#### **Agenda Report**



2725 Judge Fran Jamieson Way Viera, FL 32940

#### **Public Hearing**

H.4. 10/6/2022

#### Subject:

Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust (Kim Rezanka) request a change of zoning classification from AU to RR-1. (22Z00038) (Tax Account 2316453) (District 2)

#### **Fiscal Impact:**

None

#### **Dept/Office:**

Planning & Development

#### **Requested Action:**

It is requested that the Board of County Commissioners conduct a public hearing to consider a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential).

#### **Summary Explanation and Background:**

The applicant is requesting a change of zoning classification from AU to RR-1 on an undeveloped 1.15 acre portion of a larger 6.83-acre parcel for the purpose of developing a single-family residence. A portion of the existing lot will be joined with the property to the East to create the 1.15 acre lot.

The subject property is currently designated as Residential 1 (RES 1) FLU. The existing AU zoning can be considered consistent with the existing RES 1 FLU designation as well as the proposed RR-1 zoning.

The proposed RR-1 zoning classification permits single-family residential land uses on a minimum one-acre lot, with a minimum lot width and depth of 125 feet, and a minimum house size of 1,200 square feet. The RR-1 classification permits horses, barns and horticulture as accessory uses to a single-family residence. The keeping of horses and agricultural uses are accessory to a principal residence within RR-1 zoning. The RR-1 zoning classification is an established zoning in the surrounding area.

To the north, across N. Courtenay Parkway, is an undeveloped 8.2-acre parcel with GML zoning. To the south is an approximate 5.68-acre portion of the larger 6.83-acre parcel with AU zoning utilized for agricultural purposes. To the east is a 2.17-acre parcel with AU zoning developed as a single-family residence. To the west is a 1.35-acre parcel with IN(L) zoning developed as a religious institution.

The Board may wish to consider if the request is consistent and compatible with the surrounding area.

On September 8, 2022, the North Merritt Island Dependent Special District Board heard the request and unanimously recommended approval.

H.4. 10/6/2022

On September 12, 2022, the Planning and Zoning Board heard the request and unanimously recommended approval.

#### **Clerk to the Board Instructions:**

Once resolution is received, please execute and return a copy to Planning and Development.

#### Resolution 22Z00038

On motion by Commissioner Pritchett, seconded by Commissioner Tobia, the following resolution was adopted by a unanimous vote:

WHEREAS, Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust have requested a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential), on property described as follows: (SEE ATTACHED); and

**WHEREAS**, a public hearing of the North Merritt Island Dependent Special District Board was advertised and held, as required by law, and after hearing all interested parties and considering the adjacent areas, the North Merritt Island Dependent Special District Board recommended that the application be approved; and

**WHEREAS**, a public hearing of the Planning & Zoning Board was advertised and held, as required by law, and after hearing all interested parties and considering the adjacent areas, the Planning & Zoning Board recommended that the application be approved; and

**WHEREAS**, the Board, after considering said application and North Merritt Island Dependent Special District Board, and the Planning & Zoning Board's recommendations, and hearing all interested parties, and after due and proper consideration having been given to the matter, find that the application should be approved as recommended; now therefore,

**BE IT RESOLVED** by the Board of County Commissioners of Brevard County, Florida, that the requested change of zoning classification from AU to RR-1, be approved. The Planning and Development Director, or designee, is hereby directed to make this change on the official zoning maps of Brevard County, Florida.

BE IT FURTHER RESOLVED that this resolution shall become effective as of October 6, 2022.

BOARD OF COUNTY COMMISSIONERS

Brevard County, Florida

Kristine Zonka, Chair

**Brevard County Commission** 

As approved by the Board on October 6, 2022.

ATTEST:

RACHEL M. SADOFF, CLERK

(SEAL)

NMI Hearing - September 8, 2022

P&Z Hearing - September 12, 2022

Please note: A Conditional Use Permit will generally expire on the three-year anniversary of its approval if the use is not established prior to that date. Conditional Use Permits for Towers and Antennas shall expire if a site plan for the tower is not submitted within one year of approval or if construction does not commence within two years of approval. A Planned Unit Development Preliminary Development Plan expires if a final development plan is not filed within three years. The granting of this zoning does not guarantee physical development of the property. At the time of development, said development must be in accordance with the criteria of the Brevard County Comprehensive Plan and other applicable laws and ordinances.

#### 22Z00038 (cont.) Legal Description

A parcel of land lying within the NW ¼ of Section 23, Township 23S, Range 36E, of Brevard County, Florida, also being a portion of lands described in ORB 8619, Page 738 of said County; being more particularly described as follows: Commence at the W 1/4 corner of Section 23, Township 23S, Range 36E, of Brevard County, Florida; thence S89deg56'56"E, along the south line of the NW 1/4 of said Section 23, a distance of 160.19 ft. to the SW corner of lands described in ORB 8619, Page 738, as recorded in the Public Records of said County: thence departing said south line of the NW 1/4 of said Section 23, run along the west line of said lands described in ORB 8619, Page 738, the following two (2) courses: N0deg05'32"E, a distance of 363.50 ft. for a point of beginning; thence continue N0deg05'32"E, a distance of 260.34 ft. to a point on a curve concave southeasterly having a radius of 1,342.39 ft., with a chord bearing of N51deg41'07"E and a chord length of 142.98 ft., said point lying on the south right-of-way line of North Courtenay Parkway, per North Courtenay Parkway Widening Project, County Project Number 89-014, as prepared by Stottler Stagg & Associates, last dated February 9, 1990, Job Number 89143; thence along said south right-of-way line the following two (2) courses; run northeasterly along the arc of said curve 143.05 ft. through a central angle of 6deg06'20" to a non-tangent point; thence N61deg17'00"E, a distance of 49.37 ft.; thence departing said south right-of-way line, run S0deg05'32"W, along the west line of land described in ORB 8619, Page 734 of said Public Records, a distance of 372.85 ft. to the southwest corner of said lands described in ORB 8619, Page 734; thence N89deg56'56"W, along a westerly projection of the south line of said lands described in ORB 8619, Page 734, a distance of 15.30 ft. to the aforesaid west line of lands described in ORB 8619, Page 738, to the point of beginning. (1.15 +/- acres) Located on the south side of N. Courtenay Parkway, approx. 104 ft. east of N. Tropical Trail. (No assigned address. In the North Merritt Island area.)

#### **ADMINISTRATIVE POLICIES OF THE FUTURE LAND USE ELEMENT**

Administrative Policies in the Future Land Use Element establish the expertise of staff with regard to zoning land use issues and set forth criteria when considering a rezoning action or request for Conditional Use Permit, as follows:

#### **Administrative Policy 1**

The Brevard County zoning official, planners and the Director of the Planning and Development, however designated, are recognized as expert witnesses for the purposes of Comprehensive Plan amendments as well as zoning, conditional use, special exception, and variance applications.

#### **Administrative Policy 2**

Upon Board request, members of the Brevard County planning and zoning staff shall be required to present written analysis and a recommendation, which shall constitute an expert opinion, on all applications for zoning, conditional uses, comprehensive plan amendments, vested rights, or other applications for development approval that come before the Board of County Commissioners for quasi-judicial review and action. The Board may table an item if additional time is required to obtain the analysis requested or to hire an expert witness if the Board deems such action appropriate. Staff input may include the following:

#### Criteria:

- A. Staff shall analyze an application for consistency or compliance with comprehensive plan policies, zoning approval criteria and other applicable written standards.
- B. Staff shall conduct site visits of property which are the subject of analysis and recommendation. As part of the site visit, the staff shall take a videotape or photographs where helpful to the analysis and conduct an inventory of surrounding existing uses. Aerial photographs shall also be used where they would aid in an understanding of the issues of the case.
- C. In cases where staff analysis is required, both the applicant and the staff shall present proposed findings of fact for consideration by the Board.
- D. For development applications where a specific use has not been proposed, the worst case adverse impacts of potential uses available under the applicable land use classification shall be evaluated by the staff.

#### **Administrative Policy 3**

Compatibility with existing or proposed land uses shall be a factor in determining where a rezoning or any application involving a specific proposed use is being considered. Compatibility shall be evaluated by considering the following factors, at a minimum:

#### Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use.

