Agenda Report



2725 Judge Fran Jamieson Way Viera, FL 32940

Public Hearing

H.3.

2/6/2020

Subject:

Timothy D. and Rebecca F. Reaves request a change of zoning classification from AU to RR-1 (19PZ00127) (Tax Account 2000310) (District 1)

Fiscal Impact:

None

Dept/Office:

Planning and Development

Requested Action:

It is requested that the Board of County Commissioners conduct a public hearing to consider a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential).

Summary Explanation and Background:

The applicants are seeking a change of zoning classification from AU to RR-1 on 2 acres, located on the south side of Richy Road, approximately 0.12 mile west of U.S. Highway 1, Mims, for the purpose of building a single-family residence.

The applicants have submitted a companion small scale Comprehensive Plan Amendment application requesting the change in the Future Land Use (FLU) of the property from the RES 1:2.5 (Residential 1:2.5) to RES 1 (Residential 1) FLU designation. The existing AU zoning classification is consistent with RES 1:2.5; however, the 2-acre parcel size does not meet the 2.5-acre requirement. The requested RR-1 zoning classification is not consistent with RES 1:2.5.

The subject property is surrounded by single-family residences to the north, east, south, and west, all of which range in size from 2.5 acres to 6.45 acres, and all with a AU zoning classification.

The Mims Small Area Study adopted April 2007, resulted in a total of 25.61 acres on the south side of Richy Road being reduced from RES 1 to RES 1:2.5. If rezoned, this lot will be the only RR-1 lot, surrounded by AU lots, south of Richy Road.

The Board may wish to consider whether the requested RR-1 is consistent and compatible with the surrounding AU parcels.

On January 13, 2020, the Planning and Zoning Board heard the request and unanimously recommended approval with a BDP (Binding Development Plan) limited to one single-family residence.

119

H.3. 2/6/2020

Clerk to the Board Instructions:

Once resolution is received, please execute and return to Planning and Development.

ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

Administrative Policy 1

The Brevard County zoning official, planners and the director of the Planning and Development staff, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

Administrative Policy 2

Upon Board request, members of the Brevard County Planning and Development staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For re-zoning applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

Administrative Policy 3

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

- A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.
- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:

Administrative Policies Page 2

- 1. historical land use patterns;
- 2. actual development over the immediately preceding three years; and
- 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

Administrative Policy 4

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
 - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
 - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
 - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

Administrative Policy 5

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following criteria:

Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration:

Administrative Policies Page 3

- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result:
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

Administrative Policy 6

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

Administrative Policy 7

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

Administrative Policy 8

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or 123 conditional use.

Administrative Policies Page 4

- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

CONDITIONAL USE PERMITS (CUPs)

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

- (b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit. it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions, refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.
- (c) General Standards of Review.
 - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon

- a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.
- a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
- b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
- c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
- (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:
- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience, traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers. types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic, or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.

- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.
- j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

FACTORS TO CONSIDER FOR A REZONING REQUEST

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.

Administrative Policies Page 7

- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

DEFINITIONS OF CONCURRENCY TERMS

Maximum Acceptable Volume (MAV): Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

Current Volume: Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

Volume with Development (VOL W/DEV): Equals Current Volume plus trip generation projected for the proposed development.

Volume/Maximum Acceptable Volume (VOL/MAV): Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

Acceptable Level of Service (CURRENT LOS): The Level of Service at which a roadway is currently operating.

Level of Service with Development (LOS W/DEV): The Level of Service that a proposed development may generate on a roadway.



Planning and Development Department

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 (321)633-2070 Phone / (321)633-2074 Fax https://www.brevardfl.gov/PlanningDev

STAFF COMMENTS 19PZ00127 Timothy D. and Rebecca F. Reaves

AU (Agricultural Residential) to RR-1 (Rural Residential)

Tax Account Number:

2000310

Parcel I.D.:

20-35-31-AB-3-2.01

Location:

South side of Richy Road, approximately 0.12 mile west of U.S. 1. (No

assigned address. In the Mims area)

Acreage:

2 acres

Planning and Zoning Board:

01/13/20

Board of County Commissioners: 02/06/20

Consistency with Land Use Regulations

- Current zoning can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal cannot be considered under the Future Land Use Designation, Section 62-1255.**
- The proposal would maintain acceptable Levels of Service (LOS) (XIII 1.6.C)

	CURRENT	PROPOSED		
Zoning	AU	RR-1		
Potential*	0 single-family units	1 single-family unit		
Can be Considered under the	YES	NO		
Future Land Use Map	Residential 1:2.5	Requires Residential 1**		

^{*}Zoning potential for concurrency analysis purposes only, subject to applicable land development regulations. **The applicant has submitted a companion Small Scale Comprehensive Plan Amendment application to change the Future Land Use Map (FLUM) from RES 1:2.5 (Residential 1:2.5) to RES 1 (Residential 1) under **19PZ00126**.

Background and Purpose of Request

The applicant is seeking a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential) for the purpose of legitimizing an undersized lot to build a single-family home. The subject parcel was subdivided and sold on May 31, 1985. The resulting parcel does not meet the 2.5 acre minimum lot size requirement for AU zoning. The applicant states they reached out to the owner of the parcel to the south to request the opportunity to purchase an additional 0.5 acres. That owner was not agreeable.

AU is the original zoning classification of the parcel.

Land Use Compatibility

The subject property retains the RES 1:2.5 (Residential 1:2.5) Future Land Use designation. The existing zoning classification is consistent with the Future Land Use Designation; however, the current parcel size fails to meet the 2.5 acre requirement and therefore is not consistent with the FLUM. The proposed zoning classification of RR-1 is not consistent with the current RES 1:2.5 Future Land Use Designation.

The applicant has submitted a Small Scale Comprehensive Plan Amendment application to change the FLUM from RES 1:2.5 to RES 1 under 19PZ00126. Should the proposed Future Land Use designation of RES 1 be approved, then this request to RR-1 can be heard.

FLUE Policy 1.9, The Residential 1 Future Land Use designation permits lower density residential development with a maximum density of up to one (1) unit per acre, except as otherwise may be provided for within the Future Land Use Element.

The Board should evaluate the compatibility of this application within the context of Administrative Policies 2 – 8 of the Future Land Use Element.

Environmental Constraints

No noteworthy land use issues were identified. Natural Resources Management reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

Preliminary Transportation Concurrency

The closest concurrency management segment to the subject property is U.S. Highway 1 between Lionel and Burkholm, which has a Maximum Acceptable Volume (MAV) of 40,300 trips per day, a Level of Service (LOS) of D, and currently operates at 23.82% of capacity daily. The maximum development potential from the proposed rezoning does increase the proposed trip generation by 0.03%. The corridor is anticipated to continue to operate at 23.85% of capacity daily (LOS C). The proposal is not anticipated to create a deficiency in LOS.

