Agenda Report



2725 Judge Fran Jamieson Wav Viera, FL 32940

Public Hearing

H.4.

4/15/2021

Subject:

Robert Van Horn and Gerald K. Houck request a Small Scale Comprehensive Plan Amendment to change the Future Land Use designation from NC to CC. (21PZ00001) (Tax Account 2501307) (District 2)

Fiscal Impact:

None

Dept/Office:

Planning and Development

Requested Action:

It is requested that the Board of County Commissioners conduct a public hearing to consider a request for a change the Future Land Use designation from NC (Neighborhood Commercial) to CC (Community Commercial).

Summary Explanation and Background:

The applicant is seeking to amend the Future Land Use designation on .53 acres of land from NC (Neighborhood Commercial) to CC (Community Commercial). Currently, the subject parcel has a vacant singlefamily residence, built in 1954.

A companion rezoning application was submitted accompanying this request for a zoning change from RU-1-9 (Single-Family Residential) to BU-2 (Retail, Warehousing, and Wholesale Commercial).

To the north of the subject property, across Cone Road, is Brevard County-owned land and a single-family residence, to the east is a used auto sales business and a vacant commercial property, to the south is vacant commercial land and to the west is a warehouse and an office building. The subject .53 acre parcel is adjacent to CC to the south, east and west and adjacent to CC land uses across Oleander Drive to the east.

The Board may wish to consider if the request is consistent with the Comprehensive Plan and compatible with the surrounding area.

On March 8, 2021, the Local Planning Agency heard the request and unanimously recommended approval.

Clerk to the Board Instructions:

Once filed with the State, please return two certified copies of the ordinance to Planning and Development.



FLORIDA'S SPACE COAST

Kimberly Powell, Clerk to the Board, 400 South Street • P.O. Box 999, Titusville, Florida 32781-0999

Telephone: (321) 637-2001 Fax: (321) 264-6972 Kimberly.Powell@brevardclerk.us



April 16, 2021

MEMORANDUM

TO: Tad Calkins, Planning and Development Director

RE: Item H.4., Small Scale Comprehensive Plan Amendment (21S.01)

The Board of County Commissioners, in regular session on April 15, 2021, conducted the public hearing and adopted Ordinance No. 21-08, setting forth the first Small Scale Comprehensive Plan Amendment of 2021, (20S.01) changing the Future Land Use designation from Neighborhood Commercial (NC) to Community Commercial (CC) (21PZ00001). Enclosed is the fully-executed and a certified copy of the Ordinance.

Your continued cooperation is always appreciated.

Sincerely,

BOARD OF COUNTY COMMISSIONERS

RACHEL M. SADOFF, CLERK

Kimberly Powell, Clerk to the Board

/ds

Encls. (2)



RON DESANTIS
Governor

LAUREL M. LEESecretary of State

April 16, 2021

Honorable Rachel M. Sadoff Clerk Board of County Commissioners Brevard County Post Office Box 999 Titusville, Florida 32781-0999

Attention: Deborah Thomas

Dear Ms. Sadoff:

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Brevard County Ordinance No. 21-08, which was filed in this office on April 16, 2021.

Sincerely,

Ernest L. Reddick Program Administrator

ELR/lb

ORDINANCE NO. 21- 08

AN ORDINANCE AMENDING ARTICLE III, CHAPTER 62, OF THE CODE OF ORDINANCES OF BREVARD COUNTY, ENTITLED "THE 1988 COMPREHENSIVE PLAN", SETTING FORTH THE FIRST SMALL SCALE PLAN AMENDMENT OF 2021, 21S.01, TO THE FUTURE LAND USE MAP OF THE COMPREHENSIVE PLAN; AMENDING SECTION 62-501 ENTITLED CONTENTS OF THE PLAN; SPECIFICALLY AMENDING SECTION 62-501, PART XVI (E), ENTITLED THE FUTURE LAND USE MAP APPENDIX; AND PROVISIONS WHICH REQUIRE AMENDMENT TO MAINTAIN INTERNAL CONSISTENCY WITH THESE AMENDMENTS; PROVIDING LEGAL STATUS; PROVIDING A SEVERABILITY CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, Section 163.3161 et. seq., Florida Statutes (1987) established the Local Government Comprehensive Planning and Land Development Regulation Act; and

WHEREAS, Section 163.3167, Florida Statutes, requires each County in the State of Florida to prepare and adopt a Comprehensive Plan as scheduled by the Department of Economic Opportunity; and

WHEREAS, on September 8, 1988, the Board of County Commissioners of Brevard County, Florida, approved Ordinance No. 88-27, adopting the 1988 Brevard County Comprehensive Plan, hereafter referred to as the 1988 Plan; and

WHEREAS, Sections 163.34 and 163.3187, and 163.3189, Florida Statutes, established the process for the amendment of comprehensive plans pursuant to which Brevard County has established procedures for amending the 1988 Plan; and

WHEREAS, Brevard County initiated amendments and accepted application for small scale amendments to the Comprehensive Plan for adoption in calendar year 2021 as Plan Amendment 21S.01; and

WHEREAS, Brevard County established Technical Advisory Groups consisting of County technical employees grouped according to their operational relationship to the subject of a plan element or sub-element being prepared or amended, and these Technical Advisory Groups have provided technical expertise for the Amendment 21S.01; and