### Administrative Policies Page 2

- B. Whether the proposed use(s) would cause a material reduction (five percent or more) in the value of existing abutting lands or approved development.
- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through analysis of:
  - 1. historical land use patterns;
  - 2. actual development over the immediately preceding three years; and
  - 3. development approved within the past three years but not yet constructed.
- D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

#### **Administrative Policy 4**

Character of a neighborhood or area shall be a factor for consideration whenever a rezoning or any application involving a specific proposed use is reviewed. The character of the area must not be materially or adversely affected by the proposed rezoning or land use application. In evaluating the character of an area, the following factors shall be considered:

#### Criteria:

- A. The proposed use must not materially and adversely impact an established residential neighborhood by introducing types of intensity of traffic (including but not limited to volume, time of day of traffic activity, type of vehicles, et cetera), parking, trip generation, commercial activity or industrial activity that is not already present within the identified boundaries of the neighborhood.
- B. In determining whether an established residential neighborhood exists, the following factors must be present:
  - 1. The area must have clearly established boundaries, such as roads, open spaces, rivers, lakes, lagoons, or similar features.
  - Sporadic or occasional neighborhood commercial uses shall not preclude the existence of an existing residential neighborhood, particularly if the commercial use is non-conforming or pre-dates the surrounding residential use.
  - 3. An area shall be presumed not to be primarily residential but shall be deemed transitional where multiple commercial, industrial or other non-residential uses have been applied for and approved during the previous five (5) years.

#### **Administrative Policy 5**

In addition to the factors specified in Administrative Policies 2, 3, and 4, in reviewing a rezoning, conditional use permit or other application for development approval, the impact of the proposed use or uses on transportation facilities either serving the site or impacted by the

use(s) shall be considered. In evaluating whether substantial and adverse transportation impacts are likely to result if an application is approved, the staff shall consider the following:

#### Criteria:

- A. Whether adopted levels of services will be compromised;
- B. Whether the physical quality of the existing road system that will serve the proposed use(s) is sufficient to support the use(s) without significant deterioration;
- C. Whether the surrounding existing road system is of sufficient width and construction quality to serve the proposed use(s) without the need for substantial public improvements;
- D. Whether the surrounding existing road system is of such width and construction quality that the proposed use(s) would realistically pose a potential for material danger to public safety in the surrounding area;
- E. Whether the proposed use(s) would be likely to result in such a material and adverse change in traffic capacity of a road or roads in the surrounding area such that either design capacities would be significantly exceeded or a de facto change in functional classification would result;
- F. Whether the proposed use(s) would cause such material and adverse changes in the types of traffic that would be generated on the surrounding road system, that physical deterioration of the surrounding road system would be likely;
- G. Whether projected traffic impacts of the proposed use(s) would materially and adversely impact the safety or welfare of residents in existing residential neighborhoods.

#### **Administrative Policy 6**

The use(s) proposed under the rezoning, conditional use or other application for development approval must be consistent with, (a), all written land development policies set forth in these administrative policies; and (b), the future land use element, coastal management element, conservation element, potable water element, sanitary sewer element, solid waste management element, capital improvements element, recreation and open space element, surface water element, and transportation elements of the comprehensive plan.

#### **Administrative Policy 7**

Proposed use(s) shall not cause or substantially aggravate any, (a), substantial drainage problem on surrounding properties; or (b), significant, adverse and unmitigatable impact on significant natural wetlands, water bodies or habitat for listed species.

#### **Administrative Policy 8**

These policies, the staff analysis based upon these policies, and the applicant's written analysis, if any, shall be incorporated into the record of every quasi-judicial review application for development approval presented to the Board including rezoning, conditional use permits, and vested rights determinations.

### Administrative Policies Page 4

Section 62-1151(c) of the Code of Ordinances of Brevard County directs, "The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare.

The minutes of the planning and zoning board shall specify the reasons for the recommendation of approval or denial of each application."

#### **CONDITIONAL USE PERMITS (CUPs)**

In addition to the specific requirements for each Conditional Use Permit (CUP), Section 62-1901 provides that the following approval procedure and general standards of review are to be applied to all CUP requests, as applicable.

> (b) Approval procedure. An application for a specific conditional use within the applicable zoning classification shall be submitted and considered in the same manner and according to the same procedure as an amendment to the official zoning map as specified in Section 62-1151. The approval of a conditional use shall authorize an additional use for the affected parcel of real property in addition to those permitted in the applicable zoning classification. The initial burden is on the applicant to demonstrate that all applicable standards and criteria are met. Applications which do not satisfy this burden cannot be approved. If the applicant meets its initial burden, then the Board has the burden to show, by substantial and competent evidence, that the applicant has failed to meet such standards and the request is adverse to the public interest. As part of the approval of the conditional use permit, the Board may prescribe appropriate and reasonable conditions and safeguards to reduce the impact of the proposed use on adjacent and nearby properties or the neighborhood. A nearby property, for the purpose of this section, is defined as any property which, because of the character of the proposed use, lies within the area which may be substantially and adversely impacted by such use. In stating grounds in

support of an application for a conditional use permit, it is necessary to show how the request fulfills both the general and specific standards for review. The applicant must show the effect the granting of the conditional use permit will have on adjacent and nearby properties, including, but not limited to traffic and pedestrian flow and safety, curb-cuts, off-street loading and parking, off-street pickup of passengers, odors, glare and noise, particulates, smoke, fumes, and other emissions, refuse and service areas, drainage, screening and buffering for protection of adjacent and nearby properties, and open space and economic impact on nearby properties. The applicant, at his discretion, may choose to present expert testimony where necessary to show the effect of granting the conditional use permit.

- (c) General Standards of Review.
  - (1) The planning and zoning board and the board of county commissioners shall base the denial or approval of each application for a conditional use based upon a consideration of the factors specified in Section 62-1151(c) plus a determination whether an application meets the intent of this section.
    - a. The proposed conditional use will not result in a substantial and adverse impact on adjacent and nearby properties due to: (1), the number of persons anticipated to be using, residing or working under the conditional use; (2), noise, odor, particulates, smoke, fumes and other emissions, or other nuisance activities generated by the conditional use; or (3), the increase of traffic within the vicinity caused by the proposed conditional use.
    - b. The proposed use will be compatible with the character of adjacent and nearby properties with regard to use, function, operation, hours of operation, type and amount of traffic generated, building size and setback, and parking availability.
    - c. The proposed use will not cause a substantial diminution in value of abutting residential property. A substantial diminution shall be irrebuttably presumed to have occurred if abutting property suffers a 15% reduction in value as a result of the proposed conditional use. A reduction of 10% of the value of abutting property shall create a rebuttable presumption that a substantial diminution has occurred. The Board of County Commissioners carries the burden to show, as evidenced by either testimony from or an appraisal conducted by an M A I certified appraiser, that a substantial diminution in value would occur. The applicant may rebut the findings with his own expert witnesses.
  - (2) The following specific standards shall be considered, when applicable, in making a determination that the general standards specified in subsection (1) of this section are satisfied:

- a. Ingress and egress to the property and proposed structures thereon, with particular reference to automotive and pedestrian safety and convenience. traffic flow and control, and access in case of fire and catastrophe, shall be: (1), adequate to serve the proposed use without burdening adjacent and nearby uses, and (2), built to applicable county standards, if any, Burdening adjacent and nearby uses means increasing existing traffic on the closest collector or arterial road by more than 20%, or 10% if the new traffic is primarily comprised of heavy vehicles, except where the affected road is at Level of Service A or B. New traffic generated by the proposed use shall not cause the adopted level of service for transportation on applicable roadways, as determined by applicable Brevard County standards, to be exceeded. Where the design of a public road to be used by the proposed use is physically inadequate to handle the numbers. types or weights of vehicles expected to be generated by the proposed use without damage to the road, the conditional use permit cannot be approved without a commitment to improve the road to a standard adequate to handle the proposed traffic, or to maintain the road through a maintenance bond or other means as required by the Board of County Commissioners.
- b. The noise, glare, odor, particulates, smoke, fumes or other emissions from the conditional use shall not substantially interfere with the use or enjoyment of the adjacent and nearby property.
- c. Noise levels for a conditional use are governed by Section 62-2271.
- d. The proposed conditional use shall not cause the adopted level of service for solid waste disposal applicable to the property or area covered by such level of service, to be exceeded.
- e. The proposed conditional use shall not cause the adopted level of service for potable water or wastewater applicable to the property or the area covered by such level of service, to be exceeded by the proposed use.
- f. The proposed conditional use must have existing or proposed screening or buffering, with reference to type, dimensions and character to eliminate or reduce substantial, adverse nuisance, sight, or noise impacts on adjacent and nearby properties containing less intensive uses.
- g. Proposed signs and exterior lighting shall not cause unreasonable glare or hazard to traffic safety, or interference with the use or enjoyment of adjacent and nearby properties.
- h. Hours of operation of the proposed use shall be consistent with the use and enjoyment of the properties in the surrounding residential community, if any. For commercial and industrial uses adjacent to or near residential uses, the hours of operation shall not adversely affect the use and enjoyment of the residential character of the area.
- i. The height of the proposed use shall be compatible with the character of the area, and the maximum height of any habitable structure shall be not more than 35 feet higher than the highest residence within 1,000 feet of the property line.

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j. Off-street parking and loading areas, where required, shall not be created or maintained in a manner which adversely impacts or impairs the use and enjoyment of adjacent and nearby properties. For existing structures, the applicant shall provide competent, substantial evidence to demonstrate that actual or anticipated parking shall not be greater than that which is approved as part of the site pan under applicable county standards.