The parcel is not on Brevard County sewer. The closest available Brevard County sewer line is approximately 11,685 feet south of the subject parcel, and this sewer line runs along the south side of Clubhouse Road.

The parcel is not on a Brevard County water line. The closest available Brevard County water line is approximately 2,037 feet south of the subject parcel, and this water line runs along the south side of Lionel Road.

Applicable Land Use Policies

The applicant has submitted a Small Scale Comprehensive Plan Amendment application to change the FLUM from RES 1:2.5 to RES 1 under 19PZ00126. Should the proposed Future Land Use designation of RES 1 be approved, then this request to RR-1 can be heard.

The current AU (Agricultural Residential) zoning classification permits single-family residences and agricultural pursuits on 2.5-acre lots, with a minimum width and depth of 150 feet, and a 750 squarefoot minimum house size. The AU zoning also allows the raising/grazing of animals, fowl, and beekeeping.

The proposed RR-1 zoning permits single-family residential land uses on one acre lots, with a minimum lot width and depth of 125 feet, and a 1,200 square-foot minimum house size. The keeping of horses, barns, and agricultural pursuits, including horticulture, are accessory to a principal residence.

The developed character of the parcels along the south side of Richy Road west of US-1 is AU zoning with a Future Land Use (FLU) designation of RES 1:2.5 and BU-1 (General retail commercial) zoning with a Community Commercial (CC) FLU on the parcels adjacent to US-1. BU-1 permits business uses on a minimum of 7,500 square feet with a minimum width and depth of 75 feet. There is no other RR-1 zoning in the surrounding area except for some parcels lying east of Highway 1.

North of the parcel is Richy Road. The abutting parcel to the east is zoned AU and developed with a single-family home on 2.97 acres. The abutting parcel to the south is zoned AU and developed with a single-family home on 6.45 acres. The abutting parcel to the west is zoned AU and developed with a single-family home on 2.9 acres. Each of the adjacent parcels has RES 1:2.5 FLUM.

There have been two zoning actions within a half-mile of the subject property within the last five years. On March 09, 2018, application **17PZ00118** changed the zoning from BU-1 to BU-2 (Retail, Warehousing and Wholesale Commercial) on one parcel totaling 2.98 acres located approximately 938 feet south of the subject parcel. On November 2, 2017, application **17PZ00120** changed the zoning from RU-1-9 (Single-Family Residential) to GML(I) (Government Managed Lands – Institutional) on one parcel totaling 15 acres approximately 2,068 feet southeast of the subject parcel.

For Board Consideration

The applicant is seeking a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential) for the purpose of legitimizing an undersized lot to build a single-family home. The subject parcel was subdivided and sold on May 31, 1985. The resulting parcel does not meet the 2.5 acre minimum lot size requirement for AU zoning. The applicant states they reached out to the owner of the parcel to the south to request the opportunity to purchase an additional 0.5 acres. That owner was not agreeable.

The applicant has submitted a Small Scale Comprehensive Plan Amendment application to change the FLUM from RES 1:2.5 to RES 1 under **19PZ00126**. Should the proposed Future Land Use designation of RES 1 be approved, then this request to RR-1 can be heard.

As a result of the Mims Small Area Study adopted in April of 2007, the Board directed staff to reduce residential density by one designation in the northern and western area of Mims. The subject property is within this area. The Future Land Use designation change resulted in a total of 25.61 acres on the south side of Richy Road being reduced by one designation from RES 1 to RES 1:2.5. Therefore, if rezoned, this lot will be the only RR-1 lot, surrounded by AU lots, south of Richy Road.

The Board may wish to consider whether the request is consistent and compatible with the AU parcels to the east, south and west, as well as and the BU-1 parcels located adjacent to U.S. 1. Should the Board not approve the change of zoning from AU to RR-1, the owners would need to

apply for a variance to the minimum lot area to attempt to legalize the lot under the AU zoning classification.

NATURAL RESOURCES MANAGEMENT DEPARTMENT Rezoning Review & Summary

Item # 19PZ00127

Applicant: Rebecca Reaves

Rezoning Request: AU to RR-1

Note: Applicant wants to legitimize lot to build single family home

P&Z Hearing Date: 01/13/20; **BCC Hearing date**: 02/06/20

Tax ID No: 2000310

This is a preliminary review based on best available data maps reviewed by the Natural Resources Management (NRM) Department and does not include a site inspection to verify the accuracy of the mapped information.

- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- > This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.
- ➤ If the owner/applicant has questions regarding any potential limitations, s/he is encouraged to contact NRM at 321-633-2016 prior to design of any plans.

Summary of Mapped Resources and Noteworthy Land Use Issues:

- Hydric Soils
- Floodplain
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

Land Use Comments:

Hydric Soils

The subject parcel contains hydric soils (Basinger sand-depressional) as shown on the USDA SCSSs soils map; an indicator that hydric soils and wetlands may be present on the property. Per Section 62-3694(c)(2), residential land uses within wetlands shall be limited to not more than one (1) dwelling 132

unit per five (5) acres unless strict application of this policy would render a legally established parcel as of September 9, 1988, which is less than five (5) acres, as unbuildable. The preceding limitation of one dwelling unit per five (5) acres within wetlands may be applied as a maximum percentage limiting wetland impacts as described in Sec. 65-3694(c)(1)a above. Application of the one-unit-per-five-acres limitation shall limit impacts to wetlands for single family residential development on a cumulative basis, to not more than 1.8% of the total property as defined in Sec. 65-694(c)(6). Any permitted wetland impacts must meet the requirements of Sections 62-3694(e) and 62-3696. The applicant is encouraged to contact NRM at 321-633-2016 prior to any plan or permit submittal.

Floodplain

The subject parcel is located within a mapped floodplain (potentially isolated) as identified by FEMA, and as shown on the FEMA Flood Map. The floodplain area is subject to the development criteria in Conservation Element Objective 4, its subsequent policies, and the Floodplain Ordinance. If within an isolated floodplain, then per Section 62-3724(1), development within isolated floodplain areas shall not increase the rate and volume of floodwater discharged from the predevelopment 100-year, 25-year, 10-year or annual mean riverine floodplain. Compensatory storage shall be required for fill in excess of that which will provide an upland buildable area within the isolated floodplain greater than one third (1/3) acre in size. Chapter 62, Article X, Division 6 states, "No site alteration shall adversely affect the existing surface water flow pattern." Chapter 62, Article X, Division 5, Section 62-3723 (2) states, "Development within floodplain areas shall not have adverse impacts upon adjoining properties."