WHEREAS, the Board of County Commissioners of Brevard County, Florida, have provided for the broad dissemination of proposals and alternatives, opportunity for written comments, public hearings after due public notice, provisions for open discussion, communication programs and consideration of and response to public comments concerning the provisions contained in the 1988 Plan and amendments thereto; and

WHEREAS, Section 62-181, Brevard County Code designated the Brevard County Planning and Zoning Board as the Local Planning Agency for the unincorporated areas of Brevard County, Florida, and set forth the duties and responsibilities of said local planning agency; and

OFFICIALLY FILED WITH THE SECRETARY OF STATE ON APRIL 16, 2021

WHEREAS, on March 8, 2021, the Brevard County Local Planning Agency held a duly noticed public hearing on Plan Amendment 21S.01, and considered the findings and advice of the Technical Advisory Groups, and all interested parties submitting comments; and

WHEREAS, on April 15, 2021, the Brevard County Board of County Commissioners held a duly noticed public hearing, and considered the findings and recommendations of the Technical Advisory Group, and all interested parties submitting written or oral comments, and the recommendations of the Local Planning Agency, and upon thorough and complete consideration and deliberation, approved for adoption Plan Amendment 21S.01; and

WHEREAS, Plan Amendment 21S.01 adopted by this Ordinance comply with the requirements of the Local Government Comprehensive Planning and Land Development Regulation Act; and

WHEREAS, Plan Amendment 21S.01 adopted by this Ordinance is based upon findings of fact as included in data and analysis.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA, as follows:

- Section 1. Authority. This ordinance is adopted in compliance with, and pursuant to the Local Government Comprehensive Planning and Land Development Regulations Act, Sections 163.3184 and 163.3187, Florida Statutes.
- Section 2. Purpose and Intent. It is hereby declared to be the purpose and intent of this Ordinance to clarify, expand, correct, update, modify and otherwise further the provisions of the 1988 Brevard County Comprehensive Plan.
- Section 3. Adoption of Comprehensive Plan Amendments. Pursuant to Plan Amendment 21S.01 to the 1988 Comprehensive Plan, Article III, Chapter 62-504, Brevard County Code, the 1988 Brevard County Comprehensive Plan is hereby amended based on documentation shown in Exhibit A and as specifically shown in Exhibit B. Exhibits A and B are hereby incorporated into and made part of this Ordinance.
- Section 4. Legal Status of the Plan Amendments. After and from the effective date of this Ordinance, the plan amendment, Plan Amendment 21S.01, shall amend the 1988 Comprehensive Plan and become part of that plan and the plan amendment shall retain the legal status of the 1988 Brevard County Comprehensive Plan established in Chapter 62-504 of the Code of Laws and Ordinances of Brevard County, Florida, as amended.
- Section 5. Severability. If any section, paragraph, subdivision, clause, sentence or provision of this Ordinance shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair,

invalidate, or nullify the remainder of this Ordinance, but the effect thereof shall be confined to the section, paragraph, subdivision, clause, sentence or provision immediately involved in the controversy in which such judgment or decree shall be rendered.

Section 6. Effective Date. The effective date of this small scale plan amendment shall be 31 days after adoption, unless the amendment is challenged pursuant to Section 163.3187(3), Florida Statutes. If challenged, the effective date of this amendment shall be the date a final order is issued by the Department of Economic Opportunity, or the Administration Commission, finding the amendment in compliance with Section 163.3184, Florida Statues. A certified copy of the ordinance shall be filed with the Office of the Secretary of State, State of Florida, within ten days of enactment.

DONE AND ADOPTED in regular session, this <u>15</u> day of April , 2021.

ATTEST:

BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA

Rachel M. Sadoff, Olerk

Rita Pritchett, Chair

As approved by the Board on April 15, 2021.

EXHIBIT A

21S.01 SMALL SCALE

COMPREHENSIVE PLAN AMENDMENT

Contents

1. Proposed Future Land Use Map

PROPOSED FUTURE LAND USE MAP

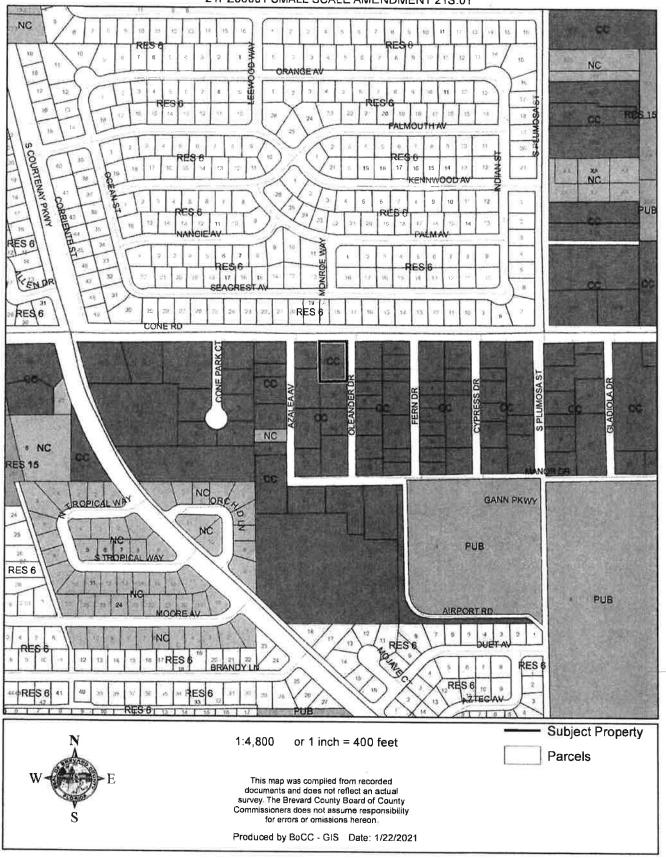


EXHIBIT B

Contents

1. Legal Description





PLANNING AND ZONING BOARD MINUTES

The Brevard County Planning & Zoning Board met in regular session on **Monday, March 8, 2021,** at **3:00 p.m**., in the Florida Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were: Ron Bartcher; Harry Carswell; Brian Hodgers; Ben Glover; Mark Wadsworth, Chair; and Joe Buchanan.