#### **FACTORS TO CONSIDER FOR A REZONING REQUEST**

Section 62-1151(c) sets forth factors to consider in connection with a rezoning request, as follows:

"The planning and zoning board shall recommend to the board of county commissioners the denial or approval of each application for amendment to the official zoning maps based upon a consideration of the following factors:

- (1) The character of the land use of the property surrounding the property being considered.
- (2) The change in conditions of the land use of the property being considered and the surrounding property since the establishment of the current applicable zoning classification, special use or conditional use.
- (3) The impact of the proposed zoning classification or conditional use on available and projected traffic patterns, water and sewer systems, other public facilities and utilities and the established character of the surrounding property.
- (4) The compatibility of the proposed zoning classification or conditional use with existing land use plans for the affected area.
- (5) The appropriateness of the proposed zoning classification or conditional use based upon a consideration of the applicable provisions and conditions contained in this article and other applicable laws, ordinances and regulations relating to zoning and land use regulations and based upon a consideration of the public health, safety and welfare."

These staff comments contain references to zoning classifications found in the Brevard County Zoning Regulations, Chapter 62, Article VI, Code of Ordinances of Brevard County. These references include brief summaries of some of the characteristics of that zoning classification. Reference to each zoning classification shall be deemed to incorporate the full text of the section or sections defining and regulating that classification into the Zoning file and Public Record for that item.

These staff comments contain references to sections of the Code of Ordinances of Brevard County. Reference to each code section shall be deemed to incorporate this section into the Zoning file and Public Record for that item.

These staff comments contain references to Policies of the Brevard County Comprehensive Plan. Reference to each Policy shall be deemed to incorporate the entire Policy into the Zoning file and Public Record for that item.

Administrative Policies Page 8

These staff comments refer to previous zoning actions which are part of the Public Records of Brevard County, Florida. These records will be referred to by reference to the file number. Reference to zoning files are intended to make the entire contents of the cited file a part of the Zoning file and Public Record for that item.

#### **DEFINITIONS OF CONCURRENCY TERMS**

Maximum Acceptable Volume (MAV): Maximum acceptable daily volume that a roadway can carry at the adopted Level of Service (LOS).

**Current Volume:** Building permit related trips added to the latest TPO (Transportation Planning Organization) traffic counts.

**Volume with Development (VOL W/DEV):** Equals Current Volume plus trip generation projected for the proposed development.

**Volume/Maximum Acceptable Volume (VOL/MAV):** Equals the ratio of current traffic volume to the maximum acceptable roadway volume.

Volume/Maximum Acceptable Volume with Development (VOL/MAV W/DEV): Ratio of volume with development to the Maximum Acceptable Volume.

**Acceptable Level of Service (CURRENT LOS):** The Level of Service at which a roadway is currently operating.

**Level of Service with Development (LOS W/DEV):** The Level of Service that a proposed development may generate on a roadway.



#### **Planning and Development Department**

2725 Judge Fran Jamieson Way Building A, Room 114 Viera, Florida 32940 (321)633-2070 Phone / (321)633-2074 Fax https://www.brevardfl.gov/PlanningDev

### STAFF COMMENTS 22Z00038

## Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust AU (Agricultural Residential) to RR-1 (Rural Residential)

Tax Account Number: 2316453

Parcel I.D.: 23-36-23-00-254

Location: South side of N. Courtenay Parkway approximately 104 feet east of N.

Tropical Trail (District 2)

Acreage: 1.15 acres (portion of 6.83-acre parcel)

NMI Board: 09/08/2022 Planning & Zoning Board: 09/12/2022 Board of County Commissioners: 10/06/2022

#### **Consistency with Land Use Regulations**

- Current zoning can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal can be considered under the Future Land Use Designation, Section 62-1255.
- The proposal would maintain acceptable Levels of Service (LOS) (XIII 1.6.C)

	CURRENT	PROPOSED
Zoning	AU	RR-1
Potential*	0 SF units	1 SF unit
Can be Considered under	YES	YES
the Future Land Use Map	RES 1	RES 1

<sup>\*</sup> Zoning potential for concurrency analysis purposes only, subject to applicable land development regulations.

#### **Background and Purpose of Request**

The applicant is requesting a change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential) on an undeveloped 1.15-acre portion of a larger 6.83-acre parcel for the purpose of developing a single-family residence. The subject property retains the original AU zoning classification and does not meet the current lot area requirements of AU zoning. Applicant states if rezoning is approved, the remainder of the parcel (approximately 5.68 acres) will be joined with the parcel tax account #2316462. This will allow the remainder of the parcel zoned AU to meet access requirements provided in Section 62-102.

The subject property was located within the 2019 North Merritt Island Small Area Study (SAS) boundary. A recommendation from the 2019 North Merritt Island SAS was for all parcels ≥ 2.5 acres in size designated as Residential 1 (RES 1) Future Land Use and Agricultural Residential (AU) zoning classification, Brevard County should amend the Future Land Use Map to Residential 1:2.5 (RES 1:2.5).

The Board of County Commissioners acknowledged the Recommendations of the 2019 North Merritt Island SAS. Staff was not directed to implement this recommendation.

#### **Land Use**

The subject property is currently designated as Residential 1 (RES 1) FLU. The existing AU zoning can be considered consistent with the existing RES 1 FLU designation.

#### **Applicable Land Use Policies**

**FLUE Policy 1.9** –The Residential 1 Future land use designation. The Residential 1 land use designation permits low density residential development with a maximum density of up to one (1) dwelling unit per acre, except as otherwise may be provided for within the Future Land Use Element.

The applicant's request can be considered consistent with the existing RES 1 Future Land Use.

The Board should evaluate the compatibility of this application within the context of Administrative Policies 2 – 8 of the Future Land Use Element.

Analysis of Administrative Policy #3 - Compatibility between this site and the existing or proposed land uses in the area.

Compatibility shall be evaluated by considering the following factors, at a minimum:

#### Criteria:

A. Whether the proposed use(s) would have hours of operation, lighting, odor, noise levels, traffic, or site activity that would significantly diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area which could foreseeably be affected by the proposed use;

The applicant proposes to rezone 1.15 acres to RR-1 zoning classification for the purpose of developing a single-family residence. Development would need to meet performance standards set forth in code sections 62-2251 through 62-2272. The proposal is not anticipated to diminish the enjoyment of, safety or quality of life in existing neighborhoods within the area.

B. Whether the proposed use(s) would cause a material reduction (five per cent or more) in the value of existing abutting lands or approved development.

Only a certified MAI appraisal can determine if material reduction has or will occur due to the proposed request.

- C. Whether the proposed use(s) is/are consistent with an emerging or existing pattern of surrounding development as determined through an analysis of:
- historical land use patterns;

The surrounding area is single-family residential and agricultural residential in character on lots one (1) acre or larger in size. There are four (4) FLU designations within 500 feet of the subject site: RES 1, CC, NC, and PUB.

2. actual development over the immediately preceding three years; and

There has not been any actual development within this area in the preceding three (3) years.

3. development approved within the past three years but not yet constructed.

While there has not been any actual development within this area in the preceding three (3) years, one zoning action has been approved within one-half mile:

22Z00009, approved by the Board on May 5, 2022, was a request to rezone from AU (Agricultural Residential) to RR-1 (Rural Residential) on 2.51 acres located approximately 2,250 feet west of the subject property.

D. Whether the proposed use(s) would result in a material violation of relevant policies in any elements of the Comprehensive Plan.

No material violation of relevant policies has been identified.

#### Analysis of Administrative Policy #4 - Character of a neighborhood or area.

The developed character of the surrounding area is institutional and residential with on lots one (1) acre in size or larger with agricultural uses.

One zoning action has been approved within a half-mile radius of the subject property within the last three years: **22Z00009**, approved by the Board on May 5, 2022, was a request to rezone from AU (Agricultural Residential) to RR-1 (Rural Residential) on 2.51 acres located approximately 2,250 feet west of the subject property.

#### Surrounding Area

	Existing Use	Zoning	Future Land Use
North	Vacant	GML	PUB
South	Agricultural	AU	RES 1
East	SF residence	AU	RES 1
West	Religious Institution	IN(L)	RES 1

To the north, across N. Courtenay Parkway, is an undeveloped 8.2-acre parcel with GML zoning. To the south is an approximate 5.68-acre portion of the larger 6.83-acre parcel with AU zoning utilized for

agricultural purposes. To the east is a 2.17-acre parcel with AU zoning developed as a single-family residence. To the west is a 1.35-acre parcel with IN(L) zoning developed as a religious institution.

The current AU zoning classification permits single-family residences and agricultural uses on 2.5 acre lots, with a minimum lot width and depth of 150 feet. The minimum house size in AU is 750 square feet. The AU classification also permits all agricultural pursuits, including the raising/grazing of animals, plants nurseries, and the packing and processing of commodities raised on site.