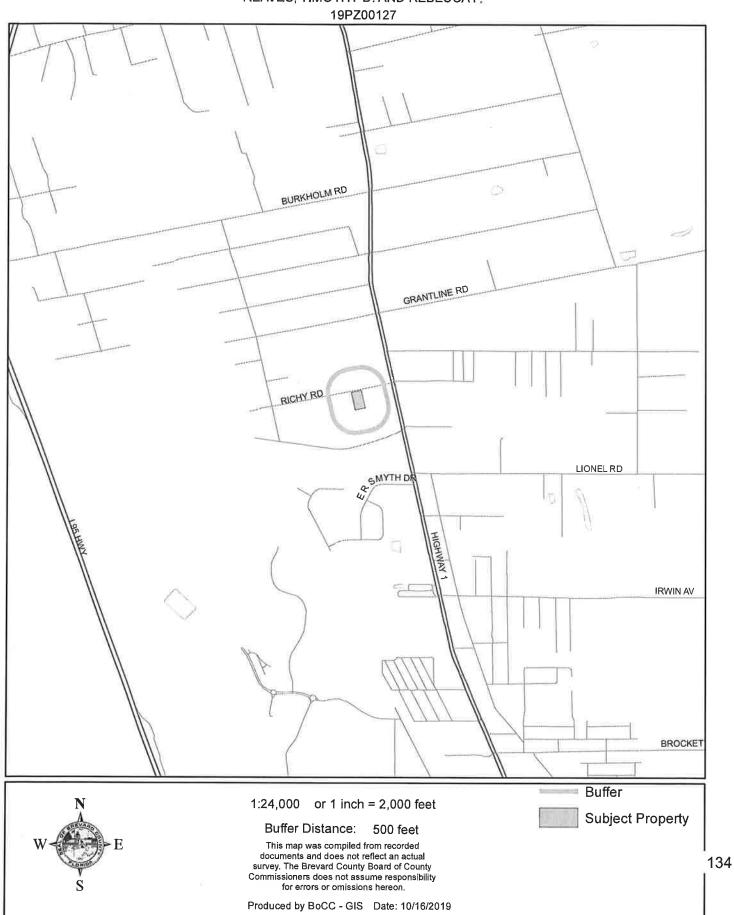
Protected Species

Information available to NRM indicates that federally and/or state protected species may be present on the property. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission and/or U.S. Fish and Wildlife Service, as applicable.

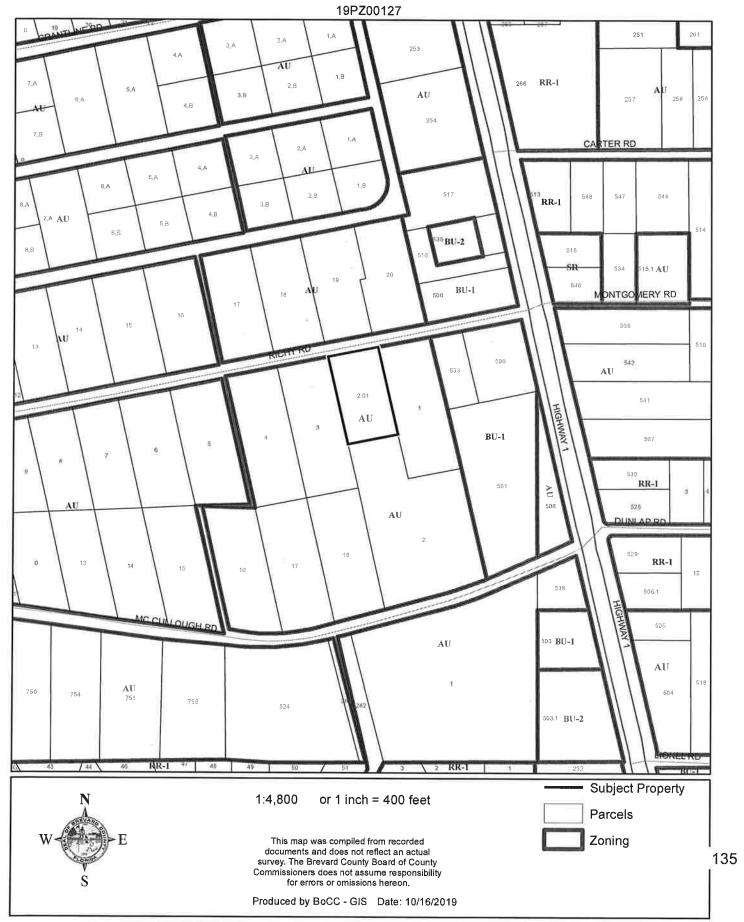
Landscape Requirements

The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for preservation and canopy coverage requirements. Applicant should contact NRM at 321-633-2016 prior to performing any land clearing activities.

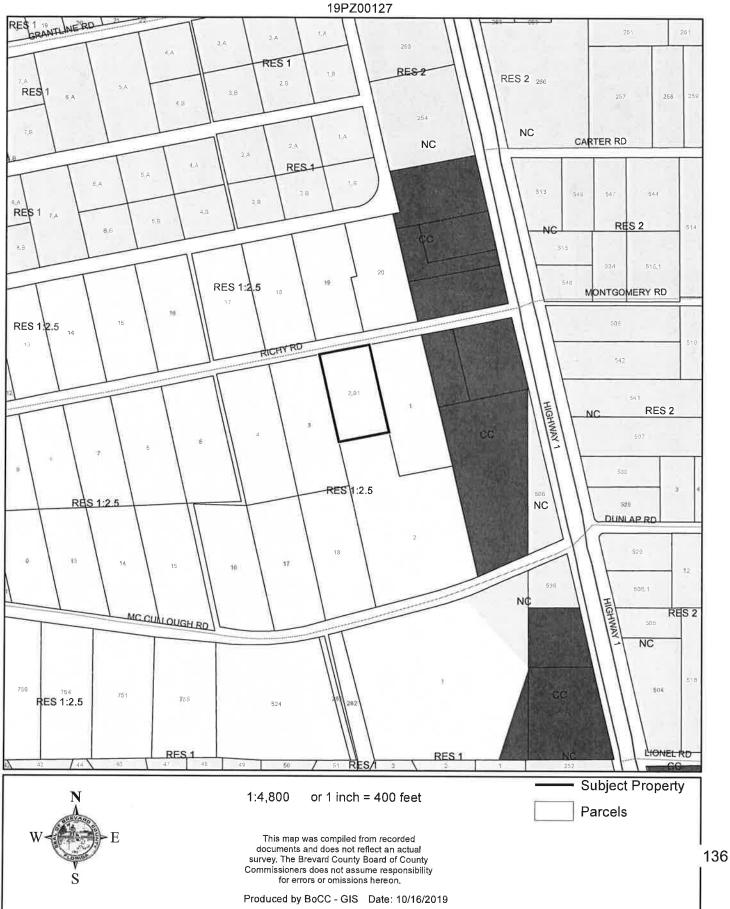
LOCATION MAP



ZONING MAP



FUTURE LAND USE MAP



AERIAL MAP

REAVES, TIMOTHY D. AND REBECCA F. 19PZ00127





1:2,400 or 1 inch = 200 feet

PHOTO YEAR:

2019

This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 10/16/2019

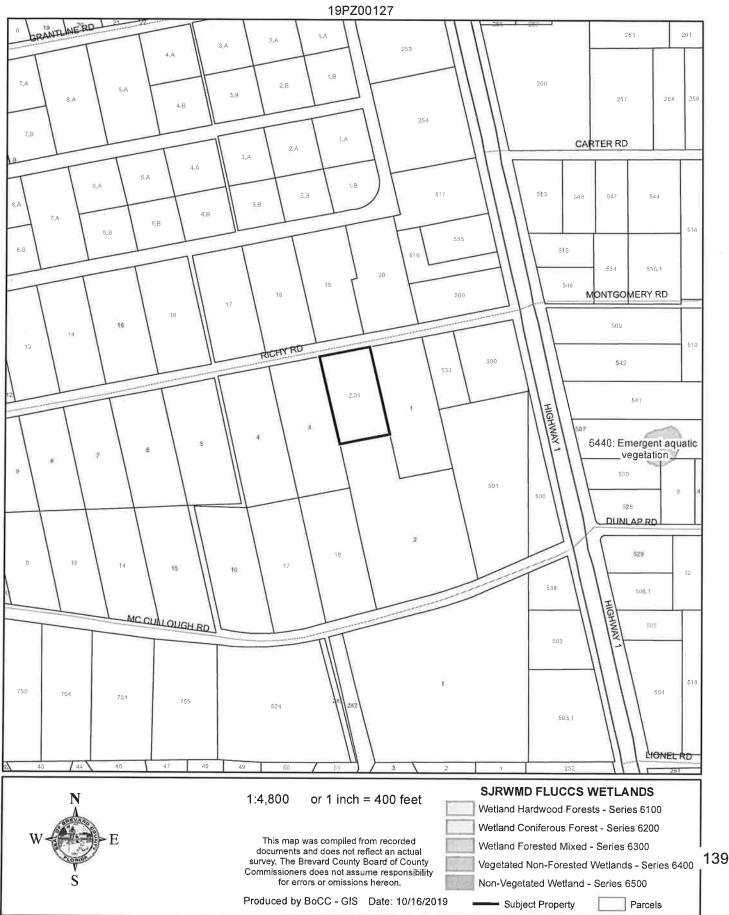
Subject Property

Parcels

NWI WETLANDS MAP



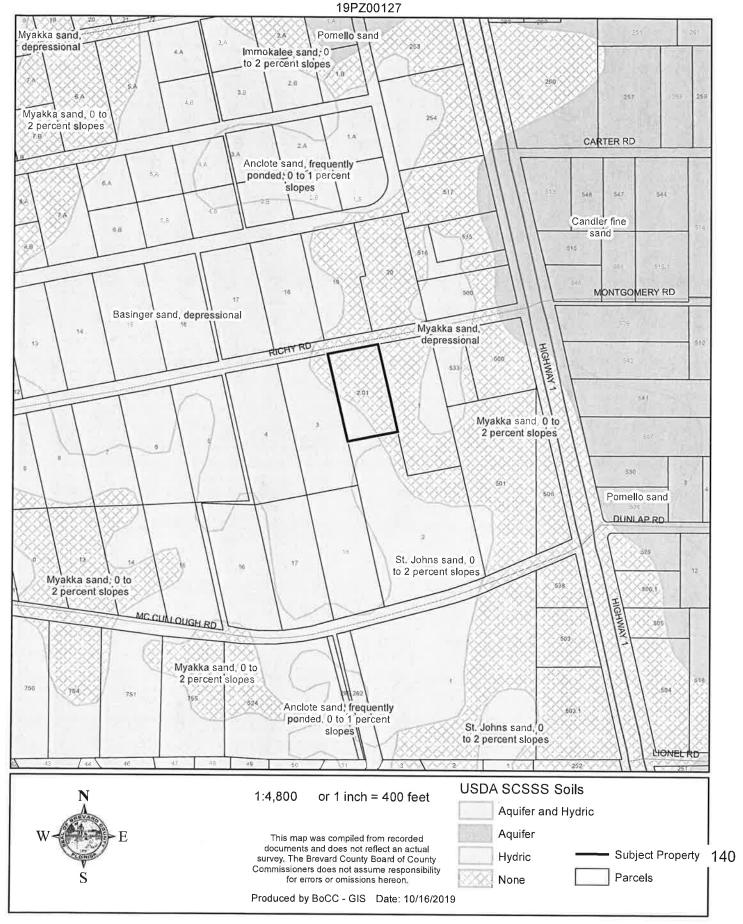
SJRWMD FLUCCS WETLANDS - 6000 Series MAP