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; George Ritchie, Planner III; Paul Body, Planner II; Abigail Jorandby, Assistant County Attorney; and Jennifer Jones, Special Projects Coordinator.

Excerpt of Complete Minutes

Robert Van Horn and Gerald K. Houck

A Small Scale Comprehensive Plan Amendment (21S.01) to change the Future Land Use designation from NC (Neighborhood Commercial) to CC (Community Commercial). The property is 0.53 acres, located on the northwest corner of Cone Rd. and Oleander Dr. (605 Oleander Dr., Merritt Island) (21PZ00001) (Tax Account 2501307) (District 2)

Robert Van Horn and Gerald K. Houck

A change of zoning classification from RU-1-9 (Single-Family Residential) to BU-2 (Retail, Warehousing, and Wholesale Commercial). The property is 0.53 acres, located on the northwest corner of Cone Rd. and Oleander Dr. (605 Oleander Dr., Merritt Island) (21Z00004) (Tax Account 2501307) (District 2)

Gerald Houck, 640 N. Tropical Trail, stated he would like to let his representative speak on his behalf.

John Bond, 8931 Lake Drive, Cape Canaveral, stated he is friends with the applicants and also their real estate broker. He said the applicants own several buildings in the area, and the house on the subject property has been there for 60 years and it's the only one in the area; it is completely surrounded by BU-2. He stated Mr. Van Horn and Mr. Houck produce world class antique automobiles, and they would like to upgrade, so the plan at this point is to consolidate into one facility that would be commensurate to the area and up to code.

Mark Wadsworth asked if the plan is to construct a new building. Mr. Bond replied yes.

No public comment.

Motion by Bruce Moia, seconded by Joe Buchanan, to approve the Small Scale Plan Amendment change from NC to CC. The motion passed unanimously.

Motion by Bruce Moia, seconded by Joe Buchanan, to approve the change of zoning classification from RU-1-9 to BU-2. The motion passed unanimously.

ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

Administrative Policy 1

The Brevard County zoning official, planners and the director of the Planning and Development staff, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

Administrative Policy 2

Upon Board request, members of the Brevard County Planning and Development staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For re-zoning applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

Administrative Policy 3

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

- A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.
- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:

- 1. historical land use patterns;
- 2. actual development over the immediately preceding three years; and
- 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

Administrative Policy 4

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
 - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
 - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
 - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

Administrative Policy 5

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following criteria:

Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;

- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result;
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

Administrative Policy 6

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

Administrative Policy 7

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

Administrative Policy 8

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.

- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

CONDITIONAL USE PERMITS (CUPs)

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

- (b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit. it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions, refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.
- (c) General Standards of Review.
 - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon

a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.

- a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
- b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
- c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
- (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:
- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers, types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic. or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.

- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.
- Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

FACTORS TO CONSIDER FOR A REZONING REQUEST

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.

- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

DEFINITIONS OF CONCURRENCY TERMS

Maximum Acceptable Volume (MAV): Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

Current Volume: Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

Volume with Development (VOL W/DEV): Equals Current Volume plus trip generation projected for the proposed development.

Volume/Maximum Acceptable Volume (VOL/MAV): Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

Acceptable Level of Service (CURRENT LOS): The Level of Service at which a roadway is currently operating.

Level of Service with Development (LOS W/DEV): The Level of Service that a proposed development may generate on a roadway.

FUTURE LAND USE MAP SERIES PLAN AMENDMENT

STAFF COMMENTS

Small Scale Plan Amendment 21S.1 (21PZ00001)
Township 25, Range 36, Section 02

Property Information

Owner / Applicant: Robert Van Horn / Gerald K. Houck

Adopted Future Land Use Map Designation: Neighborhood Commercial (NC)

Requested Future Land Use Map Designation: Community Commercial (CC)

Acreage: .53 acres

Tax Account #: 2501307

<u>Site Location</u>: On the south side of Cone Road approximately 898 feet west of South Plumosa Street

Commission District: 2

<u>Current Zoning</u>: Single-Family Residential (RU-1-9)

Requested Zoning: Retail, Warehousing & Wholesale Commercial (BU-2)

Background & Purpose

The applicant is seeking to amend the Future Land Use designation on .53 acres of land from Neighborhood Commercial (NC) to Community Commercial (CC).

This segment of Cone Road had a Mixed Use (MIX) Future Land Use designation prior to 1988. In 2001, the Future Land Use designations were changed from MIX to NC and CC along this segment of Cone Road when Brevard County updated the Comprehensive Plan and the Future Land Use Map. Currently, the subject parcel has a vacant single-family residence built in 1954.

A companion rezoning application was submitted accompanying this request for a zoning change from Single-Family Residential (RU-1-9) to Retail, Warehousing, and Wholesale Commercial (BU-2).

