Agenda Report



2725 Judge Fran Jamieson Way Viera, FL 32940

Public Hearing

G.4. 12/7/2023

Subject:

Linde, Inc. (Kim Rezanka) requests a Small Scale Comprehensive Plan Amendment (23S.21), to change the Future Land Use designation from RES 4 and CC to all CC. (23SS00021) (Tax Accounts 2103325 & 3019428) (District 1)

Fiscal Impact:

None

Dept/Office:

Planning & Development

Requested Action:

It is requested that the Board of County Commissioners conduct a public hearing to consider a Small Scale Comprehensive Plan Amendment (23S.21) to change the Future Land Use designation from RES 4 (Residential 4) and CC (Community Commercial) to all CC.

Summary Explanation and Background:

The applicant is requesting to amend the Future Land Use designation from RES 4 and CC to all CC on 9.97 acres to provide uniform FLU and zoning on two parcels. The applicant proposes to use the site for maintenance, storage, and parking of the delivery trucks. The applicant's main facility is located at the intersection of Wiley Avenue and Hammock Road abutting the FEC Railway approximately 1 mile east of the subject property. A companion application, 23Z00072, if approved, would amend the zoning classification from BU-1 (General retail commercial) and AU (Agricultural Residential) to BU-2 (Retail, warehousing and wholesale commercial).

The requested CC designation permits development activities intended to serve several neighborhoods, subregional and regional areas, and provide an array of retail, personal, and professional uses.

The BU-2 zoning classification does not allow Chemical manufacturing or Industrial Gas Manufacturing. Those uses are considered a Heavy Industrial use as defined in Sec.62-1102 and require Industrial Future Land Use Map designation and a Conditional Use Permit (CUP) in IU-1 zoning classification.

The area can be characterized as a mix of retail, non-retail, single-family and multi-family residential with no established existing neighborhoods. The majority of existing residential is located to the east along Wiley Avenue. Existing commercial development is limited to the U.S. Highway 1 corridor.

The Board may wish to consider if the request is consistent with the Comprehensive Plan and compatible with the surrounding area.

G.4. 12/7/2023

On November 13, 2023, the Local Planning Agency considered the request and voted unanimously to recommend approval. (Bruce Moia abstained)

Clerk to the Board Instructions:

Once resolution is received, please execute and return a copy to the Planning and Development.



FLORIDA'S SPACE COAST

Kimberly Powell, Clerk to the Board, 400 South Street • P.O. Box 999, Titusville, Florida 32781-0999

Telephone: (321) 637-2001 Fax: (321) 264-6972 Kimberly.Powell@brevardclerk.us



December 8, 2023

MEMORANDUM

TO: Tad Calkins, Planning and Development Director

RE: Item G.4., Small Scale Comprehensive Plan Amendment (23S.21)

The Board of County Commissioners, in regular session on December 7, 2023, conducted the public hearing and adopted Ordinance No. 23-33, setting forth the thirteenth Small Scale Comprehensive Plan Amendment (23S.21) to change the Future Land Use designation from RES 4 and CC to all CC. Enclosed is the fully-executed Ordinance.

Your continued cooperation is always appreciated.

Sincerely,

BOARD OF COUNTY COMMISSIONERS

RACHEL M. SADOFF, CLERK

Kimberly Powell, Clerk to the Board

/ns

Encl. (1)

ORDINANCE NO. 23-33

AN ORDINANCE AMENDING ARTICLE III, CHAPTER 62, OF THE CODE OF ORDINANCES OF BREVARD COUNTY, ENTITLED "THE 1988 COMPREHENSIVE PLAN", SETTING FORTH THE THIRTEENTH SMALL SCALE PLAN AMENDMENT OF 2023, 23S.21, TO THE FUTURE LAND USE MAP OF THE COMPREHENSIVE PLAN; AMENDING SECTION 62-501 ENTITLED CONTENTS OF THE PLAN; SPECIFICALLY AMENDING SECTION 62-501, PART XVI (E), ENTITLED THE FUTURE LAND USE MAP APPENDIX; AND PROVISIONS WHICH REQUIRE AMENDMENT TO MAINTAIN INTERNAL CONSISTENCY WITH THESE AMENDMENTS; PROVIDING LEGAL STATUS; PROVIDING A SEVERABILITY CLAUSE; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, Section 163.3161 et. seq., Florida Statutes (1987) established the Local Government Comprehensive Planning and Land Development Regulation Act; and

WHEREAS, Section 163.3167, Florida Statutes, requires each County in the State of Florida to prepare and adopt a Comprehensive Plan as scheduled by the Department of Economic Opportunity; and

WHEREAS, on September 8, 1988, the Board of County Commissioners of Brevard County, Florida, approved
Ordinance No. 88-27, adopting the 1988 Brevard County Comprehensive Plan, hereafter referred to as the 1988 Plan; and

WHEREAS, Sections 163.34 and 163.3187, and 163.3189, Florida Statutes, established the process for the amendment of comprehensive plans pursuant to which Brevard County has established procedures for amending the 1988 Plan; and

WHEREAS, Brevard County initiated amendments and accepted application for small scale amendments to the Comprehensive Plan for adoption in calendar year 2023 as Plan Amendment 23S.21; and

WHEREAS, Brevard County established Technical Advisory Groups consisting of County technical employees grouped according to their operational relationship to the subject of a plan element or sub-element being prepared or amended, and these Technical Advisory Groups have provided technical expertise for the Amendment 23S.21; and

WHEREAS, the Board of County Commissioners of Brevard County, Florida, have provided for the broad dissemination of proposals and alternatives, opportunity for written comments, public hearings after due public notice, provisions for open discussion, communication programs and consideration of and response to public comments concerning the provisions contained in the 1988 Plan and amendments thereto; and

WHEREAS, Section 62-181, Brevard County Code designated the Brevard County Planning and Zoning Board as the Local Planning Agency for the unincorporated areas of Brevard County, Florida, and set forth the duties and responsibilities of said local planning agency; and

Officially filed with the Secretary of State December 13, 2023.

WHEREAS, on November 13, 2023, the Brevard County Local Planning Agency held a duly noticed public hearing on Plan Amendment 23S.21, and considered the findings and advice of the Technical Advisory Groups, and all interested parties submitting comments; and

WHEREAS, on December 7, 2023, the Brevard County Board of County Commissioners held a duly noticed public hearing, and considered the findings and recommendations of the Technical Advisory Group, and all interested parties submitting written or oral comments, and the recommendations of the Local Planning Agency, and upon thorough and complete consideration and deliberation, approved for adoption Plan Amendment 23S.21; and

WHEREAS, Plan Amendment 23S.21 adopted by this Ordinance comply with the requirements of the Local Government Comprehensive Planning and Land Development Regulation Act; and

WHEREAS, Plan Amendment 23S.21 adopted by this Ordinance is based upon findings of fact as included in data and analysis.

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA, as follows:

- Section 1. Authority. This ordinance is adopted in compliance with, and pursuant to the Local Government Comprehensive Planning and Land Development Regulations Act, Sections 163.3184 and 163.3187, Florida Statutes.
- Section 2. Purpose and Intent. It is hereby declared to be the purpose and intent of this Ordinance to clarify, expand, correct, update, modify and otherwise further the provisions of the 1988 Brevard County Comprehensive Plan.
- Section 3. Adoption of Comprehensive Plan Amendments. Pursuant to Plan Amendment 23S.21 to the 1988 Comprehensive Plan, Article III, Chapter 62-504, Brevard County Code, the 1988 Brevard County Comprehensive Plan is hereby amended based on documentation shown in Exhibit A and as specifically shown in Exhibit B. Exhibits A and B are hereby incorporated into and made part of this Ordinance.
- Section 4. Legal Status of the Plan Amendments. After and from the effective date of this Ordinance, the plan amendment, Plan Amendment 23S.21, shall amend the 1988 Comprehensive Plan and become part of that plan and the plan amendment shall retain the legal status of the 1988 Brevard County Comprehensive Plan established in Chapter 62-504 of the Code of Laws and Ordinances of Brevard County, Florida, as amended.
- Section 5. Severability. If any section, paragraph, subdivision, clause, sentence or provision of this Ordinance shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair,

invalidate, or nullify the remainder of this Ordinance, but the effect thereof shall be confined to the section, paragraph, subdivision, clause, sentence or provision immediately involved in the controversy in which such judgment or decree shall be rendered.

Section 6. Effective Date. The effective date of this small scale plan amendment shall be 31 days after adoption, unless the amendment is challenged pursuant to Section 163.3187(3), Florida Statutes. If challenged, the effective date of this amendment shall be the date a final order is issued by the Department of Economic Opportunity, or the Administration Commission, finding the amendment in compliance with Section 163.3184, Florida Statues. A certified copy of the ordinance shall be filed with the Office of the Secretary of State, State of Florida, within ten days of enactment.

DONE AND ADOPTED in regular session, this 7th day of December , 2023.

ATTEST:

BOARD OF COUNTY COMMISSIONERS OF BREVARD COUNTY, FLORIDA

Rachel M. Badoff, Clerk

Jason Steele, Chair

As approved by the Board on <u>Dec. 7</u>, 2023.