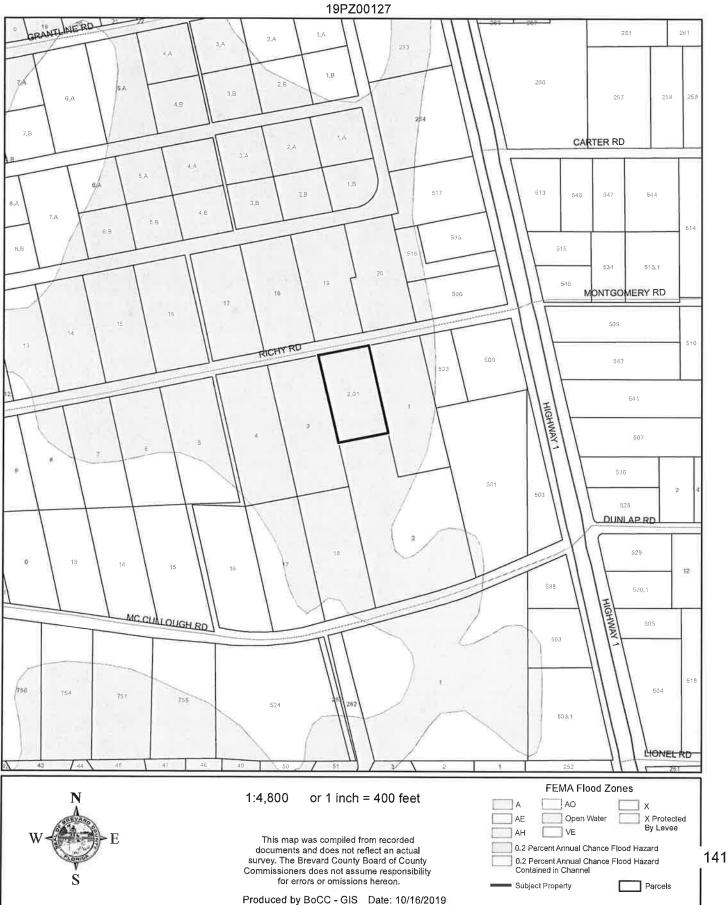
USDA SCSSS SOILS MAP

REAVES, TIMOTHY D. AND REBECCA F.