The proposed RR-1 zoning classification permits single-family residential land uses on a minimum one-acre lot, with a minimum lot width and depth of 125 feet. The RR-1 classification permits horses, barns and horticulture as accessory uses to a single-family residence. The minimum house size is 1,200 square feet. Keeping of horses and agricultural uses are accessory to a principal residence within RR-1 zoning.

IN(L) classification of the subject parcel is an Institutional (Light) zoning classification, intended to promote low impact private, nonprofit, or religious institutional uses to service the needs of the public for facilities of an educational religious, health or cultural nature.

GML zoning classification recognizes the presence of lands and facilities which are managed by federal, state and local government, special districts, nongovernmental organizations (NGOs) providing economic, environmental and/or quality of life benefits to the county, electric, natural gas, water and wastewater utilities that are either publicly owned or regulated by the Public Service Commission, and related entities.

BU-1 classification allows retail commercial land uses on minimum 7,500 square foot lots. The BU-1 classification does not permit warehousing or wholesaling.

#### **Preliminary Concurrency**

The closest concurrency management segment to the subject property is N. Courtenay Parkway, from N. Tropical Trail to Space Commerce Way, which has a Maximum Acceptable Volume (MAV) of 40,300 trips per day, a Level of Service (LOS) of C, and currently operates at 25.59% of capacity daily. The maximum development potential from the proposed rezoning increases the percentage of MAV utilization by 0.02%. The corridor is anticipated to operate at 25.62% of capacity daily. The proposal is not anticipated to create a deficiency in LOS. Specific concurrency issues will be address at the time of site plan review.

No school concurrency information has been provided as the development potential of this site falls below the minimum number of new residential lots that would require a formal review.

The parcel is within the City of Cocoa utilities service area for public water. The closest Brevard County sewer line is approximately 220 feet west at N. Courtenay Parkway and N. Tropical Trail.

#### **Environmental Constraints**

- Floodplain
- Indian River Lagoon Nitrogen Reduction Septic Overlay
- Protected and Specimen Trees
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

#### **For Board Consideration**

The Board may wish to consider if the request is consistent and compatible with the surrounding area.

# NATURAL RESOURCES MANAGEMENT DEPARTMENT Zoning Review & Summary Item #22Z00038

Applicant: Rezanka for Crisafulli Zoning Request: AU to RR-1

Note: Applicant wants to rezone a portion of the parcel to develop a single-family residence.

NMI Hearing Date: 9/8/22; P&Z Hearing Date: 9/12/22; BCC Hearing Date: 10/6/22

Tax ID No: 2316453 (north portion)

This is a preliminary review based on best available data maps reviewed by the Natural Resources Management Department (NRM) and does not include a site inspection to verify the accuracy of the mapped information.

- ➤ In that the rezoning process is not the appropriate venue for site plan review, specific site designs submitted with the rezoning request will be deemed conceptual. Board comments relative to specific site design do not provide vested rights or waivers from Federal, State or County regulations.
- ➤ This review does not guarantee whether or not the proposed use, specific site design, or development of the property can be permitted under current Federal, State, or County Regulations.

#### **Summary of Mapped Resources and Noteworthy Land Use Issues:**

- Floodplain
- Indian River Lagoon Nitrogen Reduction Septic Overlay
- Protected and Specimen Trees
- Protected Species

No noteworthy land use issues were identified. NRM reserves the right to assess consistency with environmental ordinances at all applicable future stages of development.

#### Land Use Comments:

#### Floodplain

Per Section 62-3724(4) of the Brevard County Floodplain Protection ordinance, any development, land alteration, or grading within the floodplain on North Merritt Island in the area from Hall Road, north to State Road 405, herein after referred to as "Area," is subject to compensatory storage. Delineation of floodplains shall use best available pre-alteration ground elevation data. If applicable, a written certification from the engineer of record that there will be no adverse flooding impacts upon properties within the Area resulting from the proposed development. The engineer shall provide a report that includes full engineering data and analysis, including the hydraulic and hydrologic modelling and analysis demonstrating that there is no impact. Sealed pre-existing topographic survey or engineered site plan delineating floodplain limits on the property, if any, with base flood elevation using best available flood elevation data. Any engineered compensatory storage shall be maintained by the owner in perpetuity. Please call NRM at 321-633-2016 prior to any grading, filling or land alteration activities.

#### Indian River Lagoon Nitrogen Reduction Overlay

The parcel is mapped within the Indian River Lagoon Nitrogen Reduction Overlay per Chapter 46, Article II, Division IV - Nitrogen Reduction Overlay. If sewer is not available, then use of an alternative septic system, designed to provide at least 65% total nitrogen reduction through multistage treatment processes shall be required. NRM requires a Septic Maintenance Notice be filed with the Brevard Clerk of Courts.

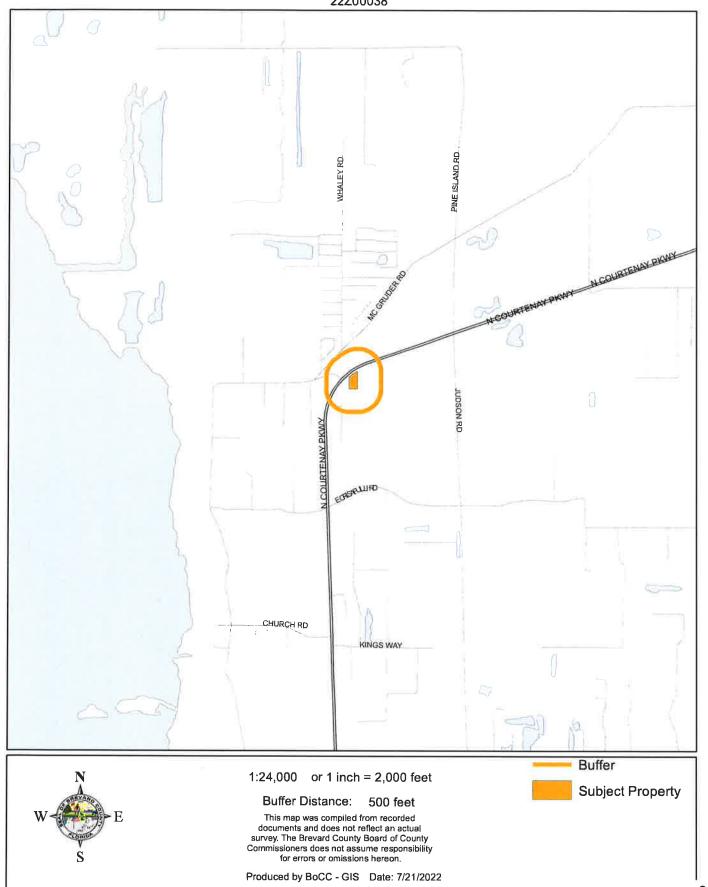
#### **Protected and Specimen Trees**

Aerials show mature canopy on the subject parcel. Section 62-4341(18), Specimen Trees shall be preserved or relocated on site to the Greatest Extent Feasible. Per Section 62-4332, Definitions, Greatest Extent Feasible shall include, but not be limited to, relocation of roads, buildings, ponds, increasing building height to reduce building footprint or reducing Vehicular Use Areas. The applicant is encouraged to incorporate robust trees into the site plan design. The applicant is advised to refer to Article XIII, Division 2, entitled Land Clearing, Landscaping, and Tree Protection, for specific requirements for tree preservation and canopy coverage requirements. Land clearing is not permitted without prior authorization by NRM.

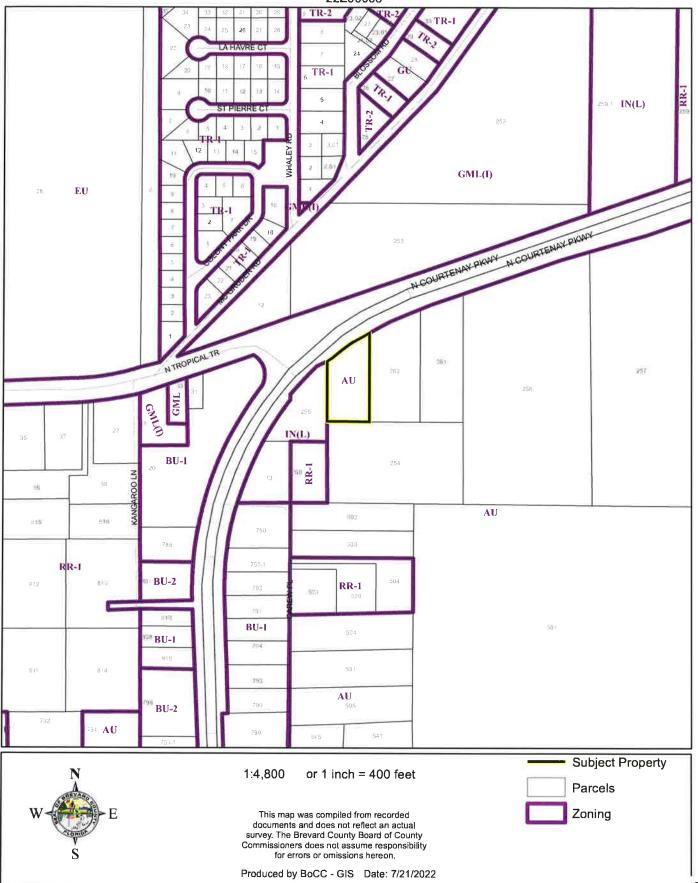
#### **Protected Species**

Information available to NRM indicates that federally and/or state protected species may be present on the property. There is a large area of mapped Florida Scrub Jay occupancy near the parcel. Prior to any plan, permit submittal, or development activity, including land clearing, the applicant should obtain any necessary permits or clearance letters from the Florida Fish and Wildlife Conservation Commission (FWC), and/or U.S. Fish and Wildlife Service, as applicable.