EXHIBIT A

23S.21 SMALL SCALE

COMPREHENSIVE PLAN AMENDMENT

Contents

1. Proposed Future Land Use Map

PROPOSED FUTURE LAND USE MAP

Linde, Inc. 23SS00021

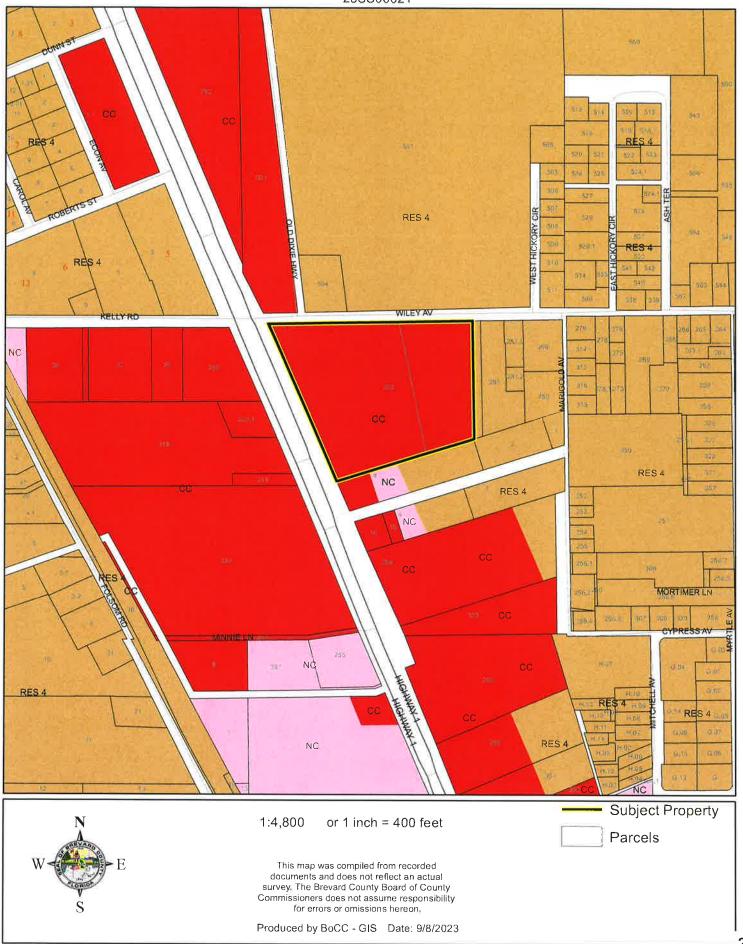


EXHIBIT B

Contents

1. Legal Description

Notice of Hearing

Published in Brevard County on October 26, 2023

(23SS00021) Linde, Inc. (Kim Rezanka) requests a Small Scale Comprehensive Plan Amendment (23S.21), to change the Future Land Use designation from RES 4 (Residential 4) and CC (Community Commercial) to all CC, on property described as follows: A portion of Parcel 1, as described in ORB 9628, Page 935. That portion of Section 17, Township 215, Range 35E, Brevard County, Florida, lying south of Wiley Ave. east of U.S. Highway 1 (SR 5), north of the Plat or Orange Park, Plat Book 5, Page 39A and west of lands described in ORB 8370, Page 641, more particularly described as follows: Commence at the NW corner of the NW of said Section 17; thence run N89deg00 43 E along the north line of the NW of Section 17, a distance of 89.44 ft; thence run S22deg4 32 E, a distance of 16.16 ft. to the intersection of the south right-of-way of Wiley Ave. (variable width right-of-way per Brevard County Improvements Plat Project Number 2013-47) and the easterly right-ofway of U.S. Highway 1 (per FDOT Map Section 7003-(175) 277; thence run N89deg00 43 E along the south right-of-way of Wiley Ave., a distance of 277.94 ft. to the point of beginning; thence continue N89deg00 43 E said south right-of-way of Wiley Ave., a distance of 280.54 ft. to the west line of lands described in ORB 8370, Page 641, of the Public Records of Brevard County, Florida; thence run S11deg36 09 E along said west line, a distance of 564.03 ft. to the north line of Block 1,

Orange Park, according to the Plat thereof, as recorded in Plat Book 5, Page 39A of said Public Records; thence run S73deg18 48 W along said north line, a distance of 151.50 ft.; thence run N22deg49 32 W, a distance of 641.40 ft. to the point of beginning; AND Parcel 2: (per ORB 8370, Page 641). Commence at the NW corner of Section 17, Township 21S, Range 35E, Brevard County, Florida; thence N89deg00 16 E, along the north line of said Section 17, 33.33 ft.; thence departing said north line of Section 17, S00deg59 44 E, 27.50 ft.; thence N89deg00 16 E, 81.08 ft. to the intersection of the east right-of-way of U.S. Highway 1, according to the State of Florida State Road Department right-of-way map Section No. 7003-(175)277, and south right-of-way of Wiley Ave., according to Wiley Ave. Improvements Plans (Project Number 2013-47), Brevard County, Florida, thence continue N89deg00 16 E along said south right-of-way, 542.15 ft. to the point of beginning, thence continue along said south right-of-way, N89deg00 16 E, 300.00 ft.; thence departing said south right-of-way, S00deg59 44 E, 495.22 ft.; thence S73deg53 04 W, 203.57 ft.; thence N11deg40 58 W, 558.00 ft. to the point of beginning. (9.97 acres) Located on the southwest corner of Wiley Ave. and U.S. Highway 1.

(2719 U.S. Highway 1, Mims) The following ordinance will also be considered in conjunction with the Small Scale Plan Amendment, 23S.21: An ordinance amending Article III, Chapter 62, of the Code of Ordinances of Brevard County; entitled The Comprehensive Plan, amending Section 62-501, entitled Contents of the Plan; specifically amending Section 62-501, Part XI, entitled Future Land Use Element and Future Land Use Map Series; and provisions which require amendment to maintain internal consistency with these amendments; providing legal status; providing a severability clause; and providing an effective date.



RON DESANTIS
Governor

CORD BYRDSecretary of State

December 20, 2023

Honorable Rachel M. Sadoff Board of County Commissioners Brevard County Post Office Box 999 Titusville, FL 32781-0999

Dear Honorable Rachel Sadoff,

Pursuant to the provisions of Section 125.66, Florida Statutes, this will acknowledge receipt of your electronic copy of Brevard County Ordinance No. 23-33, which was filed in this office on December 13, 2023.

Sincerely,

Anya Owens Administrative Code and Register Director

ACO/wlh

ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

Administrative Policy 1

The Brevard County zoning official, planners and the Director of the Planning and Development, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

Administrative Policy 2

Upon Board request, members of the Brevard County planning and zoning staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for zoning, conditional uses, comprehensive plan amendments, vested rights, or other applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For development applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

Administrative Policy 3

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.

- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:
 - 1. historical land use patterns;
 - 2. actual development over the immediately preceding three years; and
 - 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

Administrative Policy 4

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
 - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
 - 2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
 - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

Administrative Policy 5

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the

Administrative Policies Page 3

use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following:

Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;
- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result;
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

Administrative Policy 6

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

Administrative Policy 7

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

Administrative Policy 8

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

Administrative Policies Page 4

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

CONDITIONAL USE PERMITS (CUPs)

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

(b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in support of an application for a conditional use permit, it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions, refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.

- (c) General Standards of Review.
 - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.
 - a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
 - b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
 - c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
 - (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:

- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience. traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any. Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers. types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic, or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.
- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.

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j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

FACTORS TO CONSIDER FOR A REZONING REQUEST

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

Administrative Policies Page 8

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

DEFINITIONS OF CONCURRENCY TERMS

Maximum Acceptable Volume (MAV): Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

Current Volume: Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

Volume with Development (VOL W/DEV): Equals Current Volume plus trip generation projected for the proposed development.

Volume/Maximum Acceptable Volume (VOL/MAV): Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

Acceptable Level of Service (CURRENT LOS): The Level of Service at which a roadway is currently operating.

Level of Service with Development (LOS W/DEV): The Level of Service that a proposed development may generate on a roadway.

FUTURE LAND USE MAP SERIES PLAN AMENDMENT

STAFF COMMENTS

Small Scale Plan Amendment 23S.21 (23SS00021)

Township 24, Range 35, Section 01

Property Information

Owner / Applicant: Linde Inc. (f/k/a Praxair Inc.)/Kimberly B. Rezanka

<u>Adopted Future Land Use Map Designation:</u> Residential 4 (RES 4) and Community Commercial (CC)

Requested Future Land Use Map Designation: Community Commercial (CC)

Acreage: 9.97 +/- acres

Tax Account #: 2103325 and 3019428

Site Location: Southeast corner of the Wiley Ave. and US Highway 1 intersection.

Commission District: 1

Current Zoning: AU (Agricultural Residential) and BU-1 (General retail commercial)

Requested Zoning: BU-2 (Retail, warehousing and wholesale commercial)

Background & Purpose

The applicant is requesting to amend the Future Land Use Map (FLUM) designation from Residential 4 (RES 4) and Community Commercial (CC) to all Community Commercial (CC) on 9.97 acres to provide uniform FLU and zoning on two parcels. The applicant proposes to use the site for maintenance, storage, and parking of the delivery trucks. The applicant's main facility is located at the intersection of Wiley Ave and Hammock Rd. abutting the FEC Railway approximately 1 mile east of the subject property.

The parcel with tax account 2103325 (west parcel) is 7.27-acres, has split RES 4 (approximately 3.27 acres) and CC (approximately 4 acres) FLUM designations and is developed with two single-family residences. The parcel with tax account 3019428 (east parcel) is approximately 3.01 acres, has RES 4 FLUM designation. The parcel is vacant and has access to Highway 1 and Wiley Ave, a county-maintained road.

The requested Community Commercial (CC) FLU permits development activities which are intended to serve several neighborhoods, sub-regional and regional areas and provide an array of retail, personal and professional uses. Development activities which may be considered within the Community Commercial (CC) Future Land Use designation include the following: a) Existing strip commercial; b) Transient commercial uses; c) Tourist commercial uses; d) Professional offices; e) Personal service establishments; f) Retail establishments; g) Non-retail commercial uses; h) Residential uses; i) Institutional uses; j) Recreational uses; k) Public facilities; l) Transitional uses pursuant to Policy 2.1; and m) Planned Industrial Park development (as permitted by PIP zoning).

The subject property has retained the original FLUM designations from 1988. The AU zoning portion of the subject property is the original zoning classification. On May 31, 1967, a zoning request from BU-2 to BU-1 was approved under zoning action **Z-2090**.

