



Regular

Brevard County Board Of County Commissioners Governing Board Of The Brevard Mosquito Control District Governing Board Of The Barefoot Bay Water And Sewer District

2725 Judge Fran Jamieson Way
Viera, FL 32940

Agenda

Tuesday, October 25, 2022

If you wish to speak to any item on the agenda, please fill out a speaker card. Persons addressing the Board shall have three minutes to complete his/her comments on each public hearing agenda item for which he/she has filled out a card.

The Board of County Commissioners requests that speakers appearing under the Public Comment section of the agenda limit their comments and/or presentations to matters under the Board's jurisdiction. It is the responsibility of the Chair to determine the time limit on comments under Public Comment and other agenda items that are not Quasi-Judicial Public Hearings. In Quasi-Judicial proceedings, fifteen (15) minutes shall be allowed for applicants and five (5) minutes for other speakers.

- A. CALL TO ORDER 9:00 AM**
- B. INTENTIONALLY OMITTED**
- C. PLEDGE OF ALLEGIANCE: Commissioner Kristine Zonka, Chair, District V**
- D. MINUTES FOR APPROVAL: February 17, 2022 Special; September 1, 2022 Zoning**
- E. RESOLUTIONS, AWARDS AND PRESENTATIONS**
 - E.1. A Resolution acknowledging National Veterans Small Business Week of the Florida Association of Veteran Owned Businesses - District 4**
 - E.2. A Resolution acknowledging The Space Coast Community for its recognition by the Association of Defense Communities and USAA as a 2022 Great American Defense Community - District 4**
- F. CONSENT AGENDA (The entire Consent Agenda will be passed in one motion to include everything under Section F.)**

Development and Environmental Services Group

Natural Resources Management

- F.1.** Save Our Indian River Lagoon Contingency Fund Request for the City of Cocoa J and K Septic to Sewer Project
- F.2.** Save Our Indian River Lagoon Time Extension Request for the City of Cocoa Beach Golf Muck Dredging Project (District 2)
- F.3.** Florida Department of Environmental Protection Grant WG052 - South Central Zone C Septic-to-Sewer
- F.4.** Restoration of Engineered Dunes in South Beaches post Hurricane Ian
- F.5.** Resolution to adopt the North Merritt Island Hydrologic and Hydraulic Study and Stormwater Model.

Planning and Development

- F.6.** Acceptance, Re: Binding Development Plan with William and Jeanette Gonedridge (District 1)
- F.7.** Legislative Intent and Permission to Advertise Amendments to Chapter 22, Brevard County Code of Ordinances RE: Contractor Licensing
- F.8.** Board Approval RE: Temporary 90-day Waiver of Window and Door Building Permit Fees for Repair of Hurricane Ian Damage

Public Works Department

- F.9.** Approval, Re: Utility Easements from Vaquero Mims Partners, LP, for O'Reilly Auto Parts - District 1.
- F.10.** Adopt Resolution and Release Performance Bond: Bridgewater Central at Viera Subdivision - District 4
Developer: WCI Communities, LLC and The Viera Company

Utility Services Department

- F.11.** Approval of Change Order for Payment of Emergency Invoice to L7 Construction, Inc. for 18-inch Sewer Line and Manhole Repairs (District 4)

Community Services Group

Parks and Recreation Department

- F.12.** Approval, Re: License Agreement for access across Environmentally Endangered Lands (EEL) Program managed lands at Fox Lake Sanctuary - District 1

Public Safety Group

Fire Rescue

- F.13. Board approval to purchase a replacement fire engine due to accident loss

County Manager

- F.14. Appointment(s) / Reappointment(s)
- F.15. Revision of BCC-25 Policy, Procurement

Miscellaneous

- F.16. Bill Folder
- F.17. Resolution recognizing Ann McReynolds Bush's 100-year birthday. - District 1

G. PUBLIC COMMENTS

H. PUBLIC HEARINGS

- H.1. Public Hearing regarding Merit System Policy II, Pay Plan Changes
- H.2. Ordinance Amending Chapter 62, Article VI, Re: Sewer Lift Stations, Sewer Vacuum Stations, and other Water and Sewer Utility Infrastructure Elements. (first reading)