Surrounding Land Use Analysis

	Existing Land Use	Zoning	Future Land Use
North	Single-Family Residence and Brevard County owned land	RU-1-9	RES 6
South	Vacant Commercial Land	BU-2	СС
East	Used Auto Sales and Vacant Commercial Land	BU-2	СС
West	Warehouse and Office Building	BU-2	СС

To the north of the subject property, across Cone Road, is Brevard County owned land and a single-family residence, to the east is a used auto sales business and a vacant commercial property, to the south is vacant commercial land and to the west is a warehouse and an office building.

Environmental Resources

Mapped resources include Indian River Lagoon Nitrogen Reduction Overlay, protected and specimen trees and protected species.

Please refer to all comments provided by the Natural Resource Management Department at the end of this report.

Historic Resources

There are no recorded historic or archaeological sites on the project site according to the Master Site File from the Florida Division of Historic Resources

Comprehensive Plan Policies/Comprehensive Plan Analysis

Comprehensive Plan Policies are shown in plain text; Staff Findings of Fact are shown in *italics*

Notice: The Comprehensive Plan establishes the broadest framework for reviewing development applications and provides the initial level of review in a three layer screening process. The second level of review entails assessment of the development application's consistency with Brevard County's zoning regulations. The third layer of review assesses whether the development application conforms to site planning/land development standards of the Brevard County Land Development Code. While each of these layers individually affords its own evaluative value, all three layers must be cumulatively considered when assessing the appropriateness of a specific development proposal.

Administrative Policy 3

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foresee ably be affected by the proposed use;

There is a seventy-five foot (75') right-of-way between the subject site and the residential neighborhood to the north. The applicant has not stated a specific commercial use but the effects of lighting, site activity and traffic will be evaluated at the time of site plan review.

- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through an analysis of:
 - 1. historical land use patterns;

There has been a historical existing commercial use pattern established along this segment of Cone Road, more specifically on the south side from S. Courtenay Parkway east to S. Plumosa Street.

2. actual development over the immediately preceding three years; and

There has not been any actual development within this area in the preceding three (3) years.

3. development approved within the past three years but not yet constructed.

There have not been any development approvals within the past three (3) years.

Role of the Comprehensive Plan in the Designation of Commercial Lands Policy 2.1

The Comprehensive Plan takes into consideration broad criteria for evaluating requests for commercial land use designations within Brevard County. At a minimum, these criteria address the following:

Criteria:

A. Overall accessibility to the site;

The subject .53 acre parcel has frontage on Cone Road to the north and access to Oleander Drive to the east.

B. Compatibility and inter-connectivity with adjacent adopted Future Land Use designations and land uses;

The subject .53 acre parcel is adjacent to CC to the south, east and west and adjacent to CC land uses across Oleander Drive to the east. Interconnectivity could be provided between the subject site and the vacant commercial parcel to the south if warranted.

C. Existing commercial development trend in the area;

There is a historical existing commercial use pattern along Cone Road from S. Courtenay Parkway and S. Plumosa Street to the east.

D. Fundamental changes in the character of an area prompted by infrastructure improvements undertaken by the County;

There are no fundamental changes in character within this area prompted by County infrastructure improvements.

E. Availability of required infrastructure at/above adopted levels of service;

The parcel is serviced by Brevard County sewer and potable water by the City of Cocoa. Based upon Floor Area Ration (FAR) used for traffic analysis when considering Future Land use changes, Cone Road would be operating below the Acceptable Level of Service (LOS) of E. Specific concurrency issues will be addressed at the time of Site Plan review.

F. Spacing from other commercial activities;

This segment of Cone Road from S. Courtenay Parkway and S. Plumosa Street has commercial activities abutting the property to the south, east and west. The subject parcel is already located within an existing commercial area.

G. Size of proposed commercial designation compared with current need for commercial lands;

The subject parcel is .53 acres. Currently there is approximately 1.3 acres of vacant commercial property within this 10 acre commercial cluster along the south side of Cone Road from S. Courtney Parkway to S. Plumosa Street.

H. Adherence to the objectives/policies of the Conservation Element and minimization of impacts upon natural resources and systems;

The Natural Resource Management (NRM) Department has provided a preliminary summary of adherence to the objectives/policies of the Conservation Element and the minimization of impacts upon natural resources and systems. (See attached NRM Department Summary on pages 8 and 9).

I. Integration of open space; and

Open space will be evaluated during the site plan review process.

J. Impacts upon strip commercial development.

The subject .53 acre site would be considered infill rather than extend strip commercial development. The subject site is located within an existing commercial area.

Activities Permitted in Community Commercial (CC) Future Land Use Designations

Policy 2.7

Community Commercial (CC) development activities are intended to serve several neighborhoods, sub-regional and regional areas and provide an array of retail, personal and professional uses. Development activities which may be considered within the Community Commercial (CC) Future Land Use designation, provided that the guidelines listed in Table 2.2 are met, include the following:

a) Existing strip commercial;

This segment of Crone Road has a historic pattern of commercial development, the majority of which is along the south side of the road. In addition, Cone Road from S. Courtenay Boulevard east to S. Plumosa Street has had a Future Land Use designation of MIX since 1988. When the Density Map was combined with the Future Land Use Map in 2001, the Future Land Use designations changed from MIX to NC and CC based upon the Density Map. This segment of Cone Road is not considered strip commercial.