A companion application **23Z00072**, if approved, would amend the zoning classification from BU-1 (General retail commercial) and AU (Agricultural Residential) to BU-2 (Retail, warehousing and wholesale commercial).

Under the CC FLU designation, BU-2 and GML are the most intensive zoning classifications permitted.

The proposed BU-2 retail, warehousing and wholesale commercial zoning classification encompasses lands devoted to general retail and wholesale business, contracting and heavy repair services, outdoor storage yards, warehousing activities, and outside storage of retail items including, but not limited to, motor vehicles, utility sheds, nursery items such as plants and trees, boats and mobile homes.

BU-2 zoning is the county's most intense commercial zoning classification due to the intensive nature of commercial activities permitted such as dry cleaning plants; Seafood processing plants not located within 300 feet of any residential zone boundary; and testing laboratories.

Other activities permitted with conditions in BU-2; Crematoriums; Manufacturing, compounding, processing, packaging, storage, treatment or assembly of certain products such as: Electronic assembly, Food, beverage and tobacco products, Pottery and figurines, Professional, scientific, photographic and optical instruments, Technical and scientific products and materials; and Recovered materials processing facility.

Chemical manufacturing or Industrial Gas Manufacturing is considered a Heavy Industrial use as defined in Sec.62-1102 and would require Industrial Future Land Use Map designation and IU-1 zoning classification. In addition, the use would require a Conditional Use Permit (CUP) as identified in Sec. 62-1544.

There is no active code enforcement associated with the subject parcels.

Surrounding Land Use Analysis

	Existing Land Use	Zoning	Future Land Use
North	Across Wiley Ave. multi-family\ vacant	BU-1, AU & RU- 1-7	CC & RES 4
South	Bar\ lounge\ vacant	BU-1 & RU-1-7	CC, NC & RES 4
East	Vacant	AU	RES 4
West	Across Highway 1: Postal facility; fast- food restaurant; warehousing, distribution and trucking terminal and vacant land	BU-1 & BU-2	СС

North are two parcels; 1.0-acre (developed as three un-platted residential triplexes) with AU zoning and 73.2-acre (unplatted residential vacant land) with CC & RES 4 FLUM designations.

East is one parcel; 0.41-acre (unplatted residential vacant land) with RES 4 FLUM designation.

South is one parcel; 2.72-acre parcel classified by BCPAO as bar\ lounge CC FLUM designation fronting Highway 1, NC and RES 4 FLUM designations on the remainder of the property.

West are four parcels; 1.82-acre parcel classified by BCPAO as postal facility, 0.67-acre parcel is a fast-food restaurant, 6.69-acres parcel classified by BCPAO as warehousing, distribution and trucking terminal and 0.84-acre parcel (vacant commercial land), all with the CC FLUM designation.

Comprehensive Plan Policies/Comprehensive Plan Analysis

Comprehensive Plan Policies are shown in plain text; Staff Findings of Fact are shown in **bold**.

Notice: The Comprehensive Plan establishes the broadest framework for reviewing development applications and provides the initial level of review in a three layer screening process. The second level of review entails assessment of the development application's consistency with Brevard County's zoning regulations. The third layer of review assesses whether the development application conforms to site planning/land development standards of the Brevard County Land Development Code. While each of these layers individually affords its own evaluative value, all three layers must be cumulatively considered when assessing the appropriateness of a specific development proposal.

Administrative Policy 3 - Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered.

Compatibility shall be evaluated by considering the following factors, at a minimum:

Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use;

The area can be characterized as a mix of retail, non-retail, single-family and multi-family residential with no established existing neighborhoods. The majority of existing residential is located to the east along Wiley Avenue. The proposed use is to construct a maintenance yard, storage, and parking of delivery trucks in support the main facility located 1 mile to the east on Wiley Avenue. Off-site impacts such as buffering will be reviewed during the site plan review process. Performance standards within Sections 62-2251 through 62-2272 will be reviewed at the site plan review stage should the zoning and Future Land Use change be approved.

B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.

Only a certified MAI (Master Appraiser Institute) appraisal can determine if material reduction has or will occur due to the proposed use(s).

- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through an analysis of:
 - 1. historical land use patterns;

There are three (3) FLU designations within 500 feet of the subject site: CC, NC and RES 4. Predominant FLU designations CC and RES 4.

Staff analysis indicates the emerging pattern of development, characterized as retail, is located south along Highway 1. An additional emerging pattern of residential development is based on a residential rezoning request located to the north across Wiley Ave for single-family residential with BDP limiting density to 4 units per acre.

Approval of this request could be considered an expansion into the surrounding residential areas located to the east.

FLUM amendments within one-half mile within the past three years:

- 23SS00007 request to amend FLUM designation from CC & RES 4 to all CC on 2.17-acres, approved 08/03/2023 located approximately 710 feet south of the subject property on the eastside of Highway 1.
- actual development over the immediately preceding three years;
 - It appears no changes in actual development has occurred to the immediate area within the last three years.
- 3. development approved within the past three (3) years but not yet constructed.
 - There has not been any development approved but not yet constructed within this area in the preceding three (3) years.
 - Development not yet approved is a proposed mini-storage warehouse in site plan review (23SP00034), approximately 710 feet south of the subject property on eastside of Highway 1.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

No material violation of relevant policies has been identified.

Administrative Policy 4

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

Three zoning actions have been approved within a half-mile radius of the subject property within the last three (3) years:

- **20PZ00101** request to amend zoning classification from RU-1-7 with BDP limiting density to 4 units per acre to be consistent with RES 4 FLU designation on 73.2-acres, approved 03/25/2021 located directly across Wiley Ave, north of the subject property on the eastside of Highway 1.
- 23Z00006 request to amend zoning classification from BU-1 to BU-2 with BDP retaining all BU-1 uses; limiting BU-2 use to a mini-warehouse with outdoor RV & Boat storage only; limiting storage of RV's & boats to the rear of the property on 4.83-acres, approved 05/4/2023 located approximately 710 feet south of the subject property on the eastside of Highway 1.
- 23Z00041 request to amend zoning classification from BU-1 & AU to All BU-2 with BDP retaining all BU-1 uses; limiting BU-2 use to a mini-warehouse with outdoor RV & Boat storage only; limiting storage of RV's & boats to the rear of the property on 2.17-acres, approved 08/03/2023 located approximately 710 feet south of the subject property on the eastside of Highway 1.

Criteria:

A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types or intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, etc.), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.

Staff analysis has determined the property is not in an established neighborhood with clearly established boundaries. The applicant has not provided hours of operation, a lighting plan, or a traffic analysis. The proposed development increases the percentage of MAV utilization by 1.23%. The corridor is anticipated to operate at 28.51% of capacity daily. The proposed development is not anticipated to create a deficiency in LOS. Specific concurrency issues will be address at the time of site plan review. This is only a preliminary review and is subject to change.

- B. In determining whether an established residential neighborhood exists, the following factors must be present:
 - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.

Staff analysis indicates this area is not an established neighborhood with clearly established boundaries.

2. Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.

Staff analysis indicates the subject property is not located in an established residential neighborhood.

3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

The subject parcel is located along the Highway 1 corridor with a mix of commercial uses, single-family residential and vacant properties.

The multiple existing commercial developments are located to the west across Highway 1. A portion of the abutting parcel to the south is developed as a bar\lounge. The remaining abutting parcels to the south and east are either developed as singlefamily residential or vacant with residential zoning.

Two parcels are located to the north across Wiley Ave, one of which is 73.2-acres of vacant residentially zoned land and the other is 1.01-acres developed as triplexes.

To the south, approximately 751 feet, development not yet approved is a proposed mini-storage warehouse with outdoor RV & boat storage in site plan review (23SP00034), approximately 710 feet south of the subject property on eastside of Highway 1.

Role of the Comprehensive Plan in the Designation of Commercial Lands FLUE Policy 2.1

The Comprehensive Plan takes into consideration broad criteria for evaluating requests for commercial land use designations within Brevard County. At a minimum, these criteria address the following:

Criteria:

A. Overall accessibility to the site;

The subject property has frontage on Highway 1 and Wiley Ave. Accessibility will be reviewed at site plan.

B. Compatibility and inter-connectivity with adjacent adopted Future Land Use designations and land uses;

The applicants request could be considered compatible with the proposed and approved commercial uses along Highway 1.

C. Existing commercial development trend in the area;

Existing commercial development is limited to the Highway 1 corridor. Commercial uses include a bar/ lounge, a postal facility, fast-food restaurant, warehousing, distribution and trucking terminal and proposed mini storage warehouse with outdoor storage of RVs and boats, all with the CC FLUM designation. Single-family residential are also located within this segment of Highway 1.

D. Fundamental changes in the character of an area prompted by infrastructure improvements undertaken by the County;

There are no changes in the character of the area prompted by infrastructure improvements undertaken by the county. All development occurring is by private owners.

E. Availability of required infrastructure at/above adopted levels of service;

The closest concurrency management segment to the subject property is Highway 1 from SR 46 to Lionel Rd, which has a Maximum Acceptable Volume (MAV) of 41,790 trips per day, a Level of Service (LOS) of D, and currently operates at 27.28% of capacity daily. The proposed development increases the percentage of MAV utilization by 1.23%. The corridor is anticipated to operate at 28.51% of capacity daily. The proposed development is not anticipated to create a deficiency in LOS. Specific concurrency issues will be

address at the time of site plan review. This is only a preliminary review and is subject to change.

The subject parcel is within the Mims Water utilities service area for potable water. The closest Brevard County sewer line is approximately 2,045 feet southwest on Highway 1. An approved concurrency application, including potable water service capacity, sanitary sewer service capacity and solid waste capacity is required upon a formal site plan submission.

F. Spacing from other commercial activities;

Existing commercial activity abuts the subject property directly to the south, across Highway 1 to the north and south. Commercial activity to the west is separated by Kelly Rd. Further commercial activity is located to the south separated by a vacant property and a single-family residence.

