council, with term expiring February 25, 2027; and **Greg Nicklas** to the Planning and Zoning Board/Local Planning Agency, with term expiring February 25, 2027.

Result: Approved

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.11. Acknowledge Receipt, Re: Bill Folder

The Board acknowledged receipt of the Bill Folder.

Result: Approved

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.7. Request Approval to Advertise a Request for Proposal, Re: State Lobbying Services

Kathy Wall, Central Services Director, stated it is requested that the Board approve the following items: approve to advertise a Request for Proposal (RFP) for the County lobbying services, pursuant to Board Policy BCC-25; appointment of the following members to a selection and negotiating committee, Jim Liesenfelt, Assistant County Manager, Community Services Group, Jill Hayes, County Budget Director, and Virginia Barker, Natural Resources Management Director; and approve the selection and negotiating committee to negotiate terms of the professional service contract and bring back the negotiated contract back to the Board for its consideration.

Commissioner Altman commented he assumes this will need to be done quickly, because the Legislature will be going into session, they have already started committee meetings, and there has been a deadline for appropriations; and he asked if the Board is up against a time limit.

Ms. Wall replied the County currently has a contract with Book for these services.

Commissioner Altman inquired when this will be effective.

Ms. Wall responded she believes it is the summer.

Commissioner Altman stated it would not affect what the County has now.

Ms. Wall replied right.

Frank Abbate, County Manager, stated not this legislative session.

Commissioner Altman advised he saw that.

Mr. Abbate pointed out the County was under a one-year contract from last year; the Board approved it to get the County through this legislative session, so staff is just anticipating for the next year.

Chairman Feltner stated quite candidly, he remembers this conversation to give the new Board the opportunity to be a part of this discussion; but also that Board was expecting that Ron Book would retire at some point; and Commissioner Altman and he has known Mr. Book for a long time, and it is no harder than that.

Commissioner Altman noted having been there 21 years, he does a phenomenal job, his staff as well; they are one of the hardest working, maybe the hardest working group of lobbyists; and the County gets its bang for its buck, so he is glad the County has them.

Chairman Feltner noted the County is fortunate to have them.

Commissioner Delaney stated the only reason she wanted to pull this was because when she was looking in the scope of work in the Contract, she saw a lot of emphasis on economic development and the space industry; while that is great, the County wants to keep that going, she would really love to see an emphasis on appropriations and the County's infrastructure, going out for that help from the State; and she just wanted to throw that out there.

Chairman Feltner remarked he appreciates what it may say in the Contract, but in all candor, he represents the County on whatever the Board gives him direction to do each year; and he

asked just as a quick aside, over the last five years what does the County Manager think, and he will not hold him to it, but to estimate the kind of appropriations that has been received here in Brevard County.

Mr. Abbate responded he is involved in virtually all of it; as a matter of fact, what he would say is depending on what the Board approves as part of the legislative package becomes his focus; he helps the County; most of those items, if one looks at them, they are all appropriation, virtually all of them; up to now staff's experience has been that his staff helps them focus on the items that the leadership has indicated are the parameters of what he or she are going to be looking for, so some items are deprioritized because staff is told that the leadership has said nothing of this sort is going to get passed this year; that is the kind of relationship staff has with him; he does focus on what the Board approves, as part of the leadership package; and whoever the County goes with in the future, his assumption would be that it would continue in that vein. He added, the other thing staff will do, of course, is whoever is selected, staff will look at the contract that will be coming back to the Board for presentation, so the Board will have a shot to look at it there once the screening and selection committee makes a recommendation, negotiates it, the final contract, and staff will make sure that is emphasized.

Chairman Feltner advised something also that it may not say it in there, but with having somebody like Ron Book, or a competent lobbyist for the County up there in session is there are things that come up in the middle of the night, and there are amendments that happen the next morning; sitting up here with two former members, Commissioners Altman and Goodman know how this goes; the Board has somebody who is there ready to answer those things for it immediately; and he asked if that is all satisfactory.

The Board approved advertisement of a RFP for the County's lobbying services, pursuant to Board Policy BCC-25; appointed a Selection and Negotiating Committee consisting of Jim Liesenfelt, Assistant County Manager, Community Services Group, Jill Hayes, County Budget Director, and Virginia Barker, Natural Resources Management Director; and approved the Selection and Negotiating Committee to negotiate terms of a professional service contract and bring the negotiated contract back to the Board for its consideration.