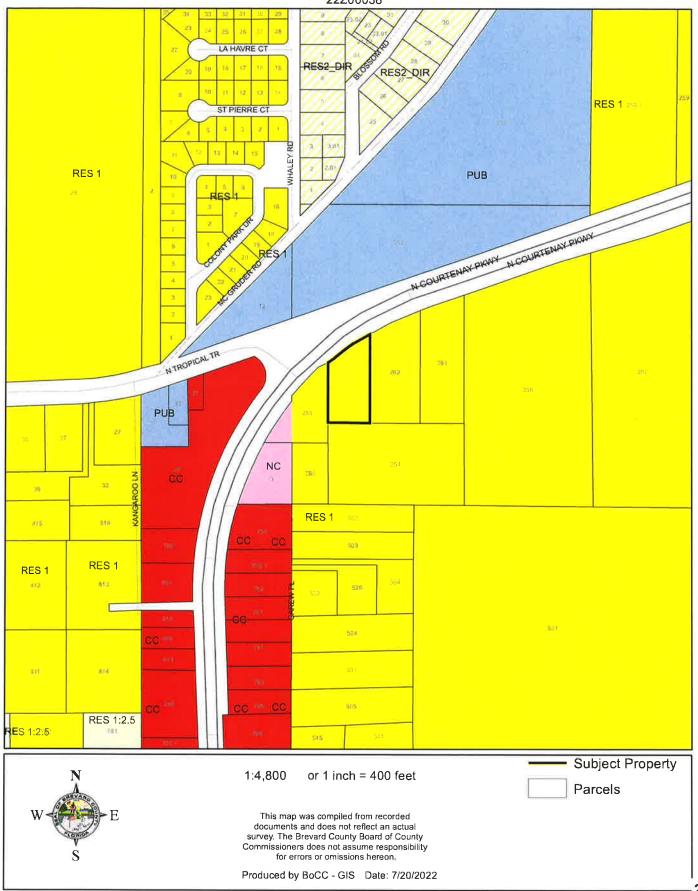
#### LOCATION MAP



#### ZONING MAP



#### FUTURE LAND USE MAP



#### AERIAL MAP

### Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust 22Z00038





1:1,200 or 1 inch = 100 feet

PHOTO YEAR: 2021

This map was compiled from recorded documents and does not reflect an actual survey. The Brevard County Board of County Commissioners does not assume responsibility for errors or omissions hereon,

Produced by BoCC - GIS Date: 7/21/2022

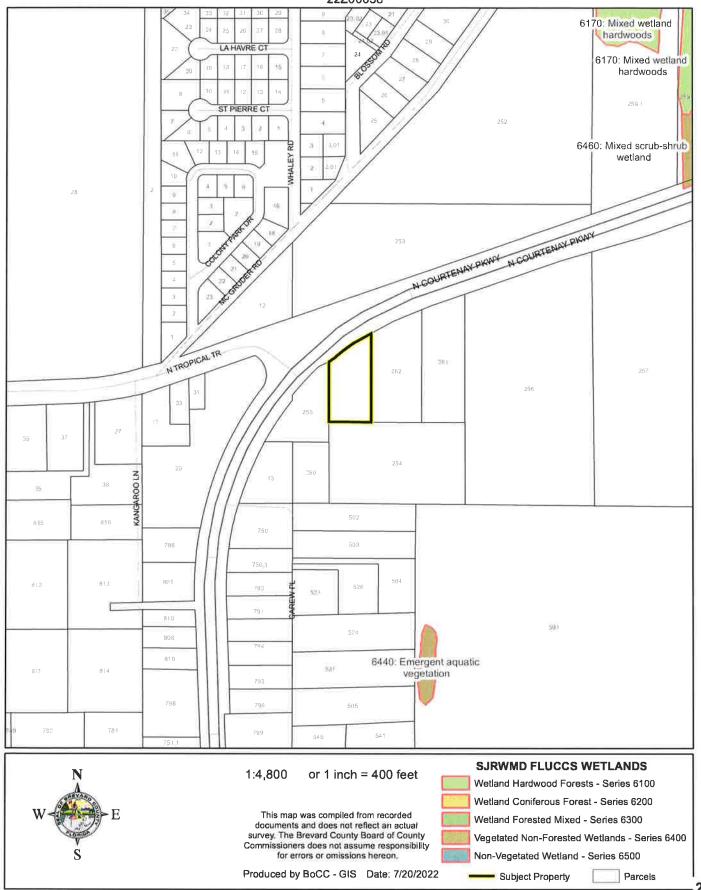
Subject Property

Parcels

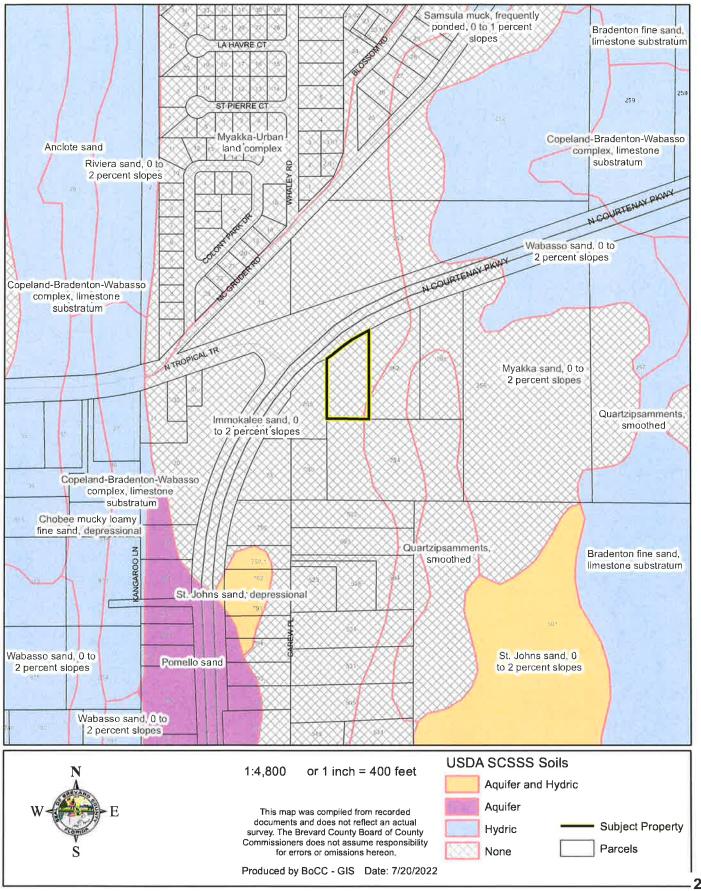
#### NWI WETLANDS MAP



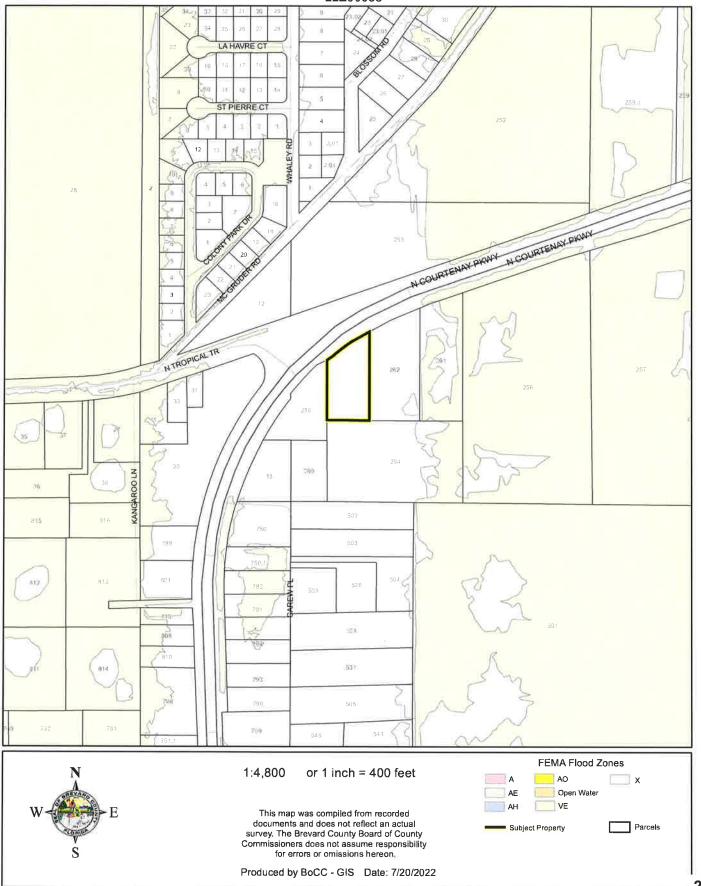
#### SJRWMD FLUCCS WETLANDS - 6000 Series MAP