G. Size of proposed commercial designation compared with current need for commercial lands;

A market analysis would determine the need for additional commercial in this area relative to the extent of the existing single-family residential development in the area.

H. Adherence to the objectives/policies of the Conservation Element and minimization of impacts upon natural resources and systems;

Commercial and industrial land development activities shall be prohibited in wetlands contained in properties designated on the Future Land Use Map as commercial or industrial, and in surrounding upland buffers for such wetlands, except as provided below for I-95 interchanges, mitigation qualified roadways, abutting properties, and access to uplands.

The provisions of this Criterion will be addressed at the site plan stage.

I. Integration of open space; and

Open space requirements will be addressed during site plan.

J. Impacts upon strip commercial development.

Based on staff analysis this request would qualify as an infill development rather than strip commercial.

Locational and Development Criteria for Community Commercial Uses Policy 2.8 Locational and development criteria for community commercial land uses are as follows:

Criteria:

A. Community Commercial clusters of up to ten (10) acres in size should be located at arterial/arterial intersections. Collector/arterial intersections are acceptable for clusters of up to ten (10) acres in size, however, the collector roadways must serve multiple residential areas. Intrusion of these land uses into the surrounding residential areas shall be limited. For Community Commercial clusters greater than ten (10) acres in size, they must be located at principal arterial/principal arterial intersections.

There are 3 clusters of Community Commercial and extends outward from the 500 feet boundary; 31.7 acres located directly across Highway 1 to west, 35.7 acres located to the north across Wiley Avenue with frontage along Highway 1 and 23 acres located on the eastside of Highway starting approximately 710 feet to the south. RES 4 FLUM designation is located on the outer boundary of these clusters.

B. Community commercial complexes should not exceed 40 acres at an intersection.

The proposed commercial development of the subject will not exceed 40 acres at the intersection of Wiley Avenue and Highway 1.

C. Community commercial clusters up to 10 acres in size should be spaced at least 2 miles apart and community commercial clusters up to 40 acres in size should be spaced at least five (5) miles apart.

The existing community commercial clusters discussed previously are not spaced at least 2 miles apart.

D. The gross floor area of community commercial complexes should not exceed 150,000 square feet for commercial clusters up to 10 acres in size and shall not exceed 400,000 square feet for commercial clusters greater than 10 acres but less than 40 acres in size unless within a Planned Unit Development (PUD) zoning classification. The square footage may be increased if it is located within a PUD zoning classification.

At this time, the applicant has not presented a conceptual for the proposed use. Any proposed development will be addressed during site plan stage. Gross floor area shall not exceed 150,000 square feet for a commercial cluster.

E. Floor Area Ratio (FAR) of up to 1.00 will be permitted for Community Commercial sites unless accompanies with a PUD zoning classification wherein the FAR may be increased up to 1.75.

A gross Floor Area Ratio (FAR) of 1.00, if FLUM amendment is approved, would be applicable to the subject property.

F. Recreational vehicle parks shall be located in areas which serve the needs of tourists and seasonal visitors to Brevard County. The location of recreational vehicle parks shall have access to interstate interchanges via arterial and principal collector transportation corridors or the property shall be located on a major multi-county transportation corridor.

The concurrent requested zoning classification is BU-2 and does not permit recreational vehicle parks.

Preliminary Concurrency

The closest concurrency management segment to the subject property is Highway 1 from SR 46 to Lionel Rd, which has a Maximum Acceptable Volume (MAV) of 41,790 trips per day, a Level of Service (LOS) of D, and currently operates at 27.28% of capacity daily. The proposed development increases the percentage of MAV utilization by 1.23%. The corridor is anticipated to operate at 28.51% of capacity daily. The proposed development is not anticipated to create a deficiency in LOS. Specific concurrency issues will be address at the time of site plan review. This is only a preliminary review and is subject to change.

The concurrency analysis provided above is preliminary and represents an estimate of impacts resulting from the maximum permittable uses under the proposed Future Land Use designation. However, if a site plan for the property is submitted and the development proposal will cause a deficiency of the above mentioned levels of service, then the County reserves the right to exercise the following options: deny or defer the proposal; cause the proposal to be modified to achieve consistency with the minimum LOS; or process the proposal as a conditional development permit pursuant to Section 62-604 of the Brevard County Code of Ordinances.

No school concurrency information has been provided as the development proposal is for commercial and not residential use.

The subject parcel is within the Mims Water utilities service area for potable water. The closest Brevard County sewer line is approximately 2,045 feet southwest on Highway 1. An approved Concurrency Application, including potable water service capacity, Sanitary sewer service capacity and solid waste capacity is required upon a formal site plan submission.

Environmental Constraints

Summary of Mapped Resources and Noteworthy Land Use Issues:

- Aquifer Recharge Soils
- Land Clearing and Landscape Requirements
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

Historic Resources

There are no recorded historic or archaeological sites on the project site according to the Master Site File from the Florida Division of Historic Resources.

For Board Consideration

The Board may wish to consider if the request is consistent with the Comprehensive Plan and compatible with the surrounding area.

NATURAL RESOURCES MANAGEMENT DEPARTMENT Land Use Review & Summary Item No. 23SS00021

Applicant: Kimberly Rezanka (Owners: Linde, Inc. and Praxair, Inc.)

Zoning Request: CC and RES 4 to all CC

Note: To create consistent zoning on two parcels, for use by Linde Inc. (formerly known

as Praxair Inc,) for maintenance, storage, and parking of distribution trucks

LPA Hearing: 11/13/2023; BCC Hearing: 12/07/2023

Tax ID No.(s): 3019428 and 2103325

➤ This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.

- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- ➤ This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

Summary of Mapped Resources and Noteworthy Land Use Issues:

- Aquifer Recharge Soils
- Land Clearing and Landscape Requirements
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

Land Use Comments:

Aquifer Recharge Soils

The subject property contains mapped aquifer recharge soils (Paola fine sand, 0 to 8 percent slopes; and Tavares fine sand, 0 to 5 percent slopes) as shown on the USDA Soil Conservation Service Soils Survey map. Mapped topographic elevations indicate the soils may consist of Type 2 and/or Type 3 Aquifer Recharge soils that have impervious area restrictions. A topographic survey should be completed prior to development to confirm elevations. The applicant is hereby notified of the development and impervious restrictions within Conservation Element Policy 10.2 and the Aquifer Protection Ordinance.

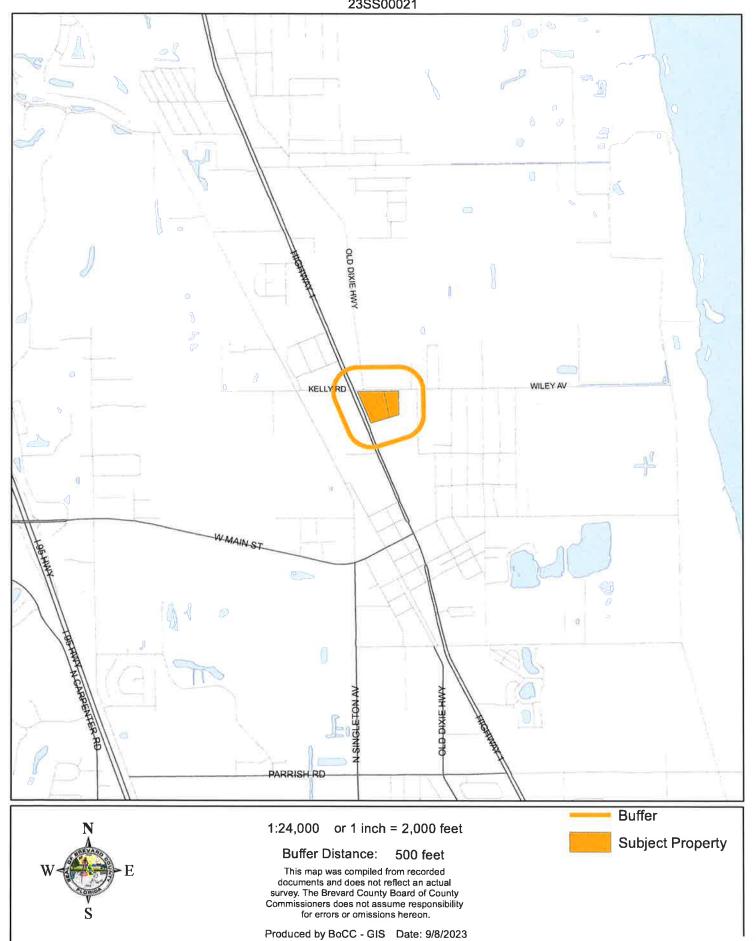
Land Clearing and Landscape Requirements

Protected (>= 10 inches in diameter) and Specimen (>= 24 inches in diameter) trees may exist on the parcel. Per Section 62-4341(18) of the Brevard County Landscaping, Land Clearing, and Tree Protection ordinance, Specimen and Protected Trees shall be preserved or relocated on site to the Greatest Extent Feasible. Greatest Extent Feasible shall include, but not be limited to, relocation of roads, buildings, ponds, increasing building height to reduce building footprint or reducing Vehicular Use Areas. The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for preservation, canopy coverage, and buffer requirements. Applicant should contact NRM at 321-633-2016 prior to performing any land clearing activities.