I. UNFINISHED BUSINESS

- I.1. Legislative intent and permission to advertise an amendment to the Brevard County Code of Ordinances modifying Chapter 106, Brevard County Code, setting maximum rates for towing services, providing for a customer bill of rights, and establishing a wrecker operator rotation system.
- I.2. Allocation of American Rescue Plan Act (ARPA) 2nd Tranche funds to qualified expenditures including Infrastructure, Negative Economic Impacts, Public Health, and Revenue Replacement
- I.3. Review of Draft Merritt Island Redevelopment Agency Plan Revision

J. NEW BUSINESS

Development and Environmental Services Group

- J.1. Re-Appointment of Members and Alternates to the Save Our Indian River Lagoon Citizen Oversight Committee and Permission to Advertise for Volunteers to Fill Vacant Seats.
- J.2. Authorization from the Board on Improvements at the Ritch Grissom Memorial Wetlands

Miscellaneous

- J.3.** Requesting the Attorney General's Office to issue an opinion regarding whether county commissioner members of the Value Adjustment Board must recuse themselves from hearing petitions concerning county-owned or county-managed properties.

Add Ons

- J.4.** RESOLUTION: A resolution declaring that it is in the public interest to have hurricane debris removed from public and private road right of ways in Brevard County, authorizing the Solid Waste Management Director to request that FEMA approve the removal of debris from these areas.

K. PUBLIC COMMENTS

L. BOARD REPORTS

- L.1. Frank Abbate, County Manager
L.2. Morris Richardson, County Attorney
L.3. Rita Pritchett, Commissioner District 1
L.4. John Tobia, Commissioner District 3
L.5. Curt Smith, Commissioner District 4, Vice Chair
L.6. Kristine Zonka, Commissioner District 5, Chair

In accordance with the Americans with Disabilities Act and Section 286.26, Florida Statutes, persons needing special accommodations or an interpreter to participate in the proceedings, please notify the County Manager's Office no later than 48 hours prior to the meeting at (321) 633-2010.

Assisted listening system receivers are available for the hearing impaired and can be obtained from SCGTV staff at the meeting. We respectfully request that ALL ELECTRONIC ITEMS and CELL PHONE REMAIN OFF while the County Commission is in session. Thank You.

This meeting will be broadcast live on Space Coast Government Television (SCGTV) on Spectrum Cable Channel 499, Comcast (North Brevard) Cable Channel 51, and Comcast (South Brevard) Cable Channel 13 and AT&T U-verse Channel 99. SCGTV will also replay this meeting during the coming month on its 24-hour video server nights, weekends, and holidays. Check the SCGTV website for daily program updates at <http://www.brevardfl.gov>. The Agenda may be viewed at: <http://www.brevardfl.gov/Board Meetings>

In accordance with BCC-97 Section G.1 the agenda shall provide a section for public comment limited to thirty (30) minutes following approval of the consent agenda during each Regular County Commission Meeting. The purpose of public comment is to allow individuals to comment on any topic relating to County business which is not on the meeting agenda. Individuals delivering public comment shall be restricted to a three-minute time limit on their presentation. During this thirty (30) minute segment of public comment, speakers will be heard in the order in which they turned in a pink card asking to be heard. Any speaker not heard during the first thirty minute segment will be heard during a second public comment segment held at the conclusion of business specified on the regular Commission agenda. Individuals may not speak under both the first and second public comment period. With the exception of emergency items, the Board will take no action under the Public Comment section, but can refer the matter to another meeting agenda or request a staff report.

Any invocation that may be offered before the official start of the Commission meeting shall be the voluntary offering of a private citizen, to and for the benefit of the Commission. The views or beliefs expressed by the invocation speaker have not been previously reviewed or approved by the Commission, and the Commission is not allowed by law to endorse the religious beliefs or views of this, or any other speaker.



old

BREVARD COUNTY BOARD OF COUNTY COMMISSIONERS ON 2022-10-25 9:00 AM -
REGULAR

2725 Judge Fran Jamieson Way
Viera, FL, 32940
Regular Agenda
Tuesday, October 25, 2022

IF YOU WISH TO SPEAK TO ANY ITEM ON THE AGENDA, PLEASE FILL OUT A SPEAKER CARD. PERSONS ADDRESSING THE BOARD SHALL HAVE FIVE MINUTES TO COMPLETE HIS/HER COMMENTS ON EACH PUBLIC HEARING AGENDA ITEM FOR WHICH HE/SHE HAS FILLED OUT A CARD.