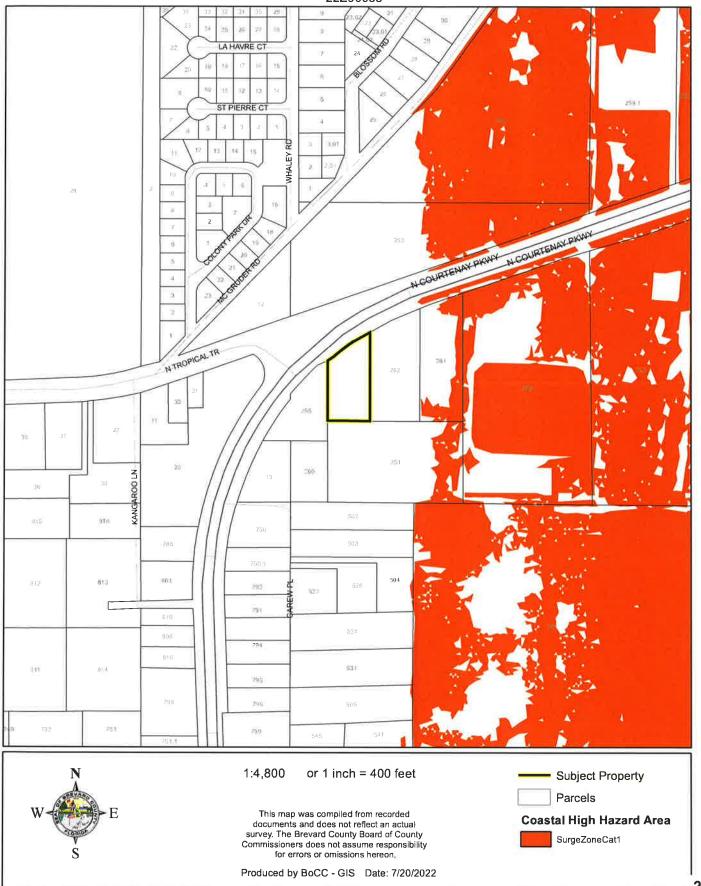
#### USDA SCSSS SOILS MAP



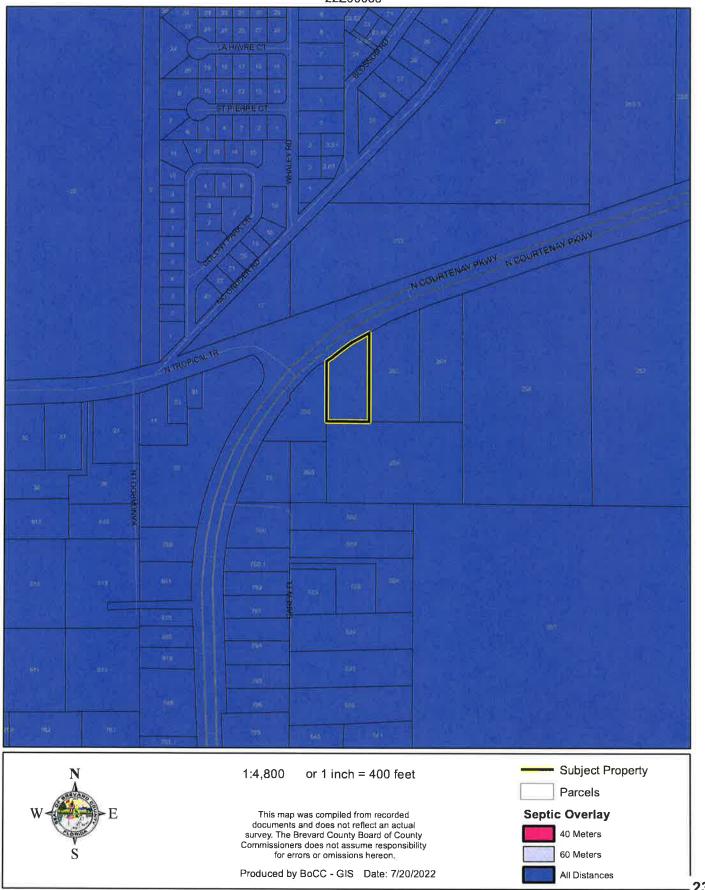
#### FEMA FLOOD ZONES MAP



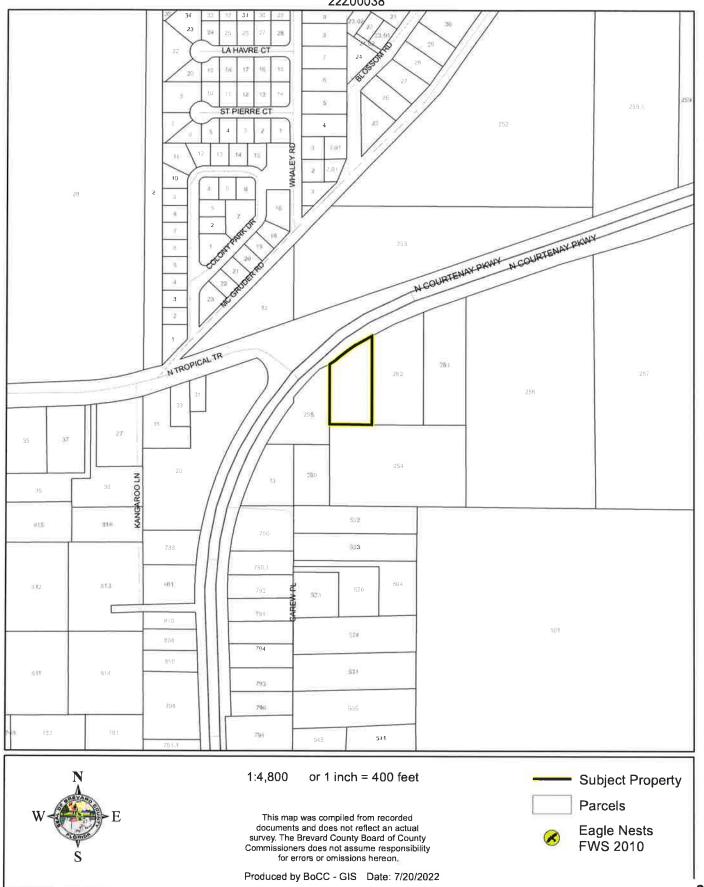
#### COASTAL HIGH HAZARD AREA MAP



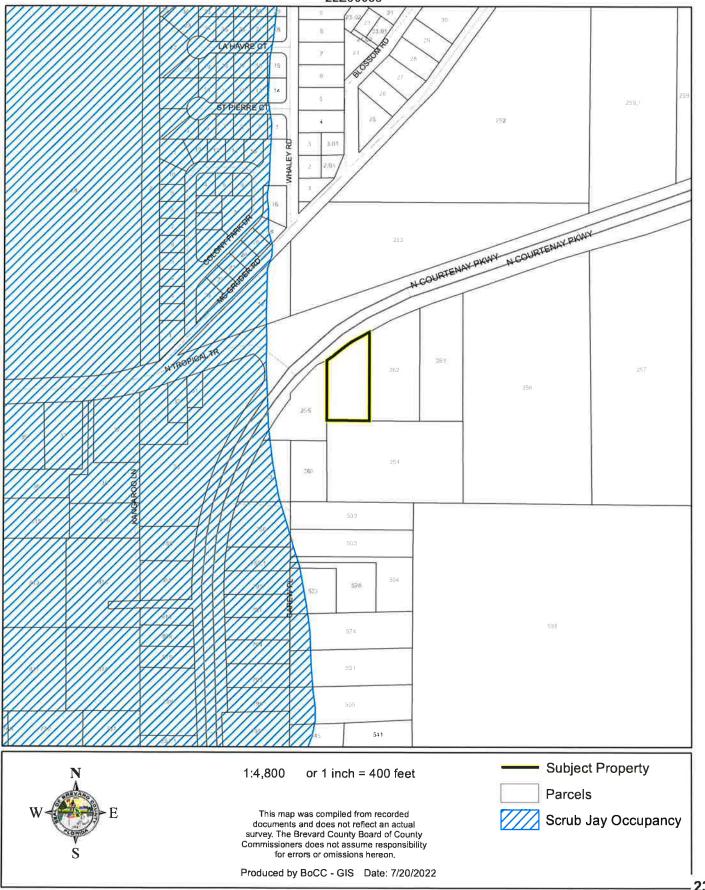
#### INDIAN RIVER LAGOON SEPTIC OVERLAY MAP



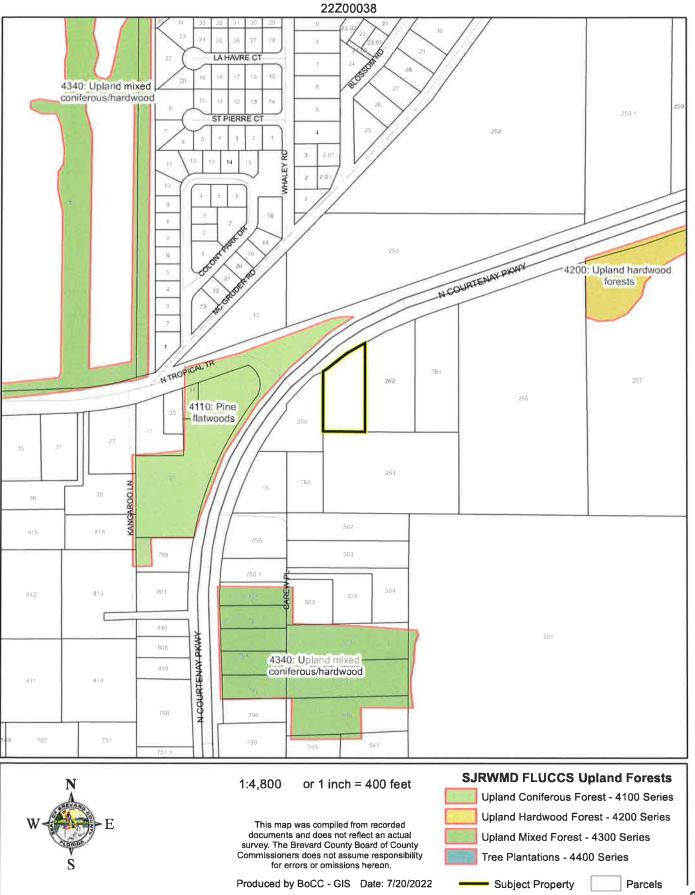
#### EAGLE NESTS MAP

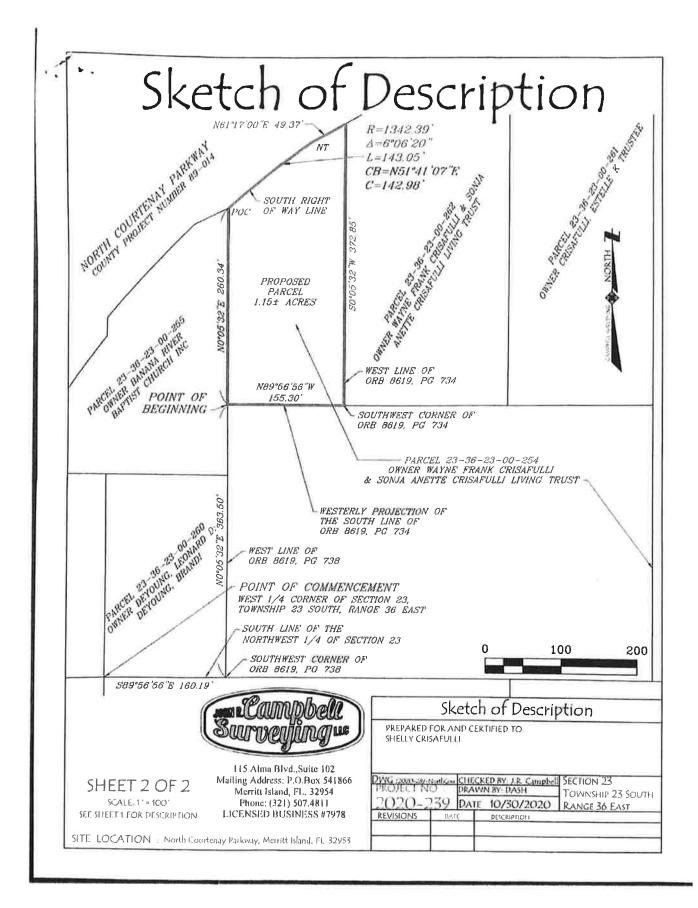


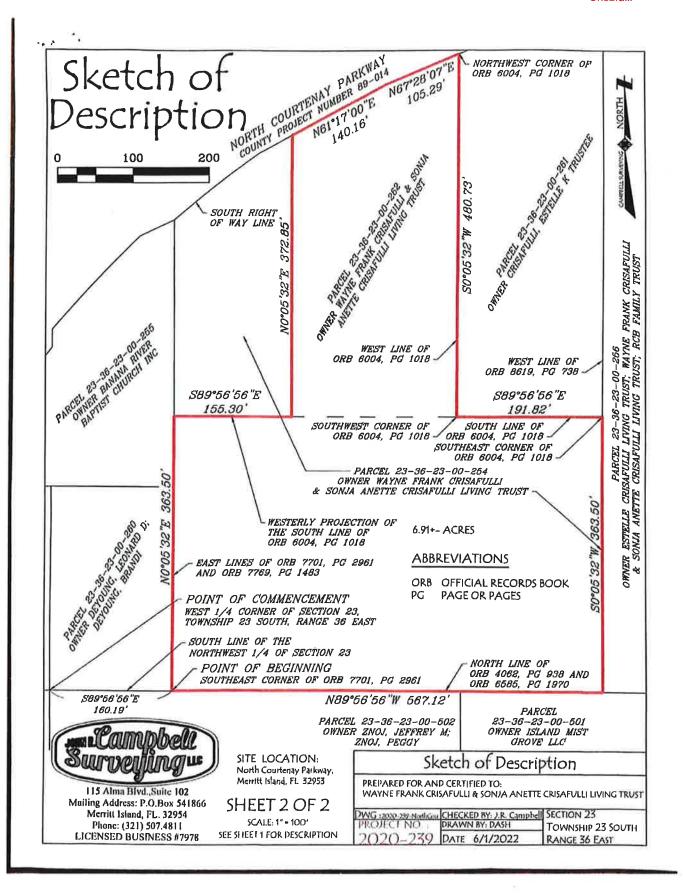
#### SCRUB JAY OCCUPANCY MAP



#### SJRWMD FLUCCS UPLAND FORESTS - 4000 Series MAP







# Sketch of Description

#### LEGAL DESCRIPTION:

A parcel of land lying within the Northwest 1/4 of Section 23, Township 23 South, Range 36 East of Brevard County, Florida: and being more particularly described as follows:

Commence at the West 1/4 corner of Section 23, Township 23 South, Range 36 East of Brevard County, Florida; thence 589'56'56'E, along the South line of the Northwest 1/4 of said Section 23, a distance of 160.19 feet to the Southeast corner of lands described in Official Records Hook 7701, page 2961 as recorded in the Public Records of said county, for a Point of Beginning: thence departing said South line of the Northwest 1/4 of said Section 23, run NO 05 32 E, along the East line of said lands described in Official Records Book 7701, page 2961 and the East line of lands described in Official Records Book 7769, page 1483 of said Public Records, a distance of 363.50 feet; thence departing said East lines, run 589°56'56"E, along the Westerly projection of the South line of lands described in Official Records Book 6004, page 1018 of said Public records, a distance of 155.30 feet; thence NO 0552 E a distance of 372.85 feet to a point lying on the South right of way line of North Courtenay Parkway, per North Courtenay Parkway Widening Project, County Project Number 89-014, as prepared by Stottler Stagg & Associates, last dated February 9, 1990, Job Number 89143; thence along sald South right of way line the following two (2) courses: run N6117 OO'E a distance of 140.16 feet; thence N67'28'07"E a distance of 105.29 feet to the Northwest corner of aforesald land described in Official Records Book 