Result: Approved

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

F.9. Firing Range and Training Building Agreement, Re: Sheriff, Eastern Florida State College, and Brevard County

Morris Richardson, County Attorney, commented the subject of F.9. is the request from the Brevard County Sheriff's Office (BCSO) that the Board approve an agreement between the County, Sheriff, and Eastern Florida State College regarding the Five Palms Farm on Pluckebaum in Cocoa; the County owns the land there and leases it to the Sheriff, pursuant to a lease that currently runs through October of this year; Eastern Florida State College (EFSC), formerly Brevard Community College (BCC), has used the northern most firing range and an associated training building at the farm for its police training academy for more than 20 years; and after decades of that use by the Sheriff and the Brevard County law enforcement community in general, the range is currently in a state of disrepair and needs some capital improvements in order to be able to return to operational use, including the replacement and repair of the existing backstop in berm and the installation of an advanced lead mitigation system. He went on by saying this agreement provides that the Sheriff would take over those operations that were historically EFSC; the Sheriff will fund and complete the required capital

improvements to the range, and resume the operational use of the range; the Sheriff already operates an associated shoot house, which is a 360-degree, ballistically-safe firearms training environment associated with that part of the farm out there; the Sheriff also intends to install a driving pad for training at the farm; EFSC is willing to transfer their rights and obligations regarding the range and training building over to the Sheriff; under the proposed agreement, EFSC will be permitted use and access to the range, training building, shoot house, and driving pad based upon request and availability, with priority being given to police training academy courses; the Sheriff has indicated to him that BCSO will realize savings; and that currently, does they have to pay annually to EFSC for use of those facilities, they will no longer pay.

Commissioner Adkinson stated it says that the Sheriff will assume responsibility for operating and maintaining the site; and she asked does that mean as the site ages, Brevard County taxpayers will be assuming that responsibility, and if they do now.

Attorney Richardson responded currently EFSC maintains that portion, or does not maintain as it is not currently operational, that portion, so currently the answer is no; going forward, the answer would be that it would be part of the Sheriff's budget; now, there are sources of funding within the Sheriff's budget that are not necessarily taxpayer or General Fund types of sources, such as forfeiture funds and things like that; he is not able to answer what buckets of funding the Sheriff envisions using for these improvements, whether there are any grant agreements involved or anything like that; and he does not have that information.

Commissioner Adkinson mentioned she thinks the improvements are not as much of her concern as the going forward and the maintenance of it; and she just wanted to be able to point that out that it is . . .

Attorney Richardson pointed out it would certainly be part of the Sheriff's recurring budget; and again, how he funds that within the budget, he does not know the answer to that.

Chairman Feltner asked if this is part of what is called the farm.

Attorney Richardson replied affirmatively.

Chairman Feltner stated he thinks he understands, and to correct him if he is wrong, that inmates are a big part of maintaining that.

Attorney Richardson advised he believes so.

Chairman Feltner noted he thinks that has been ongoing for quite a number of years.

Commissioner Delaney expressed her appreciation to the Board for going through this with her; she stated she just thought this was like a public interest item, and she got some inquiries about it; she just figured there might be other people that were interested; this is, she felt, a good opportunity to give a shout out to the Sheriff, the work that he does, and the partnerships that he has maintained; and this sounds like this is going to be a good thing to train the County's people, and good opportunities.

The Board approved and authorized the Chairman to execute Firing Range and Training Building Agreement between Eastern Florida State College, Brevard County Sheriff's Office, and Brevard County; and authorized the County Manager to execute any amendments and other contract-related documents associated with the Agreement.

Result: Approved

Mover: Katie Delaney

Second: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

G. PUBLIC COMMENTS

Sandra Sullivan stated what an amazing time they have with Department of Government Efficiency (DOGE) at the Federal level, the satisfaction of the people to start cutting wasteful spending; now yesterday, with the Governor, they have DOGE at the State level; he is even going to look at local governments; Brevard County needs a DOGE; there needs to be a DOGE of common sense; and the County needs to stop doing 'we the money' taxation, and giving special interests a break in order to limit the tax increases on 'we the people'. She commented there was a budget workshop last week, and it was not a pretty picture; the County is looking at \$2.2 billion of cost for transportation; there is a fiscal crisis; every one of the proposed taxations were to increase the taxation on 'we the people'; she asked what is being left behind; she advised she was just aghast with the statement by the director; and it is only the unincorporated areas that the County collects impact fees for transportation, so when there is a road through a city, like Wickham Road, which is mostly Melbourne, unincorporated is picking that up. She provided the Board with a picture showing this is how much money the County has and how much it needs; she stated that is not even really, when counting the analysis, what is coming; the County has about 200 percent increases in costs; yet, the Board has not increased impact fees in 25 to 30 years; that is irresponsible, that is DOGE; if the County wants to stop the taxation on the people, it needs to do the right thing; there needs to be fair taxation; that means special interests pay their fair share; that includes space; the County is not taxing them; and by all of the Federal Agreements she has looked at, including the one given to her by the Property Appraiser, it says the local level has the right to collect taxes when there are Federal lands leased to private entities. She pointed out the Board is giving away the farm, yet it just keeps on putting taxes on 'we the people'; when there is inflation, the property taxes go up, the sales tax goes up, and the people are being squeezed; and all the Board wants to do is tax the people more and more.

I.1. Request Approval to Advertise a Request for Proposal, Re: Fire/Rescue Facilities and Emergency Medical Services Facilities Impact Fee Update Study

Kathy Wall, Central Services Director, commented I.1. is a request for the Board to advertise an RFP for Fire/Rescue Facilities and EMS Facilities Impact Fee Study; to appoint a selection and negotiation committee consisting of Jill Hayes, County Budget Director, Billy Prasad, Interim Director of Planning and Development Department, and Deputy Fire Chief Klein, Fire Rescue Department; and to approve the selection and negotiation committee to negotiate terms of the professional services contract and bring it back to the Board for its consideration.