Protected Species

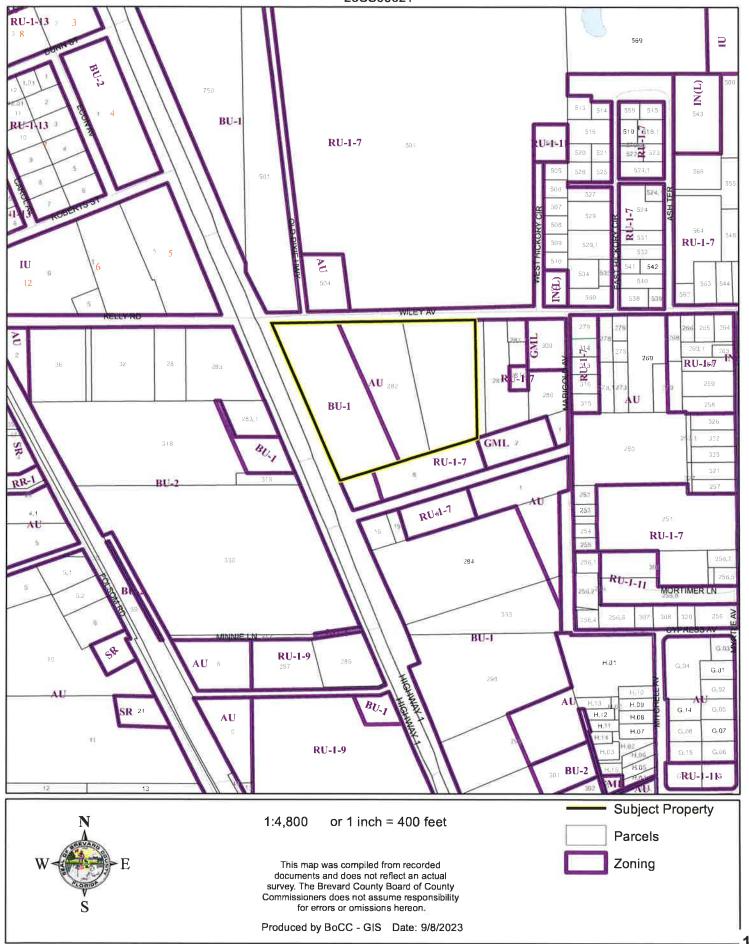
Federally and/or state protected species may be present on properties with aquifer recharge soils. Specifically, Gopher Tortoises may be found where there are aquifer recharge soils. Should any protected species be present, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission and/or U.S. Fish and Wildlife Service prior to any plan, permit submittal, or development activity, including land clearing, as applicable.

Linde, Inc. 23SS00021

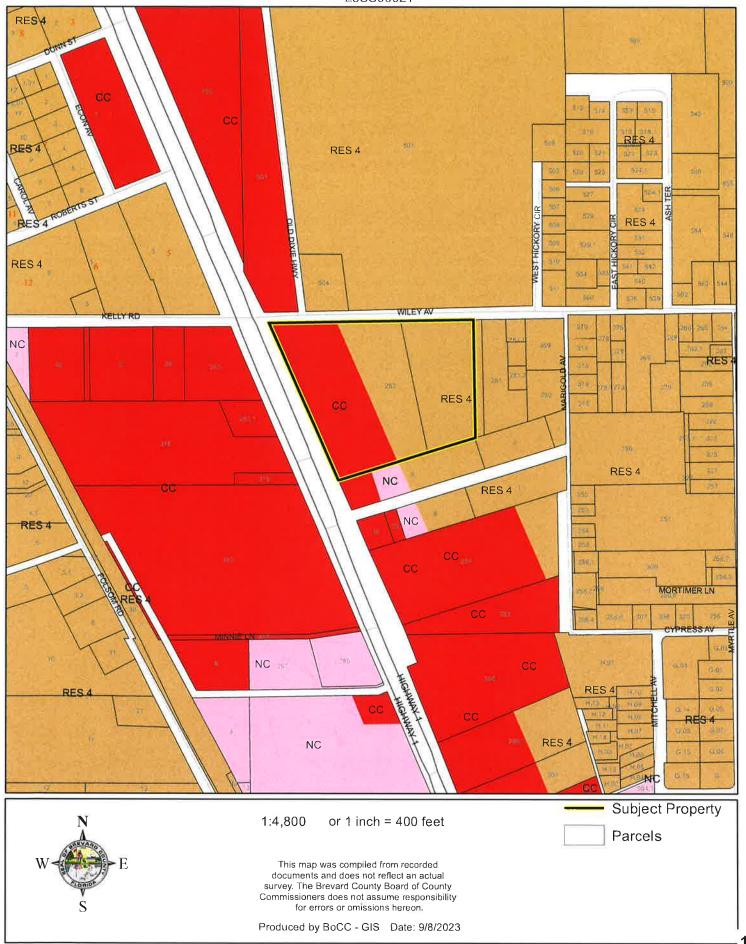


ZONING MAP

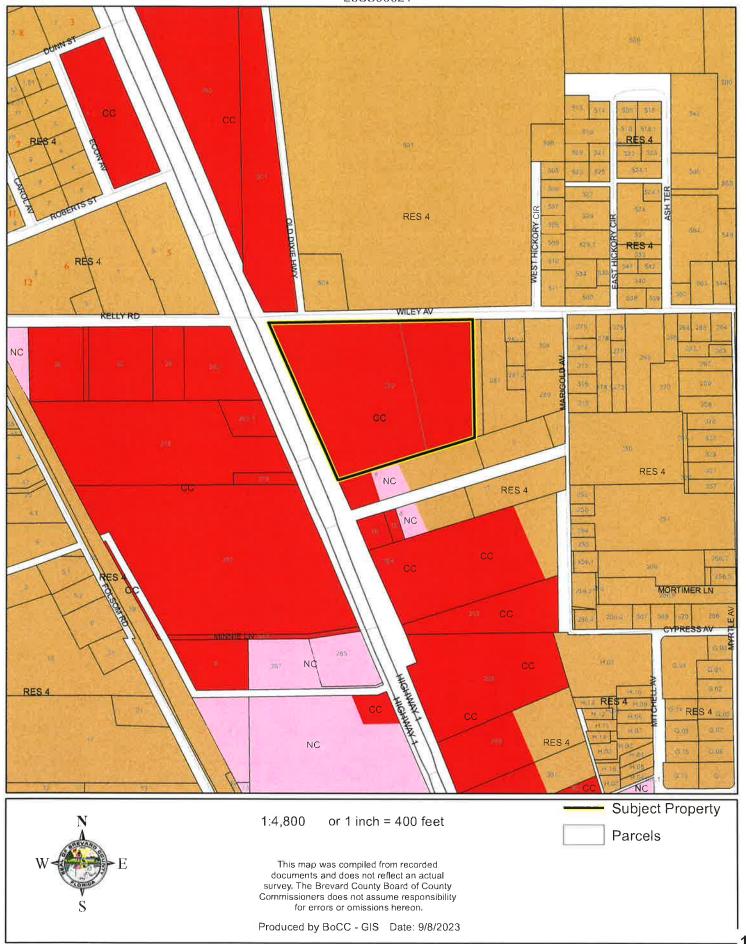
Linde, Inc. 23SS00021



FUTURE LAND USE MAP



PROPOSED FUTURE LAND USE MAP



AERIAL MAP

Linde, Inc. 23SS00021





1:4,800 or 1 inch = 400 feet

PHOTO YEAR: 2023

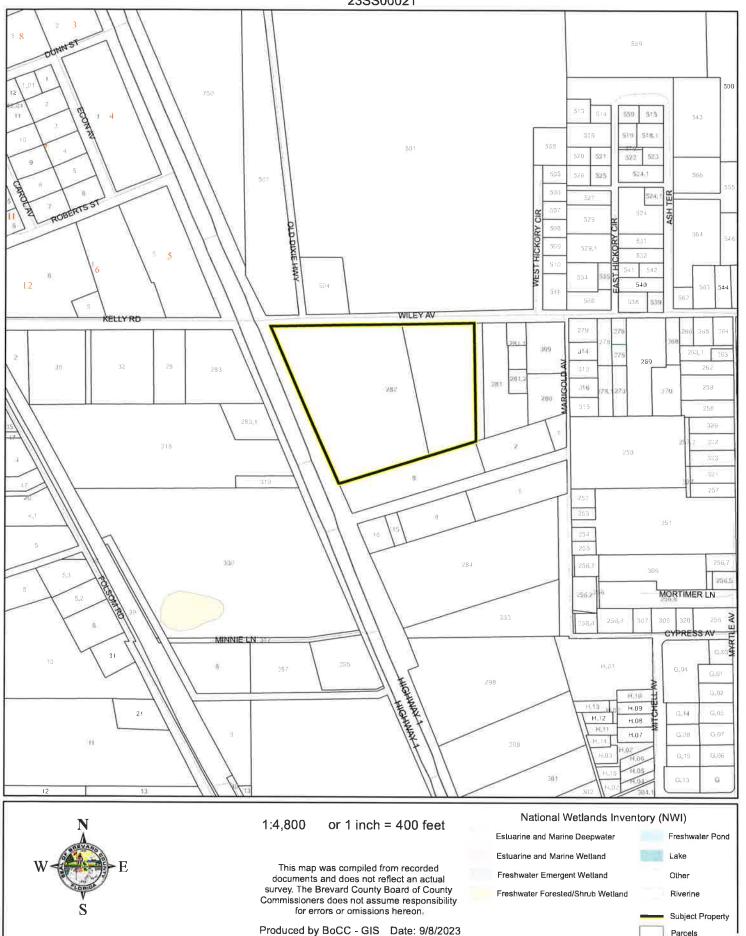
This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon.