THE BOARD OF COUNTY COMMISSIONERS REQUESTS THAT SPEAKERS APPEARING UNDER THE PUBLIC COMMENT SECTION OF THE AGENDA LIMIT THEIR COMMENTS AND/OR PRESENTATIONS TO MATTERS UNDER THE BOARD'S JURISDICTION. IT IS THE RESPONSIBILITY OF THE CHAIR TO DETERMINE THE TIME LIMIT ON COMMENTS UNDER PUBLIC COMMENT AND OTHER AGENDA ITEMS THAT ARE NOT PUBLIC HEARINGS.

A. CALL TO ORDER 9:00 AM

B. INTENTIONALLY OMITTED

C. PLEDGE OF ALLEGIANCE: Commissioner Kristine Zonka, Chair, District V

D. MINUTES FOR APPROVAL: February 17, 2022 Special; September 1, 2022 Zoning

E. RESOLUTIONS, AWARDS AND PRESENTATIONS

E.1. 5200 A Resolution acknowledging National Veterans Small Business Week of the Florida Association of Veteran Owned Businesses - District 4

It is requested the Board approve a Resolution recognizing Veterans Small Businesses week and the Association

Legislation Text

2022 FAVOB.pdf

E.2. 5201 A Resolution acknowledging The Space Coast Community for its recognition by the Association of Defense Communities and USAA as a 2022 Great American Defense Community - District 4

It is requested the Board approve a Resolution recognizing The Space Coast Community

Legislation Text

2022 EDC Space Coast.pdf

F. CONSENT AGENDA

(The entire Consent Agenda will be passed in one motion to include everything under Section F.)

Development and Environmental Services Group

Natural Resources Management

- F.1. 5139 Save Our Indian River Lagoon Contingency Fund Request for the City of Cocoa J and K Septic to Sewer Project

It is requested the Board authorize a \$545,373 funding increase for the Zones J and K Septic to Sewer Project

Legislation Text

SOIRL Cocoa Request Letter.pdf

- F.2. 5145 Save Our Indian River Lagoon Time Extension Request for the City of Cocoa Beach Golf Muck Dredging Project (District 2)

It is requested the Board authorize the Chair to execute Amendment 1 to the Save Our Indian River Lagoon Agreement (SOIRL 20-168) with the City of Cocoa Beach extending the completion date to December 31, 2027.

Legislation Text

Cocoa Beach Golf Muck A029

Cocoa Beach Golf Muck Amendment 1

- F.3. 5207 Florida Department of Environmental Protection Grant WG052 - South Central Zone C Septic-to-Sewer

It is requested that the Board of County Commissioners 1) authorize the Chair to execute this grant contract; 2) authorize the County Manager to execute any future amendments to this contract; and 3) approve related budget change requests.

Legislation Text

Map of South Central Zone C

A029 WG052.pdf

FDEP WG052 Grant Agreement.pdf

F.4. 5208 Restoration of Engineered Dunes in South Beaches post Hurricane Ian

It is requested that the Board authorize the following: 1) advertisement of the South Beaches engineered dune restoration for a reduced two week bid period and award of contracts to the lowest responsive bidders; 2) the County Manager to execute all contracts and task orders in excess of \$100,000 including construction & maintenance, engineering, and environmental services necessary to complete the projects; 3) use of County owned/managed land for construction access 4) staff to seek FEMA and State reimbursement and 4) associated budget change requests.

Legislation Text

photos post Ian South Beaches.pdf

F.5. 5209 Resolution to adopt the North Merritt Island Hydrologic and Hydraulic Study and Stormwater Model.

Adopt the Resolution accepting the North Merritt Island (NMI) Hydrologic and Hydraulic Study (HHS) and Model (Model) for use in the NMI Area in accordance with Chapter 62, Article X, Division 5, entitled Floodplain Protection.

Legislation Text

NMI HH Resolution.pdf

NMI_H&H_ModelingStudyReport_2022_0630_Final-S&S.pdf

NMI_H&H_ModelingStudyExhibits_2022_0630.pdf

NMI_H&H_ModelingStudyAppendices_2022_0630.pdf

Planning and Development

 F.6. 5141 Acceptance, Re: Binding Development Plan with William and Jeanette Gonedridge (District 1) 

Planning and Development

In accordance with Section 62-1157, it is requested that the Board of County Commissioners accept, and the Chair sign, the Binding Development Plan.