Commissioner Delaney stated she is not sure if this is the time to bring this up; she had a question about if the Board would consider reconsidering this and going with the comprehensive study; from what she has been looking at, the return on investment with this is not very large when it comes to just going for the Fire/EMS impact fee study; but when looking at the comprehensive study, it is considerable; and she asked if Mr. Prasad would mind chiming in on that.

Mr. Prasad explained a four-year look ahead for the Fire and EMS, the study cost staff estimated at \$190,000, with a return of \$329,521 in new revenue; and comparing that to if staff did all of the impact fee districts, as Commissioner Delaney said a comprehensive study, the

estimated study costs is \$498,000, but the estimated increase in fees received over the same four-year period is \$10,278,161.

Commissioner Delaney asked what that would look like as far as a year five to 10 estimated.

Mr. Prasad replied this would be a growth from five to 10 because he has no way of predicting development trends five to 10 years out; for the EMS new revenue over 10 years it would be estimated \$863,000; and for the comprehensive, at 50 percent, it is an increase in fees of \$70.5 million over ten years.

Frank Abbate, County Manager, mentioned he wanted to add one thing that one option, if the Board decides to consider this, is it could modify the existing RFP for the current study; then, ask them as an option what it would be if the Board did a comprehensive one, so the Board would have the two fees to compare, one just for Fire/EMS, and another one for Fire/EMS and everything else; and the Board can make a decision at that point if the Board so chooses.

Commissioner Altman advised he missed the beginning of what the cost of the Fire impact fee study and the return was; and he got the second group of numbers.

Mr. Prasad remarked for the estimated cost for the Fire/EMS is \$190,000, with four-year return of increase of \$329,521.

Mr. Abbate stated he does not think staff gave the Board that, but a cost estimate based on jurisdictions that have recently done it was between \$450,000 and \$500,000 to do the comprehensive study, which would include all of them.

Sandra Sullivan stated to do the comprehensive one would just make her day, would make her month, and would make her year; she has been advocating on this for about five years; the biggest segment that brings in the most amount of money is transportation; to put it in perspective, in 2016, when the Board previously looked at the last study, it recommended a 67 percent increase for transportation; and it was not done. She went on by saying it has put the County in a crisis by kicking that can down the road another 10 years; two years ago the budget was \$800 million for capacity needs; the County is at \$1.2 million now for capacity needs; the Board's plan is to put all of the burden on the people; it needs to do this to have fair taxation, because the people are going to get upset when all the Board does is tax the people and not taxing special interests fairly; and the people see that. She noted there was a meeting two years ago with the City of West Melbourne with Commissioner Feltner and Mr. Abbate; it was brought up that there was no interlocal agreement; she has done a records request; there is no interlocal agreement to collect from the municipalities that the County is providing fire services to; some of these areas have had tremendous growth; and the County is just throwing away millions of dollars. She mentioned this impact issue is one of the biggest issues that needs to be addressed in the County; she showed the Board a copy of her records request that she had confirming that Fire impact fees have not been collected from the jurisdictions the County is providing fire services to; the irresponsibility in this County is just overwhelming; she will call it stupid; stupid needs to be fixed; there needs to be a DOGE in Brevard; and people need to get to the bottom of what is happening in Brevard, because, quite frankly, what she sees is it is entirely about not to tax 'we the money' and put the taxes on 'we the people'.

Commissioner Altman explained it is time for him to do his impact fee speech; he supported the Fire impact fee because he felt the County is facing an eminent crisis; the County is losing its First Responders, EMS, and Firefighters, and he felt by focusing only on that it does not get brought up in the larger scale debate impact fees; he will talk a little about larger scale impact fees; he will vote against impact fee increases; and he does not particularly care for impact

fees at all. He went on to say what has really helped him come to that decision over time is having children, then having children that become house-buying age, and having children who want to raise his grandchildren in Brevard County; working through the process of buying a home is incredibly difficult with the price of housing and the interest rates; then throw in impact fees on top of that makes it almost impossible for many families; ultimately, some of those kids and families move away from Brevard, so that special interest that is being talked about are the children that are trying to get into a home; that special interest are families, young couples that get married and want to raise a family, so if that is the special interests being talked about, and that is what he is talking about, he supports them; and he thinks home buying needs to be made affordable. He pointed out in Tallahassee probably one of the most common things heard about is the need for more affordable housing, so he really does not like the idea of the larger impact fee study; the point about the cost return that staff has brought up is excellent; maybe the cost return is not really the way to go; talking about transportation and what is more equitable for Brevard residents, 50 to 70 percent of gas tax fees are paid for non-Brevard residents; the County has this huge income provider called I-95; it has a 72-mile long family; if the County really wants to raise money for transportation in a real effective way and look out for Brevard residents, maybe it should consider a tax revenue source that Brevard residents pay a very small percentage of, the folks passing through; and he would challenge anybody to the benefit to Brevard residents and how it could save them money and provide. He noted he is just not there; he respects others views and he understands them; but it is a burden on a lot of first-time homebuyers and families; he thinks it is probably kind of expensive to administer; the money is more difficult to expend because of the restrictions on it, so he is just not a fan; and that is an issue that, he thinks he was on the Commission in the '80s when the Board passed its first impact fees. He stated those numbers were very small then, and the restrictions of how it was spent even more so; but he thinks as those numbers have grown and the costs of buying homes have increased, it is too punitive for American's wanting to achieve the American dream.