Locational and Development Criteria for Community Commercial Uses Policy 2.8

Locational and development criteria for community commercial land uses are as follows: **Criteria:**

A. Community Commercial clusters of up to ten (10) acres in size should be located at arterial/arterial intersections. Collector/arterial intersections are acceptable for clusters of up to ten (10) acres in size; however, the collector roadways must serve multiple residential areas. Intrusion of these land uses into the surrounding residential areas shall be limited. For Community Commercial clusters greater than ten (10) acres in size, they must be located at principal arterial/principal arterial intersections.

The subject parcel is located at the intersection of Cone Road and Oleander Drive, an Urban Minor Collector Road/Local Road intersection. Currently, there is a commercial cluster of approximately ten (10) acres of CC Future Land Use designations on the south, east and west sides. Crone Road.

B Community commercial complexes should not exceed 40 acres at an intersection.

The subject site is a minor intersection with an approximate 10 acre commercial cluster that runs along the south side of Cone Road from S. Courtenay Boulevard to S. Plumosa Street to the east.

C. Community commercial clusters up to 10 acres in size should be spaced at least 2 miles apart and community commercial clusters up to 40 acres in size should be spaced at least five (5) miles apart.

The subject site is located within an approximately 10 acre commercial cluster along Cone Road. The nearest commercial cluster is approximately .70 miles north along the W. Merritt Island Causeway.

This is an existing community commercial corridor along Cone Road. With the exception of two parcels to include this one, the entire 10 acre cluster has a CC Future Land Use designation.

D. The gross floor area of community commercial complexes should not exceed 150,000 square feet for commercial clusters up to 10 acres in size and shall not exceed 400,000 square feet for commercial clusters greater than 10 acres but less than 40 acres in size.

The gross floor area is regulated through the land development regulations at the time of site plan review.

E. Floor Area Ratio (FAR) of up to 1.00 will be permitted for Community Commercial sites.

The overall subject site has the potential for a twenty-three thousand eighty-six square foot (23,086 s.f.) building. The FAR of up to 1.00 is permitted for CC designated sites. The Floor Area Ratio (FAR) is regulated through the land development regulations at the time of site plan review.

For Board Consideration

The Board may wish to consider that the subject site is located in an area that establishes CC Future Land Uses as the predominant land use.

The Board should also consider if the request is consistent with the Comprehensive Plan and compatible with the surrounding area.

NATURAL RESOURCES MANAGEMENT DEPARTMENT Future Land Use Review & Summary Item # 21PZ00001

Applicant: Van Horn - Houck

Future Land Use Request: NC to CC **Note**: Applicant wants CC and BU-2 use

P&Z Hearing Date: 03/08/21; BCC Hearing Date: 04/15/21

Tax ID Nos: 2501307

- This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.
- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- ➤ This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

Summary of Mapped Resources and Noteworthy Land Use Issues:

- Indian River Lagoon Nitrogen Reduction Overlay
- Protected and Specimen Trees
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

Land Use Comments:

Indian River Lagoon Nitrogen Reduction Overlay

The entire parcel is mapped within the Indian River Lagoon Nitrogen Reduction Overlay per Chapter 46, Article II, Division IV - Nitrogen Reduction Overlay. If adequate sewer for the development is not available, then the use of an alternative septic system designed to provide at least 65% total nitrogen reduction through multi-stage treatment processes shall be required. NRM requires a Septic Maintenance Notice be filed with the Brevard Clerk of Courts.

Protected and Specimen Trees

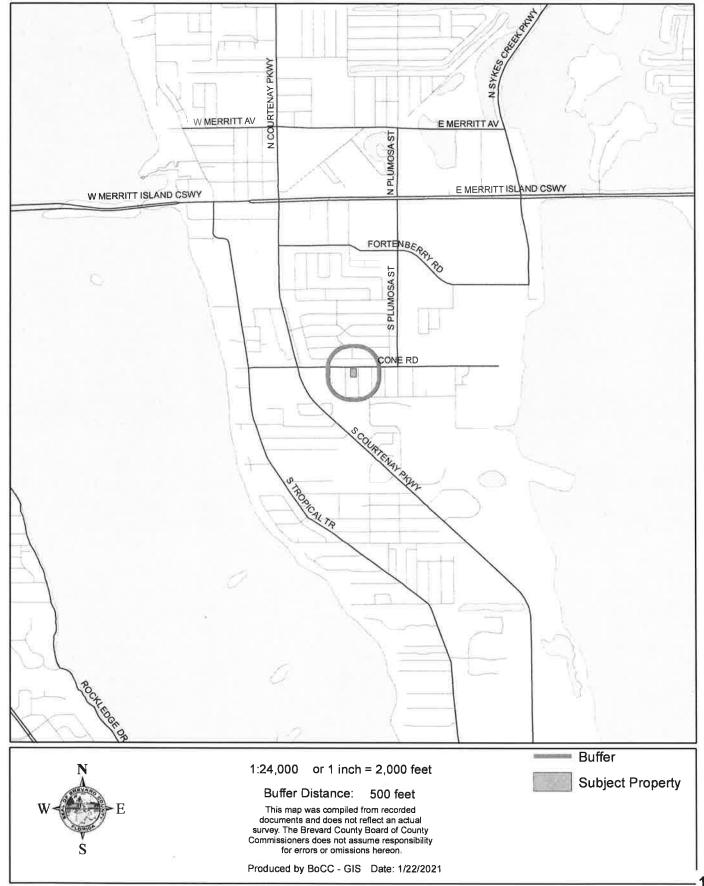
Aerials indicate that Protected (greater than or equal to 10 inches in diameter) and Specimen Trees (greater than or equal to 24 inches in diameter) may exist on subject property. Per Brevard County Landscaping, Land Clearing and Tree Protection ordinance, Section 62-4341(18), Protected and Specimen Trees shall be preserved or

relocated on site to the Greatest Extent Feasible. Per Section 62-4332, Definitions, Greatest Extent Feasible shall include, but not be limited to, relocation of roads, buildings, ponds, increasing building height to reduce building footprint or reducing Vehicular Use Areas. The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for tree preservation and canopy coverage requirements. The applicant should contact NRM at 321-633-2016 prior to performing any land clearing activities. Land clearing is not permitted without prior authorization by NRM. Applicant should contact Merritt Island Redevelopment Agency (MIRA) at 321-454-6610 for other landscape requirements.