Legislation Text

BDP to be Recorded

Supporting Documents

F.7. 5206 Legislative Intent and Permission to Advertise Amendments to Chapter 22, Brevard County Code of Ordinances RE: Contractor Licensing

Board approval of legislative intent and permission to advertise amendments to Chapter 22, Brevard County Code of Ordinances, in order to comply with revised statutory

requirements regarding local occupational licensing pursuant to the passage of HB 735 (2021).

Legislation Text

Attachment A Final.xlsx

HB 735 Text.pdf

- F.8. 5210 Board Approval RE: Temporary 90-day Waiver of Window and Door Building Permit Fees for Repair of Hurricane Ian Damage

It is requested that the Board of County Commissioners consider a 90-day temporary waiver of permit fees for window and door building permits in order to assist with recovery efforts related storm damage caused by Hurricane Ian.

Legislation Text

Public Works Department

- F.9. 5140 Approval, Re: Utility Easements from Vaquero Mims Partners, LP, for O'Reilly Auto Parts - District 1.

Public Works Department

It is requested that the Board of County Commissioners approve and accept the attached Utility Easements.

Legislation Text

OReilly Agenda Documents.pdf

- F.10. 5147 Adopt Resolution and Release Performance Bond: Bridgewater Central at Viera Subdivision - District 4
Developer: WCI Communities, LLC and The Viera Company

Public Works Department

In accordance with Section 62-2844(b), it is requested that the Board of County Commissioners adopt the attached Resolution and authorize the Chair to sign the Resolution releasing the Contract and Surety Performance Bond dated July 7, 2020 for the above referenced project.

Legislation Text

Bridgewater-ContractBond_ADA.pdf

BridgewaterCentral_Resolution_10102022_ADA.pdf

Utility Services Department

- F.11. 5125 Approval of Change Order for Payment of Emergency Invoice to L7 Construction, Inc. for 18-inch Sewer Line and Manhole Repairs (District 4)

It is requested that the Board approve a change order for payment to L7 Construction, Inc. for their efforts per an Emergency Purchase Order (EPO) in the amount of \$212,243.92 for sewer repairs on North Wickham Road and Business Center Boulevard, near Deer Lakes Drive.

Legislation Text

Emergency Repair Invoice-CO.pdf

Community Services Group

Parks and Recreation Department

F.12.5142 Approval, Re: License Agreement for access across Environmentally Endangered Lands (EEL) Program managed lands at Fox Lake Sanctuary - District 1

It is requested that the Board of County Commissioners approve and authorize the Chair to execute a License Agreement that allows Mr. Carl Wasileski to access his property through the EEL Program managed Fox Lake Sanctuary.

Legislation Text

WASILESKI-FLS Property Access License Agreement 07 19 22.pdf

WASILESKI AO-29 CO ATT RISK.pdf

Public Safety Group

Fire Rescue

F.13.5190 Board approval to purchase a replacement fire engine due to accident loss

Request Board approval to use Fire Rescue Assessment Reserve Capital Funding to purchase a replacement fire engine. It is also requested the County Manager or designee be delegated approval authority for any budget change requests or other administrative actions required to purchase the replacement.

Legislation Text

22-23 Sutphen Quote (4) Engines.pdf

County Manager

 F.14.5146 Appointment(s) / Reappointment(s) 

It is requested the Board of County Commissioners approve the District appointment (s) / reappointment(s). The Board's approval of this item will acknowledge the District Commissioner appointment(s) and approve at-large appointment(s).

Legislation Text

D3 Alexander Rumsey Investment Comm ReAppt.pdf

D3 Ben Glover Planning Zoning ReAppt.pdf

D3 Charles Hardin PR So Advisory Board ReAppt.pdf

D3 Lynn Herndon Art in Public Places ReAppt.pdf

D3 Mike Jaffe Bldg Const Comm ReAppt.pdf

D3 Theresa Barger PR So Adv Board ReAppt.pdf

D3 Peter Fusscas Health Facilities Authority ReAppt.pdf

D3 Kevin Gholston Citizen Budget Review ReAppt.pdf

F.15. 5189 Revision of BCC-25 Policy, Procurement

It is requested the Board of County Commissioners adopted the proposed revisions to BCC-25, Procurement.