Commissioner Goodson asked when the last time impact fees were raised or whatever.

Mr. Prasad replied 2001.

Commissioner Goodson stated the Board hears people say 30 years ago, so in 2001 they were raised.

Mr. Prasad advised that is when the current impact fee schedule the Board uses was implemented for all but education, yes.

Commissioner Delaney remarked she just wanted to give another opinion; while she respects where Commissioner Altman is coming from, she is of the opinion that the market dictates the home prices, and she honestly feels the real culprit for the unaffordable housing crisis has to do with homeowners insurance and interest rates; she was sitting in this room a few months ago when the Sherwood fight was going on; she was in that back row sitting next to somebody that she found out was a developer; he literally leaned over to her and said the County really needs to update its impact fees; and that really shook her that somebody who is a developer is actually sitting here telling her that Brevard County is so far behind. She pointed out it is going to take the whole community, it is going to take every piece of every interest to get Brevard County where it needs to be; it will take the public, the developers; it has to be fixed; and the County is so far behind, unless the State is willing to send the County a few billion dollars, which would be cool. She stated she does not see that happening; the County has already lost out on about 20-plus years of potential impact fees; with the explosion of Viera, the south end of the County, and all of these different areas, the Board has lost out on that money, and it can never get that back; she really feels passionately that the market is going to dictate how much

these homes are; if the homes are sitting, they will bring their prices down even if their impact fees go up, because at the end of the day, they want to sell their houses; and hopefully the Board can come to a resolution.

Commissioner Altman mentioned he thinks everyone hates taxes; by looking at taxes, the worst taxes are the ones that cannot be avoided, such as income taxes, property taxes, and impact fees; they cannot be avoided if a person wants a home; other consumption-based taxes, consumers can avoid them; they can adjust and they can alter, and they do not have to pay those, as they can kind of move their family budget around them; he puts this in the category that actually taxes really good behavior; and it is impossible to avoid.

Commissioner Delaney stated she wanted to make a motion to include going out for RFP for the comprehensive and for the Fire/EMS.

Chairman Feltner advised he thinks there was a suggestion that maybe that the County can go out for this, and as part of that RFP to say what it would cost in addition to this; and he asked if that is the way Commissioner Delaney wants to do it.

Commissioner Delaney replied affirmatively.

Chairman Feltner asked Mr. Abbate to say that one more time so the Board is clear on what the motion would be.

Mr. Abbate stated staff would expand the current draft of the RFP to include a second option, which would be a comprehensive study that would cover all impact fees as part of the study.

Commissioner Adkinson stated she seconded the motion.

The Board approved advertisement of a RFP for Fire/Rescue Facilities and EMS Facilities Impact Fee Update Study; approved a second option to expand the current draft of the RFP to include a Comprehensive Study covering all impact fees as part of the Study; appointed a Selection and Negotiation Committee consisting of Jill Hayes, County Budget Director, Billy Prasad, Interim Director of the Planning and Development Department; and Deputy Fire Chief Thomas Klein, Fire Rescue Department; and approved the Selection and Negotiation Committee to negotiate terms of the professional services contract and bring it back to the Board for its consideration.

Result: Approved

Mover: Katie Delaney

Second: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, and Feltner

Nay: Altman

Chairman Feltner stated to be clear, that is just an option, and the Board is going to have to decide again.

J.1. Resolution, Re: Dissolving the South/Central Brevard Parks and Recreation Advisory Board and Creating the South Brevard Parks and Recreation Advisory Board and the Central Brevard Parks and Recreation Advisory Board

Ian Golden, Parks and Recreation Director, stated the Item before the Board is a request to consider adoption of a resolution to dissolve the South Central Parks and Recreation Advisory Board and create two new advisory boards, a South Parks and Recreation Advisory Board and

a Central Parks and Recreation Advisory Board; this is following a request or direction from the January 14, 2025, Commission meeting for this action; attached to the Agenda Item is a resolution rescinding the two Resolutions that created that combined board, as well as creation of the two new boards; it allows for the membership of both boards to be seven members; the South Board will be consisting of three members appointed by District 3, two members appointed by District 4, and two from District 5; and the Central Board's recommendation is five members from District 2, two members from District 1, and those allocations of membership were based on Parks facilities and services. He pointed out the resolution also aligns both advisory boards with the section of County Code regarding the uniform advisory boards.

Commissioner Adkinson stated she is excited that District 3 gets to have a voice again.