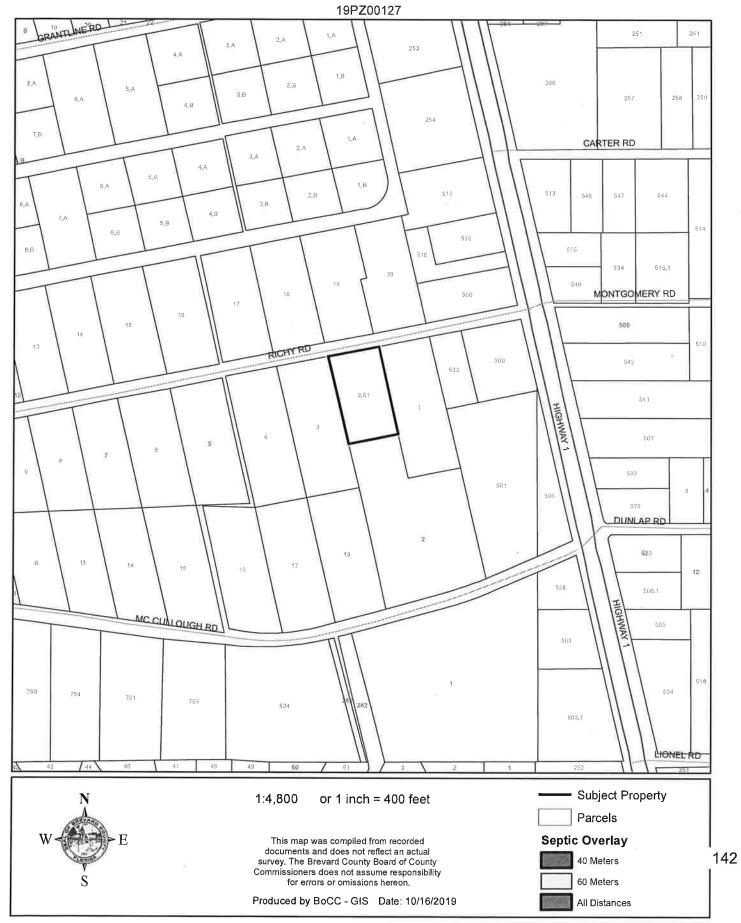
400700407



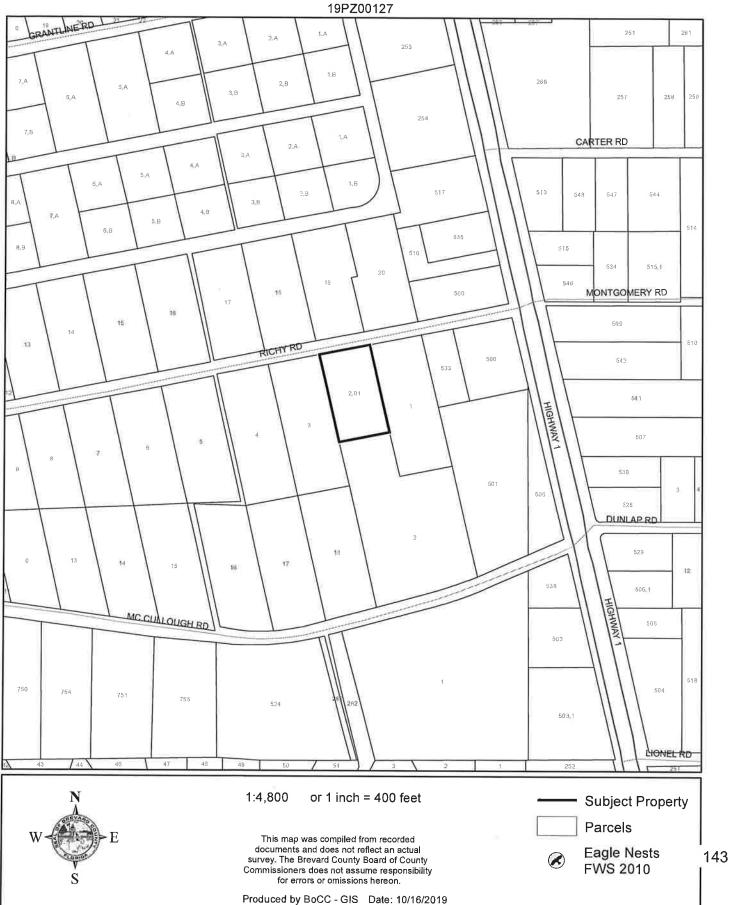
FEMA FLOOD ZONES MAP



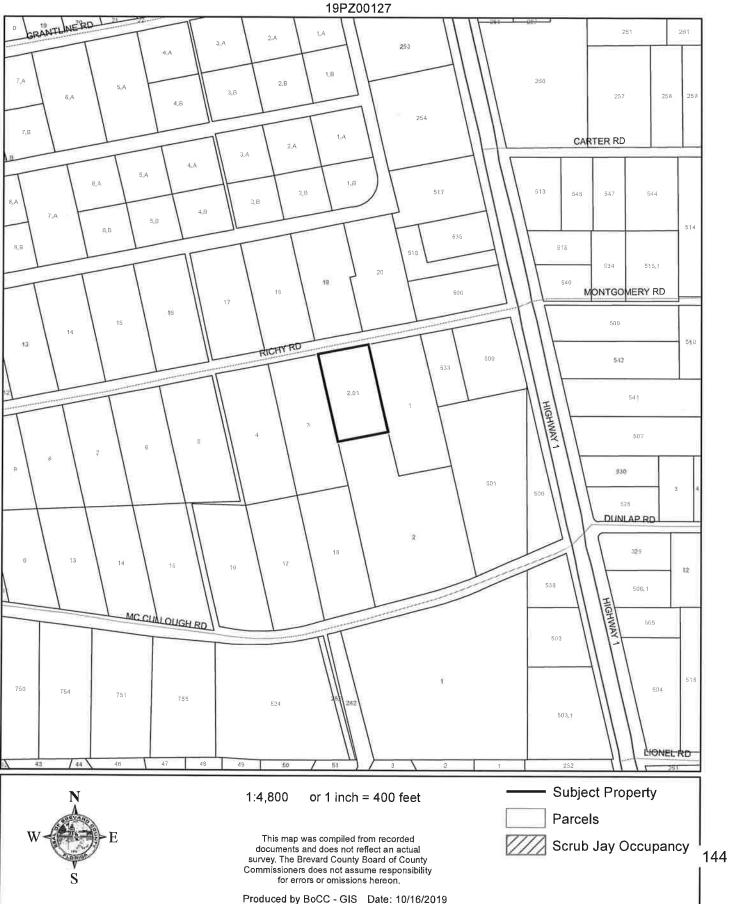
INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



EAGLE NESTS MAP



SCRUB JAY OCCUPANCY MAP



SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP



Mr. & Mrs. Donald Mock 3864 McCullough Rd. Mims, FL 32754 January 1, 2020 Re: ID# 19PZ00126 & 19PZ00127

Members of Local Planing Board,

Donald & Janice Mock

My wife and I are quite concerned about Mr. & Mrs. Reaves request to have their 2 acres, which is right behind our home and acreage, changed to Residential 1 and RR-1. Right now the Reaves keep rescue horses on that 2 acres and their residence is right across the road from there. If a residence is allowed to be built on the 2 acres in question, we feel, with the new building standards, that we very likely would have more water intruding on our acreage, of which, we already have a problem with that.

Therefore, we are opposed to having the zoning changed. Would very much appreciate your taking our situation into account when you make your decision. Thank you!

Respectfully,

RECEIVED

JAN 0 6 2020

BY:

Reference ID# 19PZ00126 and 19PZ00127

To: Brevard Co. Planning and Zoning Board

From: James and Sabrina Jeffers

4020 Richy Rd. Mims Fla. 32754

In response to purposed future land use designation and change of zoning classification of referenced ID numbers.

My wife and I have been residence at 4020 Richy Rd. since 1998. We chose this location because of the Rural 1:2.5 and AU zoning and the fact all new development would be required on the existing 2 + acre lots that were plotted in original zoning plan. We have concern and do not agree with purposed changes. The reasons for a no change to existing zoning are:

- 1. Previous owner (deceased) of said property never had intention of separating or building and additional 2 acre lot was part of existing house and 2 acre lot adjoining the property (hence no address assigned) and used as agricultural. The estate sub divided back to separating and sold house on a 2 acre lot to new owner (different from Mr. and Mrs. Reaves) and 2 acre adjoining property (lot) to current owners (Mr. and Mrs. Reaves) whom are petitioning for zoning change. They currently have horses on lot as well as their residence across the street that is also on a 2 acre lot. My concern is they wish to divide this 2 acre lot to build 2 houses and increase their monetary gain, as well as their existing property to acquire a larger property to house the number of rescue horses they have obtained and ran out of usable acreage, without regard to an established neighborhood and neighbors, or the impacts that addition housing will have.
- 2. This proposal will diminish existing and establish planning/zoning and sub-divide (piece meal) planning and zoning which in turn creates added cost to tax payers for and by the county to research, debate, and if excepted (we vote no) the changing existing plots, plans, maps and also opens the door for free for all future zoning changes and usage at no benefit to existing owners and certainly not our desire.
- 3. We have had and are in the midst of environmental impacts with growth and the impacts to St. Johns water management and the Indian River Lagoon systems from septic tanks in the county. Several years ago there were proposals that limited and set higher acreage zoning for the North Brevard County for a septic system. This proposal by splitting existing 2 acres will add additional unneeded impact by doubling the septic systems from what would currently be allowed, an unneeded impact to the environment.
- 4. Water runoff and drainage. With new county requirements of 4 foot foundation pads (as the past 4 houses on Richy Rd. have demonstrated) the addition of this proposal would adversely increase the current runoff from this property and the soil absorption area, impacting surrounding residences and property.
- 5. We have documented issues that are still not addressed by county roads and grounds and documented additional flooding that has occurred with development under new county foundation pad build up requirements, and known inability of current drainage to handle. This is property is within flood plan maps.
- 6. As seen with recent development, road traffic of fill dirt dump trucks (100's of loads per lot) and heavy and oversized equipment will have impact on Richy Rd, and cause tax payers and the county unnecessary addition cost for repairs. This was seen in previous repair (replacement) of crushed drainage ditch culvert and inconvenience to neighbors (as well property repair cost to homeowners who experienced extensive flooding) and roadway users. This causes even more deterioration of recently repaved Richy Rd. that shows extreme damage from the above mention new development.

We as residence of this neighborhood strongly encourage the Brevard County Zoning Board to deny this requested change.

Thank you, James and Sabrina Jeffers

From:

Hawk, Wayne J. (KSC-TOSC-7120)[Test and Operations Support Contract]

To: Subject: Jones, Jennifer

Date:

ID#19PZ00126 & 19PZ00127 Zoning Change Monday, January 13, 2020 6:49:36 AM

Jennifer,

Please let the board know that I oppose change.

Wayne and Darlene Hawk 3900 Richy Rd Mims FL 321 289-6934

Brevard County Planning and Development 2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940

Rezoning Application 19PZ00127 Tax Account# 200310 Richy Rd., Florida 32754

To whom it may concern,

We, Richard and Gena Wrubel, residing at 3885 Richy Rd., Mims, FL 32754, fully support the efforts of Timothy and Rebecca Reaves in their actions of rezoning their parcel, identified by tax account# 2000310. Lughard & Morules & Lina Wrube

Thank you,

Brevard County Planning and Development 2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940

Rezoning Application 19PZ00127 Tax Account# 200310 Richy Rd., Florida 32754

To whom it may concern,

We, David and Claudia Ladomirak, residing at 3845 Richy Rd., Mims, FL 32754, fully support the efforts of Timothy and Rebecca Reaves in their actions of rezoning their parcel, identified by tax account# 2000310.