Legislation Text

BCC-25 revised 10 14 2022 Clean Copy.pdf

BCC-25 revised 10 14 2022 Underlined.pdf

Miscellaneous

 F.16. 5199 Bill Folder 

Acknowledge the receipt.

Legislation Text

Exhibit 1 - D1 Finline Invoice 222494.pdf

Exhibit 2 - D1 Culligan Invoice 99283.pdf

Exhibit 3 - D2 DEXimaging Invoice AR8375803.pdf

Exhibit 4 - D5 Purchasing Card Recon Report dated 10042022.pdf

Exhibit 5 - D5 Culligan Invoice 99246.pdf

F.17. 5205 Resolution recognizing Ann McReynolds Bush's 100-year birthday. - District 1

It is requested the Board approve the Resolution under the Consent Agenda.

Legislation Text

Ann McReynolds Bush 100 years.pdf

G. PUBLIC COMMENTS

H. PUBLIC HEARINGS

H.1. 5191 Public Hearing regarding Merit System Policy II, Pay Plan Changes

Human Resources

It is requested that the Board, in accordance with Chapter 82, Personnel, Brevard County Code, consider in a Public Hearing revision to Merit System Policy II, Pay Plan, concerning shift differential payments.

Legislation Text

MS Policy 02 - Pay Plan.pdf

10132022 Notice of Public Hearing Merit System.docx

H.2. 5203 Ordinance Amending Chapter 62, Article VI, Re: Sewer Lift Stations, Sewer Vacuum Stations, and other Water and Sewer Utility Infrastructure Elements. (first reading)

It is requested that the Board of County Commissioners conduct the first of two public hearings to consider an Ordinance amending Chapter 62, Article VI, Re: Sewer Lift Stations, Sewer Vacuum Stations, and other Water and Sewer Utility Infrastructure Elements.

Legislation Text

Draft Ordinance Strike Through - Sewer and Water.pdf

Legislative Intent

I. UNFINISHED BUSINESS

I.1. 4829 Legislative intent and permission to advertise an amendment to the Brevard County Code of Ordinances modifying Chapter 106, Brevard County Code, setting maximum rates for towing services, providing for a customer bill of rights, and establishing a wrecker operator rotation system.

It is requested that the Board of County Commissioners authorize legislative intent and permission to advertise an ordinance amending Chapter 106 of the Brevard County Code. This amended ordinance sets new maximum rates for towing services and will replace Resolution No. 2008-150, the current Towing Rate resolution. The amended ordinance also provides for a customer bill of rights, and establishes a wrecker operator rotation system.

Legislation Text

I.2. 5204 Allocation of American Rescue Plan Act (ARPA) 2nd Tranche funds to qualified expenditures including Infrastructure, Negative Economic Impacts, Public Health, and Revenue Replacement

Approval of the recommended allocation of not to exceed \$39,597,790 million of ARPA

funding for qualified expenditures; Authorize the County Manager to execute all necessary budget change requests for ARPA funded expenditures approved by the Board; Authorize Purchasing Services to issue and award competitive solicitations; Authorize the County Manager to execute all contracts, contract amendments, task orders, work orders and any necessary extensions upon review and approval by the County Attorney's Office, Risk Management and Purchasing Services; Authorize the County Manager to allocate available contingency funds to Board approved ARPA funded expenditures as needed

Legislation Text

BOCC Recovery Plan - 7-31-22.pdf

I.3. 5212 Review of Draft Merritt Island Redevelopment Agency Plan Revision

It is requested that the Board of County Commissioners provide feedback to Merritt Island Redevelopment Agency (MIRA) about the on-going MIRA plan updates.

Legislation Text

J. NEW BUSINESS

Development and Environmental Services Group

J.1. 5193 Re-Appointment of Members and Alternates to the Save Our Indian River Lagoon Citizen Oversight Committee and Permission to Advertise for Volunteers to Fill Vacant Seats.

It is requested that the Board of County Commissioners: (1) Review meeting attendance records, resumes and applications of Save Our Indian River Lagoon Citizen Oversight Committee (COC) members seeking re-appointment; (2) Reappoint COC voting members and alternates recommended by the Space Coast League of Cities; (3) Consider reappointing voting members and alternates previously ranked and appointed by the County Commission and willing to continue their service; (4) Consider promoting an alternate to fill a vacant voting member seat; and (5) Authorize staff to advertise for new applicants for specific seats representing vacant fields of expertise on the COC.