Sandra Sullivan stated she just wanted to point out that the County had a referendum in 2000 and a referendum in 2006 for three parks, so they are all separate; this should have never been combined in the first place, legal should have caught that, in her opinion; she wants to give kudos to District 2 for bringing this forward; this is awesome to have the separate boards; and she would also ask the Commission to consider restoring and allowing County advisory boards to meet on a more frequent basis, now they are quarterly. She went on to say there is not a lot of work, especially for the budget workshop board, but also such boards as this; she would like consideration of other changes such as alternate members so they can more easily reach quorum, and enforcing more readily the term limits on the boards; she asked the Board to review the changes that were made as they were very unfavorable, which upset a lot of people in the County; it is essentially shutting down the voice of the people; and these advisory boards were created with the intent with a desire, they are Department of Government Efficiency (DOGE). She noted she also heard of a request by the budget workshop board being told that they have to pay for records requests; when these boards make records requests, she would encourage the Board to also make the change that they are exempt, because that is their job; they are doing DOGE; this is part of what DOGE is, these advisory boards; and when the County shuts down the people, their voices, and obstructs them from having records, that is not transparency and efficiency in this County.

The Board adopted Resolution No. 25-016, dissolving the South/Central Brevard Parks and Recreation Advisory Board and creating the South Brevard Parks and Recreation Advisory Board, creating the Central Brevard Parks and recreation Advisory Board; and approved the Board to appoint new members for each respective Advisory Board as designated within the Resolution.

Result: Adopted

Mover: Katie Delaney

Second: Thad Altman

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.2. Adoption, Re: 2025-2035 Transit Development Plan for Space Coast Area Transit

Terry Jordan, Transit Services Director, stated this is for the transit development plan for the Fiscal Year 2025-2035; this is a plan that is required by the Florida Department of Transportation (FDOT) in order for Transit Services to receive State funds; it is a 10-year plan that typically assesses the public transportation needs and gives information on what the County needs to do in the following years; a major update is required every five years with annual updates for the years in between; the overall document is about 218 pages, so he will give a quick synopsis of the overall document itself; and also any major service changes that are being requested have to be in this plan. He continued by saying the purpose of this plan, there are some elements, and one of the elements is the public engagement and

stakeholder outreach; as the Board can see on the screen, there is numerous outreaches, which garner a total of over 1,000 participants, which include public workshops, stakeholder interviews, and rider surveys of passengers who utilize the service; this next slide shows the common themes from the outreach that was completed to include better sidewalks, increases in stop amenities, more frequent service, and more direct routes for individuals to get to their destinations; and the Board will also see the riders requests and how many destinations and origins for the typical passengers utilizing the service. He commented the proposed service changes for the near-term and long-term are listed on this slide to include options for various routes throughout the entire County; once again, this is a planning document for any major service improvements should they be implemented; staff is not committed to anything specifically, but if there is a need to implement any of the services, it has to be included in this document; and with that, he asked that the Board to accept and approve the Transit Services Plan.

Commissioner Delaney expressed her appreciation to Mr. Jordan for making this presentation; she stated when she was on the campaign trail, one of the surprises was how much people care about transit; this was something she asked him to put together for the Board, because she knows there are people out there who care about this; and she appreciates Mr. Jordan taking the time and putting this out for the public.

Sandra Sullivan stated that is great, a five to 10-year plan, but there is not even a five-year plan for the County; there is a department that has one; that is awesome, so maybe the Board could take a cue from that; reading the plan, she has an objection for one of the things; it is to plan to access a range of fleet electrification options, including hybrid, electric, and alternative fuel vehicles to gradually transition to part of the fleet to cleaner technologies; again, Department of Government Efficiency (DOGE), as the County needs to look at the cost benefit analysis when it is making a massive change like that; and it needs to analyze what the additional cost that, that is going to cost for essentially a loss liter item, this is in the County. She added, in previous Transportation Planning Organization (TPO) meetings this question was brought up, and the indication at that time, which was not long ago, maybe eight months ago, they said they were not going to move to electric; these vehicles are much more expensive and has much more maintenance; Waste Management uses natural gas; she asked electrification just because of Green New Deal; she remarked no, to do a cost benefit analysis before the County makes a massive change like that; and it will make this department be much more expensive. She explained the other thing she would like to see is unification of fees for municipalities; there are some municipalities paying \$85,000 for a bus shelter with big belly, and then there are others like Satellite Beach getting it for free, so the Board picks and chooses based on who its friends are, who is going to get what; and it should be made fair across the County on what its Policies are, or what it charges for what as a department.

The Board approved and adopted the 2025-2035 Transit Development Plan for Space Coast Area Transit for submittal to the Florida Department of Transportation (FDOT).

Result: Approved

Mover: Thad Altman

Second: Kim Adkinson

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

J.3. Approval, Re: Letter to Florida Department of Transportation (FDOT) Requesting Reevaluation of Project no. 450632-1 (Pedestrian Hybrid Beacon on SR A1A between Hidden Cove Drive and Sea Dunes Drive)

Commissioner Adkinson advised it came to her attention that FDOT is pretty deep in the process of creating a pedestrian hybrid beacon down in the South Beaches; they did a study that determined it was necessary; it was done in 2021; after that study the area was designated as a State area of critical concern; the letter she is requesting the Chairman sign, basically the TPO board at the last meeting signed a very similar letter, that FDOT reevaluate their current design for proposal to something more in keeping with the area of critical concern, because one of the things that is supposed to be done down there is enhance the natural scenic resources to promote the aesthetic benefits of the natural environment; and the County is also supposed to ensure that development is compatible with the unique characteristics of the Brevard barrier island. She provided pictures to the Board showing what the beacon is going to look like; she stated aesthetically this does not enhance a lot; along with the project, besides the beacon, is a few feet of sidewalk, some lighting enhancements, which they said is going to be wildlife sensitive, and pedestrian crossing signs, the ones that say 'Pedestrian Crossing the next .5 miles'; and she is asking that the Board ask FDOT to reevaluate this so it is a little more in keeping with what is going on down there.