Produced by BoCC - GIS Date: 9/8/2023

Subject Property

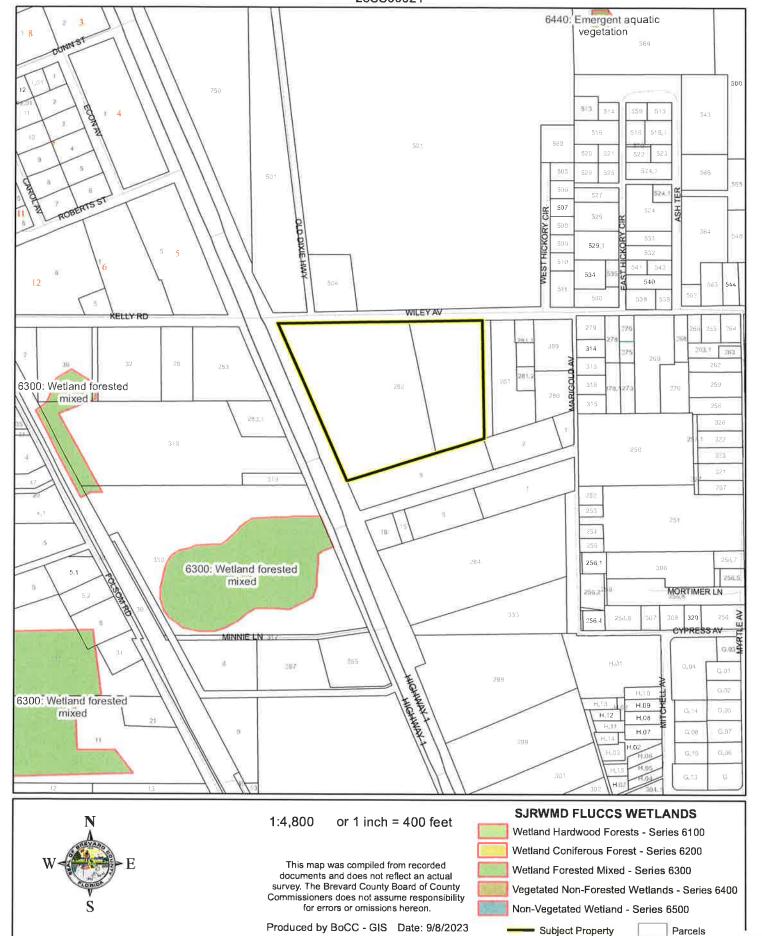
Parcels

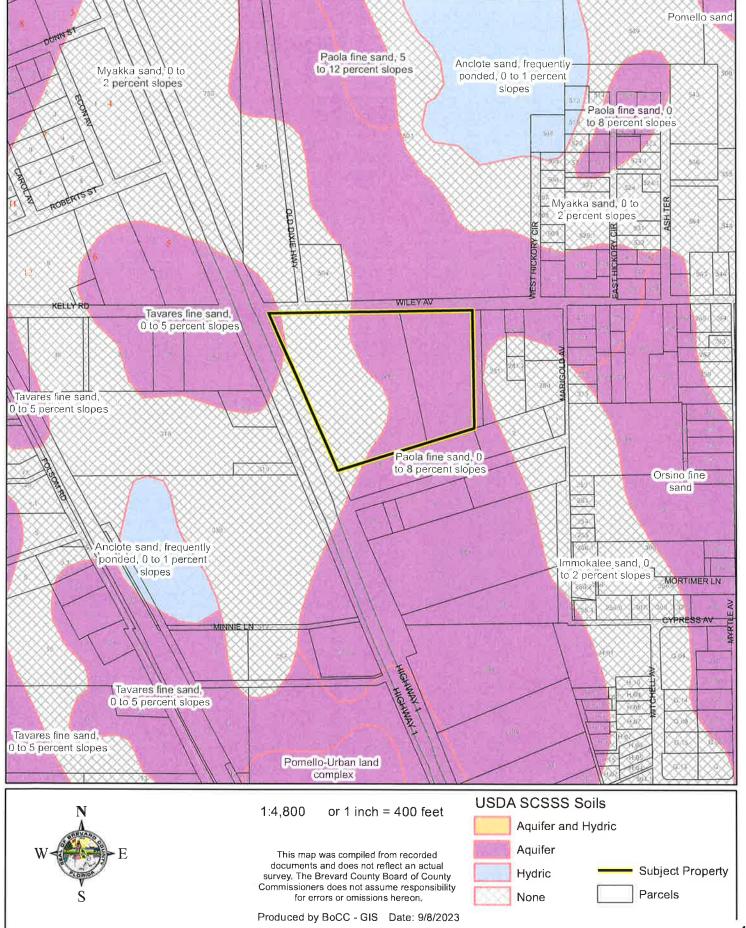
Linde, Inc. 23SS00021



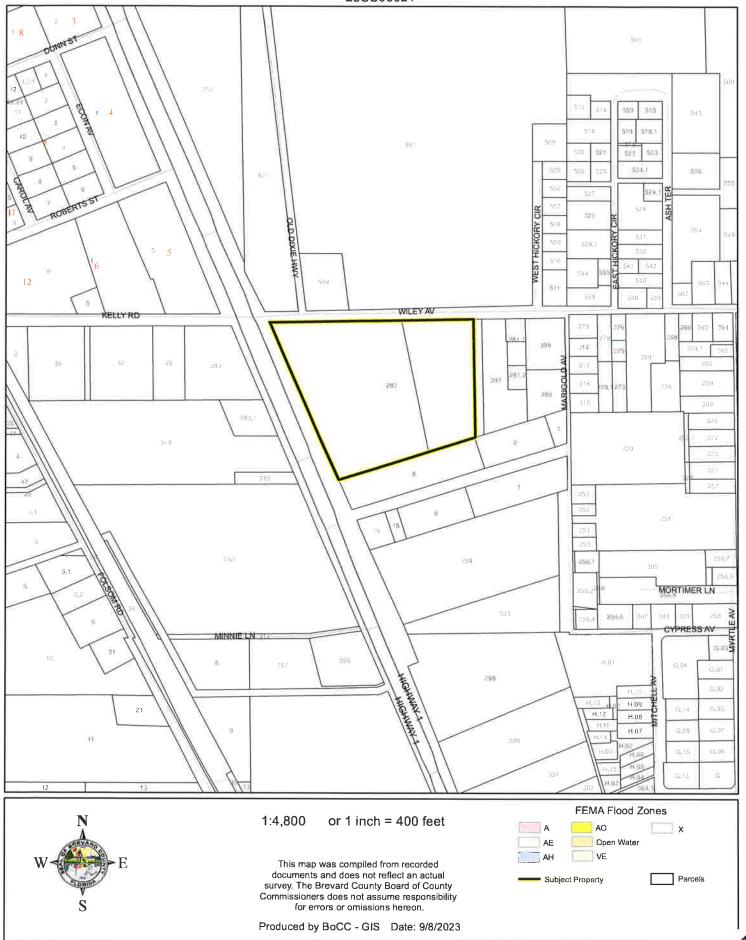
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SJRWMD FLUCCS WETLANDS = 6000 Series MAP