Legislation Text

2022 SOIRL COC Attendance.pdf

2021 SOIRL COC Attendance

John Windsor

Stephany Eley

Todd Swingle

Charlie Venuto

Laurilee Thompson

David Sherrer

Eric Mannes

David Lane

Lorraine Koss

Vinnie Taranto

Terry Casto

Kimberly Newton.pdf

Section 17 of Ordinance 2016-15

J.2. 5197 Direction from the Board on Improvements at the Ritch Grissom Memorial Wetlands

Direction from the Board on how to proceed and any necessary funding regarding: (1) complete the wetland improvements in a single or multi-phase approach, (2) whether to allow public vehicle traffic within the wetlands and if any roadway improvements to be done, and (3) whether to re-build the bird towers and gazebo within the wetlands.

Legislation Text

A_wetland map.pdf

B_FDEP WWTP permit.pdf

C_CO 21-0180 Excerpts.pdf

D_SCWWTF - Viera Wetland Letter Report 20210615.pdf

E_SCWWF - Viera Wetland Letter Report 20211117.pdf

F_Ritch Grissom Memorial Wetlands - Paving Feasibility Study.pdf

G_Brevard Bird Watching Tower - Structural Report.pdf

H_Brevard Bird Watching Tower 2 - Structural Report.pdf

I_Gazebo - Structural Report.pdf

J_wetland structure costs.pdf

Miscellaneous

J.3. 5198 Requesting the Attorney General's Office to issue an opinion regarding whether county commissioner members of the Value Adjustment Board must recuse themselves from hearing petitions concerning county-owned or county-managed properties.

Direct the County Attorney's Office to request an opinion from the Florida Attorney General's Office on the following question:

Are county commissioner members of a Value Adjustment Board required to recuse themselves from hearing petitions regarding the classification of properties that are owned or managed by the county?

Legislation Text

Add Ons

K. PUBLIC COMMENTS

L. BOARD REPORTS

L.1. Frank Abbate, County Manager

L.2. Morris Richardson, County Attorney

L.3. Rita Pritchett, Commissioner District 1

L.4. John Tobia, Commissioner District 3

L.5. Curt Smith, Commissioner District 4, Vice Chair

L.6. Kristine Zonka, Commissioner District 5, Chair

In accordance with the Americans with Disabilities Act and Section 286.26, Florida Statutes, persons needing special accommodations or an interpreter to participate in the proceedings, please notify the County Manager's Office no later than 48 hours prior to the meeting at (321) 633-2010.

Assisted listening system receivers are available for the hearing impaired and can be obtained from SCGTV staff at the meeting. We respectfully request that ALL ELECTRONIC ITEMS and CELL PHONE REMAIN OFF while the County Commission is in session. Thank You.

This meeting will be broadcast live on Space Coast Government Television (SCGTV) on Spectrum Cable Channel 499, Comcast (North Brevard) Cable Channel 51, and Comcast (South Brevard) Cable Channel 13 and AT&T U-verse Channel 99. SCGTV will also replay this meeting during the coming month on its 24hour video server nights, weekends, and holidays. Check the SCGTV website for daily program updates at <http://www.brevardfl.gov>. The Agenda may be viewed at: <http://www.brevardfl.gov/Board Meetings>

In accordance with BCC-97 Section G.1 the agenda shall provide a section for public comment limited to thirty (30) minutes following approval of the consent agenda during each Regular County Commission Meeting. The purpose of public comment is to allow individuals to comment on any topic relating to County business which is not on the meeting agenda. Individuals delivering public comment shall be restricted to a three-minute time limit on their presentation. During this thirty (30) minute segment of public comment, speakers will be heard in the order in which they turned in a pink card asking to be heard. Any speaker not heard during the first thirty minute segment will be heard during a second public comment segment held at the conclusion of business specified on the regular Commission agenda. Individuals may not speak under both the first and second public comment period. With the exception of emergency items, the Board will take no action under the Public Comment section, but can refer the matter to another meeting agenda or request a staff report.

Any invocation that may be offered before the official start of the Commission meeting shall be the voluntary offering of a private citizen, to and for the benefit of the Commission. The views or beliefs expressed by the invocation speaker have not been previously reviewed or approved by the Commission, and the Commission is not allowed by law to endorse the religious beliefs or views of this, or any other speaker.