Chairman Feltner asked if Commissioner Adkinson had met with Kevin Marquez at FDOT yet.

Commissioner Adkinson replied no.

Chairman Feltner stated he strongly suggests that she have a meeting with him; he is willing to come from Deland to her office probably, make a day of it in Brevard, and see other Commissioners; he thinks he is a good guy, and he understands the pedestrian crosswalks; he does not have a problem with Commissioner Adkinson's letter today; but he thinks Mr. Marquez is going to be the quickest path.

Commissioner Delaney asked Commissioner Adkinson if she would not mind, she received an email from one of her constituents; she thinks they sent it to all of the Commissioners; they were concerned about this; she asked if Commissioner Adkinson would not mind letting the Commissioners know if she had seen multiple concerns, or was that the only one.

Commissioner Adkinson replied she has received multiple emails and telephone calls regarding it; and for some reason the word started getting out just recently, so everybody has been contacting the office with concerns.

Commissioner Delaney asked for it or against it.

Commissioner Adkinson responded most against it; there are a couple who have been in support of it; there were a couple of accidents down that way over the last couple of years; but most people are against the intrusion of such a big arm, not necessarily against pedestrian safety.

Chairman Feltner advised and not for nothing, he is sure that it will be a lot cheaper.

Commissioner Adkinson pointed out it is \$1.3 million; and if she may also say, it is just getting two gated neighborhoods across A1A to their private beach accesses.

David Vreeland commented he was the one who emailed the Board; it mentions in this study that there was a fatality crossing A1A; she was a friend of his; it shook up his entire community;

and he took it upon himself to call FDOT requesting some kind of mitigation to help the residents get across the road safely. He went on to say if one stands traditionally where they cross the road and look to the left like a good child was always taught to look both ways, it is a slight curve on A1A, and there is a foliage, so a person can look left and right and start to cross, then suddenly there is a car right there; he thinks that is what happened to Marilyn; she had a visual impairment that did not help matters; nevertheless, it killed her; and FDOT said to him it was going to take a long time, and that the chances were fairly slim that anything could be done about it, because there are a lot of other projects they have going. He stated a year and one-half after Marilyn died, another friend of his, at the same spot, was hit and killed; his name was Dave Clark, a nice man; within a day of his death, he does not remember if it was before or after, a bicyclist was hit in the same spot, and was killed; he can sympathize with his neighbors who have sent the Commissioners that they do not like the way it looks, he does not either; but he asked for God's sake, if it is not more important to save lives than to bother people's aesthetic sense of their surroundings; this is not something they want to change; the other kinds of crossings with the blinking, yellow lights and so forth, traffic ignores that so very often; and believe him, very often the traffic is going a lot faster than 45 miles per hour. He pointed out it does not give a person much time to make a mistake; he will leave the Board with that; and he prays it will forget about sending a letter to FDOT.

Commissioner Altman advised this is a huge issue; in Satellite Beach they had Sophia Nelson who was 12 years old tragically killed crossing A1A; that was after the pedestrian crossover was installed; the actual crossovers can be dangerous if they do not know how to use them; they were confusing with all of the clutter, so he agrees with what Mr. Vreeland is saying, the County has to make crossing A1A safer; he lives on A1A; and one of the joys he has is walking the beach and having that safe crossing. He noted it is probably healthy to take a look at options to make sure that the County gets the best possible solutions; it was so controversial when Sophia passed that there became a bill in the legislature, it did not pass, trying to address these design issues; maybe this will be an opportunity for the Board to work with its Transportation, Planners, and staff to maybe put something in even better; he did notice, and he wanted to say, in Sebastian there are some pedestrian crossovers that they have there that are really nicely done; most of the lights and attention getter is embedded in the concrete; it is not intrusive; and it does seem to get ones attention more. He stated one of the problems he thinks of these design standards that are part of the National Transportation Safety Code, and it kind of limits the County's engineers and designers ability to be creative and innovative; maybe this is an opportunity to do something unique and to set some precedent; he reiterated he supports what Mr. Vreeland is saying; but the County should really take a look. He pointed out he is committed to making this happen, and maybe the County can do something even better than the designs that it is seeing; he appreciates the ones in the northern part of the beaches, north of Fifth Avenue; but there is a national debate, even on the floor of the House, on these design standards.

Commissioner Delaney stated Commissioner Altman said that so beautifully, and that is exactly how she feels.