Thank you,

Brevard County Planning and Development 2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940

Rezoning Application 19PZ00127 Tax Account# 200310 Richy Rd., Florida 32754

To whom it may concern,

We, Cody and Sydney Graham, residing at 3825 Richy Rd., Mims, FL 32754, fully support the efforts of Timothy and Rebecca Reaves in their actions of rezoning their parcel, identified by tax account# 2000310.

Thank you,

1-12-2020

To whom It May Concern

The parcel of land in question was purchased sometime in the 80's,

from approached we on the sale with the stipulation that he would keep one area and that we could being it to sompleto the parcel report the sale of his property. He never gave use the opprotunity when he pald. It's never brew he pald. It's never brew when he pald. It's never brew when he pald. It's never brew when he pold. It's persoched the new owners sometime later in years. They said no.

When I said my property, I sold the two acres as pacture to the present owners.

Sencerely, Segge Course

Brevard County Planning and Development 2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940

Rezoning Application 19PZ00127 Tax Account# 200310 Richy Rd., Florida 32754

To whom it may concern,

We, Robert and Tammie Mc Ferrin, residing at 3840 Richy Rd., Mims, FL 32754, fully support the efforts of Timothy and Rebecca Reaves in their actions of rezoning their parcel, identified by tax account# 2000310.

PLANNING AND ZONING BOARD MINUTES

The Brevard County Planning & Zoning Board met in regular session on Monday, January 13, 2020, at 3:00 p.m., in the Commission Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were: Ron Bartcher; Brian Woltz; Brian Hodgers; Ben Glover; Mark Wadsworth; Joe Buchanan; Bruce Moia; Peter Filiberto; and Dane Theodore.

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; Eden Bentley, County Attorney; George Ritchie, Planner III; Paul Body, Planner II; Jeanne Allen, Environmental Specialist I; and Jennifer Jones, Special Projects Coordinator,

Mark Wadsworth introduced new members Joe Buchanan, District 4; and Brian Woltz, District 1. Mr. Wadsworth also recognized the resignation Rochelle Lawandales and thanked her for her service to the Planning and Zoning Board. Bruce Moia stated Ms. Lawandales had a wealth of knowledge as a planner and she will be missed on the board.

Excerpt from Complete Agenda

2. Timothy and Rebecca Reaves

A request for a Small Scale Comprehensive Plan Amendment to change the Future Land Use designation from Residential 1:2.5 to Residential 1. The property is 2 acres, located on the south side of Richy Road, approximately 0.12 mile west of U.S. 1. (No assigned address. In the Mims area) (19PZ00126) (Tax Account 2000310) (District 1)

3. Timothy and Rebecca Reaves

A request for a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential). The property is 2 acres, located on the south side of Richy Road, approximately 0.12 mile west of U.S. 1. (No assigned address. In the Mims area) (19PZ00127) (Tax Account 2000310) (District 1)

Rebecca Reaves, 3860 Richy Road, Mims, stated they purchased the two-acre property in 2017 as a pasture. She explained that the previous owner, Peggy Conner, acquired the property in 1985 when a neighbor asked her to buy his two-acre parcel, and he was to sell an acre back to her so that it was a buildable lot. Unbeknownst to Ms. Conner, he sold his property and never offered her back the acre. She reached out to the new owners, but they had no interest in selling her back an acre. She said they can't do anything with the land unless they are able to rezone. She noted that starting at the southwest end of Richy Road, the lot sizes go from 1.69 acres, then 1.85 acres, to 2.02, to 2.2, to 2.65, and the next three are 2.97 acres, with the exception of theirs. She stated one parcel over is a one-acre lot that was zoned BU-1 and a brand new house was just built on it, and two blocks north of them RR-1 property.

She stated one of the objection letters she received is from the Mock's, who back up to the south end of her property, and they are concerned that if she builds a home they will have problems with water intrusion. She explained that any new home will be built to code and lot drainage will be approved by the County, so there should not be an issue with water intrusion. She pointed out there is almost three acres between the back portion of her property and where Mr. Mock's house is situated. She noted she has provided affidavits from the next-door neighbors and surrounding neighbors that support her, and she submitted a letter from Peggy Conner confirming how she acquired the property and why it was divided the way it was.

P&Z Minutes January 13, 2020 Page 2

Ron Bartcher asked Ms. Reaves if she has any plans to build more than one residence on the lot. Ms. Reaves replied no. Mr. Bartcher asked if she would be willing to enter into a binding development plan stating such. Ms. Reaves replied yes.

Mr. Bartcher stated his concern is that the residents of Mims want to keep that a rural area, and one house on 2.5 acres is what they would like to see. He said one house on 2 acres versus 2.5 is not a significant change; however, if she were to subdivide into two lots, that would be a significant change. Ms. Reaves stated they absolutely will not subdivide, they just want to be able to build a house on it.

Peter Filiberto asked what is on the property currently. Ms. Reaves replied horses are currently on the property.

Wayne Mock, 3900 Richy Road, Mims, stated he lives across the street from the subject property. He stated there is a building boom in Mims and the County is letting people build houses four feet off the ground and he's currently in a soup bowl because of it, and he is opposed to further development on Richy Road.

Sabrina Jeffers, 4020 Richy Road, Mims, stated she doesn't want more homes on Richy Road, and they moved there because they liked the room. She said all of the new houses are being built up so much that the County can't handle the water runoff as it is; they've always had problems in heavy rains and hurricanes, and they can't get the County to clean out the ditches properly. She stated she's lived there for 21 years and the more homes that are built the more it's going to impact those who have been there for many years. She noted there are several properties that are for sale on that Richy Road, and that's going to open the door for someone to split lots and build more houses. She said she doesn't want it; she likes it the way it is; and she's very much opposed. She asked the board to not put more stress on the properties, as the whole area was designed to be room for people. She said Ms. Reaves knew when she purchased the property that it was unbuildable.

Mr. Bartcher stated the Mims Small Area Study group wanted to keep that area rural, and if someone were to buy a 2.5-acre lot and try to split it, he would certainly oppose it, but he doesn't think that's a concern. He said as far as the water, everyone has water problems. He stated he sees no reason to deny the request, and he would rather approve it with the condition that there only be one house built on the two acres.

Bruce Moia stated he doesn't think this board has ever denied someone the right to build a single-family home on a lot that large, no matter where it was. He understands the area is not well drained or well planned, so there are those issues. He said a binding development plan runs with the land, so even if she sells the property, the future owners could not split the lot.

Motion by Ron Bartcher, seconded by Bruce Moia, to approve the Small Scale Plan Amendment to change the Future Land Use designation from Residential 1:2.5 to Residential 1. The vote was unanimous.