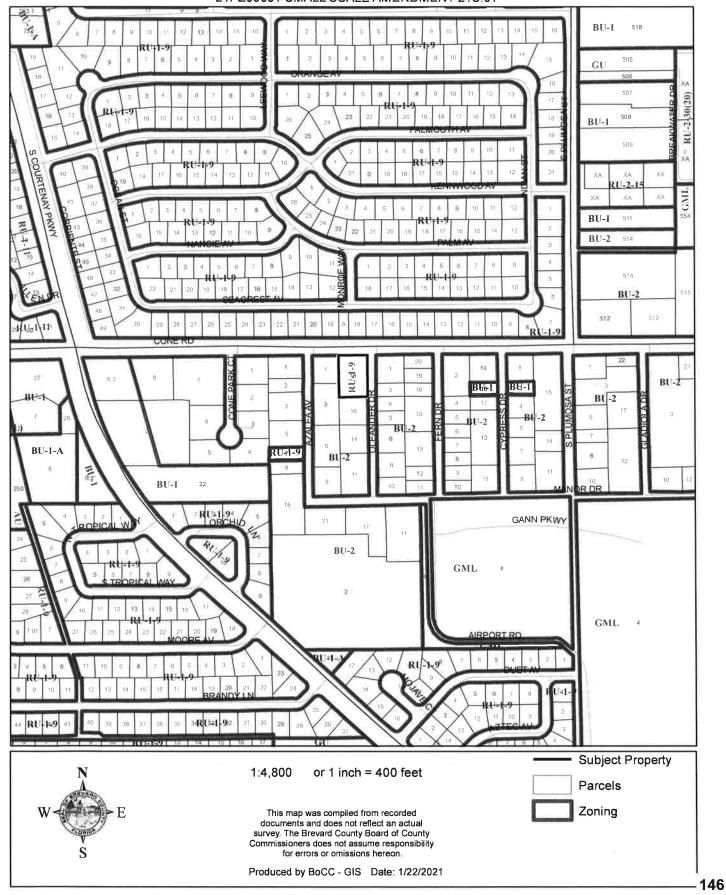
Protected Species

Information available to NRM indicates that federally and/or state protected species may be present on the property. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission and/or U.S. Fish and Wildlife Service, as applicable.

LOCATION MAP



ZONING MAP



FUTURE LAND USE MAP



PROPOSED FUTURE LAND USE MAP



AERIAL MAP

VAN HORN, ROBERT AND HOUCK, GERALD K. 21PZ00001 SMALL SCALE AMENDMENT 21S.01





1:2,400 or 1 inch = 200 feet

PHOTO YEAR:

2020

This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 1/22/2021

Subject Property

Parcels

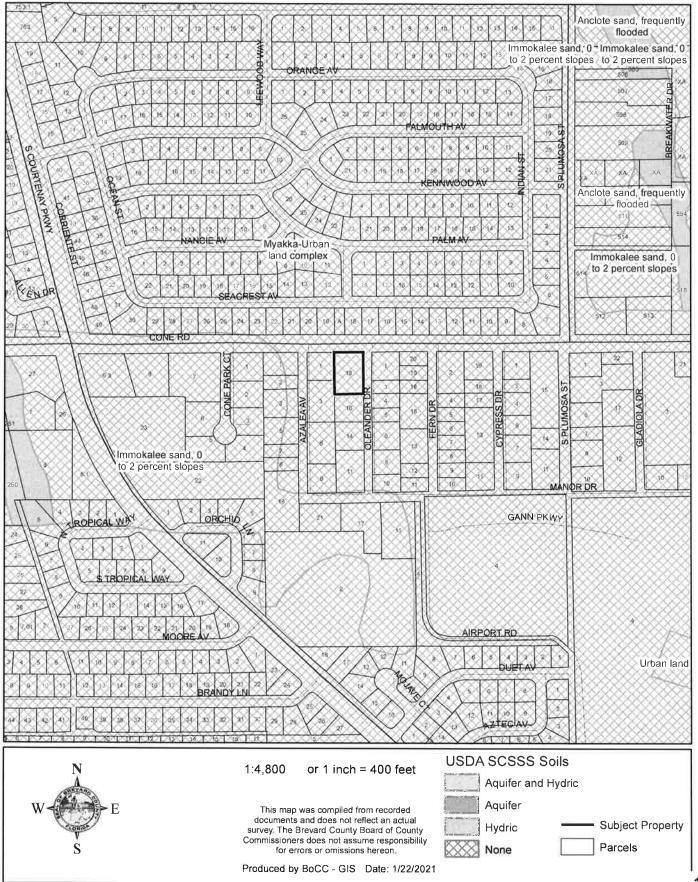
NWI WETLANDS MAP



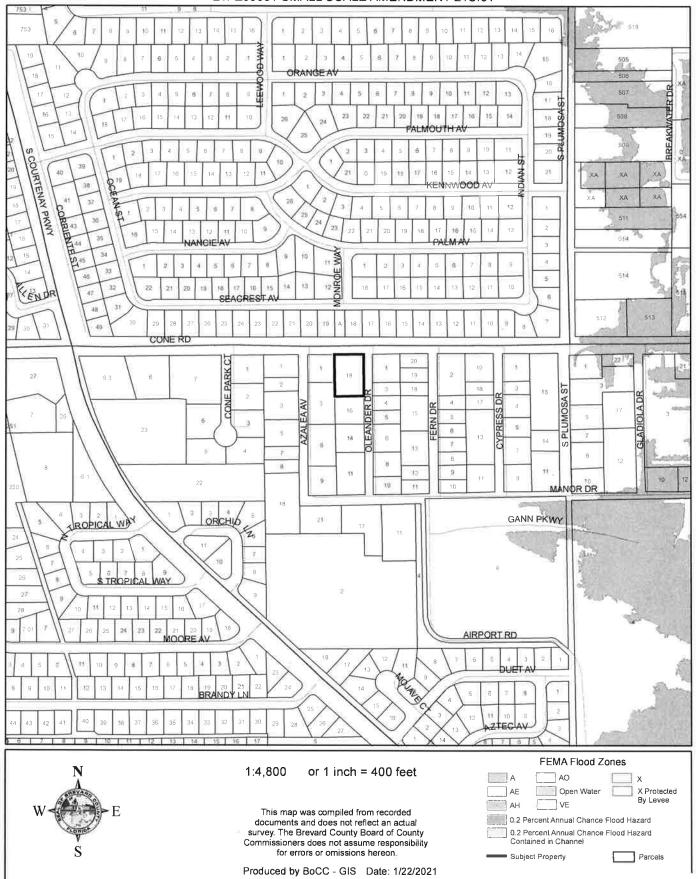
SJRWMD FLUCCS WETLANDS - 6000 Series MAP



USDA SCSSS SOILS MAP



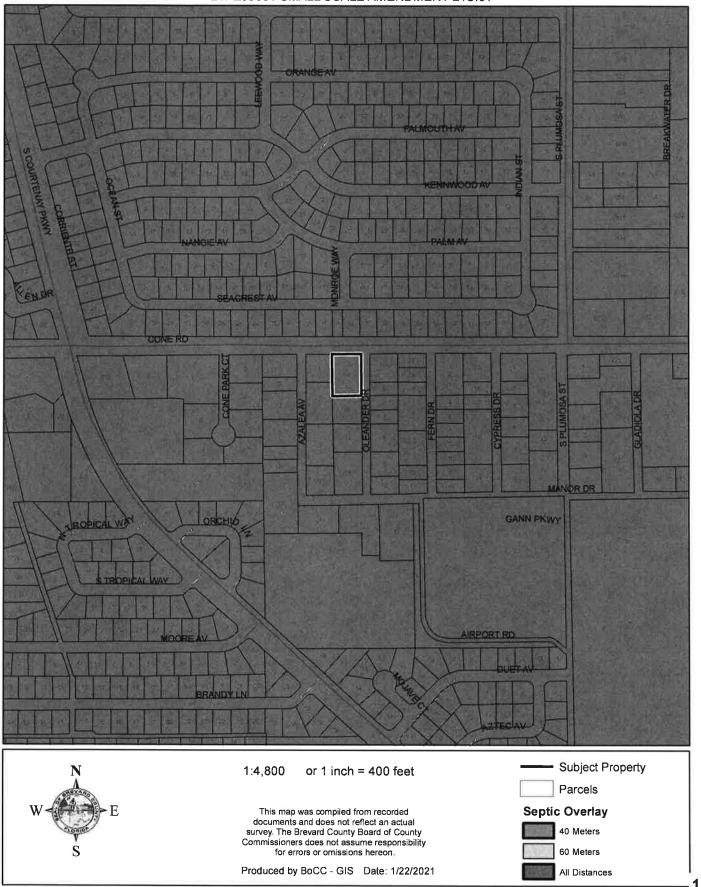
FEMA FLOOD ZONES MAP



COASTAL HIGH HAZARD AREA MAP



INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



EAGLE NESTS MAP



SCRUB JAY OCCUPANCY MAP



SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP



321-633-2070



MIRA

Planning and Development 2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940

BOARD OF COUNTY COMMISSIONERS

215.01

Application for Zoning Action, Comprehensive Plan Amendment, or Variance

Applications must be submitted in person. Please call 321-633-2070 for an appointment at least 24 hours in advance. Mailed, emailed, or couriered applications will not be accepted.