The Board executed and approved sending a Letter to FDOT requesting reevaluation of Project No. 450632-1 (Pedestrian Hybrid Beacon on SR A1A between Hidden Cove Drive and Sea Dunes Drive).

Result: Approved

Mover: Kim Adkinson

Second: Katie Delaney

Ayes: Delaney, Goodson, Adkinson, Feltner, and Altman

L.3. Reports, Re: Commissioner Katie Delaney, District 1

Commissioner Delaney stated she wanted to give updates on some of the stuff that she has been up to the past couple of weeks; she had her first Central Florida Expressway (CFX) meeting, and a shout out to them; they run a great meeting; there is not much to report in regards to Brevard County; and most of the stuff that they speak on has to do with more of the central areas. She went on by saying that later that day was the Transportation Planning Organization (TPO) meeting, most of the Commissioners were there, so this is more for the public; some of the things discussed were about the road diets, meaning like shrinking of the lanes and things like that; it was pretty apparent that all of the elected official around that table were on the same page that he or she probably would like to see some different ideas coming about; there was a pretty robust conversation about public participation about getting the public more involved in the design and what not of the County's roads; something in her District that gets talked about a lot is even though it is outside of her District, which is Clearlake Road; and it is always a topic of conversation. She remarked luckily when she was driving through Lake Mary, she was on Highway 46, and the road that they were repaving and redoing there was really nice in her opinion; there were not harsh curbs and things like that, even though there were other safety things; and that is what she would like to see moving forward in some of Brevard County's projects. She expressed her appreciation to the North Parks and Ian Golden, Parks and Recreation Director, for pulling everybody together; they had a meeting with North Parks and it was great getting to meet everybody; they do such a great job maintaining the North Brevard Parks; she was able to go on a tour at the Supervisor of Elections; the Supervisor of Elections runs a tight ship; the Board should feel really good about its elections in Brevard County; and he won a national award recently. She commented Eastern Central Florida Regional Planning Council had their yearly awards, so there was not really much to report from that; but hopefully at the next meeting she will have more of a report to bring back. She noted she did want to bring up something to the Board; it was kind of talked about at the budget workshop; but she wanted to bring up how the County does public participation at the workshops; when the Board talked at the workshop, nobody was onboard with talking after each Item, which she was wondering if the Board could compromise to letting people speak at the beginning and the end, because if somebody comes prepared with a speech, it would be nice to give them the opportunity to say their peace and move on with their day if they are not able to stay for the whole three or four hours until the end of the meeting; that is something that happened to her personally last year; she would like to give them the opportunity to speak at both, because if people choose to sit through the entire meeting, it would be nice to give them the respect to let them say their thing that they prepared; maybe they would have further thoughts after hearing the presentation; and she asked if there was any Board support for that.

Chairman Feltner asked if Commissioner Delaney is saying both, one, or the other.

Commissioner Delaney replied ideally both.

Commissioner Altman remarked he understands the Board does need a place for public participation, but this is the opportunity for the Board, and individual Commissioners, to hear from staff and the complexities of the County's budget; the Board did not even get through, or even halfway through; the Board maybe ought to focus time for the Board, and then maybe some other time for public input, because he just worries it will bog the Board down; actually, the Board did not have that many questions, as he or she can ask staff personally; but he sees that as a technical briefing, not as a necessary public hearing, as an opportunity to hear the nitty-gritty, technical components of the budget, and hear the requests of the Constitutional Officers.

Commissioner Delaney explained she agrees with that; it is really the time for departments to come to the Board to tell it what their needs are and whatnot; but she also feels like a huge piece the Board is missing is taking into account the public input to the budget; at the last meeting there were only two public speakers; she does not know how much time it will actually take up; this is something near and dear to her heart that she ran on and feels passionate about is bringing the public into the conversation of how the County is operating, because some people talk about the people's apathy, the apathy came from not feeling heard; she is sitting here right now because the public felt like they were not heard and the things that she is passionate about; and that is why her District got behind her, because they finally saw someone they felt like would listen to them. She stated she just feels like if she gives up on this message now, she will not be staying true to her word; but she can compromise on, before, or after if that is something that the Board would do.

Chairman Feltner stated he thinks that is something the Board will ponder a little bit longer here.

Commissioner Goodson stated it is nice having something on the Agenda that one does not even have to speak to, yet get a 5:0 vote, so thanks so much.

L.5. Reports, Re: Commissioner Kim Adkinson, District 3

Commissioner Adkinson commented she attended her first Indian River Lagoon National Estuary Program meeting; they elected her to be their secretary; most of it was so scientific and it is going to take her a while to figure out all of the stuff that they do; but one of the things she thought was pretty interesting was a presentation called runoff to resilience smart watersheds; basically, the idea is to use ponds near the Indian River Lagoon (IRL) to help with flood management and filtering water before it gets back into the Lagoon; they are doing a five-year pilot program, which is privately funded; and the reason she thinks that is interesting is because most of these ponds are going to be located in Brevard, just naturally that is where they are, so she thought that was pretty interesting. She mentioned she will be attending the Lagoon Champion Award Celebration, which will be honoring Dr. Duane De Freese, which is on February 28, 2025; on February 7, 2025, a couple of her staff and her went and toured Promise in Brevard; if one does not know what it is, he or she should check it out as it is pretty inspiring; they also had a fundraiser where she bought a purse she does not need; but Promise is a nonprofit which provides housing and a lot more for young adults with disabilities in the community; they get a sense of independence, inclusivity, and some work skills; she went there several years ago, not long after they opened to check it out for a place for her great niece; but now that it is complete and the residents are there, it is pretty inspiring to go to.