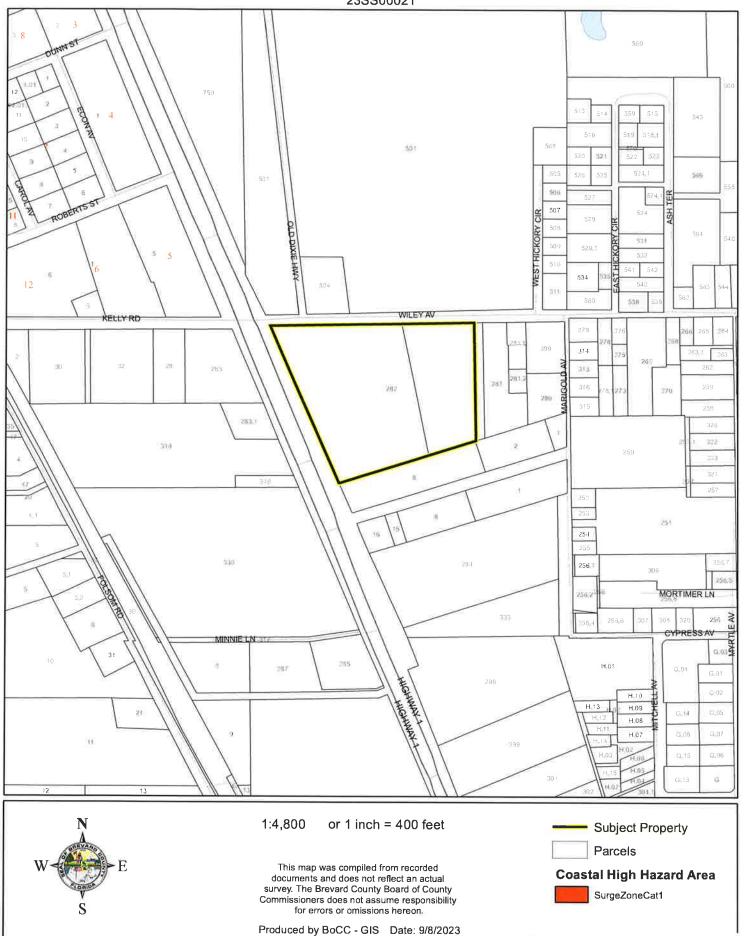




FEMA FLOOD ZONES MAP

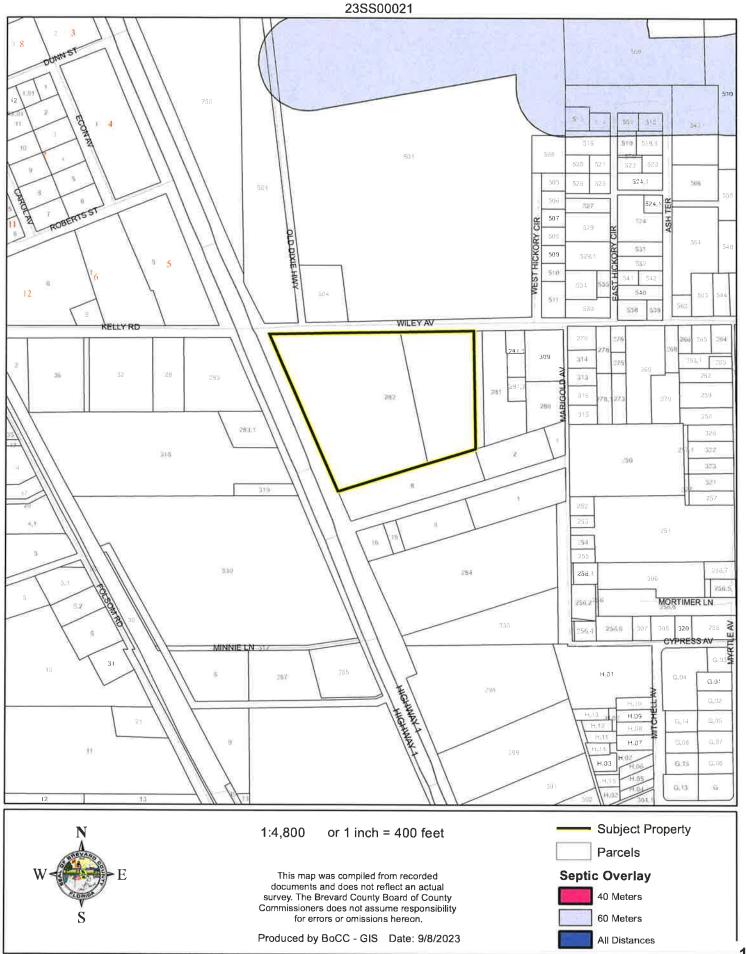


COASTAL HIGH HAZARD AREA MAP



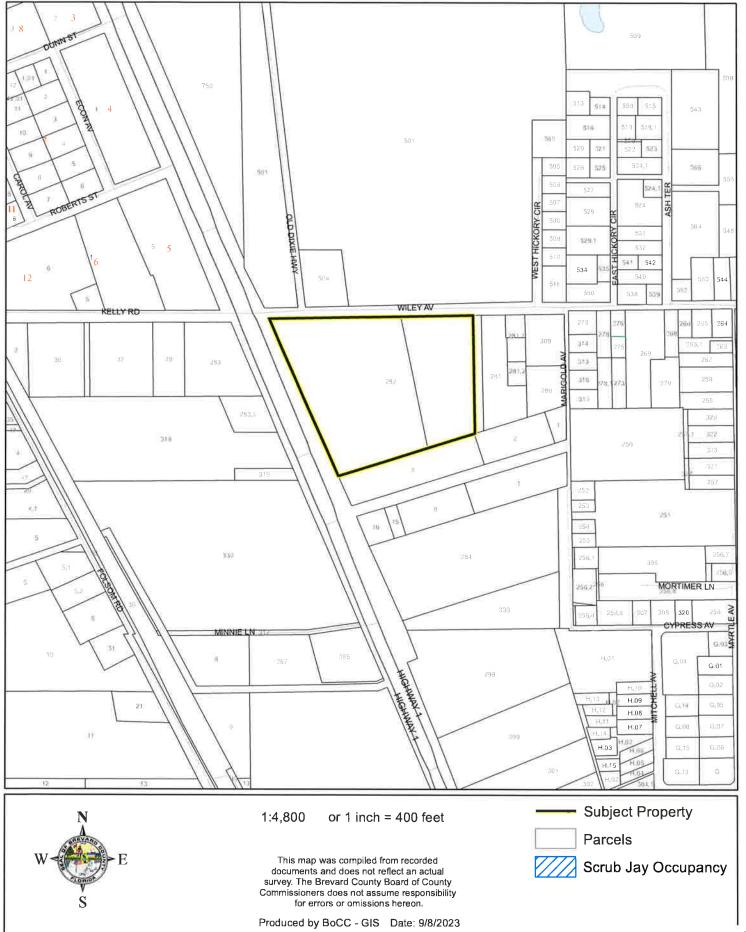
INDIAN RIVER LAGOON SEPTIC OVERLAY MAP

Linde, Inc.

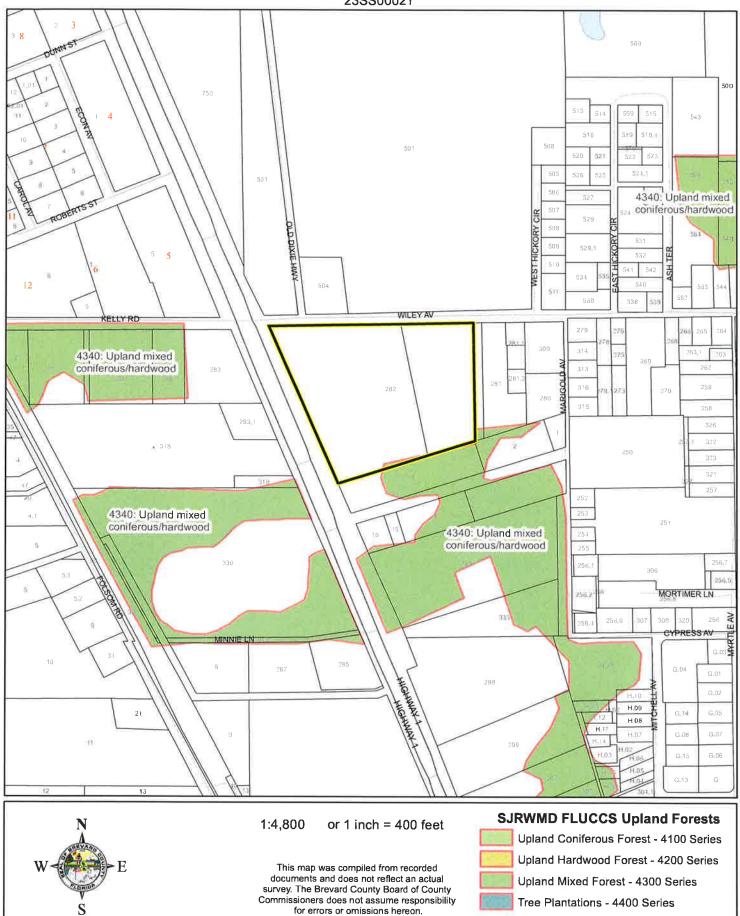




SCRUB JAY OCCUPANCY MAP



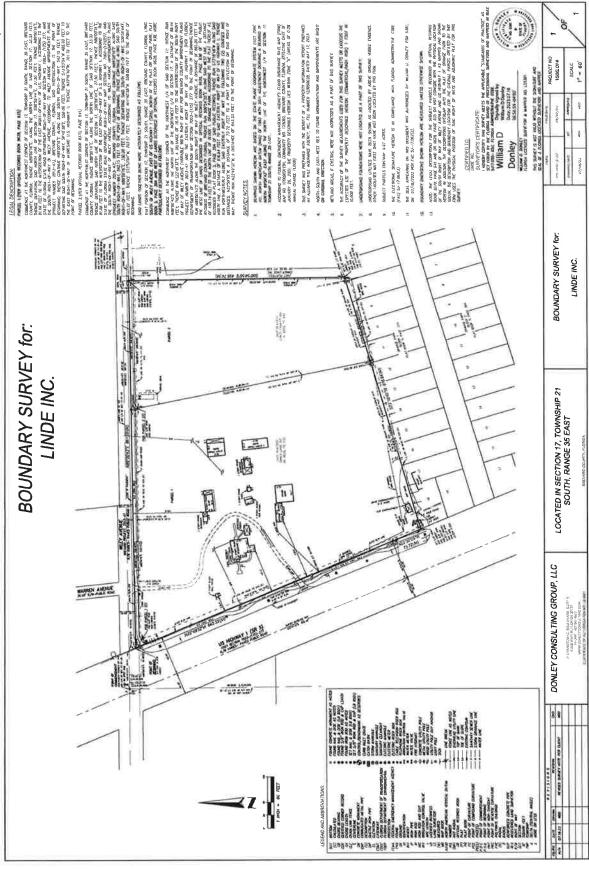
Linde, Inc. 23SS00021



Produced by BoCC - GIS Date: 9/8/2023

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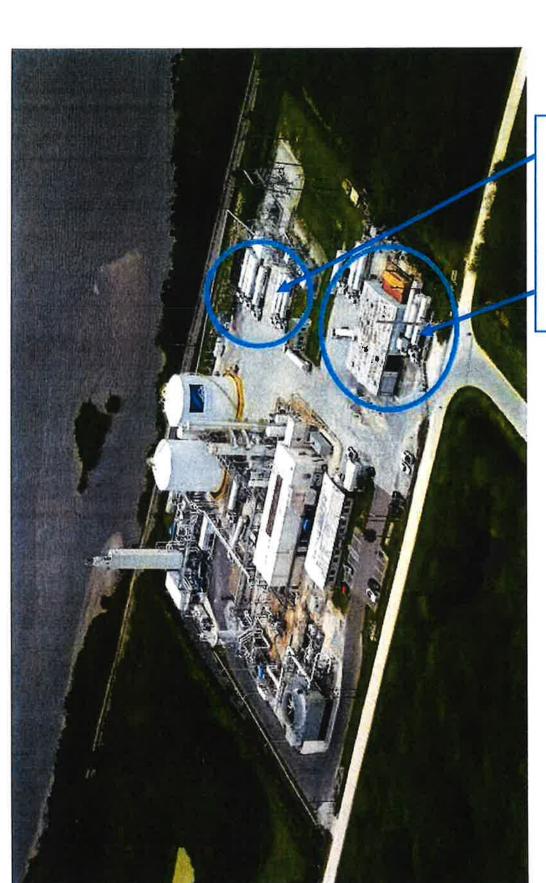
Subject Property



Submitted by Applicant 11/13/23 23SS00021 & 23Z00072 Linde Inc.