PZ#	-	sting Zoning: R-	1-9		
Existing FLU: 70 10 E	EXI	sting Zoning:	-		
Proposed FLU: CC	Pro	posed Zoning:			J
PROPERTY OWNER INFORMATION	N				
If the owner is an LLC, include a copy	y of the op	erating agreemen	tio		
Robert Van Horn \ Gerald K.	Houck				
Name(s)		Company			
640 N. Tropical Tr.	Merrit	t Island		FI	32953
Street	City		3	State	Zip Code
bobandmarybeachside@yah	oo.com	321-266-0291	321-2	266-029	1
Email		Phone	Cell		
APPLICANT INFORMATION IF DIFI		ROM OWNER:	Oth	er	
Name(s)	Co	ompany		<u>.</u>	
Street	City			State	Zip Code
Email		Phone	Cell		_

APPLICATION NAME

Large Scale Comprehensive Plan Amendment (CP) (greater than 10 acres)
✓ Small Scale Comprehensive Plan Amendment (CP) (less than 10 acres) 2(5.0)
Text Amendment (CP): Element
Other Amendment (CP):
Rezoning Without CUP (RWOC)
Combination Rezoning and CUP (CORC)
Conditional Use Permit (CUP)
Binding Development Plan (BDP)
Binding Development Plan (BDP) (Amendment)
Binding Development Plan (BDP) (Removal)
Variance(s) (V) (building permits will not be approved until 30 days after the date the order is signed)
Administrative Approval of Setbacks, Lot Size, or Accessory Structures
Administrative Approval of Flag Lot or Easement
Administrative Approval of On-Premises Consumption of Alcoholic Beverages for Restaurants / Snack Bars
Other Action:
Acreage of Request: .53

Reason for Request:

The property has, to our knowledge, never been used for any other reason than a single-family residence. The current building is extremely functionally obsolete and dated. The amount of deferred maintenance is immense and likely precludes restoration of the residence. The property sits in an industrial area in which every parcel for 2-3 blocks on three sides are zoned BU-2. The north side is Cone Road and a wide grassy right-of-way. With the passing of the long-time owner, it would be far from the highest and best use of the property to remain a residence. The future possible uses include medical offices/clinic, retail, or light manufacturing. From a property tax standpoint, changing the zoning would be advantageous to the county.

	undersigned understands this application must be complete and accurate prior to ertising a public hearing:				
	I am the owner of the subject property, or if corporation, I am the officer of the corporation authorized to act on this request.				
	I am the legal representative of the owner of the subject property of this application. (Notarized Authorization to Act must be submitted with application)				
	An approval of this application does not entitle the owner to a development permit.				
	For Variances, I understand that building permits will not be approved until 30 days after the date the order is signed, in order to comply with the appeal procedure.				
\checkmark	I certify that the information in this application and all sketches and data attached to and made part hereof are true and accurate to the best of my knowledge.				
Tuold 3	About lan Aon 1-8-21 Date				
	ature of Property Owner or Date orized Representative				
State Coun	e of <u>FUOTZ1746</u> nty of <u>FSTE(/ATC)</u>				
Subse	cribed and sworn before me, by physical presence or online notarization,				
	day of, Shuller, by 21, personally appeared				
-	, who is personally known to me or produced				
-	as identification, and who did / did not take an oath				
7	7/1-12 mm				
Notar	ry Public Signature Notary Public State of Florida P. John Bolbeal My Commission GG 288665 Expires 01/03/2023				

Office Use Only:
Accela No. 217200001 Fee: 1219.00 Date Filed: 1/8/21 District No. 2
Tax Account No. (list all that apply) 256/307
Parcel I.D. No.
Twp Rng Sec Sub Block Lot/Parcel
Planner: KI+ Sign Issued by: KH Notification Radius: 500'
MEETINGS DATE TIME
P&Z 3/8/2021 3:00pm
PSJ Board
NMI Board
LPA
BOA
BCC 4/15/21 5:00pm
Wetland survey required by Natural Resources O Yes O No Initials <u>KH</u>
Is the subject property located in a JPA, MIRA, or 500 feet of the Palm Bay Extension?
Yes No If yes, list MIRA
Location of subject property: South side of Come Rd, approx. 898 fat west of S. Plumosa St.
Description of Request: Rezora RU-1-9 -> BU-Z (ZOZODOD4) 55CP NC -> CC (ZOP200001)

Brevard County

Supplement to Comprehensive Plan Amendment Application Planning and Zoning Office, 2725 Judge Fran Jamieson Way, Viera, FL 32940 (321) 633-2069



1. Type of Application:
X Small-scale Comprehensive Plan Future Land Use Map Amendment
Large-scale Future Land Use Map Amendment
Comprehensive Plan Text Amendment Plan Element(s) of Text Amendment request:
2. Applicant: Robert Van Horn \ Gerald K, Houck Staff Planner:
3. Comprehensive Plan Amendment Information:
Adopted Future Land Use Designation: NC Requested Future Land Use Designation: CC Existing Zoning: RU-1-9
Proposed Text Amendment (if applicable): Attach the proposed text amendment in a strike-thru/underlined format along with one copy on a CD in Microsoft Word, rtf or text format.
4. Description of Request/Justification: Must include a written statement explaining the rational and the appropriate data and analysis necessary to support the proposed change. Text amendment supplemental information shall include any goal, objective, policy, implementation strategy, directive and any supporting data and analysis, including maps, figures and tables, and; (1) Identification of the particular element of the plan on which the request is based; and, (2) Citation of the existing language which is proposed to be changed; and, (3) Proposed rewording of the existing language or the wording of proposed new test.
The property has, to our knowledge, never been used for any other reason than a single-family
residence. The current building is extremely functionally obsolete and dated. The amount of
deferred maintenance is immense and likely precludes restoration. The parcel sits in an
industrial area in which every parcel for 2-3 blocks on three sides are zoned BU-2. The noth side
is Cone Road and a wide, grassy right-of-way. With the passing of the long-time owner, it
would be far from the highest and best use of the property to remain a residence. The future
possible uses include medical offices, retail, or light manufaturing.
(use additional sheets if necessary)