6004, page 1018; thence departing said South right of way line, run SO'05'32"W, along the West line of said lands described in Official Records Book 6004, page 1018 of said Public Records, a distance of 480.73 feet to the Southwest corner of said lands described in Official Records Book 6004, page 1018; thence 589°56'56"E, along the aforesald South line of said lands described in Official Records Book 6004, page 1018, a distance of 191.82 feet to the Southeast corner of said lands described in Official Records Book 6004, page 1018, lying on the West line of land described in Official Records Book 8619, Book 738 of said Public Records; thence 50'05'32"W, along said West line of land described in Official Records Book B619, Book 738, a distance of 363.50 feet to the Southwest corner of said land described in Official Records Book 8619, Book 738; thence NB9'56'56'W, along the North line of land described in Official Records Book 6585, Book 1970 and the North line of land described in Official Records Book 4062, Book 938, a distance 567.12 feet, to the Point of Beginning. Containing therein 6.91 acres, more or less

#### SURVEYOR'S NOTES:

- 1. The Intended purpose of this sketch of description is to delineate an outparcel from the parent tract.
- 2. The undersigned surveyor has not been provided a current title opinion or abstract of matters affecting title or boundary to the subject property.
- 3. This sketch of description does not reflect or determine ownership.
- 4. This sketch of description meets or exceeds the minimal horizontal control accuracy of 1.7500 for a Suburban survey.
- 5. Measurements shown hereon are expressed in feet and decimal parts thereof.
- 6. Dimensions shown are taken at the exposed areas of improvements, underground footers, foundations, utilities or other subsurface structures are not located for the purpose of this sketch of description.
- 7. Bearings shown hereon are based on the South line of the Northwest 1/4 of Section 23, Township 23 South, Range 36 East of Brevard County, having a bearing of S89'56'56"E.
- B. This drawing is not valid unless bearing an original signature and embossed land surveyors seal.