2801 Hammock Road @ Wiley Avenue Mims Production Facility





existing truck facility





DATA BILLINGSA PROPERTY APPRAISER

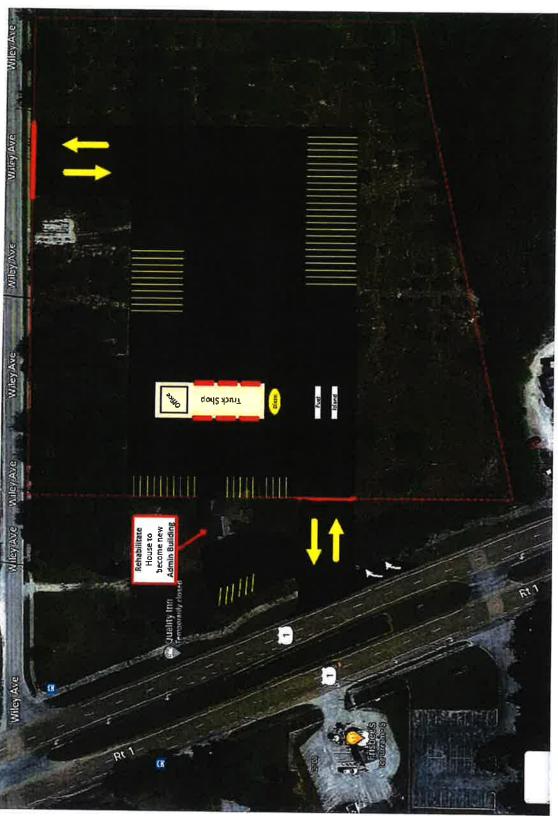
Brovard County



are for assessment and illustrative purposes only and do not necessarily reflect real-world conditions. Due to the nature of Geographic Information Systems (GIS) and cadastral mapping, map layers may not precisely 1 and may not represent precise location, shape, and/or legal boundaries. Only a Florida-licensed surveyor can determine legally-relevant property boundaries, elevation, distance, area, and/or location in Florida. All BCPAO maps and/or map applications ere maintained for assessment and illustrative purposes only and do not represent surveys, plats, or any other legal instrument. Likewise, measurement and location tools

New Truck Facility Conceptional Design





PLANNING AND ZONING BOARD/LOCAL PLANNING AGENCY MINUTES

The Brevard County Planning & Zoning Board met in regular session on **Monday, November 13, 2023,** at **3:00 p.m.**, in the Florida Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were: Board members present were: Henry Minneboo (D1); Ron Bartcher (D1); Robert Sullivan (D2); Ben Glover (D3); Mark Wadsworth, Chair (D4); Logan Luse (D4 Alt); Bruce Moia (D5); Robert Brothers (D5); and John Hopengarten (BPS).

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; Alex Esseesse, Deputy County Attorney; Paul Body, Senior Planner; Trina Gilliam, Senior Planner; Darcie McGee, Assistant Director, Natural Resources Management; and Jennifer Jones, Special Projects Coordinator.

At the outset of the meeting, Bruce Moia advised the board of a conflict of interest on Items G.3. and G.4., and he abstained from voting on those items. Mr. Moia completed two forms, Memorandum of Voting Conflict for County, Municipal, and Other Local Public Offices. The forms are attached to the minutes.

Excerpt of Complete Agenda

Linde, Inc. (Kim Rezanka)

A Small Scale Comprehensive Plan Amendment (23S.21), to change the Future Land Use designation from RES 4 (Residential 4) and CC (Community Commercial) to all CC. The property is 9.97 acres, located on the southwest corner of Wiley Ave. and U.S. Highway 1. (2719 U.S. Highway 1, Mims) (23SS00021) (Tax Accounts 2103325 & 3019428) (District 1)

Linde, Inc. (Kim Rezanka)

A change of zoning classification from AU (Agricultural Residential) and BU-1 (General Retail Commercial), to BU-2 (Retail, Warehousing, and Wholesale Commercial). The property is 0.65 acres, located on the southwest corner of Miami Ave. and Arizona St. (2162 Arizona St., Melbourne; and 4215 Miami Ave., Melbourne) (23Z00072) (Tax Accounts 2863326 & 2801026) (District 1)

Kim Rezanka, Lacey, Lyons, Rezanka Law Firm, Rockledge, stated two years ago the same owners were in front of the board for a rezoning to expand the existing facility in Mims, but at that time they were known as Praxair; they have since merged with Linde, Inc. and have become much larger. She stated Linde owns the 35-foot-wide parcel to the east, which will be left as a buffer. The purpose of the requests is to relocate Linde's truck facility to allow the existing truck parking and maintenance to move from the production facility on the river to the U.S. Highway 1 site, approximately 1 mile west. The existing truck facility was built approximately 60 years ago and needs to be demolished to make room for plant expansion at the main site. [Ms. Rezanka provided a handout to the board. The handout can be found in files 23SS00021 and 23Z00072, located in the Planning and Development Department].

Benjamin Vasquez, Linde Facilities Manager, 2801 Hammock Road, Mims, stated Linde is an air separation plant that makes three, nonhazardous, products out of the atmosphere: liquid oxygen, liquid nitrogen, and liquid argon. He said the need for the plant expansion is mostly from the space industry, which is growing tremendously. He said Linde has outgrown its footprint at 2801 Hammock Road, and the truck shop and trucks need to be moved. He stated the hope in the future is to also move the distribution center to the subject property.

P&Z Minutes November 13, 2023 Page 2

Kim Rezanka stated the new site will house the distribution supervisor, an administrative assistant, and three truck supervisors. There will be approximately 25 tanker trailer units that will be housed there, but they will not all be used, and it will be an average of 15 of the tanker trailer units coming and going per day. She said the trucks will park there, fill up at the main site, and distribute to the space center. There will be two fuel islands, and the entire site will be fenced and landscaped for safety and aesthetics. She noted the staff report states the intended use can be considered compatible with the approved and proposed uses in the area.

No public comment.

Henry Minneboo asked if Linde's process is the same as Air Liquide's process on North Courtenay Parkway.

Mr. Vasquez replied Air Liquide is one Linde's competitors, and it is also an air separation process. The biggest difference in operations is Linde is a bulk producer that moves liquid product; Air Liquide's plant is largely a gaseous production, mostly high-pressure nitrogen that is piped around the Cape facilities and launch pads. It is the same process, but different application.

Ron Bartcher asked how the trucks will go south on U.S. Highway 1. Mr. Vasquez replied there is a cut through from Wiley Avenue, and the trucks will come out onto Wiley Avenue and then go west to U.S. Highway 1. He stated both entrances are proposed to be used, Wiley Avenue as well as U.S. Highway 1.

Mr. Bartcher asked what kind of vegetation buffer there will be along U.S. Highway 1. Ms. Rezanka replied, the trucks will be parked further to the west, and in the front will be the parking for the administrative building, and there will be a 7-foot fence.

Motion by Ron Bartcher, seconded by Henry Minneboo, to recommend approval a Small Scale Comprehensive Plan Amendment from RES 4 and CC to all CC. The motion passed unanimously, with Moia abstaining.

Motion by Ron Bartcher, seconded by Robert Sullivan, to recommend approval of a change of zoning classification from AU and BU-1 to BU-2. The motion passed unanimously, with Moia abstaining.

Itam G.3.

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

COUNTY MUNICIPALY AL	O OTHER HOCKE PUBLIC OFFICERS
LAST NAME A MIDDLE NAME	NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE
MAILING ADDRESS	THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I
336 EUTON Cr.	SERVE IS A UNIT OF:
CITY (HB E 31971 COUNTY BROWN)	NAME OF POLITICAL SUBDIVISION: Blown Casky
DATE ON WHICH VOTE OCCURRED	MY POSITION IS:
11 (3/23	DELECTIVE APPOINTIVE

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies equally to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing the reverse side and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office MUST ABSTAIN from voting on a measure which inures to his or her special private gain or loss. Each elected or appointed local officer also is prohibited from knowingly voting on a measure which inures to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent organization or subsidiary of a corporate principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies under Sec. 163.356 or

163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in
the measure on which you are abstaining from voting; and

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you otherwise may participate in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on other side)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.
- IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:
 - You must disclose orally the nature of your conflict in the measure before participating.
 - You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency; and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST I, Purch Nota I, hereby disclose that on 1 (13) 23:
(a) A measure came or will come before my agency which (check one)
☐ inured to my special private gain or loss;
inured to the special gain or loss of my business associate, ;
inured to the special gain or loss of my relative, ;
pinured to the special gain or loss of MOV, by
whom I am retained; or
inured to the special gain or loss of , which
is the parent organization or subsidiary of a principal which has retained me.
(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:
THE APPLICANT IS IT CLIENT OF MEN , WHICH ! THE PRESIDES OF MEN.
$\langle X \rangle$
\mathcal{L}
Date Filed (1 1813 (13) Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES \$112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.

Item 6.4.

FORM 8B MEMORANDI	UM OF VOTING CONFLICT FOR
COUNTY, MUNICIPAL, AN	D OTHER LOCAL PUBLIC OFFICERS
LAST NAME A MIDDLE NAME	NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE
325 EUTAU CY.	THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF:
11th for 32937 COUNTY BROWNE	NAME OF POLITICAL SUBDIVISION: MY POSITION IS:
DATE ON WHICH VOTE OCCURRED	MY POSITION IS:

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies equally to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing the reverse side and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office MUST ABSTAIN from voting on a measure which inures to his or her special private gain or loss. Each elected or appointed local officer also is prohibited from knowingly voting on a measure which inures to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent organization or subsidiary of a corporate principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:
PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in
the measure on which you are abstaining from voting; and

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you otherwise may participate in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on other side)

APPOINTED OFFICERS (continued)

- · A copy of the form must be provided immediately to the other members of the agency.
- · The form must be read publicly at the next meeting after the form is filed.
- IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:
 - You must disclose orally the nature of your conflict in the measure before participating.
 - You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST
I, hereby disclose that on :
(a) A measure came or will come before my agency which (check one)
inured to my special private gain or loss;
☐ inured to the special gain or loss of my business associate, ;
inured to the special gain or loss of my relative,
mured to the special gain or loss of WW, by
whom I am retained; or
□inured to the special gain or loss of , which
is the parent organization or subsidiary of a principal which has retained me.
(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:
THE APPRICATE IS A CLUBIT OF MBV, IN WHICH I AM PRESIDENT
or MeV.
Date Filed 3 23 Signature

NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES \$112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.