L.6. Reports, Re: Commissioner Thad Altman, District 5

Commissioner Altman stated he was at the Transportation Planning Organization (TPO) and he was able to attend the celebration of life; the County lost an amazing public servant who was a remarkable Brevard County citizen, Paul Gougelman; Commissioner Delaney is going to love the East Central Florida Regional Planning Council because of the friends he has made in that organization, and one of them was Paul Gougelman; they served together there in the '80s; he was the city attorney for numerous cities, the TPO attorney, and attorney for the State TPO; one meets a lot of people in this process; Paul Gougelman was right at the top; and he was an amazing, compassionate, and giving human being who will be sorely missed. He went on to say this is almost the 100th day anniversary, he has been careful not to give too many reports, but one of the more common questions he gets from the public is how he likes to be back on the Commission; he was here eight years, leaving for over 20 years in the State, and coming back here; he wants to say that he loves it; he loves the Commission, members, and this is a

remarkable Board with remarkable people; every one of the Commissioners has something unique to offer; he is enjoying it; and his first 100 days have been very positive. He advised he is really enjoying working with the staff; it is heartening for him to know having been here in the '80s, and his predecessor goes back to the '50s when he first ran, to see how far the County has come; this is a great County; it is probably the only local government, certainly of its size, that when one picks up their phone and calls County Government, that someone answers the telephone; and he wants to give a call out for those who really are accessible to the public that Brevard is very open and accessible. He concluded by saying he knows there has been a lot of talk about Department of Government Efficiency (DOGE) in the State and on the Federal level, which is great; he loves Elon Musk; but he wants to point out that he believes in that Jeffersonian principle of government closest to the people governs the best; Brevard County government is incredibly efficient; he found this from a lot of experience that a lot of times people look at what is happening on a federal level and then they try to apply that same paradigm to local government; as a result, it creates a tremendous amount of harm to local government that can actually impede the many good things, such as efficiency and providing services to the people, that one has to be careful not to apply the same filters to the local government that are applied to a very large, ominous, and distant Federal government that does need to be trimmed down; he does not think there is any coincidence that a lot of those that are pushing DOGE are talking about the money that is saved to put it down to local and State government; as a matter of fact, President Trump wants to do away with the Department of Education; he wants to take the money and give it right down to the states; and when talking about giving it to the states, one is basically talking about giving it to school boards, so Brevard is not a part of that problem, it needs to continue what it is doing, and maybe work hard to sell the message showing and demonstrating to the public how it is providing incredible services and saving them money. He noted that is first 100-day report; he is really enjoying working with this Board and the staff; and it is a great honor to be here.

Commissioner Goodson stated he could not top Commissioner Altman if he tried; and it is the best BS he ever heard.

L.7. Reports, Re: Commissioner Rob Feltner, District 4, Chairman

Chairman Feltner noted the Board sure appreciates positive comments. He stated he has a couple of things; first, Ian Golden, Parks and Recreation Director, is in the box; the Veteran's reunion is coming up in Wickham Park; he thinks that is a very important community event; and Mr. Golden has something.

Mr. Golden advised after some research, the County does have the ability to request to see if it could figure out a way to help Veterans from out of County who do not have access to the resident fees for camping to see if it can provide a discount; and after research, staff found that in the Ordinance in the County's Code of Ordinances, Chapter 78, under Parks and Recreation Fees, there is language that allows the camping fees to be waived from time-to-time by the Department Director, so after discussion, and after conversations with the Commissioner, staff is looking at putting in place for this event a 25 percent discount for camping fees for the Veterans for that traveling wall event.

Chairman Feltner expressed his appreciation to Mr. Golden; he stated that is a great community event; the Board had kind of gone through the exercise of trying to appropriate some monies that were left in the Tourist Development Council (TDC) for some of the smaller events that kind of fell through the new category of what qualifies and what does not; Commissioner Altman and he each came up with two, so he is going to amend his prior request, he would like to have another crack at this, because he thinks these are, again, good community events; Commissioner Altman put Field Manor and also Green Gables; he had put

Native Rhythms that is in Wickham Park, and also the Melbourne Art Show; and both are free events, open to everybody, and they do not exclude anybody. He mentioned he would like the rest of the Board, maybe by the next Commission meeting, to come up with two, not to exceed \$20,000, and it has another crack at this; that is the Commissioners opportunity; if he or she does not, the Board will move on without him or her; and he asked if that is fair.

Upon consensus of the Board, the meeting adjourned at 10:19 a.m.

RACHEL SADOFF, CLERK

ROB FELTNER, CHAIRMAN
BOARD OF COUNTY COMMISSIONERS
BREVARD COUNTY, FLORIDA

As approved by the Board on April 8. 2025.