Motion by Ron Bartcher, seconded by Bruce Moia, to approve the change of zoning classification from AU to RR-1, with a BDP limited to one single-family residence.

Draft BDP 19PZ00127 Reaves (submitted 01/29/20)

Prepared by: Karl Bohne

Address: 1311 Bedford Dr., Melbourne, FL

32940

BINDING DEVELOPMENT PLAN

	THIS AGRE	EMENT	, entered into	o this da	y of		, 20_	_ between t	he
				S OF BREVARD					
the	State	of	Florida	(hereinafter	referred	to	as	"County")	and
Timothy and Rebecca Reaves, (hereinafter referred to as "Developer/Owner").									
RECITALS									
,	WHEREAS,	Develo	oer/Owner o	wns property (h	ereinafter refe	erred to as	s the "Pi	roperty") in	Brevard
County,	Florida, as	more pa	rticularly des	cribed in Exhibit	"A" attached	hereto and	d incorpo	rated herein	by this
referenc	e; and								
1	WHEREAS,	Develop	er/Owner ha	s requested the	RR-1 zoning	classificati	ion(s) and	d	desires
to	develo	р	the	Property	as	ŝ	a sing	le family res	sidence,
and pursuant to the Brevard County Code, Section 62-1157; and									
١	WHEREAS,	as part	of its plan	for development	of the Prope	erty, Develo	oper/Owr	ner wishes t	lo
nitigate negative impact on abutting land owners and affected facilities or services; and									

WHEREAS, the County is authorized to regulate development of the Property.

NOW, THEREFORE, the parties agree as follows:

1. The County shall not be required or obligated in any way to construct or maintain or participate in any way in the construction or maintenance of the improvements. It is the intent of the parties that the Developer/Owner, its grantees, successors or assigns in interest or some other association and/or assigns satisfactory to the County shall be responsible for the maintenance of any improvements.

Rev. 11/25/2019

- The Developer/Owner shall limit development to <u>one</u> single-family residence and may be further restricted by any changes to the Comprehensive Plan or Land Development Regulations.
- 3. Developer/Owner shall comply with all regulations and ordinances of Brevard County, Florida. This Agreement constitutes Developer's/Owner's agreement to meet additional standards or restrictions in developing the Property. This agreement provides no vested rights against changes to the Comprehensive Plan or land development regulations as they may apply to this Property.
- Developer/Owner, upon execution of this Agreement, shall pay to the Clerk of Court the cost of recording this Agreement in the Public Records of Brevard County, Florida.
- 5. This Agreement shall be binding and shall inure to the benefit of the successors or assigns of the parties and shall run with the subject Property unless or until rezoned and be binding upon any person, firm or corporation who may become the successor in interest directly or indirectly to the subject Property, and be subject to the above referenced conditions as approved by the Board of County Commissioners on February 6, 2020. In the event the subject Property is annexed into a municipality and rezoned, this Agreement shall be null and void.
- Violation of this Agreement will also constitute a violation of the Zoning Classification and this
 Agreement may be enforced by Sections 1.7 and 62-5, Code of Ordinances of Brevard County, Florida,
 as may be amended.
- 7. Conditions precedent. All mandatory conditions set forth in this Agreement mitigate the potential for incompatibility and must be satisfied before Developer/Owner may implement the approved use(s), unless stated otherwise. The failure to timely comply with any mandatory condition is a violation of this Agreement, constitutes a violation of the Zoning Classification and is subject to enforcement action as described in Paragraph 6 above.

IN WITNESS THEREOF, the parties hereto have caused these presents to be signed all as of the date and year first written above.

ATTEST:	BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA 2725 Judge Fran Jamieson Way Viera, FL 32940					
Scott Ellis, Clerk (SEAL)	Bryan Lober, Chair As approved by the Board on					
(Please note: You must have two witness serve as one witness.)	ses and a notary for each signature required. The notary may					
WITNESSES:	(INSERT BUSINESS NAME or INDIVIDUAL NAME(s)) as DEVELOPER/OWNER					
(Witness Name typed or printed)	(Address)					
	(President)					
(Witness Name typed or printed)	(Name typed, printed or stamped)					
STATE OF §						
COUNTY OF§						
The foregoing instrument was ackn	owledged before me this day of					
20, by, F	, President of, who is personally					
known to me or who has produced	as identification.					
My commission expires SEAL	Notary Public					
Commission No.:	(Name typed, printed or stamped)					

Exhibit A

Parcel ID No: 20-35-31-AB-3-2.01

The North 387.4 feet (as measured along the lot lines) of Lot 2, Block 3. PLAT OF INDIAN RIVER PLANTATION ESTATES, according to the plat thereof, as recorded in Plat Book 13, Page 51, of the Public Records of Brevard County, Florida

From:

Commissioner, D1

To:

Jones, Jennifer

Cc:

Mascellino, Carol; Pritchett, Rita

Subject:

FW: change of zoning

Date:

Wednesday, February 5, 2020 1:17:57 PM

Attachments:

image001.png

Jennifer,

On behalf of Commissioner Pritchett, our office received this email today regarding the item for the zoning meeting tomorrow night.

Thanks,

Marcia Newell

Chief Legislative Aide to Commissioner Rita Pritchett Marcia.newell@brevardfl.gov



2000 S. Washington Avenue, Suite 2 Titusville, Florida 32780 321-607-6901

Please note:

Florida has a very broad public records law. Most written communications to or from the offices of elected officials are public records available to the public and media upon request. Your email communications may therefore be subject to public disclosure.

From: Donjan Mock <ramblingacresfarm@gmail.com>

Sent: Wednesday, February 5, 2020 12:13 PM

To: Commissioner, D1 < D1. Commissioner@brevardfl.gov>

Subject: Re: change of zoning

[EXTERNAL EMAIL] DO NOT CLICK links or attachments unless you recognize the sender and know the content is safe.

Ms. Pritchett, my wife & I are very opposed to the request by Mr. & Mrs. Reaves request to rezone their 2 acres to Residential 1 & RR-1. Right now they keep 6 rescue horses on that property. Their 2 acres backs up to our homestead. If the current zoning is changed & homes built on it with the newer building standards we will be more inundated with water than we already are from their property. Therefore, we respectfully ask you to consider our property & several others in this area & reject their request.

Thank you, Donald & Janice Mock 3864 McCullough Rd. Mims, FL

On Wed, Feb 5, 2020, 11:57 AM Commissioner, D1 < D1.Commissioner@brevardfl.gov > wrote:

"Under Florida Law, email addresses are Public Records. If you do not want your e-mail address released in response to public record requests, do not send electronic mail to this entity. Instead, contact this office by phone or in writing."