115 Alma Blvd.,Suite 102 Muiling Address: P.O.Box 541866 Merritt Island, FL. 32954 Phone: (321) 507.4811 LICENSED BUSINESS #7978

SHEET 1 OF 2

SEE SHEET 2 FOR SKETCH

SITE LOCATION: North Courternay Parkway, Mejrill tyland, Fl. 32953 |
Thereby certify that the survey shown becomes two and correct based on actual measurements taken in the field. This survey ancets the Standards of Factine as set forth by the Figsts about of Professional Land Surveyors found in Chapter 51-17 052. Florida Administrative Code, pursuant to Section 472 027, Hould Statutes.

UNITESSIT BEARS THE SIGNATURE ALID OPIGINAL RAISED SEAL OF A LIDENDA LICELISED SUPEYEYOP ALID MAPPER THIS DRAWNING, SKETCI, PLAT OR MAP IS FOI INFORMATIONAL PURPOSES ONLY AND IS LOT VALUE.

John R. Campbell
John R. Campbell
Professional Surgeof to Mapper #2351
State of Florida

#### Sketch of Description

PREPARED FOR AND CENTIFIED TO: WAYNE FRANK CRISAFULLI & SONJA ANETTE CRISAFULLI LIVING TRUST

PROJECT NO: DRAWN BY DASH
2020-239 DATE 6/1/2022 RANGE 36 EAST

REVISIONS DATE DESCRIPTION

#### NORTH MERRITT ISLAND

#### **DEPENDENT SPECIAL DISTRICT BOARD MINUTES**

The North Merritt Island Dependent Special District Board met in regular session on **Thursday**, **September 8**, **2022**, at 6:00 p.m., at the Merritt Island Service Complex, 2575 N. Courtenay Parkway, 2<sup>nd</sup> Floor, Merritt Island, Florida.

**Board members present were:** Mary Hillberg, Chair; Gina Lindhorst; Jack Ratterman, Vice Chair; Jim Carbonneau; and Chris Cook.

**Planning and Development staff present were:** Jeffrey Ball, Planning and Zoning Manager; and Jennifer Jones, Special Projects Coordinator.

#### Approval of August 11, 2022, Minutes

Motion by Gina Lindhorst, seconded by Jim Carbonneau, to approve the minutes from August 11, 2022. The motion passed unanimously.

#### Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust (Kim Rezanka)

A change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential). The property is 1.15 +/- acres, located on the south side of N. Courtenay Parkway, approx. 104 ft. east of N. Tropical Trail. (No assigned address. In the North Merritt Island area.) (22Z00038) (Tax Account 2316453) (District 2)

Kim Rezanka, Lacey Lyons Rezanka, 1290 U.S. Highway 1, Rockledge - The applicants are requesting a rezoning from AU to RR-1. A survey was submitted with the application showing what the property would look like after it is split for their daughter to build her home. [Ms. Rezanka submitted a survey of the subject property to the board and to staff. The survey can be found in file 22Z00038, located in the Planning & Development Department.] As stated, this is a request from AU to RR-1, carving out a 1.15-acre parcel from a 6.83-acre parcel. The remainder of the larger parcel will be joined with the parcel to the south, so there will be no more nonconforming lots remaining. The reason for the request is to allow their daughter to have a piece of property to build a home. The request is consistent with the Future Land Use of Residential 1, and it is consistent with the variety of houses and uses in the neighborhood. The parcel has residential to the east, residential to the north, residential to the west, and a mix of residential and commercial to the south. The acreage of parcels in the area range from the Crisafulli's property of 6.83 acres, to some of the manufactured homes to the north, in Colony Park, from .20 to 1/3 of an acre, and going to the east along N. Tropical Trail there are a variety of lot sizes and uses, and this is just to allow one more home. To the east of this property is the Baptist church and manufactured homes, to the west is the Crisafulli homestead, and to the north is manufactured homes as well. We believe this is consistent with the Comprehensive Plan, it meets the Land Development Regulations for creating a 1.15-acre parcel. We would ask that you approve the rezoning request.

Mary Hillberg - You're combining the other properties into one?

Kim Rezanka - That will have to happen, we are not rezoning anything else, and if that would be a condition of the rezoning, or if you need a BDP to that extent, it could be done.

Mary Hillberg - I just wondered if you're including that one.

NMI Meeting August 11, 2022 Page 2

Kim Rezanka - It has to be done, otherwise the parcel to the south would be landlocked, so it's not being rezoned, only the 1.15 acres is being rezoned. There is RR-1 to the south and southwest, and there is a variety of other residential zonings in the area.

Chris Cook - When was the property split?

Kim Rezanka - It hasn't been split yet. That will occur if the zoning is approved.

Public comment.

Kim Smith - I'm here representing the North Merritt Island Homeowners Association, PO Box 542372, Merritt Island. Regarding this request of the Crisafulli's application, 22Z00038, the homeowner's association had no objections.

Mary Hillberg - Ok, back to the board. Is there a motion?

Jim Carbonneau - I make a motion to approve.

Jack Ratterman - I'll second.

Mary Hillberg called for a vote on the motion as stated, and it passed unanimously.

Upon consensus, the meeting adjourned at 6:15 p.m.

#### PLANNING AND ZONING BOARD/LOCAL PLANNING AGENCY MINUTES

The Brevard County Planning & Zoning Board met in regular session on **Monday, September 12, 2022**, at **3:00 p.m**., in the Florida Room, Building C, Brevard County Government Center, 2725 Judge Fran Jamieson Way, Viera, Florida.

The meeting was called to order at 3:00 p.m.

Board members present were: Board members present were: Henry Minneboo (D1); Ron Bartcher (D1); Brian Hodgers (D2); Robert Sullivan (D2); Lorraine Koss (Alt. D2); Ben Glover, Vice Chair (D3); Mark Wadsworth, Chair (D4); Logan Luse (Alt. D4); Bruce Moia (D5); Peter Filiberto (D5); and John Hopengarten (BPS). Per Section 62-183(2), the District 2 Alternate member was not eligible to vote.

Staff members present were: Jeffrey Ball, Planning and Zoning Manager; Melissa Wilbrandt, Associate Planner; Jane Hart, Planner III; Alex Esseesse, Assistant County Attorney; and Jennifer Jones, Special Projects Coordinator.

#### **Excerpt of Complete Agenda**

#### Wayne Frank Crisafulli and Sonja Anette Crisafulli Living Trust (Kim Rezanka)

A change of zoning classification from AU (Agricultural Residential) to RR-1 (Rural Residential). The property is 1.15 +/- acres, located on the south side of N. Courtenay Parkway, approx. 104 ft. east of N. Tropical Trail. (No assigned address. In the North Merritt Island area.) (22Z00038) (Tax Account 2316453) (District 2)

Jeffrey Ball advised the board that the North Merritt Island Dependent Special District Board heard the request on September 8<sup>th</sup> and unanimously recommended approval.

Kim Rezanka, Lacey Lyons Rezanka, 1290 U.S. Highway 1, Rockledge, stated the request is to rezone a 1.15-acre parcel that is part of a 6.83-acre parcel. She noted the Crisafulli's own the entire property and they intend to combine their property with the property to the south, so there will not be a landlocked parcel. The area has a mix of uses and this request would allow the Crisafulli's daughter to build one single-family home. There is a mix of uses and lot sizes in the area, but single-family homes are prevalent, and the request is consistent with single-family use.

Henry Minneboo asked how long the family has owned the property.

Sonja Crisafulli, 6270 N. Courtenay Parkway, Merritt Island, stated the property has been in her husband's family since 1947, and they live in the family homestead there, on 2.2 acres. She said her daughter wants to build on the 1.15 acres adjacent, and the rear 6.83 acres is also owned by her and her husband, so they will still have a large portion of land that will stay agricultural.

No public comment.

Motion by Henry Minneboo, seconded by Peter Filiberto, to recommend approval of the change of zoning classification from AU to RR-1. The motion passed unanimously.